

At: Aelodau'r Pwyllgor Craffu
Partneriaethau

Dyddiad: 2 Tachwedd 2018

Rhif Union: 01824 712554

ebost: democrataidd@sirddinbych.gov.uk

Annwyl Gyngorydd

Fe'ch gwahoddir i fynychu cyfarfod y **PWYLLGOR CRAFFU PARTNERIAETHAU, DYDD IAU, 8 TACHWEDD 2018** am **10.00** am yn **YSTAFELL BWLLGOR 1A, NEUADD Y SIR, RHUTHUN.**

**CYNHELIR SESIWN BRIFFIO AR GYFER YR HOLL AELODAU ETHOLEDIG AM
9.15 A.M. YN UNION O FLAEN Y CYFARFOD**

Yn gywir iawn

G Williams
Pennaeth Gwasanaethau Cyfreithiol, AD a Democrataidd

AGENDA

RHAN 1 - ESTYNNIR GWAHODDIAD I'R WASG AC AELODAU'R CYHOEDD FOD YN BRESENNOL YN Y RHAN YMA O'R CYFARFOD

1 YMDDIHEURIADAU

2 DATGAN CYSYLLTIAD

Aelodau i ddatgan unrhyw gysylltiad personol neu gysylltiad sy'n rhagfarnu yn y busnes a nodwyd i'w ystyried yn y cyfarfod hwn.

3 MATERION BRYD FEL Y'U CYTUNWYD GAN Y CADEIRYDD

Hysbysiad o eitemau y dylid, ym marn y Cadeirydd, eu hystyried yn y cyfarfod fel materion bryd yn unol ag Adran 100B(4) Deddf Llywodraeth Leol 1972.

4 COFNODION Y CYFARFOD DIWETHAF (Tudalennau 7 - 20)

Derbyn -

- (a) cofnodion cyfarfod Pwyllgor Craffu Partneriaethau a gynhaliwyd 20 Medi 2018 (copi ynghlwm), a
- (b) cofnodion cyfarfod Pwyllgor Craffu Partneriaethau Arbennig a gynhaliwyd 1 Hydref 2018 (copi ynghlwm).

5 INFFYRMARI DINBYCH

Derbyn cyflwyniad gan gynrychiolwyr Bwrdd Iechyd Prifysgol Betsi Cadwaladr ynghylch cynlluniau ar gyfer darparu gwasanaethau yn Inffymari Dinbych yn y dyfodol ar ôl cau Ward Fammau.

10.10 a.m. – 10.50 a.m.

6 DIWEDDARIAD AR BROISECTAU CYFALAF MAWR: PROSIECT YSBYTY GOGLEDD SIR DDINBYCH, CLINIC RHUTHUN A CHANOLFAN IECHYD CORWEN (Tudalennau 21 - 162)

Derbyn diweddariad gan gynrychiolwyr Bwrdd Iechyd Prifysgol Betsi Cadwaladr am y cynnydd o ran prosiectau cyfalaf sy'n ymwneud ag Ysbyty Gogledd Sir Ddinbych (Achos Busnes ynghlwm), Clinig Rhuthun a Chanolfan Iechyd Corwen.

10.50 a.m. – 11.30 a.m.

~~~~~ **EGWYL** ~~~~~

**7 DIWEDDARIAD AR Y CYNLLUN GWEITHREDU ATAL DIGARTREFEDD A CHYNLLUN COMISIYNU DRAFFT 2019-22** (Tudalennau 163 - 210)

Ystyried adroddiad gan y Swyddog Comisiynu Atal Digartrefedd (copi ynghlwm) yn manylu ar y cynnydd a wnaed wrth gyflwyno'r Cynllun Gweithredu a chyflwyno Cynllun Comisiynu Cefnogi Pobl/Atal Digartrefedd drafft Sir Ddinbych cyn ei gyflwyno i'r Cabinet.

**11.45 a.m. – 12.10 p.m.**

**8 RHAGLEN WAITH CRAFFU** (Tudalennau 211 - 230)

Ystyried adroddiad gan y Cydlynnydd Craffu (copi ynghlwm) yn gofyn am adolygiad o raglen gwaith i'r dyfodol y pwyllgor a rhoi'r diweddaraf i'r aelodau ar faterion perthnasol.

**12.10 p.m. – 12.25 p.m.**

**9 ADBORTH GAN GYNRYCHIOLWYR PWYLLGORAU**

Derbyn unrhyw ddiweddariadau gan gynrychiolwyr y Pwyllgor ar Fyrddau a Grwpiau amrywiol y Cyngor.

**12.25 p.m.**

## **AELODAETH**

### **Y Cynghorwyr**

Jeanette Chamberlain-Jones  
(Cadeirydd)

Emrys Wynne (Is-Gadeirydd)

Joan Butterfield  
Gareth Davies  
Hugh Irving  
Pat Jones  
Christine Marston

Melvyn Mile  
Andrew Thomas  
Rhys Thomas  
David Williams

### **COPIAU I'R:**

Holl Gynghorwyr er gwybodaeth  
Y Wasg a'r Llyfrgelloedd  
Cynghorau Tref a Chymuned

Mae tudalen hwn yn fwriadol wag

DEDDF LLYWODRAETH LEOL 2000

Cod Ymddygiad Aelodau

## DATGELU A CHOFRESTRU BUDDIANNAU

Rwyf i,  
(enw)

\*Aelod /Aelod cyfetholedig o  
(\*dileuer un)

Cyngor Sir Ddinbych

**YN CADARNHAU** fy mod wedi datgan buddiant **\*personol / personol a sy'n rhagfarnu** nas datgelwyd eisoes yn ôl darpariaeth Rhan III cod ymddygiad y Cyngor Sir i Aelodau am y canlynol:-  
(\*dileuer un)

Dyddiad Datgelu:

Pwyllgor (nodwch):

Agenda eitem

Pwnc:

Natur y Buddiant:

(Gweler y nodyn isod)\*

Llofnod

Dyddiad

Noder: Rhowch ddigon o fanylion os gwelwch yn dda, e.e. 'Fi yw perchennog y tir sy'n gyfagos i'r cais ar gyfer caniatâd cynllunio a wnaed gan Mr Jones', neu 'Mae fy ngŵr / ngwraig yn un o weithwyr y cwmni sydd wedi gwneud cais am gymorth ariannol'.

Mae tudalen hwn yn fwriadol wag

## PWYLLGOR CRAFFU PARTNERIAETHAU

Cofnodion cyfarfod y Pwyllgor Llywodraethu Corfforaethol a gynhaliwyd yn Ystafell Gynadledda 1a, Neuadd y Sir, Rhuthun, dydd Iau 20 Medi 2018 am 10.00 am.

### YN BRESENNOL

Y Cynghorwyr Joan Butterfield, Jeanette Chamberlain-Jones (Cadeirydd), Gareth Davies, Hugh Irving, Pat Jones, Christine Marston, Melvyn Mile, Andrew Thomas, Rhys Thomas, David Williams ac Emrys Wynne

Arsylwi: Cynghorydd Alan James

### HEFYD YN BRESENNOL

Cyfarwyddwr Corfforaethol: Cymunedau (NS), Pennaeth Gwasanaethau Cymorth Cymunedol (PG), Rheolwr Tîm: Diogelu (NT), Swyddog Comisiynu – Gwasanaethau Gofalwyr (CW), Cydlynnydd Craffu (RhE) a Gweinyddwr Pwyllgor (SJ)

#### 1 YMDDIHEURIADAU

Cafwyd ymddiheuriadau am absenoldeb oddi wrth y Cynghorydd Bobby Feeley, Aelod Arweiniol Lles ac Annibyniaeth

#### 2 DATGANIADAU O FUDDIANT

Mynegodd y Cynghorydd Emrys Wynne a'r Cynghorydd Joan Butterfield gysylltiad personol yn eitem rhif 5 ar y rhaglen – Adroddiad blynyddol diogelu oedolion yn Sir Ddinbych 1 Ebrill 2017 – 31 Mawrth 2018.

#### 3 MATERION BRYD FEL Y'U CYTUNWYD GAN Y CADEIRYDD

Ni chodwyd unrhyw faterion bryd.

#### 4 COFNODION Y CYFARFOD DIWETHAF

Cyflwynwyd Cofnodion cyfarfod y Pwyllgor Craffu Partneriaethau a gynhaliwyd 28 Mehefin 2018.

***PENDERFYNWYD** cymeradwyo a derbyn cofnodion y Pwyllgor Craffu Partneriaethau a gynhaliwyd ar 28 Mehefin, 2018 fel cofnod cywir.*

#### 5 ADRODDIAD BLYNYDDOL AR DDIOGELU OEDOLION YN SIR DDINBYCH 1 EBRILL 2017 - 31 MAWRTH 2018

Yn absenoldeb yr Aelod Arweiniol Lles ac Annibyniaeth, cyflwynodd y Pennaeth Gwasanaethau Cymorth Cymunedol Adroddiad Blynyddol y Rheolwr Tîm: Diogelu ar Ddiogelu Oedolion yn Sir Ddinbych am y cyfnod 1 Ebrill 2017 hyd at 31 Mawrth 2018, yr oedd copïau ohono wedi'i gyhoeddi a'i ddosbarthu cyn cyfarfod y Pwyllgor.

Yn ystod ei gyflwyniad hysbysodd y Pennaeth Gwasanaeth yr aelodau fod yr adroddiad, ei fformat wedi'i ddiwygio yn unol ag awgrymiadau blaenorol a wnaed gan y Pwyllgor, yn amlinellu'r gofynion deddfwriaethol yn ymwneud â diogelu, y gwelliannau a gyflawnwyd yn ystod y flwyddyn mewn perthynas â chysondeb ac ansawdd y gwaith diogelu a'r prosesau sydd ar waith i fynd i'r afael ag unrhyw bryderon diogelu a ddygwyd i sylw'r Cyngor, ynghyd â manylion nifer yr atgyfeiriadau a dderbyniwyd yn y sir yn ystod 2017-18. Fel yn y blynyddoedd blaenorol, ac yn unol â'r duedd genedlaethol, roedd nifer yr atgyfeiriadau amddiffyn oedolion wedi cynyddu yn ystod 2017-18. Serch hynny, roedd y cynnydd o 8% yn 2017-18 o'i gymharu â 2016-17 yn sylweddol is na'r cynnydd o 48% a gofnodwyd yn 2016-17 o'i gymharu â 2015-16. Manylodd y Pennaeth Gwasanaeth ar y 'penawdau diogelu ar gyfer 2017-18' a restrwyd yn yr adroddiad yn cynghori aelodau, mewn ymateb i bryderon a godwyd gan Arolygiaeth Gofal Cymru (CIW) ar ansawdd cofnodion cyfarfodydd strategaeth a'u potensial i ddarparu llwybr archwilio digonol, bod gwelliannau sylweddol wedi'u gwneud mewn perthynas â'r agwedd hon o'r gwaith, gyda chofnodion nawr yn cynnwys tystiolaeth o ganlyniadau ffurfiol a chynlluniau gweithredu gyda'r amserlenni cytunedig ar gyfer eu cwblhau.

Sicrhodd y Pennaeth Gwasanaeth y Pwyllgor nad oedd perfformiad y Cyngor yn erbyn yr unig ddangosydd perfformiad cenedlaethol (DP) yn ymwneud â diogelu oedolion - y nifer o ymholiadau a gwblhawyd o fewn 7 diwrnod gwaith - a oedd yn 67% oedd y perfformiad 'gorau' na 'gwaethaf' yng Nghymru. Pwysleisiodd fod y dangosydd hwn yn cwmpasu pob agwedd ar ddelio â'r ymholiad, gan gynnwys casgliad yr holl dasgau gweinyddol a oedd yn dibynnu i raddau ar sefydliadau partner yn cwblhau eu gwaith papur a'u cyflwyno i'r Cyngor ar amser. Roedd yn bwysig deall hynny, er nad oedd perfformiad y Cyngor mewn perthynas â'r DP yn ymddangos yn dda, blaenoriaeth y Cyngor oedd sicrhau diogelwch yr unigolyn diamddiffyn. Pe bai tystiolaeth i awgrymu bod unigolyn mewn perygl o unrhyw fath o niwed, byddai camau'n cael eu cymryd ar y diwrnod y daeth y dystiolaeth i'r amlwg. Cyn ymateb i gwestiynau'r aelodau, eglurodd y Pennaeth Gwasanaeth y gofynion o ran y Trefniadau Diogelu rhag Colli Rhyddid (DoLS) a goblygiadau posib y diwygiad a gynigiwyd ym Mesur newydd Galluedd Meddyliol y DU (Diwygiad) (MCA Bill) ar DoLS, a fydd yn eu gweld yn cael eu disodli gan gynllun o'r enw Trefniadau Diogelu Rhyddid. Roedd perfformiad Sir Ddinbych mewn perthynas â gweithgarwch DoLS yn ystod 2017-18 yn unol ag awdurdodau lleol eraill yng Nghymru. Ymhelaethodd hefyd ar amcanion allweddol y Cyngor mewn perthynas â diogelu oedolion ar gyfer y flwyddyn adrodd gyfredol.

Wrth ymateb i gwestiynau'r Pwyllgor, dywedodd y Pennaeth Gwasanaeth a'r Rheolwr Tîm: Diogelu y canlynol:

- cadarnhawyd bod cyflwyno Deddf Gwasanaethau Cymdeithasol a Lles (Cymru) 2014 a'i phrosesau cysylltiedig mewn perthynas â diogelu wedi cyfrannu at y cynnydd yn nifer yr atgyfeiriadau diogelu yn ystod y blynyddoedd diwethaf. Derbyniwyd yn eang hefyd fod gwybodaeth gyhoeddus a chanfyddiad o'r hyn a oedd yn ymyrru ar fywyd person diamddiffyn a'u hawliau wedi arwain at gynnydd mewn atgyfeiriadau hefyd;
- cynghorwyd y gallai 'ansawdd' atgyfeiriad diogelu oedolion i'r Cyngor hefyd effeithio ar allu'r Awdurdod i gwrdd â'r dyddiad cau ar gyfer 7 diwrnod gwaith ar gyfer cwblhau ymchwiliad, oherwydd os darperir gwybodaeth annigonol,



mae angen gwneud ymholiadau ychwanegol cyn i'r ymchwiliad ddechrau. Byddai unrhyw awgrym y bu gweithred droseddol wedi ei gwneud yn golygu bod yn rhaid i'r Heddlu gwblhau ei ymchwiliad cyn y gallai'r Cyngor orffen ei ymchwiliad. O ganlyniad, ni fyddai'r targed 7 diwrnod yn cael ei fodloni, yn enwedig mewn achosion cymhleth a'r rheiny a oedd yn cynnwys sefydliadau partner. Serch hynny, byddai camau diogelu wedi cael eu cychwyn i symud y person diamddiffyn allan o niwed pe bai unrhyw dystiolaeth gychwynol yn awgrymu eu bod yn destun unrhyw fath o gamdriniaeth, er enghraifft, corfforol, meddyliol, emosiynol, ariannol ac ati;

- hysbyswyd yr aelodau fod y Cyngor wedi ymrwymo i wella perfformiad yn erbyn DP Llywodraeth Cymru (LIC) ac roedd yn awyddus i gwblhau 85% o ymholiadau a dderbyniwyd o fewn y targed 7 diwrnod gwaith, o'i gymharu â'r 67% presennol, a lle nad oedd hynny'n bosibl byddai'r mecanwaith cofnodi cadarn a sefydlwyd yn casglu'r rhesymau dros beidio â chydymffurfio â'r DP. Roedd pob awdurdod yn cydnabod na fyddai modd cydymffurfio fyth â 100% o fewn y targed 7 diwrnod gwaith oherwydd cymhlethdodau a natur y gwaith dan sylw. Serch hynny, roedd Bwrdd Diogelu Gogledd Cymru, gyda'i aelodaeth yn cynnwys cynrychiolwyr o'r holl asiantaethau sy'n delio â materion diogelu, yn ymrwymedig i wella perfformiad a hwyluso perthnasoedd gwaith gwell a chyflymach rhwng asiantaethau. Gyda'r amcan o wireddu'r uchelgais hon, roedd wedi cyhoeddi canllawiau i asiantaethau ar sut y gallent weithio gyda'i gilydd i wella perfformiad a sicrhau canlyniadau gwell i unigolion diamddiffyn sydd mewn perygl;
- cadarnhawyd, er bod un o'r astudiaethau achos a gynhwyswyd yn yr adroddiad yn canolbwyntio ar honiad o gam-drin ariannol mewn perthynas ag 'Atwrneiaeth Arhosol', nad oedd y math yma o gam-drin yn fwy cyffredin yn y blynyddoedd diwethaf nag y bu rhai blynyddoedd yn ôl;
- sicrhawyd yr aelodau nad oedd y ffaith bod 'gweithwyr cyflogedig' yn cyfrif am 69% o'r unigolion a gafodd honiadau o gam-drin oedolion diamddiffyn wedi'u gwneud yn eu herbyn yn frawychus, gan fod 'gweithwyr cyflogedig' yn gweithio mewn gwasanaeth a reolir yn fanwl ac sydd â gweithdrefnau llym i'w dilyn os gwnaed honiad. Roedd y gweithwyr hyn ar adegau yn cefnogi eu cleientiaid mewn sefyllfaoedd agos felly roeddent mewn perygl o gael honiadau yn eu herbyn. Cafodd pob honiad ei ymchwilio'n drylwyr. Pe nodwyd patrymau o honiadau neu bryderon byddai Staff Comisiynu'r Cyngor yn rhoi statws pryderon cynyddol i'r darparwyr ac yn eu monitro'n agos. Hyd nes bod unrhyw ddiffygion wedi'u cywiro ni fyddai'r Cyngor yn rhoi preswylwyr newydd yn y sefydliadau hynny nac yn comisiynu unrhyw wasanaethau pellach gan y darparwr hwnnw;
- cadarnhawyd pe bai honiad o gam-drin yn erbyn gofalwr neu aelod o staff y darparwr gofal iechyd wedi cael ei brofi, byddai'r gwiriadau Gwasanaeth Datgelu a Gwahardd (DBS) yn eu gwahardd rhag cael eu cyflogi yn y sector gofal a gwasanaethau iechyd yn y dyfodol. Disgwylir i system gofrestru genedlaethol ar gyfer pob gweithiwr gofal gael ei lansio cyn bo hir. O dan y system hon, byddai unrhyw weithiwr gofal a oedd wedi cael honiadau o gam-drin wedi'u profi yn eu herbyn yn colli eu cofrestriad ac felly ni fyddent yn gallu cael eu cyflogi yn y sector yn ystod eu gwaharddiad cofrestru;
- cynghorwyd er na fyddai digon o arian ar gael er mwyn galluogi'r Gwasanaeth i gyflawni'r cyfan yr oedd am ei gyflawni, roedd mwy o adnoddau staff nŵan yn ystod y blynyddoedd diwethaf, cyflogwyd mwy o staff monitro ar gontractau ac

roedd timau'n gweithio gyda'i gilydd yn well mewn ymgais i ddiogelu preswylwyr diamddiffyn; a

- chadarnhawyd fod holl gartrefi preswyl neu nyrsio preifat ac awdurdod lleol yn cael eu harolygu'n rheolaidd ac yn drylwyr gan Arolygiaeth Gofal Cymru (CIW) a fyddai fel rhan o'r broses arolygu yn nodi unrhyw ddiffygion neu afreoleiddra, gan gynnwys y rheiny sy'n gysylltiedig â'u prosesau recriwtio.

Ar ddiwedd y drafodaeth:

**Penderfynodd y Pwyllgor:**

- (i) yn amodol ar yr arsylwadau uchod i gydnabod natur bwysig ymagwedd gorfforaethol tuag at ddiogelu oedolion sydd mewn perygl, a chyfrifoldeb y Cyngor i ystyried hyn fel maes blaenoriaeth allweddol a'i osod ochr yn ochr â'r ymrwymiad a'r arwyddocâd a roddir gan Sir Ddinbych i ddiogelu plant sydd mewn perygl;**
- (ii) bod adroddiadau blynyddol yn y dyfodol hefyd yn cynnwys astudiaethau achos lle na chafwyd canlyniadau boddhaol yn ychwanegol at y rhai y gwireddwyd canlyniadau boddhaol ar eu cyfer;**
- (iii) maes o law, bod Adroddiad Gwybodaeth, yn cael ei baratoi a'i ddsbarthu i aelodau'r Pwyllgor ar gynnwys y Mesur Galluedd Meddyliol (Diwygiad) a'i oblygiadau i'r Cyngor a phreswylwyr.**

Yn y fan hon (10.35 a.m.) cafwyd seibiant o 10 munud

Cafodd y cyfarfod ei ailymgynnull am 10.45 a.m.

## **6 DARPARIAETH GOFAL SEIBIANT AR DRAWS SIR DDINBYCH**

Yn absenoldeb yr Aelod Arweiniol cyflwynodd y Pennaeth Gwasanaethau Cymorth Cymunedol adroddiad y Swyddog Comisiynu: Gwasanaethau Gofalwyr (a ddsbarthwyd yn flaenorol). Roedd yr adroddiad, a ddarparwyd mewn ymateb i gais gan y Pwyllgor, yn amlinellu darpariaeth ac argaeledd gwasanaethau seibiant i ddinasyddion Sir Ddinbych a oedd ag anghenion gofal a chymorth i alluogi eu gofalwyr i dderbyn cyfnodau o seibiant. Fel rhan o'u cyflwyniad bu i'r Pennaeth Gwasanaethau Cymorth Cymunedol a'r Swyddog Comisiynu: Gwasanaethau Gofalwyr:

- egluro'r diffiniad o 'seibiant' yng nghyd-destun gofal cymdeithasol oedolion;
- rhoi trosolwg o'r ddarpariaeth seibiant sydd ar gael i oedolion 18 oed a throsodd, a oedd yn cynnwys pobl hŷn a phobl ag anghenion corfforol a / neu ddysgu cymhleth;
- amlygu'r pwyslais a roddir ar ofalwyr ac anghenion gofalwyr yn Neddf Gwasanaethau Cymdeithasol a Lles (Cymru) 2014 (Deddf GCLI (Cymru)) a'r cyfrifoldebau a roddir ar unigolion ac awdurdodau lleol o dan y Ddeddf i ddiwallu anghenion gofalwyr;
- amlinellu dull Sir Ddinbych tuag at fodloni gofynion y Ddeddf a chadw at ei ethos mewn perthynas â gwasanaethau gofalwyr; a
- rhoi trosolwg o'r heriau demograffig a chomisiynu a wynebier gan y Cyngor mewn ymgais i gydymffurfio â'r gofynion deddfwriaethol, ynghyd â

gwybodaeth am y gwaith sydd ar y gweill yn rhanbarthol mewn ymgais i ateb yr anghenion hynny trwy wasanaethau integredig cynaliadwy ledled Gogledd Cymru.

Roedd Sir Ddinbych wedi ymrwymo'n llwyr tuag at gynorthwyo gofalwyr yn y sir hyd eithaf ei allu. Atgyfnerthwyd yr ymrwymiad hwn trwy ei gynnwys yn y Cynllun Corfforaethol, o dan y flaenoriaeth Cymunedau Gwydn, o uchelgais i "sicrhau bod pob gofalwr yn Sir Ddinbych yn cael cefnogaeth dda". Gyda'r bwriad o gyflawni'r nod hwn, lluniwyd Strategaeth Gofalwyr a chynllun gweithredu traws-wasanaeth i sicrhau bod yr holl wasanaethau yn gallu adnabod gofalwyr a chefnogi eu hanghenion fel rhan o'u busnes bob dydd.

Gan ymateb i gwestiynau'r swyddogion:

- cynghorodd y swyddogion yr amcangyfrifwyd bod tua 11,600 o ofalwyr (o bob oed) ar draws y sir;
- cynghorodd y swyddogion nad oedd pob 'gofalwr' yn ystyried eu bod yn 'ofalwr', a bod nifer sylweddol o'r farn ei fod yn 'ddyletswydd' i ofalu am aelod o'r teulu. Nid oedd rhai o'r unigolion hyn am gael 'asesiad gofalwr' wedi'i wneud, ac roedd y Ddeddf yn glir na ddylai neb gael ei orfodi i gael asesiad gofalwr. Dyletswydd y Cyngor oedd gwneud darpariaeth ar gyfer asesiadau o'r fath ar gyfer y rhai a oedd am eu cael ac i hyrwyddo eu hargaeledd, argaeledd gwasanaethau gofalwyr ac ethos y Ddeddf i breswylwyr;
- cydnabuwyd gan y swyddogion nad oedd pob gofalwr yn fodlon ar y gwasanaethau sydd ar gael iddynt, er gwaethaf hyn roedd nifer yn hynod o amharod i hysbysu'r Cyngor ynghylch y mathau o wasanaethau y byddent yn ddefnyddiol iddynt;
- pwysleisiodd y swyddogion nad oedd 'asesiadau gofalwyr' yn ymarferion llenwi ffurflenni mwyach, maent bellach yn canolbwyntio ar sgwrs 'Beth sy'n Bwysig' gyda'r gofalwr gyda'r bwriad o archwilio pa ganlyniadau a ddymunir ganddynt a'r ffordd orau o gyflawni'r canlyniadau hynny;
- cynghorodd y swyddogion nad oedd darpariaeth seibiant wedi'i gyfyngu i'r person 'sy'n derbyn gofal' yn gorfod mynd i gartref preswyl neu nyrsio am gyfnod penodol o amser, y gellid gofalu amdanynt mewn nifer o leoliadau gwahanol, gan gynnwys yn eu cartrefi eu hunain, darpariaeth gofal ychwanegol, gwasanaethau eistedd, gwasanaethau dydd. Rhestrodd Atodiad 3 yr adroddiad y modelau cyfredol o wasanaethau gofal seibiant sydd ar gael ledled Sir Ddinbych. Mae'r mathau o ddarpariaeth a'r gwasanaethau sydd ar gael, gan gynnwys gwasanaethau hyblyg, wedi newid yn rheolaidd er mwyn bodloni dewisiadau a gofynion unigol;
- Cadarnhaodd y swyddogion bod grŵp rhanbarthol o swyddogion a rhanddeiliaid yn edrych ar hyn o bryd ar y ffordd orau o ddarparu gwasanaethau seibiant ar gyfer pobl sy'n 'derbyn gofal' ag anghenion cymhleth, anghenion iechyd cymhleth yn bennaf. Yn gyffredinol, byddai'r Gwasanaeth Iechyd yn ariannu'r math hwn o wasanaethau seibiant o dan eu dyletswydd gofal o dan y Ddeddf;
- Sicrhaodd y swyddogion y Pwyllgor fod holl staff gofal cymdeithasol a gyflogwyd gan y Cyngor wedi cael hyfforddiant ar Ddeddf Gwasanaethau Cymdeithasol a Lles (Cymru) 2014 a'i gofynion mewn perthynas â gwasanaethau gofal cymdeithasol. Dylai'r Bwrdd Iechyd hefyd fod wedi darparu hyfforddiant tebyg i'w staff mewn perthynas â'r Ddeddf;

- cynghorodd y swyddogion y byddai Aseswyr Gofalwyr yn defnyddio'r dull sgwrsio 'Beth sy'n Bwysig' ar gyfer asesu anghenion gofalwyr. Fodd bynnag, pe canfyddwyd bod anghenion y gofalwr yn fwy nag y gellid ei bennu'n effeithiol trwy ddefnyddio'r ymagwedd 'Beth sy'n Bwysig', gyda chaniatâd y gofalwr byddai Asesiad Cynllun Cymorth Gofalwyr manylach yn cael ei wneud;
- cynghorodd y swyddogion fod yr Asesiad Anghenion Gofal Cymdeithasol a Lles diweddaraf yng Ngogledd Cymru wedi amcangyfrif bod tua 10% o blant ysgol yn 'ofalwyr ifanc'. Fodd bynnag, roedd swyddogion o'r farn bod y gwir nifer o ofalwyr oedran ysgol yn uwch. Roedd gan Wasanaethau Addysg a Phlant y Cyngor brosesau ar waith i geisio nodi 'gofalwyr ifanc' drwy'r ysgolion gyda'r bwriad o sicrhau bod cefnogaeth ddigonol ar gael iddynt i sicrhau bod eu canlyniadau addysgol a chymdeithasol yn cael eu cyflawni. Byddai adroddiad gwybodaeth yn benodol ar 'Ofalwyr Ifanc' yn cael ei lunio a'i ddsbarthu i'r Pwyllgor;
- cadarnhaodd y swyddogion fod y Cyngor, fel rhan o'i ymrwymiad Cynllun Corfforaethol, wrthi'n archwilio ffyrdd arloesol o gwrdd â'r galw cynyddol am wasanaethau cymorth gofalwyr er gwaethaf cyfyngiadau cyllidebol. Roedd y Gronfa Gofal Integredig (ICF) yn cynnwys elfen benodol o gyllid ar gyfer gwasanaethau gofalwyr ac roedd Grant Gofalwyr ar wahân ar gael gan y Llywodraeth y gallai'r Cyngor ei ddefnyddio. Rhan o'r ymagwedd newydd at Wasanaethau Gofalwyr oedd y cysyniad teulu cyfan, a oedd yn golygu bod teulu'r un sy'n derbyn gofal a theulu agos y gofalwr yn rhan o'r asesiad gyda'r bwriad o sicrhau bod y ddarpariaeth yn cwrdd ag anghenion pawb ac yn cefnogi'r uned deuluol;
- cadarnhaodd y swyddogion bod deddfwriaeth yn gorfodi awdurdodau lleol i adnabod anghenion gofalwyr ac i gefnogi diwallu'r anghenion a nodwyd;
- cynghorodd y swyddogion, er bod y Cyngor wedi cytuno i ddiogelu'r gyllideb gofal cymdeithasol yn erbyn unrhyw doriadau ar gyfer y flwyddyn ariannol 2019-20, byddai'r Gwasanaeth yn dal i fod yn gorfod cwrdd â chostau chwyddiant a chynnydd cyflog staff o fewn y gyllideb a ddyrannwyd;
- cynghorwyd fod nodau Deddf Gwasanaethau Cymdeithasol a Lles (Cymru) 2014 yn gyson iawn â gweledigaeth y Cyngor ar gyfer gofal cymdeithasol yn y dyfodol, sef cefnogi a galluogi unigolion i gyflawni canlyniadau gwell a byw'n annibynnol gyhyd â phosibl. Roedd y modelau seibiant a restrir yn Atodiad 3 yr adroddiad yn adlewyrchu anghenion amrywiol gofalwyr a'r rhai y gofalwyd amdanynt. Roedd y mathau o ddarpariaeth seibiant a oedd ar gael ac a gomisiynwyd yn newid yn rheolaidd wrth i'r sgwrs asesu ganolbwyntio ar anghenion y gofalwyr, eu canlyniadau dymunol a sut y gellid bodloni'r canlyniadau hynny. Roedd rhan o'r sgwrs honno'n cynnwys archwilio pa adnoddau oedd ganddynt yn ariannol ac o fewn eu cymuned i wireddu'r canlyniadau dymunol;
- cadarnhaodd y swyddogion fod nifer y llefydd gwag mewn cartrefi gofal yn y sir (Atodiad 5 yr adroddiad) yn amrywio'n rheolaidd;
- cadarnhawyd bod 'gofal seibiant' yn y gorffennol wedi cynnwys y person 'sy'n derbyn gofal' yn mynd i ofal preswyl neu nyrsio am gyfnod penodol o amser. Nid hyn oedd yr achos mwyach, er y gallai'r 'un sy'n derbyn gofal' fynd i gartref preswyl neu nyrsio am gyfnod o seibiant os oeddent yn dymuno, roedd amrywiaeth o fathau eraill o wasanaethau seibiant ar gael yn y gymuned i gwrdd â'u hanghenion gofal nhw ac anghenion eu gofalwyr;

- cynghorwyd bod argaeledd gwasanaethau cymunedol, megis yr un a weithredir gan wirfoddolwyr yng Nghapel y Waen ger Llanelwy, yn cael ei redeg yn dda gyda llawer yn ei fynychu. Er bod y Cyngor yn darparu taliad grant blynyddol i'r gweithredwyr, roedd yn sylweddol is na'r hyn y byddai'n costio i'r Cyngor weithredu gwasanaeth tebyg;
- cynghorodd y swyddogion pe bai sefyllfa argyfwng yn codi mewn perthynas â gofalwr a / neu'r person yr oeddent yn gofalu amdanynt, byddai'r Cyngor yn ymateb ar unwaith. Er na allai warantu y gallai'r person sy'n derbyn gofal neu'r gofalwr dderbyn y gwasanaethau a ddymunir ar unwaith, byddai'r person 'sy'n derbyn gofal' yn cael eu hanghenion wedi'u diwallu fel mater o frys a byddai'r gwasanaethau a ddymunir yn cael eu darparu cyn gynted ag y bo'n ymarferol bosibl;
- cadarnhaodd y swyddogion, er bod gan ofalwyr yr hawl i dderbyn 'asesiad gofalwr' ac i anghenion a nodwyd gael eu diwallu, roedd yn rhaid i'r person sy'n derbyn gofal hefyd roi caniatâd i ofal arall gael ei ddarparu ar eu cyfer; a
- rhoddwyd trosolwg o'r polisi codi tâl cenedlaethol ar gyfer gwasanaethau gofal cymdeithasol, gan gynghori na allai'r Cyngor godi tâl o fwy na £80 yr wythnos ar unigolyn nad oedd mewn gofal preswyl parhaol am y gwasanaethau gofal cymdeithasol a ddarperir iddynt. Gosodwyd y ffigwr £80 yr wythnos yn genedlaethol gan Lywodraeth Cymru. Dosbarthwyd dolen gyswllt i wefan ar gyfer holl aelodau'r Pwyllgor i weld polisi codi tâl gofal cymdeithasol y Cyngor.

Cyn cwblhau'r drafodaeth, llongyfarchodd y Cadeirydd y swyddogion ar y daflen wybodaeth 'Cyllidebau Cymorth' (Atodiad 2 i'r adroddiad) a oedd ym marn y Pwyllgor yn glir iawn ac yn hawdd ei ddefnyddio. Ar ran y Pwyllgor, diolchodd hefyd i'r Swyddog Comisiynu: Gwasanaethau Gofalwyr am ei hymroddiad i ofalwyr yn y sir ac am ei gwasanaeth i'r Cyngor a dymunodd y gorau iddi yn ei hymddeoliad.

**Penderfynodd** y Pwyllgor yn amodol ar yr arsylwadau uchod i –

- (i) ***gydnabod ystod ac argaeledd gwasanaethau seibiant a ddarperir yn Sir Ddinbych i gefnogi unigolion sydd ag anghenion gofal a chymorth, a'u Gofalwyr, yng nghyd-destun deddfwriaeth gyfredol a newidiadau demograffig;***
- (ii) ***parhau i gefnogi a hyrwyddo datblygu cefnogaeth i Ofalwyr er mwyn i Wasanaethau Cymorth Cymunedol Sir Ddinbych fodloni ei rwymedigaethau statudol mewn perthynas â Gofalwyr, ac i gefnogi'r Cyngor wrth gyflawni ei flaenoriaeth gorfforaethol o ddatblygu cymunedau gwydn; a***
- (iii) ***gofyn am i Adroddiad Gwybodaeth gael ei baratoi a'i ddosbarthu i aelodau'r Pwyllgor sy'n manylu ar nifer y gofalwyr ifanc hysbys ledled y sir ac yn amlinellu'r gwasanaethau a'r gefnogaeth sydd ar gael iddynt trwy Addysg a Gwasanaethau Plant a gwasanaethau eraill y Cyngor, ynghyd â'r gwaith sy'n cael ei wneud yn gorfforaethol gyda'r bwriad o gefnogi gofalwyr ifanc yn unol â'r uchelgais a osodir yn y Cynllun Corfforaethol a chanfod gofalwyr ifanc 'cudd' i gynnig cefnogaeth briodol a digonol iddynt.***

Cyflwynodd y Cydlynnydd Craffu'r adroddiad (a ddosbarthwyd yn flaenorol) yn gofyn am adolygiad yr Aelodau o raglen waith y Pwyllgor a darparu diweddariad ar faterion perthnasol.

Roedd copi o "ffurflen gynnig yr Aelodau" wedi'i gynnwys yn Atodiad 2. Gofynnodd y Cydlynnydd Craffu bod unrhyw gynigion yn cael eu cyflwyno iddi hi. Roedd Rhaglen Waith I'r Dyfodol y Cabinet wedi'i gynnwys fel Atodiad 3, roedd y tabl yn crynhoi penderfyniadau diweddar y Pwyllgor, gan gyngori ar y cynnydd a wnaed gyda'u gweithredu, ynghlwm fel Atodiad 4.

Cadarnhaodd y Cydlynnydd Craffu fod cyfarfod pwyllgor arbennig wedi'i drefnu ar gyfer 1 Hydref 2018. Atgoffwyd yr aelodau y byddai cynrychiolwyr Bwrdd Iechyd Prifysgol Betsi Cadwaladr (BIPBC) yn bresennol i ateb cwestiynau yn ymwneud â'r adroddiadau a gyhoeddwyd yn ddiweddar ar Ward Tawel Fan. Gofynnodd yr aelodau am i ddolen gyswllt i'r adroddiadau blaenorol gael ei hanfon atynt cyn y cyfarfod.

**PENDERFYNWYD** cymeradwyo'r Rhaglen Waith i'r Dyfodol yn amodol ar yr uchod.

## **8 ADBORTH GAN GYNRYCHIOLWYR PWYLLGORAU**

Ni chodwyd unrhyw adborth gan gynrychiolwyr pwyllgorau.

Cymerodd y Cynghorydd Emrys Wynne y cyfle i groesawu'r Cynghorydd Jeanette Chamberlain-Jones yn ôl fel Cadeirydd yn dilyn ei habsenoldeb.

Diolchodd y Cadeirydd i'r holl aelodau am eu dymuniadau a diolchodd i'r Cynghorydd Emrys Wynne am oruchwylio rôl y Cadeirydd yn ystod y misoedd diwethaf.

Daeth y cyfarfod i ben am 11.45 a.m.

## **PWYLLGOR CRAFFU PARTNERIAETHAU**

Cofnodion cyfarfod o'r Pwyllgor Craffu Partneriaethau a gynhaliwyd yn Conference Room 1A, County Hall, Wynnstey Road, RUTHIN, LL15 1YN, Dydd Llun, 1 Hydref 2018 am 2.00 pm.

### **YN BRESENNOL**

Y Cyngorwyr Joan Butterfield, Jeanette Chamberlain-Jones (Cadeirydd), Andrew Thomas, Rhys Thomas, David Williams ac Emrys Wynne

Cynghorydd Bobby Feeley (Aelod Arweiniol Lles ac Annibyniaeth)

Arsylwyr: Y Cyngorwyr Martyn Holland, Alan James, Glenn Swingler a Mark Young

### **HEFYD YN BRESENNOL**

Prif Weithredwr (JG); Cyfarwyddwr Corfforaethol: Cymunedau (NS), Pennaeth Gwasanaethau Cymorth Cymunedol (PG), a Chydlynnydd Craffu (RhE)

Cynrychiolwyr Bwrdd Iechyd Prifysgol Betsi Cadwaladr: Gary Doherty (Prif Weithredwr), Andy Roach (Cyfarwyddwr Iechyd Meddwl ac Anableddau Dysgu) a Deborah Carter (Cyfarwyddwr Cyswllt Sicrhau Ansawdd)

#### **1 YMDDIHEURIADAU**

Derbyniwyd ymddiheuriadau gan y Cyngorwyr Gareth Davies, Hugh Irving, Pat Jones, Christine Marston a Melvyn Mile.

#### **2 DATGAN CYSYLLTIAD**

Datganodd y Cyngorwyr Joan Butterfield ac Emrys Wynne gysylltiad personol mewn cysylltiad â'r mater oedd yn cael ei drafod yn y cyfarfod.

#### **3 MATERION BRYD FEL Y'U CYTUNWYD GAN Y CADEIRYDD**

Ni dderbyniwyd unrhyw faterion bryd.

#### **4 TAWELFAN**

Croesawodd y Cadeirydd gynrychiolwyr o Fwrdd Iechyd Prifysgol Betsi Cadwaladr (BIPBC) i'r cyfarfod ar gyfer y drafodaeth.

Fe atgoffwyd yr aelodau o gasgliadau ymchwiliad y Gwasanaeth Cyngori ar Iechyd a Gofal Cymdeithasol (HASCAS) ac ymchwiliadau cysylltiedig eraill mewn i'r gofal a thriniaeth a roddwyd yn Ward Tawelfan yn Ysbyty Glan Clwyd, ac roedd dolenni ar eu cyfer wedi cael eu cynnwys yn yr agenda ar gyfer y cyfarfod. Roedd copi o'r wyth prif gwestiwn roedd y Pwyllgor wedi'u paratoi mewn cyfarfod cynharach wedi cael eu rhannu gyda swyddogion y Bwrdd Iechyd ymlaen llaw i'w

galluogi i roi ymatebion cynhwysfawr iddynt yn y cyfarfod. Yn gynharach ar ddiwrnod y cyfarfod, roedd y Bwrdd Iechyd wedi darparu dolenni i'r Pwyllgor i nifer o adroddiadau a drafodwyd yng nghyfarfodydd y Bwrdd Iechyd oedd yn ymwneud â chasgliadau'r adolygiadau, roedd y rhain yn ddogfennau cyhoeddus ers peth amser ac mae'n debyg y byddai'r aelodau yn gyfarwydd â'u cynnwys.

Cadarnhaodd swyddogion y Bwrdd Iechyd y byddant yn ateb cwestiynau'r aelodau mor gynhwysfawr â phosibl yn ystod y cyfarfod ac fe wnaethant addo darparu atebion ysgrifenedig i'r cwestiynau a holwyd.

Cyn ateb cwestiynau'r Pwyllgor, rhoddodd gynrychiolwyr BCUHB ychydig o gefndir a chyd-destun i'r ymchwiliadau a gomisiynwyd mewn cysylltiad â Thawelfan. Fe wnaethant gadarnhau bod y broses wedi bod yn unfaith oherwydd y nifer o ymchwiliadau a gynhaliwyd. Bu dau ymchwiliad gan HASCAS, un ymchwiliad cyffredinol ac un yn arbennig i deuluoedd oedd wedi cael eu heffeithio. Roedd yr ymchwiliad diwethaf yn parhau. Yn rhan o'r adolygiad hwn, roedd adroddiadau 108 o gleifion unigol wedi cael eu paratoi a'u hadolygu. Roedd y gwaith yma'n cynnwys gweithio gyda theuluoedd, os oedd aelodau'r teulu yn bodoli ac yn fodlon gweithio gyda'r adolygwyr. Os daethpwyd o hyd o niwed i glaf, cafodd gweithdrefnau cenedlaethol a osodwyd eu dilyn i ymchwilio i'r achosion hynny. Os oedd angen, roedd yr adolygwyr wedi cwrdd ag aelodau'r teuluoedd ar sawl achlysur fel rhan o'r broses adolygu. Roedd yr adolygiadau wedi cael eu cynnal ar gyflymder oedd yn addas i'r teulu ac yn cynnwys agweddau roedd y teulu'n teimlo oedd yn bwysig iddynt. Mewn rhai achosion, roedd cynrychiolwyr o'r Cyngor Iechyd Cymuned a/neu eiriolwyr o ddewis y teulu wedi bod yn bresennol.

Yn dilyn cyhoeddi adroddiadau HASCAS ac Ockenden, dywedodd y swyddogion ei bod yn bwysig bod y Bwrdd Iechyd yn ymateb yn briodol iddynt. Fel rhan o'r ymateb, roedd y bwrdd wedi sefydlu dau fwrdd lefel uchel er mwyn bwrw ymlaen ac i wireddu'r gwelliannau. Sef:

- Y Grŵp Gwella (gyda'r Cyfarwyddwr Nyrsio yn cadeirio); a
- Y Grŵp Budd-Ddeiliaid

roedd y Bwrdd Iechyd yn goruchwyllo'r ddau ohonynt, gan edrych ar faterion megis gwella recriwtio staff, gwelliannau i adeiladau a chyfleusterau, a chodi ymwybyddiaeth o ddementia ymysg staff ar draws y Bwrdd Iechyd.

Gan ymateb i gwestiynau'r Pwyllgor, dyma oedd gan swyddogion y Bwrdd Iechyd i'w ddweud:

- bod costau oedd yn gysylltiedig â chau'r ward yn fach a bod yr adeilad yn cael ei gynnal fel rhan o raglen cynnal a chadw'r ysbyty ei hun. Roedd y brif gost oedd yn gysylltiedig â chau ward Tawelfan yn ymwneud â gwariant a gafwyd wrth leoli rhai cleifion dros dro mewn lleoliadau gofal addas y tu allan i ardal y Bwrdd Iechyd. Yn ogystal â bod yn gostus, nid oedd lleoliadau o'r fath yn ddelfrydol ar gyfer y claf na'u teuluoedd;
- cafwyd cadarnhad bod trafodaethau ar y gweill gyda Thîm Ystadau Llywodraeth Cymru ynghylch ail-ddylunio hen ward Tawelfan yn rhan o'u cynlluniau ehangach i ail ddylunio Uned Ablett. Nid oedd y cynlluniau hyn, oedd yn cynnwys darpariaeth ar gyfer adeilad addas i'r diben cyfeillgar i



ddementia, yn cynnig defnyddio Ward Tawelfan at ddibenion clinigol yn y dyfodol. Dylai rhagor o fanylion am y cynigion hyn fod ar gael erbyn Nadolig 2018, a gobeithio y bydd yr adeilad wedi'i ail ddylunio fod yn barod o fewn tair blynedd;

- dweud bod pob awdurdod iechyd wrthi'n edrych ar y model gorau i ddarparu gwasanaethau dementia, yn cynnwys gwasanaethau gofal nyrsio dementia, gwasanaethau therapiwtig a gwasanaethau gofal gwell. Hyd yn hyn, mae BIPBC wedi buddsoddi mewn staff wedi'u hyfforddi mewn dementia ac mae ganddynt dros 30 o weithwyr cefnogi dementia.
- cadarnhawyd bod lleoliadau y tu allan i'r ardal i bobl gyda phroblemau iechyd meddwl wedi cyrraedd uchafbwynt yn ystod 2016/17, ar gost o oddeutu £3m i'r Bwrdd Iechyd. Roedd y swm o £3m yn swm nad oedd yng nghyllideb y Bwrdd Iechyd ac felly fe arweiniodd at bwysau mewn rhannau eraill o BIPBC. Roeddent yn falch o allu dweud bod lleoliadau y tu allan i'r ardal wedi lleihau'n sylweddol ers 2016/17, a phan ddefnyddiwyd lleoliadau y tu allan i'r ardal, gwnaed pob ymdrech i'w lleoli yn agosach at eu teuluoedd cyn gynted ag y bo'n ymarferol bosibl. Wedi dweud hynny, yn gyntaf ac yn bennaf y prif gymhelliant y tu ôl i leoliadau y tu allan i'r ardal oedd lles gorau'r claf;
- dweud bod y Bwrdd Iechyd wedi gwneud buddsoddiad cyfalaf sylweddol ar safleoedd eraill ar draws y rhanbarth er mwyn derbyn cleifion gyda dementia a chyflyrau meddygol tebyg e.e. y buddsoddiad yn Uned Bryn Hesketh yn Ysbyty Cymuned Bae Colwyn er mwyn cyrraedd y safonau staffio cenedlaethol a argymhellir ar gyfer y mathau yma o wardiau;
- cadarnhawyd er mwyn bodloni'r galw cynyddol am wasanaethau, roedd y Bwrdd Iechyd wedi cynyddu'n barhaol faint roedd yn ei wario ar wasanaethau iechyd meddwl oedolion yn y rhanbarth. Yn y cyfnod rhwng 2012/13 a 2016/17 roedd y swm a wariwyd ar y gwasanaethau yma yn y bwrdd iechyd wedi cynyddu 22%. Yn gyson, roedd BIPBC wedi gwario mwy na'r swm roedd LIC yn ei argymhell i'w glustnodi (yr isafswm a argymhellir) ar wasanaethau iechyd meddwl cynradd ac eilaidd yng ngogledd Cymru. Roedd swyddogion yn addo darparu'r ffigurau gwirioneddol oedd yn ymwneud â'r datganiadau yma i aelodau;
- cydnabod bod yr ymchwiliadau wedi cymryd peth amser o'r cychwyn i'r diwedd, a bod hyn wedi golygu bod rhai aelodau staff wedi cael eu gwahardd am sawl blwyddyn. Gwnaed pob ymdrech gan y bwrdd i geisio cefnogi'r aelodau staff yma trwy gydol y broses gan fod gan y Bwrdd ddyletsywydd gofal tuag atynt fel gweithwyr e.e. bod rhai aelodau staff wedi cael cynnig cyfleoedd i ailhyfforddi ac ati. Roedd y prosesau ymchwilio/disgyblu oedd yn ymwneud â'r olaf o'r gwaharddiadau yma bellach yn dod at eu terfyn;
- cadarnhawyd bod adolygiadau o farwolaethau wedi cael eu cynnal mewn cysylltiad â chleifion a fu farw ar y ward yn ystod y cyfnod dan sylw;
- cadarnhawyd bod gan y Bwrdd Iechyd 'llwybr gofal' ar waith er mwyn agor dialog gyda theuluoedd unwaith roedd unigolyn wedi cael diagnosis o ddementia. Roedd y llwybr yma'n seiliedig ar Ganllawiau Cymdeithas Alzheimer's ac fe sonnir amdano mewn clinigau cof yn ogystal ag ym mhob gwasanaeth, yn benodol gwasanaethau aciwt;
- dweud y gallai teuluoedd benodi eiriolwr annibynnol i weithredu ar ran y claf a'u rhan nhw o dan y llwybr gofal petaent yn dymuno;

- cydnabod nad yw Adran Damweiniau ac Achosion Brys yn awyrgylch delfrydol i drin claf sydd â dementia. Ar hyn o bryd, roedd y Bwrdd wrthi'n ceisio datrys hyn trwy sicrhau bod meddyg sydd â hyfforddiant dementia arbenigol ar gael i gael ei g/alw petai angen er mwyn cynorthwyo i asesu anghenion meddygol y claf ac i'w cydbwysu gyda'u hanghenion seicolegol i sicrhau bod triniaeth briodol yn cael ei rhoi cyn gynted â phosibl;
- cafwyd cadarnhad petai claf dementia angen cael ei d/throsglwyddo i ward ysbyty aciwt, yn seiliedig ar galluedd meddyliol y claf a'r angen ar y gwasanaeth iechyd meddwl ar y pryd, byddai nyrs iechyd meddwl yn mynd gyda'r claf. Roedd gan rai cleifion dementia ofal un-i-un weithiau. Wrth drosglwyddo claf i leoliad brys neu ysbyty aciwt, gwnaed pob ymdrech i hysbysu staff am gyflwr iechyd meddwl/dementia y claf er mwyn lleihau gofid ac amhariad i'r claf;
- dweud bod y Bwrdd lechyd wedi torri nifer o argymhellion HASCAS mewn i 'is-argymhellion' i'w galluogi i gael eu dyrannu i staff uchel iawn y Bwrdd lechyd er mwyn gweithredu a bwrw ymlaen â gwelliannau o fewn y gwasanaethau y maent yn gyfrifol amdanynt;
- cadarnhau bod holl ddogfennaeth y cleifion angen bod yn ddiweddar ac yn gywir er mwyn lliniaru'r risg bod eu llwybr gofal yn cael ei amharu. Y nod yn y pendraw fyddai sicrhau bod yr holl ddogfennau yn cael eu cwblhau a'u storio'n electroneg;
- cadarnhawyd bod tua 40% o welyau cymunedol yn llawn gyda chleifion dementia ar hyn o bryd. Er mwyn cefnogi'r cleifion hyn roedd y Bwrdd lechyd wedi recriwtio mwy o weithwyr cefnogi dementia i weithio yn yr ysbytai cymunedol. Serch hynny, fe gydnabuwyd o dan Strategaeth Dementia y Bwrdd bod unigolion sydd â dementia yn cael eu rheoli'n well yn eu cartref eu hunain lle bynnag y bo'n bosibl;
- dweud bod y Bwrdd lechyd wrthi'n gweithio i wella trosglwyddo cleifion, gan gynnwys gweithdrefnau trosglwyddo cleifion mewn perthynas â chleifion sydd yn dioddef o ddementia. Roeddynt yn edrych ar arferion defnyddiol eraill sy'n cael eu defnyddio yn y diwydiant awyrennau a sut y gallant gael eu haddasu i'w defnyddio mewn lleoliad gofal iechyd;
- cadarnhawyd na ddefnyddiodd y Bwrdd lechyd 'Llwybr Gofal Lerpwl ar gyfer y Cleifion sy'n Marw' ar ward Tawelfan. Tra'n cydnabod bod yna enghreifftiau da a drwg o ofal diwedd oes yn Nhawelfan, a bod staff wedi gwneud eu gorau i gael pethau'n gywir ar y pryd, nid oedd hyn wedi gweithio bob amser wrth edrych yn ôl. Ers hynny, mae proses asesiad risg clinigol wedi cael ei llunio er mwyn adnabod pryd roedd gofal diwedd oes yn briodol a sut orau i gyflwyno'r gofal hwnnw. Roedd hefyd yn bwysig bod yr holl staff nyrsio, nid staff iechyd meddwl/dementia yn unig, yn cael eu hyfforddi ar sut i gyflwyno gofal lliniarol a gofal diwedd oes urddasol;
- dweud bod 'dangosfwrdd canolog' yn cael ei ddatblygu a fyddai'n gweithredu fel 'system rhybudd cynnar' ar feysydd o risg a phryder i alluogi'r Bwrdd i ymyrryd a chefnogi'r gwasanaethau hynny cyn gynted â phosibl, er mwyn mynd i'r afael â phryderon ar draws pob un o wasanaethau'r Bwrdd lechyd;
- dweud bod y swydd 'Nyrs Ymgynghorol Dementia' wedi cael ei chreu i gyfrannu ar lefel strategol i lwybr gofal dementia. Roedd deiliad y swydd yn gyfrifol am gyflwyno'r Strategaeth Dementia, cefnogi nyrsys arbenigol, trefnu hyfforddiant sgiliau ac ymwybyddiaeth dementia i staff ar draws y Bwrdd lechyd a chryfhau arferion diogelu ar gyfer cleifion sydd yn dioddef o

ddementia. Gan gydnabod y llwyth gwaith oedd yn gysylltiedig â'r swydd roedd y Bwrdd Iechyd wrthi'n recriwtio ail 'Nyrs Ymgynghorol Dementia';

- addo rhannu Strategaeth Dementia y Bwrdd gyda'r Pwyllgor;
- cadarnhau bod y Bwrdd Iechyd yn gweithio tuag at wneud hyfforddiant ymwybyddiaeth dementia yn orfodol i'r holl staff;
- cadarnhau bod y Bwrdd yn hyderus bod ganddo ddigon o gyllid i gyflwyno gofal dementia arbenigol, y broblem ar hyn o bryd oedd gallu recriwtio digon o staff cymwysedig i ddarparu'r gofal angenrheidiol. Er mwyn gwella'r gofal sy'n cael ei ddarparu a sicrhau dilyniant ar gyfer y dyfodol, roedd y Bwrdd angen gallu penodi staff arbenigol parhaol a bod yn llai dibynnol ar wasanaeth locwm drud a staff asiantaeth;
- cydnabod bod recriwtio a chadw staff gwasanaeth iechyd yn broblem genedlaethol, ac nid problem yn ardal gogledd Cymru yn unig. Roedd unigolion oedd â llawer o sgiliau'n cael eu denu i weithio fel locwm neu weithio dramor oherwydd y cyflogau sy'n cael eu talu. Yn ychwanegol, nid oedd digon o bobl ifanc yn y system addysg uwch yn hyfforddi ym maes meddygaeth neu broffesiynau cysylltiedig, ac roedd y rhai oedd yn hyfforddi yn y disgyblaethau yma yn cael eu denu i aros yn ardal eu hysgol feddygol ar ôl iddynt gymhwyso. Anaml iawn y mae ysbytai sydd yn agos at ysgolion meddygol yn cael problemau recriwtio. Serch hynny, roedd gan ardal BIPBC lawer i'w gynnig i ymarferwyr meddygol newydd gymhwyso ac roedd amwynderau'r ardal yn denu rhai ymarferwyr iechyd. Roedd y Bwrdd Iechyd wrthi'n gweithio gyda phrifysgolion Bangor a Glyndŵr er mwyn cael mwy o hyfforddiant arbenigol yn yr ardal;
- dweud bod y Bwrdd Iechyd yn rhedeg rhaglen uwchsgilio a datblygu gyda'r bwriad o fynd i'r afael â phrinder staff mewn meysydd sgil penodol. Roedd hyfforddiant yn cael ei gyflwyno mewn nifer o fformatau gwahanol, e.e. mewn grwpiau, wyneb yn wyneb, e-ddysgu ac ati, ac roedd y posibilrwydd o weithio gyda phartneriaid i gyflwyno rhywfaint o hyfforddiant yn cael ei ystyried hefyd. Roedd y Bwrdd hefyd yn anfon cynrychiolwyr i ffeiri swyddi ac ati, gyda'r bwriad o ddenu pobl ifanc mewn i yrfaeodded gofal iechyd;
- dweud bod hyfforddiant sylweddol wedi cael ei gynnal yn ddiweddar mewn perthynas â Deddf Iechyd Meddwl a Deddf Galluedd Meddyliol, gan gynnwys y gwahaniaethau rhwng y ddwy ddeddf a'r gofynion ar gyfer y ddwy ddeddf;
- cadarnhau bod y Bwrdd Iechyd yn ariannu, yn cefnogi ac yn monitro rhai cleifion dementia sydd yn byw mewn cartrefi nyrsio dementia arbenigol. Roedd yr arfer yma'n rhyddhau gwelyau mewn ysbytai i gleifion oedd ag anghenion meddygol. Serch hynny, roedd yna ddiffyg o gartrefi arbenigol ar gyfer gofal nyrsio dementia yn yr ardal;
- cafwyd sicrwydd y gwnaed pob ymdrech i gau'r 'bwllch rhwng y Bwrdd a'r ward' ac fel arall. Roedd arweinyddiaeth mewn gwasanaethau iechyd meddwl wedi cryfhau'n sylweddol. Cynhelir cyfarfodydd 'Gweithio i Wella' yn wythnosol, a thrafodir unrhyw ddigwyddiadau sy'n digwydd yn y cyfarfodydd yma. Treuliodd y Cyfarwyddwr Iechyd Meddwl ac Anableddau Dysgu o leiaf hanner diwrnod yr wythnos ar ward iechyd meddwl er mwyn uwchgyfeirio unrhyw bryderon a ddaw i'w sylw i lefel uwch. Pan gaedd Tawelfan, nid oedd unrhyw Gyfarwyddwr oedd â chyfrifoldeb am wasanaethau iechyd meddwl yn gwasanaethau ar y Bwrdd. Mae hyn bellach wedi newid ac mae'r Cyfarwyddwr Iechyd Meddwl ac Anableddau Dysgu yn adrodd yn ôl i'r Bwrdd yn wythnosol am faterion o fewn ei wasanaethau;

- dweud bod canlyniadau'r arolwg staff diweddaraf yn dangos bod staff y Gwasanaeth Iechyd yn teimlo bod rhyngweithiad y bwrdd gyda staff wedi gwella'n sylweddol yn y pedair blynedd diwethaf. Serch hynny, ni all y Bwrdd laesu dwylo yn hyn o beth ac roedd yn anelu am welliant pellach yn y maes yma;
- er mwyn lleihau faint o waith papur sy'n rhan o ofal iechyd a mynd i'r afael â'r canfyddiad bod uwch nyrsys yn eu swyddfeydd yn cwblhau prosesau gweinyddol a ddim ar y wardiau, roedd y Bwrdd wrthi'n treialu dyfeisiau technegol er mwyn rhyddhau nyrsys i ymgymryd â gwaith mwy gweithredol. Byddai'r polisïau a gweithdrefnau diweddaraf ar gael ar y dyfeisiau yma ac felly rhagwelir y byddai hyd at 20% o amser nyrsys yn gallu cael ei ryddhau er mwyn ymgymryd â mwy o waith ar y wardiau. Roedd cyfnod treialu tebyg yn ardal Cilgwri wedi bod yn arbennig o lwyddiannus; a
- nid oedd y cynlluniau ar gyfer y 'Cyfleuster Gofal Iechyd Cymunedol Gogledd Sir Ddinbych' arfaethedig newydd yn y Rhyl, yn cynnwys gwelyau gofal dementia arbenigol. Roedd y 28 gwely arfaethedig yn y cynlluniau ar gyfer llwybr gofal henoed yn fwy eang. Fe fyddai clinig gofal iechyd meddwl pobl hŷn ar y safle ynghyd â chlinigau eraill a byddai gan gleifion fynediad at wasanaethau gofal iechyd meddwl cymunedol. Byddai'r cyfleuster ei hun yn cael ei ddylunio'n benodol i fod yn gyfeillgar i ddementia. Roedd gwaith ar y gweill ar yr achos busnes diwygiedig ar gyfer y prosiect ac ar dystiolaeth i brofi pam fod y model arfaethedig yn addas i'r diben.

Cyn diwedd y drafodaeth diolchodd y Pwyllgor i gynrychiolwyr y Bwrdd Iechyd am eu gonestrwydd a'u diffuantrwydd wrth ateb cwestiynau'r aelodau. Gofynnodd yr Aelodau a oedd y Bwrdd Iechyd yn fodlon gyda'r berthynas weithio gyda Chyngor Sir Ddinbych mewn cysylltiad â gwasanaethau iechyd a gofal cymdeithasol a'r rhyngweithio rhyngddynt. Cadarnhaodd Prif Weithredwr y Bwrdd bod perthynas waith da yn bodoli rhwng y ddau sefydliad, safbwynt roedd yr Aelod Arweiniol Lles ac Annibyniaeth a Phennaeth Gwasanaethau Cymorth Cymunedol yn ei adleisio. Roedd y ddau sefydliad eisiau gwneud pethau'n fwy effeithiol ac effeithlon ar gyfer eu cleifion a defnyddwyr gwasanaeth er mwyn gwella eu lles a chefnogi eu teuluoedd.

Roedd aelodau'r Pwyllgor yn cydnabod nad oedd unrhyw un mewn sefyllfa i newid yr hyn ddigwyddodd yn y gorffennol, ond roeddynt yn wirioneddol obeithio y byddai gwersi'n cael eu dysgu a fyddai'n diogelu rhag sefyllfa debyg yn y dyfodol.

Penderfynodd y Pwyllgor:

***Nodi'r - wybodaeth a ddarparwyd a diolch i swyddogion y Bwrdd Iechyd am ddod i'r cyfarfod i drafod y materion a godwyd ac am ateb cwestiynau'r aelodau.***

Daeth y cyfarfod i ben am 4.15pm



## Outline Business Case

### North Denbighshire Community Hospital

### Betsi Cadwaladr University Health Board

November 2018  
Draft for Board Approval

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## 1. Executive Summary

### 1.1 Introduction

This Outline Business Case (OBC) proposes the investment of £40.24 million in the development of a North Denbighshire Community Hospital (NDCH) in Rhyl, creating a healthcare and well-being campus on and around the site of the Royal Alexandra Hospital (RAH).

The project will deliver a range of expanded and redesigned services within new and existing facilities on the RAH site, supporting regeneration plans for the local area. The scheme is informed by various national and local drivers, notably “A Healthier Wales: Our Plan for Health and Social Care”, and the Health Board’s overarching 10-year clinical strategy, “Living Healthier, Staying Well” (LHSW). It supports the shift of resources to community settings, the movement of care closer to home, the development of seamless multi-agency services and the emphasis on a well-being system. It also fulfils the commitments made by the Health Board in 2013 following public consultation as part of “Healthcare in North Wales is Changing” (HCiNWiC). Specifically, it was agreed as part of that consultation that an inpatient facility would be provided following the closure of Prestatyn Community Hospital in 2013 and closure of inpatient wards at the RAH in 2010.

Subject to the approval of this case, the Full Business Case will be submitted in March 2020. The new build elements of the proposal are planned to open in April 2022, and the refurbishment of the existing hospital will be completed in December 2022.

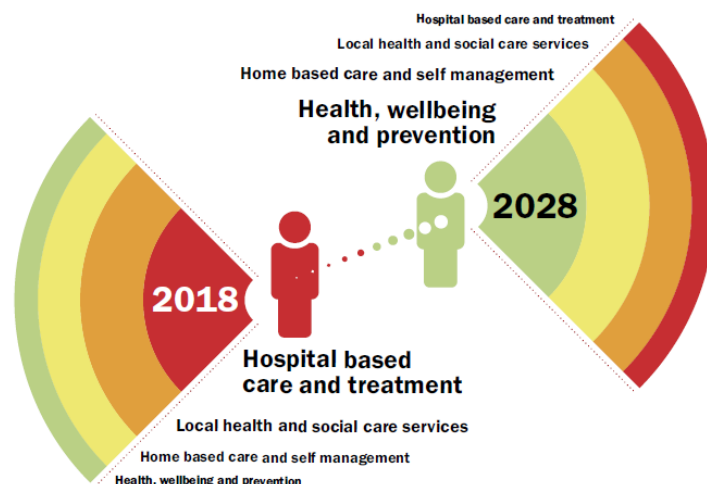
### 1.2 The Strategic Case

This section describes the investment objectives of the scheme, sets out how the project fits with national and local strategies, makes the case for change, and specifies the scope of the project.

The investment objectives are as follows:

1. To provide safe and sustainable services in response to the current and future health and well-being needs of the local population;
2. To further develop multi-agency, integrated, responsive primary and community care services in the area;
3. To increase the range of local services, thereby reducing the reliance on the DGH;
4. To deliver services in an environment which is fit for purpose and enhances health and well-being for service users and staff;
5. To move care closer to people's homes, including inpatient bed based care;
6. To improve economic, social, environmental and cultural well-being, as outlined in The Future Generations Act.

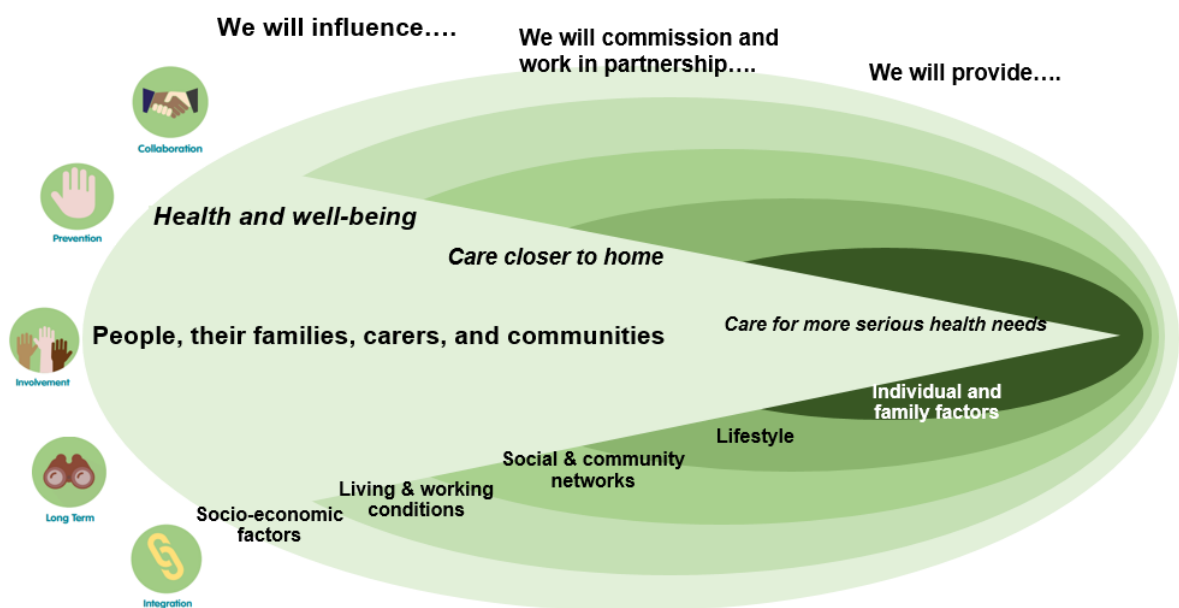
Nationally the key strategic drivers behind these objectives are outlined in: A Healthier Wales; The Well-being of Future Generations Act (Wales); The Social Services and Well-being Act (Wales); Our Plan for a Primary Care Service for Wales; and the Inquiry into Primary Care Clusters, National Assembly for Wales. In particular A Healthier Wales outlines a vision which includes the shift of resources to community settings, the movement of care closer to home, the development of seamless services and the emphasis on a well-being system. This is summarised in the following diagram:





Locally the primary strategic drivers are articulated in Living Healthier, Staying Well (LHSW), the Health Board’s overarching 10-year clinical strategy, approved in 2018. This includes a strong emphasis on Care Closer To Home, in line with A Healthier Wales.

**LIVING HEALTHIER, STAYING WELL:**



A key element of that programme is the creation of a series of Health and Well-being Centres, the largest of which is defined as “a medium to large local campus, based around existing Primary care practices, Health Centres or Community Hospitals”. The following table summarises the envisaged range of services, all of which will be provided at NDCH:

| H&WB Centre Services                                                       | Level 1 | NDCH |
|----------------------------------------------------------------------------|---------|------|
| Rehabilitation and re-ablement providing both inpatient and day facilities | ✓       | ✓    |
| Outpatient / Assessment appointments                                       | ✓       | ✓    |
| Higher level services including advanced diagnostics e.g. x-ray            | ✓       | ✓    |
| Minor Injuries and Illness services                                        | ✓       | ✓    |
| Access to consultant expertise through a Virtual Ward Round                | ✓       | ✓    |
| Telehealth facility                                                        | ✓       | ✓    |
| Access to multidisciplinary team                                           | ✓       | ✓    |
| GP services will have additional wrap around from community services       | ✓       | ✓    |
| Navigation and Triage service                                              | ✓       | ✓    |
| Social prescribing                                                         | ✓       | ✓    |
| Health promotion                                                           | ✓       | ✓    |
| Access to information and advice                                           | ✓       | ✓    |

The project is also aligned to the strategies of other organisations - in particular the local authority's plans for the regeneration of Rhyl and the need to provide a solution to the sustainability of the Royal Alexandra Hospital building.

The case of need is driven by the gap between the future service model, as articulated in both A Healthier Wales and LHSW, and the current service provision in

North Denbighshire. It also takes account of the poor physical condition of the Royal Alexandra Hospital. This has resulted in the following scope for the project:

- Re-provision of community beds in Rhyl, including repatriation of beds which transferred to Holywell and Denbigh when Prestatyn Community Hospital and the RAH wards closed
- Provision of a Same Day service to reduce admissions and support the reduction of A&E attendances at YGC
- The potential provision of an Ambulatory Care Unit, subject to the outcome of the pilot being implemented in Llandudno
- Provision of a Treatment Zone to support BCUHB's changing model of care for community nurses to undertake more complex activity in a community hospital setting
- Provision of a Level 1, 2 and 3 sexual health service
- Provision of an enhanced outpatient therapy service
- Provision of a Day Therapy Assessment Unit (IV Suite) to provide care closer to home for those living in the Rhyl and Prestatyn area
- Re-provision and extension of the Community Dental Service
- Re-provision and extension of Radiology services
- Re-provision of services currently undertaken on the RAH site:
  - Outpatients
  - Older People's Mental Health Services
  - Adult Psychology Services
- Provision of Advice and Information through third sector presence onsite and close working with the Community Resource Team, co-located on the campus
- Delivery of preventative programmes such as smoking cessation to support self-management
- Creation of multi-disciplinary accommodation to enable integrated working between primary, community, local authority and third sector care
- Car parking enhancements
- Improvement to the physical environment for patients and staff, including achieving a greater level of statutory compliance

### 1.3 The Economic Case

The Economic Case focuses on the main options available for delivering the objectives of the scheme, in order to identify the option which gives the best Value for Money.

A long-list of potential options has been evaluated, looking at: scope; service solution; service delivery; implementation; and funding. The analysis concluded that all shortlisted options should be for a single stage implementation funded by public capital, with the clinical services provided by the Health Board. It is also clear, following discussion with the Local Authority, that any planning application made in regard to this project would need to include the future of the RAH, and that an unoccupied building on the sea front would not support the regeneration plans for the area. All shortlisted options therefore locate the development on the RAH site, with a combination of refurbishment and new building. Four options were shortlisted, and the following is a brief summary of the evaluation.

1. **The Status Quo – or business as usual:** this does not address any of the objectives of the project, but is included as a baseline against which the other shortlisted options are compared.
2. **Refurbish and extend the RAH to provide clinical and office accommodation. Provide the full scope of services outlined in the strategic section of the case:** this design was the preferred way forward in the SOC. However a more in-depth analysis, undertaken by Interserve following the approval of the SOC, indicates that issues with the existing building would significantly constrain the design and prove costly.
3. **Refurbish the RAH and provide a new build on the site for clinical accommodation. Provide a greater scope of services than is outlined in the strategic case:** the range and scale of services included in the scope of the project has been determined through a rigorous process of analysis, and an increase (e.g. providing more than the 28 inpatient beds proposed) cannot be justified as value for money.

4. **Refurbish the RAH and provide a new build on the site for clinical accommodation. Provide the full scope of services outlined in the strategic case:** this design means that clinical services will be delivered in new fit for purpose accommodation, with office accommodation provided in upgraded facilities in the RAH. The condition of the RAH building will be improved, and the solution supports the regeneration plans for the area. It delivers the full scope of the project, and is the preferred option.

#### 1.4 The Commercial Case

This section of the OBC outlines the proposed contract strategy in relation to the preferred option. The aim of the Commercial Case is to secure the optimal deal for the preferred option.

In accordance with the Welsh Government NHS Infrastructure Investment Guidance the required services have been procured via the *Designed for Life: Building for Wales 3 Framework*. The key appointments are as follows:

- Interserve Construction Limited has been appointed as the Supply Chain Partner who will undertake the construction;
- Gleeds Management Services are providing Construction Project Management;
- Gleeds Cost Management are the Cost Advisors.

The contract will be the National Engineering Contract 3 (NEC 3) Option 3.

The full commercial case outlines: the approach adopted to risk transfer, the charging mechanisms, the proposed contract lengths; and the procurement strategy and implementation timelines. In summary, the implementation timeline is as follows:

| Milestones                           | Key Dates     |
|--------------------------------------|---------------|
| Submission of Outline Business Case  | November 2018 |
| WG Approval of Outline Business Case | January 2019  |
| Submission of Full Business Case     | March 2020    |
| Approval of Full Business Case       | June 2020     |
| Commissioning – new clinical build   | April 2022    |
| Complete refurbishment of RAH        | December 2022 |

## 1.5 The Financial Case

The purpose of this section is to set out the financial implications of the preferred option (as outlined in the Economic Case) and the proposed deal (as described in the Commercial Case).

In terms of capital, the total cost of the scheme is **£40.24 million**.

From a revenue perspective, the full year costs from 2023, when the building is complete and the service model fully implemented, is as follows:

| Revenue Costs                                | Current Costs (£000s) | Proposed Costs (£000s) | Variance (£000s) |
|----------------------------------------------|-----------------------|------------------------|------------------|
| Inpatient Facilities (excludes costs of ACU) | 0                     | 1,542                  | 1,542            |
| Same Day Care Service                        | 0                     | 268                    | 268              |
| Treatment Zone/Outpatients                   | 398                   | 398                    | 0                |
| Therapies: Outpatients                       | 621                   | 621                    | 0                |
| Older People Mental Health (Day Services)    | 230                   | 230                    | 0                |
| Day Therapy Assessment Unit                  | 0                     | 176                    | 176              |
| Dental                                       | 779                   | 779                    | 0                |
| Sexual Health                                | 495                   | 495                    | 0                |
| Clinical Support                             | 192                   | 395                    | 203              |
| Estate and Facilities Costs                  | 411                   | 1,000                  | 589              |
| <b>Sub Total</b>                             | <b>3,126</b>          | <b>5,904</b>           | <b>2,778</b>     |
| Contingency                                  | 0                     | 15                     | 15               |
| Depreciation Charge                          | 351                   | 1,164                  | 813              |
| <b>TOTAL</b>                                 | <b>3,477</b>          | <b>7,083</b>           | <b>3,606</b>     |

This will be afforded from a range of sources, as follows:

|                                                                                                                                                                                                                                                                                                           | <b>£000s</b> |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------|
| <b>Total Additional Cost</b>                                                                                                                                                                                                                                                                              | <b>7,083</b> |
| Existing Funding                                                                                                                                                                                                                                                                                          | 3,477        |
| WG Depreciation Charge Funding                                                                                                                                                                                                                                                                            | 813          |
| <b>Net Additional Revenue Costs</b>                                                                                                                                                                                                                                                                       | <b>2,793</b> |
| Reduction in escalation beds within the Acute Hospital setting                                                                                                                                                                                                                                            | 337          |
| Reduction in Nurse Bank & Agency costs through improved recruitment and productivity                                                                                                                                                                                                                      | 107          |
| Community bed variable-cost savings through efficiencies and productivity                                                                                                                                                                                                                                 | 135          |
| Savings from the closure of community dental clinics and transfer into NDCH                                                                                                                                                                                                                               | 16           |
| Impact of NDCH on CHC activity; the clinical model for the NDCH is expected to provide enhanced step up / step down facilities directly impacting on the level of patients discharged from Glan Clwyd directly into CHC packages, thereby generating further cash-releasing CHC savings for re-investment | 200          |
| Alternative community hospital beds - 10 beds at Holywell and 6 at Denbigh were opened when beds were originally closed in RAH, with the intention of releasing these resources back to NDCH when complete                                                                                                | 385          |
| Primary Care Treatment Zone to be funded from the Primary Care Pathfinder resources, given its clear and direct link to reducing the pressures on primary care services within the area                                                                                                                   | 130          |
| <b>Sub-Total Savings / Alternative Funding Sources</b>                                                                                                                                                                                                                                                    | <b>1,310</b> |
| <b>Net Revenue Shortfall (before Care Closer to Home)</b>                                                                                                                                                                                                                                                 | <b>1,483</b> |
| Maximising the benefits of the Care Closer To Home strategy to further reduce escalation beds, DTOC, improve Average Length of Stay and Patient Flow, and through a reduction in other community hospital beds                                                                                            | <b>894</b>   |
| <b>Net Revenue Shortfall</b>                                                                                                                                                                                                                                                                              | <b>589</b>   |
| <b>Covering:</b>                                                                                                                                                                                                                                                                                          |              |
| <b>Estates and Facilities (net increase and retaining RAH)</b>                                                                                                                                                                                                                                            | <b>589</b>   |

In summary, the case entails a net increase in revenue costs in four years' time of £589,000. This net increase recognises the estate and facilities cost implications of developing a new build and retaining the existing RAH site. The strategic case for this development reflects a critical part of the Board's overall future clinical services model, in particular the intent to provide care closer to home and reduce dependence on the acute sector. Living Healthier Staying Well sets out plans to transform the way in which services are delivered in North Wales to ensure excellent outcomes for patients and a stable and sustainable workforce. This strategy will be delivered within the overall financial resource which is available to the Health Board. The early development of the North Denbighshire Community Hospital will bring additional costs and these costs will be managed as part of the Board's overall longer term financial strategy of returning to a sustainable recurring financial position, in a timescale to be agreed with Welsh Government.

## **1.6 The Management case**

This part of the Business Case addresses the achievability of the scheme. It sets out the actions that will be undertaken to ensure the successful delivery of the project.

The project will be managed in line with BCU's Procedure Manual for Managing Capital Projects, which outlines: the project governance framework; the approach to engagement and communication; the project plan; the arrangements for benefits realisation; the approach to the management of risk; and post-project evaluation.

## **1.7 Recommendation and Conclusions**

This OBC builds on the case outlined in the SOC. The strategic case for change has been updated to reflect the latest thinking in terms of models of care to support care closer to home, and fulfils the Health Board's commitments following the closure of Prestatyn Hospital as part of Healthcare in North Wales is Changing. The economic case provides a robust assessment of both the service model options and the physical build solutions and reaches a clear preferred option in which the appropriate range and scale of services are provided through a combination of a new-build clinical facility and office accommodation in a refurbished RAH. The analysis outlined in the case gives robust capital and revenue costs. The management case provides



assurance that the project is achievable, and that the known risks and issues are being robustly managed. This business case is recommended for approval.

## 2. Structure and Contents of the Document

There are three key stages in the development of a project business case. These are: the Strategic Outline Case (SOC); the Outline Business Case (OBC); and the Full Business Case (FBC). The SOC establishes the strategic context, makes a robust case for change and provides a suggested way forward. The SOC for this scheme was approved in 2013. The purposes of this OBC are to:

- Identify the option which optimises value for money (VfM)
- Prepare the scheme for procurement
- Put in place the necessary funding and management arrangements for the successful delivery of the scheme.

The FBC: sets out the negotiated commercial and contractual arrangements for the deal; demonstrates that it is 'unequivocally' affordable; and puts in place the detailed management arrangements for the successful delivery of the scheme. Subject to OBC approval, the FBC for this case will be produced in March 2020.

The Outline Business Case has been prepared using the agreed standards and format for business cases, as set out in the NHS Wales Infrastructure Investment Guidance. This approved format is the *Five Case Model*, and comprises the following key components:

- The **Strategic Case** section - this sets out the strategic fit and case for change, together with the supporting investment objectives for the scheme
- The **Economic Case** section - this demonstrates that the organisation has selected a preferred option which optimizes public value for money
- The **Commercial Case** section - this outlines that the preferred option will result in a viable procurement and well-structured deal
- The **Financial Case** section - this demonstrates that the preferred option will result in a fundable and affordable deal

- The **Management Case** section - this demonstrates that the scheme is achievable and can be delivered successfully in accordance with accepted best practice

### 3. The Strategic Case

#### 3.0 Introduction

The purposes of the Strategic Case are: to explain how the scope of the project fits within the existing business strategies of the organisation; and to provide a compelling case for change, in terms of existing and future operational needs.

The Strategic Case is split into three sections:

A: A brief summary of key strategic changes since the production of the SOC in 2013

B: The strategic context: this contains an overview of BCUHB. It also confirms that there is a strategic fit between the proposed project and both national and local policies and objectives

C: The case for change: this section summarises the investment objectives, highlights the challenges with the status quo, outlines the potential scope of the project, and summarises the benefits, risks, constraints and dependencies of the project.

#### Part A: Strategic Changes since the Production of the SOC

There have been various developments in the strategic environment in the five years since the SOC was approved in 2013. Most notably 2018 saw the publication of both “A Healthier Wales: Our Plan for Health and Social Care” by Welsh Government, and the Health Board’s overarching 10-year clinical strategy, “Living Healthier, Staying Well” (LHSW). These national and local strategies both confirm that the key drivers for the SOC – the shift of resources to community settings, the movement of care closer to home, the development of seamless services and the emphasis on a well-being system – remain fundamentally unchanged. This brief summary of the key strategic drivers is expanded on in part B.

There have, however, been important developments in both the local context and specific strategies for individual services in the last 5 years, which have resulted in changes to the scope of the project. These include:

- The changing model of care for Older People Mental Health inpatients

- The evolution of the model of care for supporting people to stay independent for longer, and therefore reduce hospital admissions
- Changes in the scope required for this project to respond to the decisions made as part of the YGC Re-Development project, which has affected both therapies and sexual health services
- Changes in the requirements for Dental services
- A review of the bed numbers required for the local population.

The specifics of these changes are outlined in section C, which describes the revised scope of the project.

## **Part B: Strategic Context**

### **3.1 Organisational overview**

BCUHB was established on 1st October 2009 and is the largest health organisation in Wales providing a full range of primary, community, acute and mental health services for a population of approximately 700,000 across North Wales and some parts of North Powys. BCUHB is responsible for the operation of three Acute Hospitals as well as 19 community hospitals, over 90 health centres, clinics, community health team bases and mental health units.

BCUHB employs approximately 16,500 staff and has an annual revenue budget of about £1.3 billion. The Board's operational management structure consists of three Area Directorate teams: West (Gwynedd and Ynys Môn); Centre (Conwy and Denbighshire) and East (Flintshire and Wrexham). Each acute hospital has its own Hospital Directorate team managing Wrexham Maelor Hospital, Ysbyty Glan Clwyd (Rhyl) and Ysbyty Gwynedd (Bangor).

This business case focuses on the provision of a range of community and mental health services in North Denbighshire, which is part of the Central Area. The coastal locality of North Denbighshire includes Rhyl, Prestatyn, Rhuddlan, Dyserth and surrounding villages. Some residents of Abergele and Kinmel Bay also use

community services at the Royal Alexandra Hospital in Rhyl, as do some people from St. Asaph, Bodelwyddan and parts of North Flintshire.

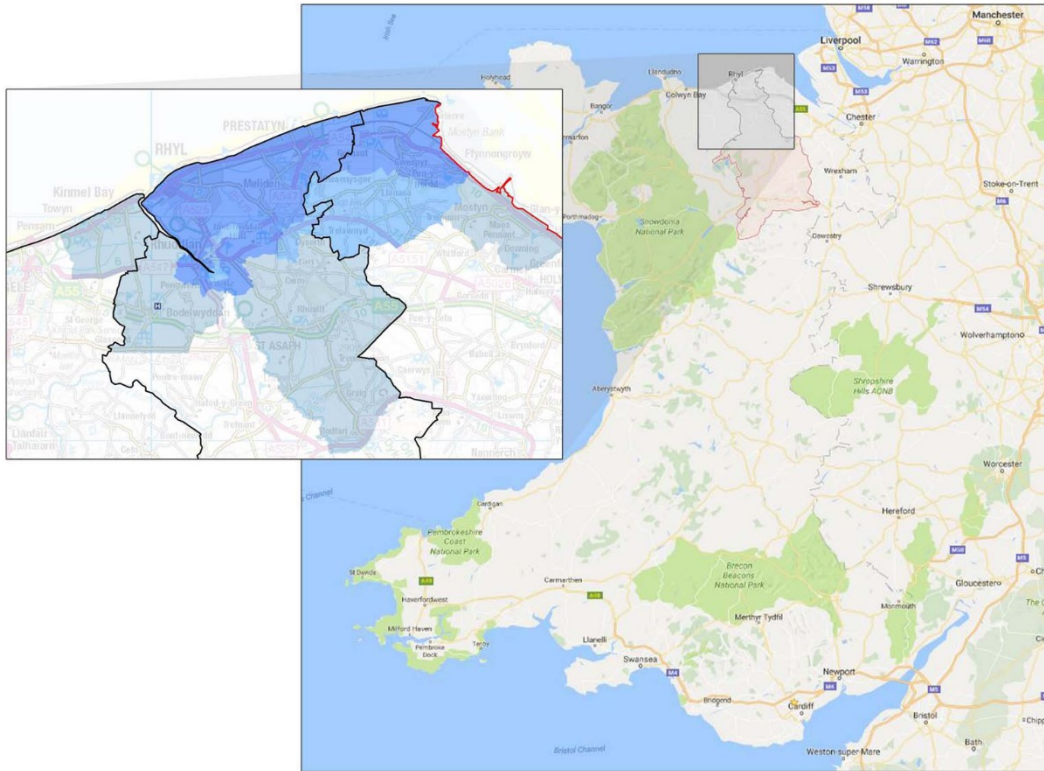


Figure 1: Map of North Denbighshire

### 3.1.1 Primary Care

There are currently 6 GP practices delivering primary care services in North Denbighshire:

| Practice                | Address                                               |
|-------------------------|-------------------------------------------------------|
| Clarence Medical Centre | West Kimmel Street, Rhyl LL18 1DA                     |
| Healthy Prestatyn lach  | Ty Nant, Nant Hall Road, Prestatyn LL19 9LG           |
| Park House Surgery      | 26 Nant Hall Road, Prestatyn LL19 9LN                 |
| Madryn House Surgery    | 6 Madryn Avenue, Rhyl LL18 4RS                        |
| Lakeside Medical Centre | 203 Wellington Road, Rhyl, LL18 1LR                   |
| Kings House Surgery     | Kings Avenue, Rhyl LL18 1LT                           |
| Healthy Rhuddlan lach   | Rhuddlan Surgery, 7 Vicarage Lane, Rhuddlan, LL18 2UE |

*Table 1: GP Practices in North Denbighshire*

Primary care services in the locality are facing increasing pressures and, as such, need to transform the way services are provided. These challenges include:

- an ageing population, growing co-morbidities and increasing patient expectations, resulting in a large increase in consultations, especially for older patients
- workforce pressures including recruitment and retention challenges
- challenges associated with provision of a mixed economy of GMS and hospital managed practices
- increasing pressure on NHS financial resources
- the need to address inequalities in access of primary care

One of the aims of this project is to alleviate the growing pressures by enabling general practice to play an even stronger role at the heart of more integrated

community services that deliver better health outcomes, a more holistic model of care, excellent patient experience and the most efficient possible use of resources.

This project aims to improve integration with primary care in the following ways:

- The service model offers the opportunity to treat minor injuries and minor ailments at the hospital and this could reduce pressure on an already overburdened primary care service
- GPs will manage the inpatient beds occupied by their patients and this model will enable an easier transfer into community settings for many patients, reducing the average length of stay.
- Collaboration with GPs will engender a sensitive and appropriate local service appreciated by patients, carers and families, as GPs are well placed to understand and respond to the overall needs of the people they know.
- Activities such as leg ulcer management, wound care, phlebotomy and ear syringing will be delivered under one roof, affording efficiency through scale of service and helping to sustain GP practices
- The Community Resource Team onsite will work closely with the Primary Care cluster. Onsite presence of local GPs will engender closer working relationships with Primary care at the heart of the community response.

### **3.2 Demography and Health Needs**

There are a number of significant issues affecting the North Denbighshire locality which impact on the shape of future service provision for this community. A particular feature of the population is the significant proportion of older people and the high levels of multiple-deprivation.

#### **Population**

The population of Denbighshire is 94,800. 20% of residents are over the age of 65. Older persons are disproportionately affected by chronic conditions. The Welsh Health Survey in 2015 reported that 82% of respondents aged 65 years and over have a chronic condition. 54% of this cohort suffer from two or more co-morbidities. If current trends continue the number of people living with chronic conditions will



continue to increase in the future, with people living longer and developing more than one chronic condition<sup>1</sup>.

StatsWales<sup>2</sup> projections show that the number of over 65s living in Wales will rise by 27% over the next 20 years. It is anticipated that Denbighshire's overall population is projected to increase by 2.7% (around 2,500 people) by 2039. The population aged 75 years and over is projected to increase by 7,500, while the population aged 18 to 74 years is projected to decrease by 4,800.<sup>3</sup> These population changes, which are mirrored across North Wales, inform the agreed clinical model to move healthcare delivery out of hospital settings and into local communities.

## Deprivation

The link between deprivation and poor health is well recognised. People in the most deprived areas have higher levels of mental illness, hearing and sight problems, and long-term conditions, particularly chronic respiratory diseases, cardiovascular diseases, Type 2 diabetes and arthritis. Healthy life expectancy in males is 19 years lower in the most deprived areas of Wales compared with the least deprived areas; in females the gap is 18 years<sup>4</sup>.

The Welsh Index of Multiple Deprivation 2014<sup>5</sup> highlights that Rhyl West has high levels of deprivation. For example, Rhyl West 1 area has the 4<sup>th</sup> highest level of income deprivation in Wales. The coastal towns of Rhyl and Prestatyn are home to communities which are amongst the most deprived in Wales with high levels of health, housing and income deprivation, and high levels of multiple deprivation exist particularly in the areas of West/South West/East Rhyl, Abergele and Kinmel Bay. The focus on health, well-being and education will have a positive impact on prevention of health issues associated with areas of social deprivation and poverty.

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<sup>1</sup> Public Health Wales Observatory (2013) GP Cluster Profiles: Betsi Cadwaladr University Health Board

<sup>2</sup> <https://gov.wales/docs/statistics/2016/160929-local-authority-population-projections-2014-based-en.pdf>

<sup>3</sup> North Wales population assessment Draft 0.1 24 November 2016

<sup>4</sup> Public Health Wales Observatory (2013) GP Cluster Profiles: Betsi Cadwaladr University Health Board

<sup>5</sup> <https://gov.wales/statistics-and-research/welsh-index-multiple-deprivation/?lang=en>

## **Tourism**

The towns of Rhyl and Prestatyn in North Denbighshire are tourist resorts. Consequently the number of people accommodated in the towns rises in the summer months. Analysis of Emergency Department data at YGC shows that there is a spike of those with postcodes outside of North Wales during peak holiday season. This equates to an average of nine additional people per day during holiday season from April to September, peaking at 15 during August. It more than doubles the footfall from local Rhyl/Prestatyn postcodes during August and increases by nearly one-third during other peak season months, supporting the development of the Same Day Service to be delivered from the proposed NDCH in order to divert activity from the YGC Accident and Emergency department.

## **3.3 Business strategies**

### **3.3.1 National Policy Drivers**

This section of the business case outlines the national policy context which has informed the development of the proposal. It briefly summarises the following key national policies, and their relevance to the case:

- The National Strategy A Healthier Wales which builds on the Parliamentary Review of Health and Social care in Wales, 2018 ('Parliamentary Review')
- The Well-being of Future Generations Act (Wales) 2015
- The Social Services and Well-being Act (Wales) 2014
- Our Plan for a Primary Care Service for Wales (2015)
- Inquiry into Primary Care Clusters, National Assembly for Wales (October 2017)

### **The National Strategy A Healthier Wales, 2018 ('A Healthier Wales')**

A Healthier Wales builds on the Parliamentary Review. It sets out the vision to deliver against four mutually supportive goals, 'the Quadruple Aim'. They are to:

- improve population health and well-being through a focus on prevention;
- improve the experience and quality of care for individuals and families;

- enrich the well-being, capability and engagement of the health and social care workforce; and
- increase the value achieved from funding of health and care through improvement, innovation, use of best practice, and eliminating waste.

It also outlines ten national design principles to drive change and transformation:

- **Prevention and early intervention** – acting to enable and encourage good health and well-being throughout life; anticipating and predicting poor health and well-being.
- **Safety** – not only healthcare that does no harm, but enabling people to live safely within families and communities, safeguarding people from becoming at risk of abuse, neglect or other kinds of harm.
- **Independence** – supporting people to manage their own health and well-being, be resilient and independent for longer, in their own homes and localities, including speeding up recovery after treatment and care, and supporting self-management of long term conditions.
- **Voice** – empowering people with the information and support they need to understand and to manage their health and well-being, to make decisions about care and treatment based on ‘what matters’ to them, and to contribute to improving our whole system approach to health and care; simple clear timely communication and co-ordinated engagement appropriate to age and level of understanding.
- **Personalised** - health and care services which are tailored to individual needs and preferences including in the language of their choice; precision medicine; involving people in decisions about their care and treatment; supporting people to manage their own care and outcomes.
- **Seamless** - services and information which are less complex and better co-ordinated for the individual; close professional integration, joint working, and information sharing between services and providers to avoid transitions between services which create uncertainty for the individual.
- **Higher value** - achieving better outcomes and a better experience for people at reduced cost; care and treatment which is designed to achieve ‘what matters’ and

which is delivered by the right person at the right time; less variation and no harm.

- **Evidence driven** - using research, knowledge and information to understand what works; learning from and working with others; using innovation and improvement to develop and evaluate better tools and ways of working.
- **Scalable** - ensuring that good practice scales up from local to regional and national level, and out to other teams and organisations.
- **Transformative** - ensuring that new ways of working are affordable and sustainable, that they change and replace existing approaches, rather than add an extra permanent service layer to what we do now.

### The Well-being of Future Generations (Wales) Act 2015 (WFG Act)

The WFG Act requires all public bodies to change the way they work in order to improve well-being for the whole population, by acting in accordance with the sustainable development principle, and meeting the 7 Well-being Goals (see figure below):

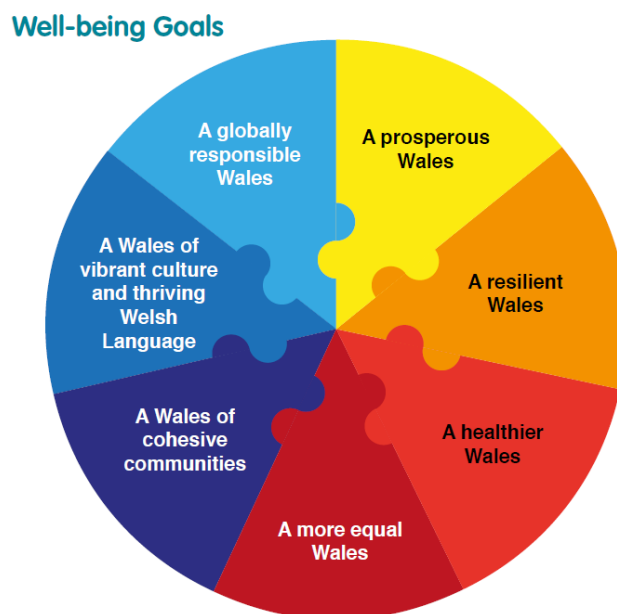


Figure 2: Well-Being Goals

By considering the 7-well-being goals, BCUHB can better meet the needs of its current population without compromising the ability of future generations to meet their own needs. Sustainable developments connect the environment in which we

live, the economy in which we work, the society which we enjoy and the cultures that we shared to the people that we serve and their quality of life.

### **The Social Services and Well-being (Wales) Act 2014 (SSWB Act)**

The Social Services and Well-being (Wales) Act provides the legal framework for improving the well-being of people who need care and support, and carers who need support. Its aim is to maximise each individual's well-being by increasing their sense of control; strengthening their resilience and ability to access resources to cope when needed. People will have more say in the care and support they receive. The Act also promotes a range of help available within the community to complement and reduce the need for formal care.

The 6 Local Authorities and the Health Board have developed a Population Needs Assessment which describes the care and support needs of the North Wales population. The assessment has informed the development of the Health Board's "Living Healthier Staying Well" strategy (described below) and informs the development of this project.

The implementation of the Act requires a significant cultural and behavioural shift within the Health Board, especially in relation to working with the public with other strategic partners. The co-location of Community Teams, including the Single Point of Access offering information, advice and assistance at the new hospital, represents an opportunity to create conditions which can improve the well-being of both current and future generations in North Wales.

### **Our Plan for a Primary Care Service for Wales (2015)**

In 2015, Welsh Government published "Our Plan for a Primary Care Service for Wales up to 2018." This highlighted the current and prospective challenges in the strategic environment in which the NHS in Wales operates. In particular:

- The challenges of the economic environment in which the NHS is operating
- The pressures of increased demand in Primary Care, as a result of the success of drug treatment in enabling the population to live longer. In addition, more people are being diagnosed with one or more long term conditions like

diabetes and dementia and frail older people increasingly have more complex needs

- Rising public expectations
- A demographic picture of the GP workforce which indicates that significant numbers of GPs are coming close to retirement age at the same time as parts of Wales are experiencing difficulty in recruiting GPs

Underpinning this plan, the overall principles are defined as:

- Prevention, early intervention and improving health, not just treatment
- Co-ordinated Care where generalists work closely with specialists and the wider support in the community to prevent ill health, reduce dependency and effectively treat illness
- Active involvement of the public, patients and their carers in decisions about their care and well-being
- Planning services at a community level of 25,000-100,000 people which the King's Fund has determined as the optimum size for planning and provision of Primary Care
- Prudent Healthcare

The WG Plan details the need for GP practice cluster networks to develop their local plans to improve the health and well-being of the population and to reduce health inequalities. The cluster architecture of North Wales, consisting of 14 clusters, is therefore key to shaping how services are delivered in the future and in determining the key milestones for delivery.

North Denbighshire Cluster members have been closely involved in the development of this proposal. The local practices are playing a key role in the development of integrated Community Resource Teams for the local area, working closely with Therapy services, District Nurses, Social Care and Children's Services Teams to deliver a holistic service, wrapped around and responding to the needs of the individual and with local knowledge and understanding of people and place at the heart of the service model. This ethos will be an integral aspect of the seamless service provision in the new hospital and the links will be tightened between Community and Hospital teams through co-location and active GP involvement in

bed management, the Same Day Service and the Community Resource Team onsite.

### **Additional Welsh Guidance**

Other significant national policy drivers which have influenced this proposal are listed below:

- Together for Mental Health – A Strategy for Mental Health and Well-being in Wales', Welsh Government (2012)
- Together for Health, Welsh Government, 2012, placing primary and community services at the heart of the health care delivery; emphasising the importance of prevention, early diagnosis and high quality services, with patient feedback as a key driver for continuous improvement
- Setting the Direction: Primary and Community Services Strategic Delivery Programme 2010, (Welsh Government)
- Designed to Add Value: A Third Dimension for One Wales: A strategic direction for the third sector in supporting Health and Social Care, 2008, (Welsh Government)
- Designed for Life, Welsh Assembly Government, 2005
- Beyond Boundaries: Citizen Centred Local Services for Wales; Welsh Assembly Government, 2005
- The Welsh Language Measure (Wales) 2011
- Taking Wales Forward (2016-2017)

### **3.3.2 Local Strategic Drivers**

This section of the business case outlines the key local drivers that inform the business case. Some of them are the local interpretation and application of the national policies outlined above. Others are more specific to the circumstances in North Denbighshire, such as the impact of the Glan Clwyd Hospital Redevelopment project.

## Living Healthier, Staying Well

“Living Healthier, Staying Well” (LHSW) is the Health Board’s overarching ten-year clinical strategy, approved in May 2018. It describes how health, well-being and healthcare might look in ten years’ time and how we will start working towards this now. Having a clear and well thought out strategy will help us to achieve our objectives for the NHS in North Wales and contribute to sustaining safe, effective patient care. It is driven by the following set of key principles which will be applied to everything we do:

- We promote equality and human rights
- We will actively provide Welsh language services to address the needs of our Welsh speaking population in line with the Welsh Language (Wales) Measure 2011
- We will work together with local authorities, other services and organisations, including third sector
- We listen to what matters to people and involve them in decisions
- We will address the needs of individuals and their carers
- We use evidence of what works so we can improve health and learn
- We work to improve services
- We use our resources wisely (finances, buildings and staff)
- We will work with the principles of prudent healthcare

We will also ensure that the strategy programmes are consistent with, and will help us work towards, the Quadruple Aim as set out in a “Healthier Wales: our plan for Health and Social Care”.

Delivering the strategy will be supported by partnership working with people and partner organisations and other public services, the third sector, independent organisations.

The Strategy is structured around three main programmes:

### Health Improvement and Health Inequalities

We will use our influence to promote health and well-being, physical, mental and emotional, for all. We will focus on the broader aspects of health improvement and



prevention, and seek to support those with the greatest health needs first. This sits alongside our contribution to the Well-being Plans developed for the broader population by the Public Service Boards.

### Care Closer to Home

As and when people begin to need support or health care to stay healthy, we will provide as much of this close to people's homes as is safe and effective to do so. Care Closer to Home (CCTH) will work with people to prevent, detect early and manage physical and mental health needs. This also recognises the broader factors that influence health. This sits alongside the partnership plans for provision of care and support to individuals and their carers – for example, veterans, and people with learning difficulties or disabilities – which are being developed with the Regional Partnership Board.

### Care for More Serious Health Needs

When health needs are more serious and people need hospital care, from more specialist teams working in the community. People want the safest and highest quality of care possible and a good experience. They will be treated by the right person, in the right place, at the right time and with the right facilities.

The strategy recognises the importance of adapting the planning and delivery of services to the differing needs of people at different stages of life. There are two supporting frameworks which have been developed to reflect this:

- Children and young people – supporting the best start in life
- Ageing well – supporting people aged 50 and over to stay healthy and independent as long as possible

Together with a further strategic framework to reflect the importance of addressing holistic health needs:

- Mental health and well-being

The Care Closer to Home programme and the three supporting frameworks will be taken forward through partnership working, as part of the North Wales Region Partnership Board.

This business case responds to the drive to provide CCTH in particular.

## Care Closer to Home

The scope of CCTH is very broad; it places the person and carer, whenever appropriate, at the centre with all available primary and community services (and some secondary care services) inputting and co-ordinating care and support to meet identified needs. Needs can range from information, advice and education through to more specific interventions such as diagnostics, minor injury services, community-based inpatient “step up” and step down” care and respite. The principal elements of this service model across North Wales include:

- Targeted prevention & self-care
- Putting the person at the centre, always starting with “what matters” to the individual and wrapping services round the person
- Supporting well-being, improve health and address inequalities in health
- Developing Community Resource Teams (CRTs), enabling integration of primary and community care and social care delivery
- Enhanced Care at Home service, an extended multi-professional community nursing service, enabling more people to remain at home for care or to return home sooner, when a period of hospital admission might otherwise be needed (In time this service will be part of the role of CRTs)
- Moving care from acute hospitals to community locations, for example, a wider range of outpatient and diagnostic services, supported by integrated community teams
- Developing a network of strategic hospital hubs that provide more consistent and reliable inpatient, outpatient, X-ray, therapies and 7-day minor injury services.

## Health and Well-being Centres

The definition of Health and Well-being centres is where a range of services are available with co-location of other service providers, and could include primary care, community services e.g. minor injuries and illness services and step-down beds. Health and Well-being Centres have been further categorised following public engagement, into three levels. The service definition for a Level 1 Health and well-

being Campus best fits the proposed scope of service for North Denbighshire, defined as: "...medium to large local campus, based around existing Primary care practices, Health Centres or Community Hospitals".

There is a public commitment to deliver a new service model for the local population and LHSW was widely consulted on. Inpatient beds at Prestatyn Community Hospital were closed in May 2013 following the outcome of an earlier public consultation with a commitment to offer a new model of care in the community. The service model will support and underpin primary care sustainability, in line with the National Assembly for Wales' Inquiry (2017) into Primary Care. The service model proposed is based on close collaboration between primary care and community services with the aim of encouraging independence, self-reliance and prevention in the locality. This will be strengthened by close on-site integration of Social Care and Third Sector partners. It is envisaged that NDCH will be an integral part of the health care system in the BCUHB central area, providing a source of referral to and from YGC and an extension to primary care services.

The table below shows a summary of services in Level 1 Centres and where the NDCH proposal is aligned to this model:

| <b>H&amp;WB Centre Services</b>                                            | <b>Level 1</b> | <b>NDCH</b> |
|----------------------------------------------------------------------------|----------------|-------------|
| Rehabilitation and re-ablement providing both inpatient and day facilities | ✓              | ✓           |
| Outpatient / Assessment appointments                                       | ✓              | ✓           |
| Higher level services including advanced diagnostics i.e. x-ray            | ✓              | ✓           |
| Minor Injuries and Illness services.                                       | ✓              | ✓           |
| Access to consultant expertise through a Virtual Ward Round                | ✓              | ✓           |
| Telehealth facility                                                        | ✓              | ✓           |
| Access to multidisciplinary team                                           | ✓              | ✓           |
| GP services will have additional wrap around from community services       | ✓              | ✓           |
| Navigation and Triage service                                              | ✓              | ✓           |
| Social prescribing                                                         | ✓              | ✓           |
| Health promotion                                                           | ✓              | ✓           |
| Access to information and advice                                           | ✓              | ✓           |

*Table 2: Services in Level 1 Centres and proposal for NDCH*

### Integrated Community Resource Teams (CRTs)

The primary and community services elements of this programme cover a broad spectrum of care and support. This includes a wide network of services and teams:

- General Practice (General Practitioners – GPs - and the wider practice team);
- Pharmacists;
- Optometrists;
- Community dentists;

- Therapists;
- Community nursing and health visiting teams;
- End of life and palliative care support;
- Primary and Community mental health services;
- Intermediate care;
- “Step up” and “step down” care as a bridge between community and hospital;
- Community inpatient care;
- Rehabilitation.

Integrated health and social care services are a key part of this network, as is close working with third sector, independent sector and community groups which are important assets within the community setting.

The multi-disciplinary team will offer flexibility and responsiveness. The link between the GP, the community and the hospital will be central to improving outcomes and a sense of involvement in the decisions which affect patients - and the quality and responsiveness of services they receive.

The figure below, from the North Wales response to “A Healthier Wales”, illustrates the pivotal role of the CRT:

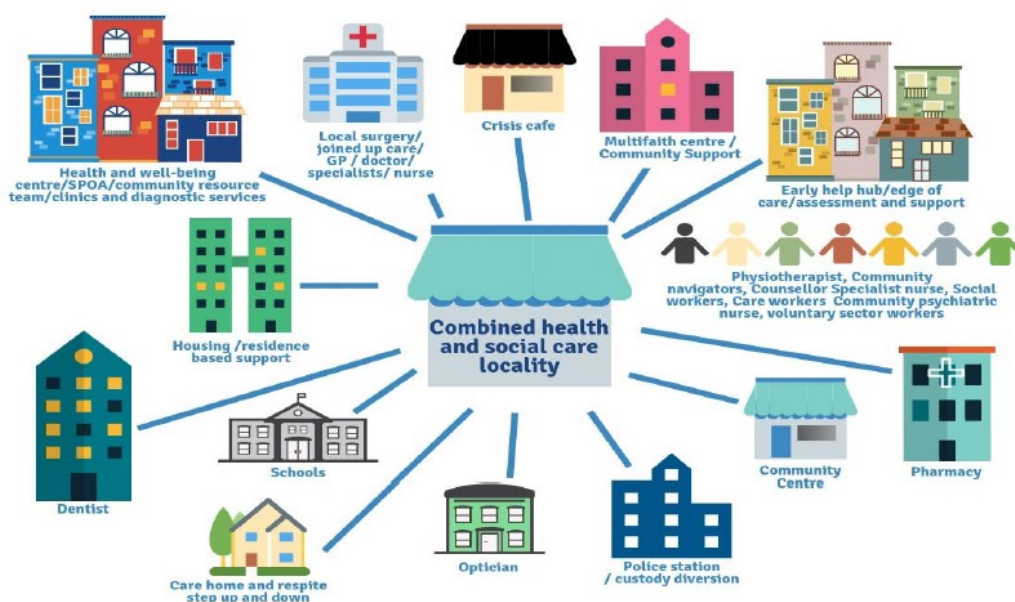


Figure 3: North Wales response to A Healthier Wales

### Integrated Service Model

The vision for better and more sustainable healthcare rests on community based models that are co-ordinated around people's needs and what matters to the individual, as illustrated by the examples below:

- Prevention and early intervention
  - Professionals will take every opportunity to prevent poor health or prevent deterioration, enabling individuals to stay healthier for longer
  - The integrated approach will enable professionals from a range of disciplines to assess and determine how best to enable people to achieve well-being outcomes and what matters to them
- Integrating health and social care
  - The wider primary and community services teams will work increasingly collaboratively, involving a range of professionals, ensuring that the skills and role of all professionals are maximized
  - Core data will be logged only once and shared between professionals
  - More “combined” roles will be developed across health and social care to reduce multiple/duplicate visits to people in the community
- More specialist community-based care
  - “Step up” care will be provided where a person needs more support to prevent admission to hospital or nursing care. This could be through an enhanced level of intermediate care from the community teams or in a community hospital setting
  - “Step down” care will support people to be safely discharged from acute hospital care when they are medically fit to do so but may need additional rehabilitative or recuperative care
  - Early discharge planning upon admission to an acute or community hospital
  - The Virtual Ward is similar to a ward in a hospital environment in that it has a structure of both clinical and administrative staff that coordinates and provides direct care to patients. The main difference is that the actual ward does not physically exist to house all the patients in one location, the care is provided in the individual patient's own home

- A team of clinical staff, with the assistance of the operational support staff, provide responsive assessment, monitoring, investigations, support and education for patients to prevent unnecessary hospital admission or to facilitate early supported discharge from hospital; or as an alternative to an acute admission where appropriate.
- A virtual ward round using VC technology to enhance patient care, increase the capacity and increase accessibility to consultant expertise for GPs and ward staff. In turn this has the potential to reduce the length of hospital stay and transfers to District General Hospitals with a saving in costs to the NHS.
- Specialists who have traditionally been hospital based will play a greater role in supporting primary and community services to care for people closer to home.
- The role of the Welsh Ambulance paramedics in delivering more care at home and outside hospital will be developed.

### Cluster Development

It is becoming more evident that the development of the Primary Care Clusters is key to make the necessary changes required in the NHS, as set out in A Healthier Wales.

As part of the CCTH programme we will develop Clusters from a collection of GP based services to a full range of agencies, professionals and services to collaborate in offering flexibility and responsiveness to improve health outcomes.

The mature cluster will provide holistic care for their community by offering a range of generalist skills in-house and bringing specialist skills into the team when needed. The model supports co-ordinated care for the entire population, making referrals only when necessary and returning people to the care of the primary care team as soon as possible. New professional roles, therefore, have the potential to not only contribute significantly to the sustainability of primary care, but also to impact on the unprecedented demand and pressures on unscheduled and scheduled care services in the acute setting.

## Local Authority

This scheme provides an opportunity to work in collaboration with partners to preserve the health and well-being of future generations. The new NDCH enables joint working of partners across health, the Council, and voluntary sector, to support positive changes in services and the well-being of:

- people with mental health needs
- people with learning disabilities
- older people with health and social care needs
- children and families
- people with health and social care needs in the criminal justice system.

The project is being developed with Denbighshire County Council (DCC), Conwy County Borough Council, (as some residents of Abergele and Kinmel Bay also use community services in the locality) and Denbighshire Voluntary Services Council (DVSC). As outlined earlier, the scheme will enable co-location of Community Resources Teams and will entail joint working in the community between Community Health services, Primary care and social services. It is expected that a single Integrated Assessment, based on an understanding of what matters to each service users, will be used in the hospital and community settings. Infrastructure will be in place to better enable sharing of information and a shared understanding between partners of individuals' needs and how best to support people to meet their well-being outcomes.

## Planning

BCUHB recognises the local significance of the RAH building and its responsibility to ensure that it forms an integral part of the new community hub proposed on this site. BCUHB has had a preliminary discussion with DCC in relation to this development, during which it was agreed that any planning application made in regard to the site would provide a solution to the sustainability of the RAH building to ensure that it does not become derelict. This also supports public opinion and the views of the local MP and Welsh Assembly Member.



## Regeneration

Neptune Developments Ltd was appointed in February 2015 to develop concepts to assist Denbighshire County Council (DCC) in revitalising leisure and facilities along the Rhyl coastline. The waterfront development is part of recreating Rhyl as a place where people want to live and visit, and follows on from other key investments such as Foryd Harbour, West Rhyl urban park, new housing and key investments in the Promenade.

The proposed scheme is currently split into five distinct zones along the Rhyl coast:

- The Cultural & Hospitality Zone: refurbishment of the Pavilion Theatre, construction of new hotel and family pub/restaurant, demolition of the Sun Centre and potential replacement with a facility to complement the Pavilion. These developments are in progress
- The Active Leisure Zone: creation of new commercial outdoor activities in the area between Memorial Garden and the outdoor Events Arena
- The Family Entertainment Zone: construction of Town Plaza with high quality public realm and restaurant zone, positioned by the existing cinema and around the Sky Tower, which is proposed for refurbishment as a static light beacon. The proposals for this zone also incorporate revisions to the Children's Village and Underground Car Park areas
- The Aquatic Centre: new leisure facility to replace the former Sun Centre, to be located next to the Family Entertainment Zone
- The Town Centre: developments to ensure the regenerated Waterfront links appropriately to the Town Centre to ensure footfall flows into this area

The public response was overwhelmingly positive to the proposals presented. Leader of Denbighshire, Councillor Hugh Evans OBE, who is also the Cabinet Lead Member for the Economy, said: "These proposals will regenerate the Rhyl Waterfront, adding new attractions, consolidating existing ones and introducing missing commercial elements, all of which it is anticipated will significantly increase footfall in Rhyl; both from visitors but importantly also from Rhyl, Denbighshire and wider North Wales residents"<sup>6</sup>.

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<sup>6</sup> <https://www.denbighshire.gov.uk/en/resident/news/February-2016/Rhyl-waterfront-developments-move-to-the-next-stage.aspx>

The proposed NDCH development is fully aligned with the local authority's regeneration plans for the area, not only through the creation of a state of the art new build community facility on the waterfront but also by the renovation and refurbishment of the existing RAH.

### **Mental Health and Dementia Strategies**

BCUHB is committed to the delivery of high quality, person-centred care to people identified or assessed as having known or suspected dementia and those affected by it. The North Wales Mental Health Strategy and the BCUHB Dementia Strategy support the Health Board's overall strategy for health, well-being and healthcare, Living Healthier, Staying Well and the development of these strategies has been shaped by a number of national and local policies and drivers.

In summary, services will be delivered by:

- supporting a local emphasis for the commitment to creating 'dementia supportive communities' within our organisation
- respecting the voice of people affected by dementia
- consulting and listening to the people who access our services and developing plans in co-production with services users, their carers and families
- ensuring services available are accessible and responsive to the needs of the community we serve, working in partnership with local public, private and voluntary sector organisations
- ensuring clinical models help earlier identification of needs and intervention, to reduce the likelihood of escalation and distress and support recovery;
- underpinned by a commitment to support outcome-focused, intelligent and data-driven care.

The Community Mental Health and Older People's Mental Health teams will be co-located at the new hospital and will work together to ensure care is wrapped around each individual. Understanding and knowledge of people's needs will feed into the care and support offered throughout the hospital, particularly in outpatient services and in-patient care, where it is important to understand the mental health of frail,

older people when treating physical needs. This ethos will also influence the development of services provided at home by community teams co-located on site.

### **Ysbyty Glan Clwyd Redevelopment Project**

YGC is the district general hospital for the central area of North Wales. The acute hospital service has a total of 684 beds, with a full range of specialties. The main drivers for the redevelopment project are:

- The removal of asbestos from the building
- To enable YGC to focus on delivering acute care in a fit for purpose building

Due to the reconfiguration of services associated with this scheme, the proposed new NDCH is required to support the sustainability of the DGH through integrated services in Therapies and Sexual Health and meet the needs of patients with minor ailments and injuries locally, closer to home.

## **Part C: The case for change and proposed scope**

### **3.4 Introduction**

This section of the business case provides a detailed account of the problems and service gaps associated with existing arrangements, and outlines the proposed solutions. It incorporates the changes that have happened since the production of the SOC in 2013.

#### **3.4.1 Royal Alexandra Hospital building**

The development of the NDCH project centres on the Royal Alexandra Hospital (RAH) site, and what role the hospital will take in the future. This section describes the environmental challenges facing the current delivery of services from this site.

The RAH was built as a children's hospital and convalescent home opened in the 1890s and is a Grade II listed building of historical significance to the local community. Cadw (the Welsh Government's historic environment service working for an accessible and well-protected historic environment for Wales) has listed the RAH as a building that is "an excellent example of a hospital building. It represents a clear expression of the established orthodoxy of its period in its adoption of the pavilion

plan; the massing of the building and the loose symmetry of its detail clearly articulate its functions, while its special purpose is stressed by the incorporation into the design of extensive integral balconies. The chapel, with its richly crafted interior, is a special feature of the building. Its siting on the sea front and its plan; notable for the integral open balconies and verandas of the west wing; reflected the importance then attached to fresh-air treatment<sup>7</sup>.



*Figure 4: Photograph of the RAH circa 1902*

Part of BCUHB's well-being goals (from the "Well-being of Future Generations (Wales) Act 2015") is to encourage a society that promotes and protects culture. However, incorporating the existing building into the "vision" for the proposed NDCH presents its own particular challenges, as follows:

- Grade II listed building status has placed limitations on the building beyond what had been originally assumed
- Constraints arising from being unable to remove or adapt internal walls or doorways in the RAH building have adversely affected the flexible use of space. This means that services and staff have, in some instances, been allocated space that is larger or smaller than required
- Remedial action is required to ensure that the RAH building meets health and safety standards such as the removal of asbestos, the provision of compliant

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<sup>7</sup> CADW listed buildings database

M&E supplies, replacement of some but not all windows, basic repairs to stonework and replacement of guttering where necessary

- Many parts of the hospital are unoccupied and in a poor state of repair, which presents challenges in providing services to the required quality and safety standards
- The infrastructure is out-dated and not suited to modern healthcare. Safety is of the highest priority. As medical care becomes more complex this has an impact on where and how services can safely be delivered

The resolution of these infrastructure issues is a key part of the scope of the case.

### **3.4.2 Community Beds**

The NDCH scheme forms part of a wider programme of changes to services in North Wales which focus on the shift of care from acute to community settings. This programme was the subject of formal engagement and consultation as part of BCUHB's strategy "Health Care in North Wales is Changing" (HiNWiC) and agreed by the Board in January 2013. Driven by this strategy the Board agreed a series of service changes, including the closure of the 12 hospital beds at Prestatyn Community Hospital. In addition to this, the inpatient beds at RAH had already been closed in June 2010 due to quality of environment and fire code compliance deficiencies. BCUHB has given a clear public commitment to re-provide community beds in the locality as part of this project. In the meantime, those patients from North Denbighshire who still require community based care must now travel to Colwyn Bay, Holywell, Denbigh or Ruthin, none of which could be considered close to home for those people.

The SOC supported this commitment to provide access to community beds in the locality for patients requiring additional care which cannot be delivered safely in their own home. Beds were to be used to 'step up' the intensity of care required from the community and to allow patients to be discharged safely from a District General Hospital prior to returning home.

As part of the development of this OBC, further bed modelling has been undertaken to establish the required number of community beds. This modelling has taken into

account BCUHB's revised model of care set out under "Care Closer To Home", which aims to:

- Focus on health promotion and management
- Encourage independence and re-ablement
- Improve integration of health and social care within designated Community Resource Teams, leading to more efficient patient pathways and treatment plans

By focusing on these key objectives BCUHB aims to:

- reduce the average length of stay from slightly over 28 days (in BCUHB's current Community Hospitals) to 21 days
- reduce the number of avoidable admissions
- Promote independence by supporting people in the community and at home wherever practicable

As part of this revised model the Home Enhanced Care Service (HECS) provides both 'step up' and 'step down' care for patients in their own homes which includes patients living in a nursing or residential home where this is their normal/current place of residence. There are currently 15 'virtual' HECS beds within the North Denbighshire area and all patients are managed by the Multi-Disciplinary Team (MDT) through a virtual ward round to ensure that each patient has an agreed care plan which details their care over a 24 hour period, including weekends where this is appropriate and required by the patient. This care plan will be initiated by the GP who will agree this with the Advanced Nurse Practitioner and, through him/her, with the wider Enhanced Care (EC) team to ensure that the care plan is delivered by the most appropriate professionals within the EC Team.

Over a 12 month period the North Denbighshire Enhanced Care service undertook 11,906 visits, which incorporates the services of GPs, Advanced Nurse Practitioners, District Nurses, Occupational Therapists, Physiotherapists, Social Workers and Healthcare Support Workers.

The table below highlights the number of admissions over a 12 month period from Rhyl and Prestatyn:

| Treatment Site Code           | Total Patients from Rhyl/Prestatyn | Bed Days for Rhyl/Prestatyn Patients | No. of Beds in the Hospital |
|-------------------------------|------------------------------------|--------------------------------------|-----------------------------|
| Colwyn Bay Community Hospital | 149                                | 5824                                 | 42                          |
| Denbigh Community Hospital    | 218                                | 5252                                 | 44                          |
| Holywell Community Hospital   | 128                                | 4249                                 | 44                          |
| Ruthin Community Hospital     | 32                                 | 1156                                 | 22                          |
| <b>GRAND TOTAL</b>            | <b>527</b>                         | <b>16481</b>                         | <b>152</b>                  |

*Table 3: Assessment of Bed Numbers*

The total number of bed days available is  $152 \times 365 = 55,480$ , of which 30% of the actual capacity (**16,481**) are utilised by patients from Rhyl and Prestatyn. This demonstrates that 527 admissions per annum are currently utilising a community bed as a step down from the DGH.

A review of these admissions highlighted that of these 20 will continue to use orthopaedic beds in Ruthin leaving the cohort at 507. It is anticipated that a further 15% (76 patients) could be diverted from a DGH bed through enhanced Community services and would therefore not require a community bed leaving the cohort at 431. Of these, it is anticipated that a further 20% will no longer require a “step down” facility due to improved discharge arrangements and discharge alternatives. Based on this assessment and revised admissions the NDCH project would need to accommodate **346** admissions per annum.

BCUHB’s intention is to reduce the average length of stay from 28 days to a more sustainable 21 days. This supports local and national trends to reduce length of stays and focus on re-ablement and independence. The rationale behind this thinking is as follows:

- Early accessibility of services within the community which support the climate of CCTH
- Enhanced Primary care support and monitoring

- Discharge planning from admission with a rapid response of multi-agency working, involving the patient and their family/carer(s)

The table below highlights the bed requirement **based on 346 admissions per annum** on a 21 day average length of stay at 85% Occupancy:

| Admissions | Inpatient Bed Days | Target Bed Occupancy | Target Average Length of Stay | Required Beds at 85% occupancy |
|------------|--------------------|----------------------|-------------------------------|--------------------------------|
| 346        | 7,266              | 85%                  | 21                            | 24                             |

*Table 4: Predicted required beds at 85% occupancy*

The projected growth in the local population, particularly the increase in the number of older people, suggests that it would be prudent to include an additional 4 beds for future flexibility. 28 beds are therefore being proposed for NDCH, to be configured as a 22 single ensuite bedrooms, and two 3-bedded bays.

### 3.4.3 Ambulatory Care Unit

The building design now includes space for the provision of an Ambulatory Care Unit (ACU). The purpose of an ACU is to provide assessment and treatment for adults with sub-acute care needs close to patients' homes and so avoid admission to inpatient beds. Assessment and treatment are provided by medical, nursing and therapy staff.

The rationale for such a development is as follows:

A person who has frailty issues typically presents in crisis with the 'classic' frailty syndromes of delirium, sudden immobility or a fall (and subsequent unsafe walking) and is often admitted to hospital. However, there is evidence that rapid medical assessment, followed by specific treatment, supportive care and rehabilitation, is associated with lower mortality, greater independence and reduced need for long-term care. The development of an ACU in a community hospital setting can offer the following potential benefits:

- Reduced hospital admissions and attendance at ED
- More local response to patient needs
- Speed of referral for patient; from GP to unit and home again in same day



- Not de-compensating older patients with confinement in bed, e.g., older people typically lose between 10% to 15% muscle mass during a week in bed
- Preventing dependence on Inpatient beds
- Encouraging independence and re-ablement, in line with the strategic direction of “Living Healthier Staying Well”
- A focus on co production of re-ablement/treatment plan with the patient in line with “Social Services and Well-being (Wales) Act (2014)”
- Mitigation of risk of secondary infections in vulnerable adults from long hospital stays

This service model is currently being trialled at Llandudno Hospital. There will be a preliminary evaluation in the spring of 2019, and a full review when it has been open for 12 months (October 2019). The results of the evaluation will be considered as the Full Business Case is developed, and a judgement made about whether an ACU should be included, and if so the shape and scale of the service.

#### **3.4.4 Same Day Service**

In line with the commitment to provide care closer to home, BCUHB plans to make services such as Minor Injuries Services available within 40 minutes’ drive for nearly all of the population in North Wales. At present many minor injuries for North Denbighshire residents are treated at YGC in the Emergency Quarter (EQ), where 25% of attendances are by people from the North Denbighshire locality. This adds significantly to the pressures on the EQ.

The proposal for North Denbighshire therefore now includes provision of a Same Day service to respond to demand for treatment of minor injuries and minor ailments in the locality. This was not included in the scope of the SOC. Service users will be able to access the Same Day service on referral by a GP or other healthcare practitioner; or walk in and receive treatment the same day. This offers the following benefits:

- Diverting the equivalent of 2 patients per hour away from YGC; it is estimated that NDCH could treat nearly 11,000 people per annum
- A reduction in demand on the ambulance service from patients with minor injuries;

- Relieving the pressure on YGC at peak times and during the holiday season
- A reduction in demand on GP practices. The service will be fully integrated with primary care but will predominantly be delivered by nurse practitioners, nurses and support staff
- The addition to the portfolio of community services benefiting an area of social deprivation; The potential to co-locate GP Out of Hours to assist with the existing workload, particularly during the evenings

This proposed development is strongly supported by the A&E Department team at YGC, the General Practices within the North Denbighshire cluster and local elected representatives in Rhyl.

#### **3.4.5. Treatment Zone**

The original SOC scope included a community nurse clinic, incorporating leg ulcer, continence and Doppler services. Since then, the scale and complexity of services undertaken by community nurses has increased significantly. This includes the management of long-term conditions. As a result, the size and scope of the proposed service at the RAH has been increased and the physical location re-badged as a treatment zone. The Community nurse led services will also include Phlebotomy and Wound Care delivered in clinics, to complement the services delivered at home.

As well as the benefit of increasing the range of services available, the presence of a greater number of community nurses on site will also increase efficiency by allowing cross-cover for other services on the site, including the Same Day Service and outpatients.

#### **3.4.6. Sexual Health**

The current provision of sexual health services in Denbighshire is split across two sites: the RAH (Level 1 services) and YGC (Level 2 and 3 services). The SOC scope of services allowed for Level 1 services (e.g. HIV and sexually transmitted infection (STI) testing and routine contraception advice) to continue to be provided at the RAH, delivered as part of the outpatient clinic.

However, it was noted in the YGC Re-development Project that Level 2 and 3 services (including ongoing management of HIV, complicated contraception, vulval pain, psychosexual services, child protection issues, sexual assault and high risk populations) no longer needed to be delivered in an acute setting, and that they could safely be delivered in a community setting.

Therefore, the sexual health service scope has changed to include Level 1, 2 and 3 services to be delivered from the proposed NDCH, which will reduce the number of ambulatory patients at YGC, improve the flexibility of clinic times, improve laboratory throughput and provide capacity for future growth at the hospital.

The benefits of providing the enhanced service at the proposed NDCH include:

- Streamlined care pathway
- Improved access for patients, some of whom have difficulties travelling to YGC
- Service delivery and staffing efficiencies due to co-location of service
- Simplified record management, with records kept on one site
- Improved staff support and opportunities for clinical supervision
- Improved team building and understanding of each other's roles
- Access to more efficient point of care testing
- Ability to run sub-specialty clinics in conjunction with Primary Care, such as menopause and erectile dysfunction
- Ability to stream patients into "Test No Talk" (a confidential sexual health screening service for people who don't think they have put themselves at risk or have any signs of infection, but would just like peace of mind. They are not examined, or asked any questions; they just test and go)
- Improved vaccination rates as unable to do vaccinations in Level 1 Hepatitis B/Human Papilloma Virus (HPV) at RAH at present.

### **3.4.7 Physiotherapy Services**

The Physiotherapy department is located on the ground floor of the RAH and provides ambulatory or outpatient services to patients with a wide variety of conditions including:

- Musculoskeletal (muscle, bones and joints)
- Orthopaedics (pre and post-operative or post trauma)
- Respiratory (management of breathing issues post infection or disease and rehabilitation to improve function)
- Maternity
- Continence
- Falls and general mobility issue
- Pain management
- Cardiac rehabilitation
- Rehabilitation for patients with Stroke or other neurological conditions

Although located on the ground floor, if using the main car park, patients enter at basement level. There is a long way to walk to their appointment if using the lift, as it is located at the opposite end of the building to the department, which is not ideal for this patient group.

The accommodation currently comprises:

- 12 curtained physiotherapy bays
- Treatment room (laser and women's health)
- Treatment room (upper limb rehab, including splinting facilities)
- 1 small gym area used for education sessions for cardiac and pulmonary rehab, neurological out patients, paediatric outpatients, some mobility assessments and other disciplines such as speech and language therapy and dietetics
- 1 large gym with standard gym equipment and treatment plinths

There are insufficient rooms for individual treatment and private conversation. Not all North Denbighshire residents can be seen here and have to attend clinics at YGC and Denbigh Community Hospital. Since the production of the SOC the decision has been made to transfer more of the Therapies service out of Glan Clwyd into the RAH, in line with shifting care closer to home.

### **3.4.8 Diagnostics (X-Ray and Ultrasound)**

The X-Ray department is located on the basement level of the RAH and provides a walk in X-Ray service to all patients having a referral for a general or dental X-Ray. The existing department comprises:

- X-Ray Room
- OPG (Orthopantomography) Room – which gives a wide view x-ray of the lower face

The accommodation is of reasonable quality, however the department has some accessibility issues and its configuration impedes the throughput and flow of patients. The service would like to offer ultrasound services at the RAH, but there is insufficient space to accommodate this within the current configuration.

### **3.4.9 Children's Services**

Children's services are based on the first and second floor of the RAH, providing physiotherapy, occupational therapy and CAMHS (Child and Adolescent Mental Health) services. The accommodation is badly configured for a modern service and the environment is of a poor quality for both patients and staff, symptomatic of the generally poor fabric of the RAH building.

### **3.4.10 Health and Social Care Services**

There is health and social care office accommodation located on the first floor of the RAH. The area accommodates a Community Resource Team (CRT) serving Rhyl and the surrounding area – the Community team supporting Prestatyn is based near to the Healthy Prestatyn Iach managed practice. The CRT is starting to develop stronger working relationships between District Nurses, Adult Social care and the Third Sector and the local Primary care Cluster Team. Further investment is planned from Integrated Care Fund to enable better integration with Primary Care and development of information sharing and information management to ease collaborative working. The redevelopment of the site will enable provision of accommodation for the Single Point of Access (SPOA). This team serves the county of Denbighshire, takes referrals and re-routes for community support from community Health and Social care and directly from citizens. The SPOA enables

prevention of escalating needs and offers information, advice and assistance to support citizens to achieve their own well-being goals.

### 3.4.11 Outpatients

The outpatient service is delivered from a neighbouring building, Glan Traeth, which also accommodates Older People's Mental Health teams. This comprises 13 clinical rooms including 2 Audiology rooms. This building (pictured below) has been in use as an outpatient facility since December 2017. The accommodation is a temporary solution following decant and demolition of a prefabricated building adjoining the RAH. This extension has been demolished, as it was no longer fit for purpose and could no longer support the delivery of outpatient services due to its lack of compliance with health and safety, privacy and dignity and infection control.



*Figure 5: Photograph of Outpatient Department Temporary Building*

There is no scope for expansion in the Glan Traeth setting.

OPD Services include:

- General Outpatients
- Audiology
- Ophthalmology
- Sexual Health
- Third Sector

The building is not appropriate for long term use as a modern Outpatients facility, and the intention is to re-provide these services in modern accommodation

### **3.4.12 Mental Health Services**

The two Glan Traeth buildings are situated next to the RAH site; separated by Alexandra Road. One building houses the Outpatients Service, as outlined above, and the Community Older Person's Mental Health Team's offices. The remaining building accommodates the Older People's Mental Health Specialist Day Service, Memory Service, and the Alzheimer's Society. Some of the smaller rooms are not fit for purpose and the largest day service room is compromised by being a thoroughfare to other rooms. The Community Mental Health Team and Alzheimer's Society rooms are situated on the first floor, with no wheelchair access.

In terms of the service, the SOC stated that the inclusion of Mental Health Services for Older People within the scope of the project would be subject to the outcome of a separate review being undertaken by the Mental Health and Learning Disabilities Clinical Programme Group. This would be an opportunity to improve service provision for inpatient beds in the locality as well as improve the base for older person's day services and community mental health teams working in the wider community.

The "Strategic Review of Older People's Mental Health Services" report (Flynn and Eley Associates) dated 19 November 2014, stated that the principles embedded in the Audit Commission's statement were:

- inpatient care provides specialist expertise, with intensive levels of assessment, monitoring and treatment that cannot be provided elsewhere; this requires the full range of multidisciplinary expertise in an environment suitable to meet the needs of older patients who may have physical co-morbidities or major cognitive and perceptual problems
- access to physical healthcare is essential, with robust arrangements for geriatric medical liaison; this should be on a reciprocal basis and the Royal College of Psychiatrists recommends that ideally mental health beds should be located on general hospital sites

- community services must be in place to provide proper alternatives to inpatient care, to prevent unnecessary hospital admission and facilitate timely discharge

It was therefore concluded that the older people's mental health community team and day service should be based in the proposed NDCH, but that the inpatient service should be delivered from a district general hospital. The provision of inpatient OPMH beds will be addressed in the Ablett Unit business case, which will be completed by the end of 2018. There are no dedicated OPMH beds at the site, though that some inpatients may have attendant mental health needs and the integrated OPMH Team onsite will better enable the services to respond. The inclusion of this service into the overall scope will allow for improved integration with other services including the ward team to provide a more holistic model of care for older people and the multi-agency Community Resource Team, located at the site.

### 3.4.13 Community Dental Services



*Figure 6: Photograph of Edith Vizard Building*

The community dental service is delivered from the Edith Vizard Building on the RAH site, opened in 1908 as a nurses' home, from three dental surgeries, in addition to a mobile unit delivering the latex allergy service.

There are 88 dental surgeries in North Wales, 4 orthodontic practices and a total of 262 dentists. BCUHB currently has the second worst access rate in Wales (49.8%) as opposed to the Welsh average of 55% (Cardiff and Vale University Health Board has the best at just over 60%). The Health Board has commissioned additional activity for the delivery of an additional 8,000 patient places.

The building is no longer practical for the service, which provides treatment and care for a wide and very diverse group of patients, "priority patients" who are unable to



obtain the more specialised and tailored care that they require within the primary dental services. The adult patients treated include:

- learning disabilities patients
- patients with physical disabilities
- patients with challenging behaviour
- patients with mental health problems
- patients with severe medical conditions
- patients with terminal care needs
- patients with neurological and/or sensory impairment
- adolescents leaving Special Schools
- older patients with frailty and memory issues

The teams also provide care for a range of vulnerable groups, such as those:

- who are homeless
- with substance misuse issues
- who have sought asylum from oppression

The SOC scope assumed that the community dental services undertaken in the Edith Vizard Building would be re-provided as existing; i.e., three dental surgeries and a mobile unit (delivering the latex allergy service). The scope has now been extended to include 6 surgeries, for the following reasons:

- BCUHB has commissioned the delivery of an additional 8,000 patient places, a proportion of whom will be seen at the proposed NDCH in order to improve access rates
- The plan is to transfer of services from Prestatyn Dental Clinic, which is a single surgery with identified environmental challenges including difficult access for patients with disabilities
- This will create the potential to transfer further community dental clinics and further rationalise the Estate.

The proposed NDCH aims to be a “Centre of Excellence”, offering the following:

- Routine care for vulnerable patients
- Out of Hours Emergency Dental Care

- Specialist services in the fields of Special Care Dentistry, Sedation and GA assessment and other specialised services such as paediatric dentistry, orthodontics, oral surgery, and an endodontic service which it is intended will transfer from Mold (along with the specialist microscope)
- Provision of OPG facilities needed to support the service will also be incorporated in the adjacent X-Ray department; intra-oral X-Ray machines will be available in the surgeries
- Training programmes for clinicians; one or more Dental Core Trainees and a Specialist Trainee in Special Care Dentistry who need to work alongside the specialists or experienced dentists. Other cadres will also be attending on training programmes from time to time, such as Dental Nurses and Dental Therapists/Hygienists
- The centre will also serve as a base for domiciliary care and screening and the domiciliary/screening equipment to support this work needs to be stored there

#### **3.4.14 Prevention and early intervention**

There is now an increased focus on prevention and early intervention. The North Denbighshire campus design therefore includes a well-being Information Point in the foyer, to be staffed by voluntary organisations, and provide information and advice on local community activities and groups. There are 2 large meeting rooms designated for Third Sector groups and activities to help improve the health of local people and support them to live healthier lives. These activities will include:

- Smoking Cessation Services
- Alcohol Screening
- NHS Health Checks such as glucose testing and cholesterol
- Pre-diabetes and obesity programme – helping our local communities address the food, nutrition and exercise improvements they need through a number of initiatives and support programmes.
- Better breathing programme – asthma, COPD and other breathing conditions can have a huge effect on the sufferer, better breathing programmes will be

developed in the local community including exercise and physio programmes, singing groups, smoking cessation courses, etc.

### 3.4.15 Offices

An element of the original SOC was to promote integrated working not only among clinical teams but also with community and third sector services. This scope has increased and will see NDCH develop as a 'healthcare campus' where multi-disciplinary teams can be co-located on a single site linked closely to clinical accommodation.

Currently the office accommodation at RAH is configured to use general management, community and support services administration. However, it is envisaged that the new hospital campus will provide enhanced accommodation, including:

- Administration offices for clinical teams based at NDCH
- Hot-desk offices and resources for community and third sector service providers
- Supporting accommodation including meeting and interview rooms to improve accessibility, integration and promote working in partnership
- Increased office space for integrated community teams and single point of access

The RAH building currently accommodates some 270 staff, some of whom will be re-accommodated in new clinical environments when ready. In redeveloping the RAH site as part of the campus, the intent is to make best use of the available space to accommodate staff who need to be on site to support the new hospital, alongside other, multi-disciplinary community services such as the Community Resource Team. For example, there is provision of clinical space for OMPH services in the new hospital and staff offices and medical records, including Community Mental Health services will be based in the original RAH building. A key purpose of this building will be to enable the integration between Community Teams, including the Single Point of Access for information, advice and assistance, and engender closer multi-agency working.

The design intent with respect to the RAH is to utilise the existing layout and accommodation to best advantage with the minimum of alteration. The majority of the building will be to support staff in delivering clinical services with approximately 14% required for direct patient care. The clinical element will comprise counselling and interview rooms. There will be no accommodation to support invasive treatment. As a consequence, whilst the specification and scope of the works will ensure that the building meets all statutory requirements, NHS design guidance (i.e. WHBNs and WHTMs) will be reviewed and the design will be proportionate to the risks identified and derogations agreed as appropriate.

#### **3.4.16 Car Parking**

The RAH site has approximately 150 car parking spaces; 12 at the front of the building and approximately 138 to the rear of the building (of which 19 are disabled) where the main entrance is accessed. Car parking is a major concern on the site with an already limited number of spaces being compounded by:

- Lack of demarcation lines for car parking bays; leading to inappropriate parking
- Numbers being reduced due to inaccessibility caused by flooding
- Inappropriate use of the car park; by those not attending RAH

There is the opportunity to increase capacity by demolishing on site extraneous buildings.

#### **3.5 Potential business scope**

Based on the analysis of issues with current arrangements outlined above, a summary of the scope of the project is as follows:

- Re-provision of community beds in Rhyl, including repatriation of beds which transferred to Holywell and Denbigh when Prestatyn Community Hospital and the RAH wards closed
- Provision of a Same Day service to reduce admissions and support the reduction of A&E attendances at YGC
- The potential provision of an Ambulatory Care Unit, subject to the outcome of the pilot being implemented in Llandudno

- Provision of a Treatment Zone to support BCUHB's changing model of care for community nurses to undertake more complex activity in a community hospital setting
- Provision of a Level 1, 2 and 3 sexual health service
- Provision of an enhanced outpatient therapy service
- Provision of a Day Therapy Assessment Unit (IV Suite) to provide care closer to home for those living in the Rhyl and Prestatyn area
- Re-provision and extension of the Community Dental Service
- Re-provision and extension of Radiology services
- Re-provision of services currently undertaken on the RAH site:
  - Outpatients
  - Older People's Mental Health Services
  - Adult Psychology Services
- Provision of Advice and Information through third sector presence onsite and close working with the Community Resource Team, co-located on the campus
- Delivery of preventative programmes such as smoking cessation to support self-management
- Creation of multi-disciplinary accommodation to enable integrated working between primary, community, local authority and third sector care
- Car parking enhancements
- Improvement to the physical environment for patients and staff, including achieving a greater level of statutory compliance.

### **3.6 Objectives and Main benefits criteria**

This section describes the objectives of the project and main outcomes and benefits associated with the implementation of the potential scope in relation to business needs.

Drawing on the strategic aims of BCUHB and the infrastructure investment criteria as defined in the NHS Wales Infrastructure Guidance (WHC(2015)012), the Project Board agreed the following investment objectives:

- To provide safe and sustainable services in response to the current and future health and well-being needs of the local population
- To further develop multi-agency, integrated, responsive primary and community care services in the area
- To increase the range of local services, thereby reducing the reliance on the DGH
- To deliver services in an environment which is fit for purpose and enhances health and well-being for service users and staff
- To move care closer to people’s homes, including inpatient bed based care
- To improve economic, social , environmental and cultural well-being, as outlined in “The Future Generations Act”

In terms of the benefits the four categories of benefit are as follows:

- CRB: Cash Releasing Benefits
- Non-CRB: Non-Cash Releasing Benefits
- QB: Quantifiable Benefits
- Non-QB: Non-Quantifiable or Qualitative Benefits

The following table summarises the benefits arising from each of the investment objectives:

| Investment Objective                                                                                                                  |                                                                                                                                                                                           |                      |
|---------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------|
| 1. To provide safe and sustainable services in response to the current and future health and well-being needs of the local population |                                                                                                                                                                                           |                      |
| Stakeholder group                                                                                                                     | Benefit                                                                                                                                                                                   | Category             |
| Patients                                                                                                                              | An increase in self-management in the local population enabled, through education, information and preventative services offered in partnership with social services and the third sector | Qualitative (Non QB) |

|                                                |                                                                                                                            |                      |
|------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------|----------------------|
| Health Board Staff:<br>Clinical & Non-Clinical | meets national and local policy objectives to develop services which focus on community well-being                         | Qualitative (Non QB) |
| Health<br>Community/Others                     | Supports the delivery of ' <i>Healthcare in North Wales is Changing</i> ', Betsi Cadwaladr University Health Board, (2012) | Qualitative (Non QB) |
|                                                | Avoidance of costs from harm and complications of hospital episodes                                                        | Quantifiable         |

Table 5: Benefits Criteria based on Investment Objective 1

| Investment Objective                                                                                       |                                                                                                                        |                      |
|------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------|----------------------|
| 2. To further develop multi-agency, integrated, responsive primary and community care services in the area |                                                                                                                        |                      |
| Stakeholder group                                                                                          | Benefit                                                                                                                | Category             |
| Patients                                                                                                   | Best outcomes for patients – quality of care is enhanced, in terms of the model of care and seamless pathways of care  | Qualitative (Non QB) |
| Health Board Staff:<br>Clinical & Non-Clinical                                                             | Efficient use of resources enabled through co-location and collaborative working                                       | Qualitative (Non QB) |
| Health<br>Community/Others                                                                                 | Prudent healthcare and the early intervention/prevention agenda in social care supported.                              | Qualitative (Non QB) |
|                                                                                                            | Re-ablement of service users on the Ward and ACU to return home safely, preventing avoidable in-patient bed admissions | Quantifiable (QB)    |

|  |                                                                                                                                                                                  |                    |
|--|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------|
|  | Admission avoidance to secondary care, reducing the number of A&E attendances - 15% transfer admissions from YGC. 9,000 admissions @ Cost per attendance of £179 x marginal rate | Non-cash releasing |
|  | Reduced pressure on the Welsh Ambulance Services NHS Trust (WAST) through care closer to home. 11% of admissions to Same Day service result in avoidance of transport conveyance | Non-cash releasing |

Table 6: Benefits Criteria based on Investment Objective 2

| Investment Objective                                                                 |                                                                                                                                                                    |                      |
|--------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------|
| 3. To increase the range of local services, thereby reducing the reliance on the DGH |                                                                                                                                                                    |                      |
| Stakeholder group                                                                    | Benefit                                                                                                                                                            | Category             |
| Patients                                                                             | Patients will benefit from improved access to healthcare                                                                                                           | Qualitative (Non QB) |
| Health Board Staff: Clinical & Non-Clinical                                          | Step up care from GP referral will reduce some admissions into YGC. 76 (20%) fewer patients pa staying an average of 11 days each in YGC at £376 per day           | Non-cash releasing   |
| Health Community/Others                                                              | Support delivered to 9000 service users per annum the Same Day/Urgent Centre, which provides care closer to home and reduces pressure on the DGH and Primary Care. | Quantifiable (QB)    |

Table 7: Benefits Criteria based on Investment Objective 3



| Investment Objective                                                                                                             |                                                                                                                                                                                                                                    |                      |
|----------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------|
| 4. To deliver services in an environment which is fit for purpose and enhances health and well-being for service users and staff |                                                                                                                                                                                                                                    |                      |
| Stakeholder group                                                                                                                | Benefit                                                                                                                                                                                                                            | Category             |
| Patients                                                                                                                         | Patients will benefit from the improved physical environment in terms of:<br>Functional suitability;<br>Fire safety compliance;<br>Accessibility;<br>Ease of use for those suffering from Dementia;<br>Reduced risk of infections. | Quantifiable (QB)    |
| Health Board Staff:<br>Clinical & Non-Clinical                                                                                   | The building will meet key Welsh Health Technical Memoranda (WHTM) and Welsh Health Building Note (WHBN) requirements.                                                                                                             | Quantifiable (QB)    |
|                                                                                                                                  | Recruitment, retention and well-being of staff enhanced                                                                                                                                                                            | Quantifiable (QB)    |
| Health<br>Community/Others                                                                                                       | The community will benefit from a modern purpose-built building                                                                                                                                                                    | Qualitative (Non QB) |
|                                                                                                                                  | National Estate Key Performance Indicators achieved                                                                                                                                                                                | Quantifiable (QB)    |

*Table 8: Benefits Criteria based on Investment Objective 4*

| Investment Objective                                                         |                                                                                                                                                                                   |                      |
|------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------|
| 5. To move care closer to people's homes, including inpatient bed based care |                                                                                                                                                                                   |                      |
| Stakeholder group                                                            | Benefit                                                                                                                                                                           | Category             |
| Patients                                                                     | Independence of patients enabled in an environment which supports co-production and asset-based approach to re-ablement and promotes continuity in relation to carer involvement. | Qualitative (Non QB) |
|                                                                              | Repatriation of assumed 10% patients in LL18 and LL19 postcodes receiving IV treatment at Llandudno General Hospital (LGH) - average cost per non elective short stay of £833     | Non cash-releasing   |
| Health Board Staff: Clinical & Non-Clinical                                  | Working climate for innovation, AP and R&D created. The opportunity is created to add value through knowledge transfer through collaboration and co-location of staff.            | Qualitative (Non QB) |
|                                                                              | Community beds available for LL18 and LL19 patients (transferring from Holywell Community Hospital and Denbigh Community Hospital)                                                | Non cash-releasing   |
| Health Community/Others                                                      | Increased provision of services operating after 17:00 and at the weekend.                                                                                                         | Qualitative (Non QB) |
|                                                                              | Avoidance of need for private sector placement (nursing/residential home) reducing Continuing Health Care costs                                                                   | Quantifiable         |

Table 9: Benefits Criteria based on Investment Objective 5

| Investment Objective                                                                                             |                                                                               |                      |
|------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------|----------------------|
| 6. To improve economic, social, environmental and cultural well-being, as outlined in The Future Generations Act |                                                                               |                      |
| Stakeholder group                                                                                                | Benefit                                                                       | Category             |
| Patients                                                                                                         | Ease of Access<br>Improved building quality                                   | Qualitative (Non QB) |
| Health Board Staff: Clinical & Non-Clinical                                                                      | Recruitment and retention<br>Supports a Campus model of Care                  | Quantifiable (QB)    |
| Health Community/Others                                                                                          | Supports the councils regeneration plans for the area<br>Emotional attachment | Qualitative (Non QB) |

Table 10: Benefits Criteria based on Investment Objective 6

### 3.7 Main risks

The risk register is attached as an appendix. The main business and service risks associated with the scope for this project are:

- Unexpected changes in service capacity/demand
- Failure to the model of care, in particular the integration of services
- Recruitment and retention of the workforce
- Affordability

The table below highlights these key service risks from the analysis documented in the Risk register in the Appendices.

| Main Risk                                                                                                                                                                                                                                                     | Counter Measures                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Design: Planning Implications of Design                                                                                                                                                                                                                       | <ul style="list-style-type: none"> <li>Engagement commenced during development of Technical Options and throughout development of OBC. Membership from Local Authority on project board</li> </ul>                                                                                                                                                                                                                                                                                                                                                                 |
| Development: Challenging programme – risk of design changes                                                                                                                                                                                                   | <ul style="list-style-type: none"> <li>Change Control process followed as per BCUHB capital procedure and DFL framework</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                 |
| <p>Implementation risks</p> <ul style="list-style-type: none"> <li>Failure to meet the model of care, in particular the integration of services</li> <li>Recruitment and retention of the workforce</li> <li>Affordability (Budget not achievable)</li> </ul> | <ul style="list-style-type: none"> <li>Framework for Care Closer to home to be developed with partners. Engagement through Regional; Partnership Board. Ongoing representation at project board and team.</li> <li>Detailed workforce strategy and implications included below.</li> <li>Mitigation and alternative funding streams confirmed within Financial Case to be monitored through Project Board. Benefits of Care Closer to home strategy to be maximised to further reduce escalation beds, improve average length of stay and patient flow.</li> </ul> |
| <p>Operational risks</p> <ul style="list-style-type: none"> <li>Unexpected changes in service capacity/demand</li> </ul>                                                                                                                                      | <ul style="list-style-type: none"> <li>Service model and demand management framework to be put in place through care Closer to Home programme, linking to our Unscheduled Care work in acute settings. This model to enable flexibility to respond to service demand.</li> </ul>                                                                                                                                                                                                                                                                                   |

Table 11: Main risks and counter measures

### 3.7.1 Workforce

Focusing on workforce, it is envisaged that the development of the proposed NDCH will generate an opportunity to create a place that is desirable to work in. However, BCUHB like all other NHS organisations across the UK has to compete within a challenging labour market. As a result, we have a number of strategies in place to ensure we attract local, national and international candidates. These include creating our own attraction and recruitment website and brand - Train Work Live North Wales

which showcases what it is like to work for the Health Board in the words of our own employees and what it is like to live and work in North Wales. We attend careers events and fairs locally and nationally and have a strong social media presence.

We offer a number of different routes into the Health Board from schemes to supporting the local community back into work, through to apprenticeships, supported training places, return to practice and utilisation of the Certificate of Eligibility for Specialist Registration for doctors. Strong links remain with educational establishments across North Wales and we work in partnership with local colleges and universities who offer a wide range of courses. We also work with education and training providers further afield to encourage students to come and work in North Wales.

Internal development is also key and a 'grow our own' approach is very much encouraged with support for staff to move from unqualified to qualified roles. We also work with schools across North Wales to promote careers within Health and Social Care with particular emphasis on the importance being able to communicate in the medium of Welsh. Other initiatives include working with our overseas colleagues who may have qualified friends and family who wish to relocate to North Wales.

In terms of retention we have various initiatives which impact on staff retention these include a staff recognition scheme; a staff listening model which ensures staff are involved in service improvement, contributing to ideas and resolve issues; Staff Achievement Awards, and Staff Engagement Ambassadors and Listening Leads within departments. The Health Board also provides a range of learning and development opportunities for all staff to ensure continuous development of knowledge and skills and career progression opportunities are available.

Effective teamwork and collaboration are fundamental to the delivery of continually improving, high-quality care. Where multi-professional teams work together, patient satisfaction is higher, health care delivery is more effective, there are higher levels of innovation in ways of caring for patients, lower levels of stress, absenteeism and turnover, and more consistent communication with patients. The NDCH will create the environment where the workforce have the opportunity to enhance their skills in

working in multi-disciplinary teams, extend their roles within community settings and provide more personalised care. It is envisaged that the proposed NDCH will facilitate:

The work style to be underpinned by an ethos of “working with, not doing to”

Users to make a difference to the quality of service they receive when they participate in the delivery of the service themselves. One approach, which emphasises the importance of the collaboration between service providers and users, is co-production. It is also known as co-creating services, whereby service recipients are involved in different stages of the process, including planning, design, delivery and audit of a public service.

The training and encouragement of staff to promote enabling solutions for service users which actively support their ongoing independence – e.g. encourage a patient to walk to the toilet rather than fetch a commode for them. This is in line with philosophy of the “Social Services and Well-being (Wales)” Act 2014 which requires co-production with citizens

Co-production to challenge the assumption that service users are passive recipients of care and recognises their contribution in the successful delivery of a service (Cahn, 2000). At the same time, it involves the empowerment of front-line staff in their everyday dealings with customers (Needham and Carr, 2009). Co-production will also involve those who care for service users and will enable them to participate in deciding how an individual’s healthcare needs may be met, building from what matters to each individual to design personal care plans

### **3.8 Constraints**

The project is subject to the following constraints:

- The RAH is a Grade II listed building of significant historic significance to the local community and will need to be refurbished to an appropriate standard as part of any development on the site

- The available site area is limited with little room for expansion, meaning any proposed new build solution is constrained by existing site boundaries

### 3.9 Dependencies

- Any solution on the RAH site will require planning permission, as the current footprint of the buildings on site are not of a sufficient size or condition from which to provide modern healthcare services. In developing the design a series of meetings have been held with the planning authority and contact made with other agencies including CADW and Welsh Government. The design addresses the requirement of the planning authority that any planning application made in regard to the site would provide a solution to the sustainability of the RAH building to ensure that it does not become derelict. The scope and extent of the works have been developed in consultation with DCC conservation officers. Full planning permission will be sought as part of the development of the FBC.
- The development of the NDCH service scope is dependent on the following services transferring much of its activity from YGC, in line with the YGC Re-Development project:
  - Sexual Health
  - Therapies Outpatients

## 4. The Economic Case

### 4.1 Introduction

The Economic Case is the technical core of the business case and is a fundamental requirement as it fulfils HM Treasury's requirements on how to demonstrate value for money. This section of the business case focuses on the main options available for delivering the required services. These options are evaluated, and the option which gives the best Value for Money (VfM) is established. The Economic Case of the original SOC has been reviewed and refined and has been tested against the following "long list to short list" criteria:

- Do any of the options fail to deliver the spending objectives and critical success factors for the project?
- Do any of the options appear unlikely to deliver sufficient benefits, bearing in mind that the intention is "to invest to save" and to deliver a positive net present value?
- Are any options clearly impractical or unfeasible?
- Is any option clearly inferior to another, because it has greater costs and lower benefits?
- Do any of the options violate any of the constraints (e.g. clearly unaffordable)?
- Are any of the options sufficiently similar to allow a single representative option to be selected for detailed analysis?
- Are any of the options clearly too risky?

As a result of the review, we have made amendments to a number of the long-list options and developed a revised set of short-list options.



## 4.2 Critical Success Factors

The Critical Success Factors (CSF's) are the attributes which are essential to the successful delivery of the scheme. The Project Team identified the following critical success factors for the project:

| Critical Success Factors                          | How well does the option.....                                                                                                                                                                                                                       |
|---------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Strategic Fit and Business Needs (Strategic Case) | <ul style="list-style-type: none"> <li>• meet and support the over-arching aims of local and national strategy/legislation</li> </ul>                                                                                                               |
| Potential Value for Money (Economic Case)         | <ul style="list-style-type: none"> <li>• maximise the return on the required investment in terms of the economy</li> <li>• minimise associated risks</li> </ul>                                                                                     |
| Capacity and Capability (Commercial Case)         | <ul style="list-style-type: none"> <li>• deliver the required level of service and functionality</li> </ul>                                                                                                                                         |
| Potential Affordability (Financial Case)          | <ul style="list-style-type: none"> <li>• deliver the project within the ascribed capital and revenue envelope</li> </ul>                                                                                                                            |
| Potential Achievability (Management Case)         | <ul style="list-style-type: none"> <li>• deliver the project within the agreed timescale</li> <li>• deliver an operational, fit-for-purpose facility</li> <li>• satisfy the level of skills required to deliver the project successfully</li> </ul> |

Table 12: Critical Success Factors

## 4.3 Long-List of Options

The long list of options for the original SOC was generated by a workshop held on 19 February 2013, in accordance with best practice contained in the Capital Investment Manual.

The options in the long list were all developed to be consistent with the key strategic decisions taken by BCUHB in January 2013 following the Healthcare in North Wales is Changing (HCiNWiC) public consultation. BCUHB then gave their approval to a series of recommendations/changes to the way health care services are delivered in

North Wales including the closure of inpatient beds at PCH. BCUHB also confirmed the development of a new, integrated NHS Community Hospital; replacing PCH, the RAH and some other health service facilities in the area including Glan Traeth, Lawnside Child and Adolescent Mental Health Service and dental clinics in the area. The new hospital would also reduce the number of beds needed at YGC.

#### 4.3.1 Long-List Development

When developing the long list, BCUHB took into account the change in service scope, as detailed in Section 3.6 including:

- The changing model of care of caring for Older People Mental Health inpatients in a district general hospital setting
- The changing model of care for supporting people to stay out of hospital
- The potential changes in scope required to respond to the decisions made as part of the YGC Re-Development project

Subsequently a further options workshop was held on 24 October 2016 to review, validate and update the original long list of options. Attendees of this workshop were as follows:

| Name                | Title                                                             |
|---------------------|-------------------------------------------------------------------|
| Gareth Evans        | Project Director (Clinical Director, Central Area)                |
| Stephanie O'Donnell | Project Manager, Central Area                                     |
| Ian Howard          | Assistant Director, Strategic Analysis and Development            |
| Mark Jenkinson      | Older Persons' Mental Health Programme Manager                    |
| Dilys Percival      | Assistant Area Director for Therapy Services, Central Area        |
| Sandra Naughton     | Locality Manager, Community Services, Denbighshire County Council |

*Table 13: OBC Option Appraisal Team*

The revised long list of options was developed and categorised under the headings of Scope, Technical Solution, Service Delivery, Implementation and Funding as follows.

### 4.3.2 Scoping Options

In accordance with the Treasury Green Book and Capital Investment Manual, the do nothing/status quo/option has been considered as a baseline for potential Value for Money. Within the broad scope outlined in the strategic case, the following main options have been considered:

- Option 1.1: Maintain Status Quo
- Option 1.2: SOC Scope (reference point)
- Option 1.3: the Minimum Scope
- Option 1.4: the Intermediate Scope
- Option 1.5: the Maximum Scope

| Service               | 1.1<br>Status Quo | 1.2<br>SOC<br>Scope | 1.3<br>Minimum<br>Scope | 1.4<br>Intermedia<br>te Scope               | 1.5<br>Maximum<br>Scope                     |
|-----------------------|-------------------|---------------------|-------------------------|---------------------------------------------|---------------------------------------------|
| Same Day Service      | x                 | x                   | x                       | ✓                                           | ✓                                           |
| Treatment Zone        | x                 | x                   | x                       | ✓                                           | ✓                                           |
| Sexual Health         | ✓<br>Level 1      | ✓<br>Level 1        | ✓<br>Level 1            | ✓<br>Enhanced<br>Level 2/3                  | ✓<br>Enhanced<br>Level 2/3                  |
| District Nurse Clinic | x                 | ✓                   | ✓                       | ✓<br>(inc.in<br>Treatment<br>Zone<br>above) | ✓<br>(inc.in<br>Treatment<br>Zone<br>above) |
| Third Sector          | ✓                 | ✓                   | ✓                       | ✓                                           | ✓                                           |
| Diagnostics           | ✓<br>X-Ray        | ✓<br>X-Ray          | ✓<br>X-Ray              | ✓<br>X-Ray &<br>Ultrasound                  | ✓<br>X-Ray &<br>Ultrasound                  |

| <b>Service</b>                                   | <b>1.1<br/>Status Quo</b> | <b>1.2<br/>SOC<br/>Scope</b> | <b>1.3<br/>Minimum<br/>Scope</b> | <b>1.4<br/>Intermedia<br/>te Scope</b> | <b>1.5<br/>Maximum<br/>Scope</b> |
|--------------------------------------------------|---------------------------|------------------------------|----------------------------------|----------------------------------------|----------------------------------|
| Community Dental                                 | ✓                         | ✓                            | ✓                                | ✓                                      | ✓                                |
| Outpatients                                      | ✓                         | ✓                            | ✓                                | ✓                                      | ✓                                |
| OPD Therapies                                    | ✓                         | ✓                            | ✓                                | ✓                                      | ✓                                |
| Older People Mental Health Community Day Service | ✓                         | x                            | ✓                                | ✓                                      | ✓                                |
| Inpatient Therapies                              | x                         | ✓                            | ✓                                | ✓                                      | ✓                                |
| IV Therapy                                       | x                         | ✓                            | ✓                                | ✓                                      | ✓                                |
| Community Inpatient Beds                         | x                         | ✓<br>30-Bed<br>Ward          | ✓<br>30-Bed<br>Ward              | ✓<br>28-Bed<br>Ward<br>plus ACU        | ✓<br>30-Bed<br>Ward              |
| Older People Mental Health Beds                  | x                         | ✓                            | x                                | x                                      | ✓                                |
| Children's Services                              | ✓                         | ✓                            | ✓                                | ✓                                      | ✓                                |
| Office Accommodation:                            | ✓                         | ✓                            | ✓                                | ✓<br>plus<br>additional                | ✓<br>plus<br>additional          |

| Service                                           | 1.1<br>Status Quo | 1.2<br>SOC<br>Scope | 1.3<br>Minimum<br>Scope | 1.4<br>Intermedia<br>te Scope | 1.5<br>Maximum<br>Scope |
|---------------------------------------------------|-------------------|---------------------|-------------------------|-------------------------------|-------------------------|
| Integrated Health and Social Care Community Teams |                   |                     |                         | teams                         | teams                   |

Table 14: Potential Scope of Services

#### 4.3.2.1 Option 1.1: Status Quo

There will not be a new Community Hospital development with in-patient beds in the locality. Services will continue to be provided as they currently are, i.e., there would be no replacement of the services which were delivered from Prestatyn Community Hospital (PCH). Inpatient step-up or step-down care will be provided either from community hospitals in neighbouring localities or at YGC. Other community healthcare services will be provided either from local satellite bases or facilities in adjacent localities. There will be no further opportunity for enhancement or co-location with Social Care services or third sector. Essential maintenance will be carried out to RAH over the lifetime of the project but it will not be brought up to modern standards.

| Advantages                        | Disadvantages                                                                                                  |
|-----------------------------------|----------------------------------------------------------------------------------------------------------------|
| Less capital investment required. | Not aligned to the <i>Living Healthier, Staying Well</i> strategy or other local and national policy guidance. |
|                                   | Does not allow for integration or co-location of social and community services or third sector.                |
|                                   | Current accommodation does not allow for expansion in range or capacity                                        |
|                                   | Recruitment/retention difficulties may                                                                         |

|  |                                                                                                                                       |
|--|---------------------------------------------------------------------------------------------------------------------------------------|
|  | lead to workforce shortages.                                                                                                          |
|  | Does not respond to the specific healthcare needs/requirements of the local population.                                               |
|  | Existing buildings are not fit for purpose, and infrastructure is unsuitable for the provision of modern healthcare service delivery. |
|  | Existing sites present fragmented access to services; preclude greater one-stop approach being developed.                             |

*Table 15: Advantages and Disadvantages of Option 1.1*

#### 4.3.2.2 Option 1.2: SOC Scope

The scope of services identified in the SOC was reviewed, resulting in the following advantages and disadvantages:

| Advantages                                                                        | Disadvantages                                                                                                                                                                 |
|-----------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Some change to current accommodation that enables improved Health Board services. | Not aligned to the “Living Healthier, Staying Well” strategy or other local and national policy guidance, such as the inclusion of a Same Day Service                         |
| Some reduction in fragmented accessibility of current sites.                      | Does not respond to the change in model of “Care Closer To Home”, supporting people to stay out of hospital such as the Treatment Zone and the Emergency Ambulatory Care Unit |
|                                                                                   | Does not take into account changes in scope as a result of the YGC Re-Development Project regarding therapies and sexual health                                               |
|                                                                                   | Does not support the model of care of caring for Older People Mental Health inpatients in a district general hospital setting                                                 |

Table 16: Advantages and Disadvantages of Option 1.2

Due to the developments highlighted above (Section 0), the SOC scope does not fully allow BCUHB to respond to the key drivers in the “Living Healthier, Staying Well” strategic framework, particularly provision of “Care Closer to Home”. This leads to an unbalanced service model where only some of the changes have been made and current service delivery in the locality is limited in scope.

#### 4.3.2.3 Option 1.3: Do Minimum

For the minimum option, the project team considered services that could potentially be removed from the SOC scope. There was a consensus that the Older People

Mental Health beds could be removed from the scope, as work is being undertaken for their provision within a district general hospital setting. This resulted in the following advantages and disadvantages:

| Advantages                                                                                                            | Disadvantages                                                                                                                                                                   |
|-----------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Supports the model of care of caring for Older People Mental Health inpatients in a district general hospital setting | Not aligned to the Living Healthier, Staying Well strategy or other local and national policy guidance, such as the inclusion of a Same Day Service                             |
| Some change to current accommodation that enables improved Health Board services.                                     | Does not respond to the change in model of Care Closer To Home, supporting people to stay out of hospital such as the Treatment Zone and the Multi-disciplinary Assessment Unit |
| Some reduction in fragmented accessibility of current sites.                                                          | Does not take into account changes in scope as a result of the YGC Re-Development Project regarding therapies and sexual health                                                 |
|                                                                                                                       | Some Capital Investment required                                                                                                                                                |

*Table 17: Advantages and Disadvantages of Option 1.3*



#### 4.3.2.4 Option 1.4: Intermediate Scope

For the intermediate option, service issues that were recognised as disadvantages in options 1.1 and 1.2 (above) were added to the scope. This resulted in the following advantages and disadvantages:

| Advantages                                                                                                                               | Disadvantages               |
|------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------|
| Aligned to the strategic framework “Living Healthier, Staying Well” and other local and national policy guidance                         | Capital Investment required |
| Responds to the change in model of care for supporting people to remain at home such as the Treatment Zone and the Ambulatory Care Unit. |                             |
| Takes into account changes in scope as a result of the YGC Re-Development Project regarding therapies and sexual health                  |                             |
| Supports the model of care of caring for Older People Mental Health inpatients in a district general hospital setting                    |                             |
| Enables the integration/co-location of social and community services and third sector                                                    |                             |

*Table 18: Advantages and Disadvantages of Option 1.4*

#### 4.3.2.5 Option 1.5: Maximum Scope

For the maximum option, the project team considered incorporating all of the services in all of the scopes (above) as a comparator. This resulted in the following advantages and disadvantages:

| Advantages                                                                                                                                            | Disadvantages                                                                                                         |
|-------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------|
| Aligned to the strategic framework “Living Healthier, Staying Well” and other local and national policy guidance                                      | Does not support the model of care of caring for Older People Mental Health inpatients in a district general hospital |
| Responds to the change in model of care for supporting people to remain at home such as the Treatment Zone and the Multi-disciplinary assessment Unit | Capital Investment required                                                                                           |
| Takes into account changes in scope as a result of the YGC Re-Development Project regarding therapies and sexual health                               |                                                                                                                       |
| Supports the model of care of caring for Older People Mental Health inpatients in a district general hospital setting                                 |                                                                                                                       |

*Table 19: Advantages and Disadvantages of Option 1.5*

#### 4.3.2.6 Overall Conclusion: Scoping Options

The table below summarises the assessment of each option against the investment objectives and critical success factors:

| Option:                                                                                                                               | 1.1        | 1.2       | 1.3     | 1.4           | 1.5     |
|---------------------------------------------------------------------------------------------------------------------------------------|------------|-----------|---------|---------------|---------|
| Description:                                                                                                                          | Status Quo | SOC Scope | Minimum | Inter-mediate | Maximum |
| Investment Objectives                                                                                                                 |            |           |         |               |         |
| 1. To provide safe and sustainable services in response to the current and future health and well-being needs of the local population | x          | ✓         | x       | ✓             | x       |
| 2. To further develop multi-agency, integrated, responsive primary and community care services in the area                            | x          | ✓         | ✓       | ✓             | ✓       |
| 3. To increase the range of local services, thereby reducing the reliance on the DGH                                                  | x          | x         | x       | ✓             | ✓       |
| 4. To deliver services in an environment which is fit for purpose and enhances health and well-being for service users and staff.     | x          | ✓         | ✓       | ✓             | ✓       |
| 5. To move care closer to people's homes, including inpatient bed based care.                                                         | x          | ✓         | ✓       | ✓             | ✓       |
| 6. To improve economic, social, environmental and cultural well-being, as outlined in The Future Generations Act                      | x          | ✓         | ✓       | ✓             | ✓       |

| <b>Critical Success Factors</b>                   |               |            |            |           |          |
|---------------------------------------------------|---------------|------------|------------|-----------|----------|
| Strategic Fit and Business Needs (Strategic Case) | x             | x          | x          | ✓         | x        |
| Potential Value for Money (Economic Case)         | x             | x          | x          | ✓         | ✓        |
| Capacity and Capability (Commercial Case)         | x             | x          | x          | ✓         | ✓        |
| Potential Affordability (Financial Case)          | ✓             | ✓          | ✓          | ✓         | ✓        |
| Potential Achievability (Management Case)         | ✓             | ✓          | ✓          | ✓         | ✓        |
| <b>Summary</b>                                    | Taken Forward | Discounted | Discounted | Preferred | Possible |

|            |   |               |   |                 |   |       |
|------------|---|---------------|---|-----------------|---|-------|
| <b>KEY</b> | x | does not meet | ✓ | partially meets | ✓ | meets |
|------------|---|---------------|---|-----------------|---|-------|

Table 20: Assessment of Scoping Options

| Option       |              | Findings                                                                                                                                                                                         |
|--------------|--------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Scope</b> |              |                                                                                                                                                                                                  |
| 1.1          | Do Nothing   | <b>Possible:</b> This option does not meet the principal needs of the scheme as defined in the investment objectives and critical success factors. However it has been retained as a comparator. |
| 1.2          | SOC Scope    | <b>Discounted:</b> This option fails to meet the majority of the principal needs of the scheme as defined in the investment objectives and critical success factors.                             |
| 1.3          | Do Minimum   | <b>Discounted:</b> This option fails to meet the majority of the principal needs of the scheme as defined in the investment objectives and critical success factors.                             |
| 1.4          | Intermediate | <b>Preferred:</b> This option would meet all of the principal needs of the scheme as defined in the investment objectives and critical success factors.                                          |
| 1.5          | Do Maximum   | <b>Possible:</b> This option partially meets the needs of the scheme as defined in the investment objectives and CSFs.                                                                           |

Table 21: Scoping Options Findings

### 4.3.3 Technical Solution Options

#### 4.3.3.1 Introduction

The following technical solution options were considered during the workshop:

|   | New Build                        | Royal Alexandra Hospital | Offices                       |
|---|----------------------------------|--------------------------|-------------------------------|
| 1 | new build (clinical and offices) | retain                   | in new build                  |
| 2 | new build (clinical and offices) | dispose                  | in new build                  |
| 3 | new build (clinical and offices) | demolish                 | in new build                  |
| 4 | extension to RAH                 | retain                   | part of new extension and RAH |
| 5 | new build (clinical)             | retain                   | refurbish RAH                 |

|           |                      |          |                        |
|-----------|----------------------|----------|------------------------|
| <b>6</b>  | new build (clinical) | dispose  | lease off-site         |
| <b>7</b>  | new build (clinical) | retain   | lease off-site         |
| <b>8</b>  | new build (clinical) | demolish | lease off-site         |
| <b>9</b>  | new build (clinical) | dispose  | buy off-site           |
| <b>10</b> | new build (clinical) | retain   | buy off-site           |
| <b>11</b> | new build (clinical) | demolish | buy off-site           |
| <b>12</b> | new build (clinical) | dispose  | build off-site offices |
| <b>13</b> | new build (clinical) | retain   | build off-site offices |
| <b>14</b> | new build (clinical) | demolish | build off-site offices |
| <b>15</b> | new build (clinical) | dispose  | build on-site offices  |
| <b>16</b> | new build (clinical) | retain   | build on-site offices  |
| <b>17</b> | new build (clinical) | demolish | build on-site offices  |

*Table 22: Technical Solutions Options*

Following discussion it was agreed that it would not be feasible to demolish or dispose of RAH for the following reasons:

- The building is Grade II listed and is of local historic significance
- Planning advice received suggests that any planning application made in regard to this project should consider/include RAH and that an unoccupied building on the sea front would not support the regeneration plans for the area
- Public feedback indicates a strong level of emotional attachment to RAH

Therefore, any available options which would render RAH surplus to requirements have not been short-listed.

It was also agreed that office accommodation is required to be on-site, close to clinical services in line with multi-disciplinary working and the “Care Closer To Home” framework for service delivery, set out in BCUHB’s “Living Healthier, Staying Well” strategy. A key investment objective for the NDCH development is to further develop multi-agency, integrated, responsive primary and community care services in the

area. For this reason a 'Campus' solution is preferred which will support integrated working and the option of providing off-site offices was discounted.

Following this review, four options were identified as being viable for the long list. This range of options considers the technical solutions in relation to the preferred scope. The range of technical solution options are detailed below:

- Option 2.1: Refurbish and extend RAH
- Option 2.2: 100% New Build (clinical and office accommodation)
- Option 2.3: New Build clinical/refurbish RAH for office accommodation
- Option 2.4: New Build clinical/build separate on-site office accommodation

#### 4.3.3.2 Option 2.1: Refurbish and Extend RAH

This Option (developed as the preferred way forward following SOC approval) involves refurbishing RAH to provide clinical and office accommodation as well as providing a new build extension to house diagnostic services and Wards which would not practicably fit within the existing hospital building envelope.

| Advantages                                                                                    | Disadvantages                                                                                                                                                                                              |
|-----------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| The RAH would benefit from fabric improvements and remain an integral part of the NDCH campus | Higher levels of capital investment required to provide clinical accommodation within the existing building                                                                                                |
| Co-location of staff administration areas to clinical areas                                   | The existing building constraints of RAH would make it difficult to refurbish into modern fit for purpose clinical accommodation and some services would still fail to meet current health care guidelines |
| Would support the regeneration plans for the area and satisfy the planning authority          | The infrastructure upgrades necessary to refurbish RAH for clinical accommodation would prove complex and costly                                                                                           |

| Advantages | Disadvantages                                                                                                                         |
|------------|---------------------------------------------------------------------------------------------------------------------------------------|
|            | The existing building has significant access and fire evacuation issues which would need to be addressed as part of any refurbishment |

Table 23: Advantages and Disadvantages of Option 2.1

#### 4.3.3.3 Option 2.2: 100% New Build (clinical and office accommodation)

This option explores the opportunity to develop a single new build solution. This would mean that the RAH would not form part of the solution and could potentially be disposed of or form part of a future investment for BCUHB.

| Advantages                                                      | Disadvantages                                                                                                                                                               |
|-----------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Services would be provided in new fit for purpose accommodation | The available site area would not accommodate all of the required services without developing a multi storey solution which may not be acceptable to the planning authority |
|                                                                 | This option does not address the existing RAH building                                                                                                                      |
|                                                                 | This option does not take advantage of the economic benefits of housing offices in purpose built accommodation                                                              |

Table 24: Advantages and Disadvantages of Option 2.2

#### 4.3.3.4 Option 2.3: New Build clinical/Refurbish RAH

This option considers the disadvantages associated with option 2.2 involving a smaller new build solution exclusively for clinical accommodation whilst including RAH as part of the overall 'Campus' by refurbishing it to house on site office accommodation.

| Advantages                                                               | Disadvantages                                                             |
|--------------------------------------------------------------------------|---------------------------------------------------------------------------|
| Clinical services would be provided in new fit for purpose accommodation | Potentially high capital costs associated with refurbishing RAH (although |



|                                                                                               |                                                                                                    |
|-----------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------|
|                                                                                               | refurbishment for office accommodation would be more cost effective than a clinical refurbishment) |
| Office accommodation would be provided locally in upgraded facilities within RAH              |                                                                                                    |
| The RAH would benefit from fabric improvements and remain an integral part of the NDCH campus |                                                                                                    |
| Would support the regeneration plans for the area and satisfy Planning                        |                                                                                                    |

Table 25: Advantages and Disadvantages of Option 2.3

#### 4.3.3.5 Option 2.4: New Build clinical/Build separate On-Site office accommodation

As above this option includes the development of a new build solution for clinical accommodation but explores the advantages and disadvantages for building a separate purpose built office building. This would mean that the RAH would also be maintained by BCUHB but not form part of the ‘Campus’ solution.

| Advantages                                                                          | Disadvantages                                          |
|-------------------------------------------------------------------------------------|--------------------------------------------------------|
| Clinical services would be provided in new fit for purpose accommodation            | This option does not address the existing RAH building |
| Office accommodation would be provided locally in new fit for purpose accommodation |                                                        |
| Potentially lower Capital investment required                                       |                                                        |

Table 26: Advantages and Disadvantages of Option 2.4

#### 4.3.3.6 Overall Conclusion: Technical Solutions Options

The table and narrative below summarises the assessment of each option against the investment objectives and critical success factors.

| <b>Option:</b>                                                                                                                        | <b>2.1</b>               | <b>2.2</b>                          | <b>2.3</b>                                       | <b>2.4</b>                                   |
|---------------------------------------------------------------------------------------------------------------------------------------|--------------------------|-------------------------------------|--------------------------------------------------|----------------------------------------------|
| Description:                                                                                                                          | Refurbish and Extend RAH | 100% New build (clinical & offices) | New build (clinical) & refurbish RAH for offices | New build (clinical) & build on site offices |
| <b>Investment Objectives</b>                                                                                                          |                          |                                     |                                                  |                                              |
| 1. To provide safe and sustainable services in response to the current and future health and well-being needs of the local population | ✓                        | ✓                                   | ✓                                                | ✓                                            |
| 2. To further develop multi-agency, integrated, responsive primary and community care services in the area                            | ✓                        | ✓                                   | ✓                                                | ✓                                            |
| 3. To increase the range of local services, thereby reducing the reliance on the DGH                                                  | ✓                        | ✓                                   | ✓                                                | ✓                                            |
| 4. To deliver services in an environment which is fit for purpose and enhances health and well-being for service users and staff.     | ✓                        | ✓                                   | ✓                                                | ✓                                            |
| 5. To move care closer to people's homes, including inpatient bed based care.                                                         | ✓                        | ✓                                   | ✓                                                | ✓                                            |
| 6. To improve economic, social, environmental and cultural well-being, as outlined in The Future Generations Act                      | ✓                        | ✓                                   | ✓                                                | ✓                                            |
| <b>Critical Success Factors</b>                                                                                                       |                          |                                     |                                                  |                                              |

| Option:                                              | 2.1             | 2.2               | 2.3              | 2.4               |
|------------------------------------------------------|-----------------|-------------------|------------------|-------------------|
| 1. Strategic Fit and Business Needs (Strategic Case) | ✓               | ✓                 | ✓                | ✓                 |
| 2. Potential Value for Money (Economic Case)         | ✓               | x                 | ✓                | x                 |
| 3. Capacity and Capability (Commercial Case)         | ✓               | ✓                 | ✓                | ✓                 |
| 4. Potential Affordability (Financial Case)          | ✓               | x                 | ✓                | x                 |
| 5. Potential Achievability (Management Case)         | ✓               | x                 | ✓                | x                 |
| <b>Summary</b>                                       | <b>Possible</b> | <b>Discounted</b> | <b>Preferred</b> | <b>Discounted</b> |

|            |   |               |   |                 |   |       |
|------------|---|---------------|---|-----------------|---|-------|
| <b>KEY</b> | x | does not meet | ✓ | partially meets | ✓ | meets |
|------------|---|---------------|---|-----------------|---|-------|

Table 27: Assessment of Technical Solutions Options

| Option                    |                                                    | Findings                                                                                                                                                                                                                   |
|---------------------------|----------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Technical Solution</b> |                                                    |                                                                                                                                                                                                                            |
| 2.1                       | Refurbish and Extend RAH                           | <b>Possible:</b> This option partially meets the principal needs of the scheme as defined in the investment objectives and critical success factors                                                                        |
| 2.2                       | 100% New Build (clinical and office accommodation) | <b>Discounted:</b> This option partially meets the principal needs of the scheme as defined in the investment objectives, but not the critical success factors                                                             |
| 2.3                       | New Build clinical/Refurbish RAH                   | <b>Preferred:</b> This option would meet all of the principal needs of the scheme as defined in the investment objectives and critical success factors. Delivery and complexity are acceptable but require capital funding |
| 2.4                       | New Build                                          | <b>Discounted:</b> This option partially meets the principal                                                                                                                                                               |

| Option                    |                                                      | Findings                                                                                          |
|---------------------------|------------------------------------------------------|---------------------------------------------------------------------------------------------------|
| <b>Technical Solution</b> |                                                      |                                                                                                   |
|                           | clinical/Build separate On-Site office accommodation | needs of the scheme as defined in the investment objectives, but not the critical success factors |

Table 28: Technical Solutions Options Findings

### 4.3.4 Service Delivery Options

#### 4.3.4.1 Introduction

The following range of options considers the technical options for service delivery in relation to the preferred scope and solution. The range of service delivery options are detailed below:

- Option 3.1: In House – management and delivery of services by the Health Board.
- Option 3.2: Outsource – management and delivery of services by an external organisation.
- Option 3.3: Strategic Partnership – a managed arrangement between the Health Board to jointly manage and deliver services

#### 4.3.4.2 Option 3.1: In House

This option describes the services delivered by the Health Board, and managed by the Health Board.

| Advantages                                                                       | Disadvantages                                       |
|----------------------------------------------------------------------------------|-----------------------------------------------------|
| The Health Board retains overall responsibility and control of service delivery. | Service delivery risks remain with the Health Board |
| Expertise is retained/managed within the Health Board                            |                                                     |
| Staffing resource is retained/managed by the Health Board.                       |                                                     |

Table 29: Advantages and Disadvantages of Option 3.1

#### 4.3.4.3 Option 3.2: Outsource

This option describes the service being delivered by an organisation outside the Health Board.

| Advantages                                                                 | Disadvantages                                                                                                                                                                                        |
|----------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| The bulk of service delivery risks are transferred to the provider.        | Loss of control, staff and expertise; professional accountability in specialist professions and accountability for the Health Board in the execution and delivery of its statutory responsibilities. |
| Potential to deliver services for which internal expertise does not exist. | Requires complex contractual models, which currently do not exist or do not comply with Welsh Government policy.                                                                                     |

Table 30: Advantages and Disadvantages of Option 3.2

#### 4.3.4.4 Option 3.3: Strategic Partnership

This option describes a strategic partnership arrangement for the provision of services between the Health Board and other organisations (e.g.: consideration of a strategic partnership agreement with an outside organisation to help in the provision of services).

| Advantages                                                                 | Disadvantages                                                                                                                                                                                                                |
|----------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Shared responsibility of service delivery and risk.                        | Potential for problems to arise over integration of services; professional accountability in specialist professions and accountability for the Health Board in the execution and delivery of its statutory responsibilities. |
| Potential to deliver services for which internal expertise does not exist. | May requires complex contractual models, which currently do not exist or do not comply with Welsh Government policy.                                                                                                         |

Table 31: Advantages and Disadvantages of Option 3.3

#### 4.3.4.5 Overall Conclusion: Delivery Options

The table below summarises the assessment of each option against the investment objectives and critical success factors.

| <b>Option:</b>                                                                                                                        | <b>3.1</b> | <b>3.2</b> | <b>3.3</b>            |
|---------------------------------------------------------------------------------------------------------------------------------------|------------|------------|-----------------------|
| Description:                                                                                                                          | In House   | Outsource  | Strategic Partnership |
| <b>Investment Objectives</b>                                                                                                          |            |            |                       |
| 1. To provide safe and sustainable services in response to the current and future health and well-being needs of the local population | ✓          | x          | x                     |
| 2. To further develop multi-agency, integrated, responsive primary and community care services in the area                            | ✓          | x          | x                     |
| 3. To increase the range of local services, thereby reducing the reliance on the DGH                                                  | ✓          | x          | x                     |
| 4. To deliver services in an environment which is fit for purpose and enhances health and well-being for service users and staff.     | ✓          | x          | x                     |
| 5. To move care closer to people's homes, including inpatient bed based care.                                                         | ✓          | x          | x                     |
| 6. To improve economic, social, environmental and cultural well-being, as outlined in The Future Generations Act                      | ✓          | ✓          | ✓                     |
| <b>Critical Success Factors</b>                                                                                                       |            |            |                       |
| 1. Strategic Fit and Business Needs (Strategic Case)                                                                                  | ✓          | x          | x                     |
| 2. Potential Value for Money (Economic Case)                                                                                          | ✓          | x          | x                     |
| 3. Capacity and Capability (Commercial                                                                                                | ✓          | ?          | ?                     |

| Option:                                      | 3.1              | 3.2               | 3.3               |
|----------------------------------------------|------------------|-------------------|-------------------|
| Case)                                        |                  |                   |                   |
| 4. Potential Affordability (Financial Case)  | ✓                | ?                 | ?                 |
| 5. Potential Achievability (Management Case) | ✓                | ?                 | ?                 |
| <b>Summary</b>                               | <b>Preferred</b> | <b>Discounted</b> | <b>Discounted</b> |

|            |   |               |   |         |   |       |
|------------|---|---------------|---|---------|---|-------|
| <b>KEY</b> | x | does not meet | ? | unknown | ✓ | meets |
|------------|---|---------------|---|---------|---|-------|

Table 32: Assessment of Service Delivery Options

| Option                  |                       | Findings                                                                                                                                                                           |
|-------------------------|-----------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Service Delivery</b> |                       |                                                                                                                                                                                    |
| 3.1                     | In-House              | <b>Preferred:</b> This option provides the most acceptable solution in terms of use of staff, skills and resources.                                                                |
| 3.2                     | Outsource             | <b>Discounted:</b> This option has been discounted as it fails to deliver integration of services.                                                                                 |
| 3.3                     | Strategic Partnership | <b>Discounted:</b> This option has been discounted as it is unclear whether it delivers integration of services, and because of the increased complexity and achievability issues. |

Table 33: Service Delivery Options Findings

## 4.3.5 Implementation Options

### 4.3.5.1 Introduction

This range of options gives consideration for implementation in relation to the preferred scope, service solution and method of service delivery. The range of implementation options is detailed below:

- Option 4.1: Single Stage – All service changes delivered within a single phase.
- Option 4.2: Phased – Service changes are implemented in multiple phases.

### 4.3.5.2 Option 4.1: Single Stage

This option assumes that all the required services could be delivered within the initial phase(s) of the project

| Advantages              | Disadvantages |
|-------------------------|---------------|
| Faster Implementation   |               |
| Potentially lower costs |               |

*Table 34: Advantages and Disadvantages of Option 4.1*

### 4.3.5.3 Option 4.2: Phased

This option assumes that the implementation of the required development and services would be phased.

| Advantages | Disadvantages                                                  |
|------------|----------------------------------------------------------------|
|            | Phased approach takes longer to implement and delays benefits. |
|            | Potentially higher Capital costs                               |

*Table 35: Advantages and Disadvantages of Option 4.2*



#### 4.3.5.4 Overall Conclusion: Implementation Options

The table below summarises the assessment of each option against the investment objectives and critical success factors

| <b>Option:</b>                                                                                                                        | <b>4.1</b>       | <b>4.2</b>        |
|---------------------------------------------------------------------------------------------------------------------------------------|------------------|-------------------|
| Description:                                                                                                                          | Single Phase     | Phased            |
| <b>Investment Objectives</b>                                                                                                          |                  |                   |
| 1. To provide safe and sustainable services in response to the current and future health and well-being needs of the local population | ✓                | ✓                 |
| 2. To further develop multi-agency, integrated, responsive primary and community care services in the area                            | ✓                | ✓                 |
| 3. To increase the range of local services, thereby reducing the reliance on the DGH                                                  | ✓                | ✓                 |
| 4. To deliver services in an environment which is fit for purpose and enhances health and well-being for service users and staff.     | ✓                | ✓                 |
| 5. To move care closer to people's homes, including inpatient bed based care.                                                         | ✓                | ✓                 |
| 6. To improve economic, social, environmental and cultural well-being, as outlined in The Future Generations Act                      | ✓                | ✓                 |
| <b>Critical Success Factors</b>                                                                                                       |                  |                   |
| 1. Strategic Fit and Business Needs (Strategic Case)                                                                                  | ✓                | ✓                 |
| 2. Potential Value for Money (Economic Case)                                                                                          | ✓                | x                 |
| 3. Capacity and Capability (Commercial Case)                                                                                          | ✓                | x                 |
| 4. Potential Affordability (Financial Case)                                                                                           | ✓                | x                 |
| 5. Potential Achievability (Management Case)                                                                                          | ✓                | x                 |
| <b>Summary</b>                                                                                                                        | <b>Preferred</b> | <b>Discounted</b> |

|            |   |               |   |       |
|------------|---|---------------|---|-------|
| <b>KEY</b> | x | does not meet | ✓ | meets |
|------------|---|---------------|---|-------|

Table 36: Assessment of Implementation Options

| Option                |              | Findings                                                                                                                                                        |
|-----------------------|--------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Implementation</b> |              |                                                                                                                                                                 |
| 4.1                   | Single Phase | <b>Preferred:</b> This option provides the best balance of cost, implementation timescale and earlier delivery of benefits                                      |
| 4.2                   | Phased       | <b>Discounted:</b> This option is discounted due to potential increased cost and complexity, which is unnecessary to maintain service delivery in this project. |

Table 37: Implementation Options Findings

#### 4.3.6 Funding Options

The range of options considers the choices available for funding and financing the scheme in relation to the preferred scope, technical solution, method of service delivery and implementation. The ranges of funding options available are detailed below:

- Option 5.1: Private Funding – The scheme is delivered via a 3rd party developed scheme utilising private capital monies.
- Option 5.2: Public Funding – The scheme is delivered via the NHS Capital Expenditure Programme.

Welsh Government has confirmed that, subject to the submission of a satisfactory business case, this scheme will be publically funded and owned as part of the NHS All-Wales Capital Programme. It is clear that the Health Board is not in a position to absorb the revenue pressures that alternative means of funding would entail.

| Option         | Scope           | Findings                                                                                                                                                                                         |
|----------------|-----------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Funding</b> |                 |                                                                                                                                                                                                  |
| 5.1            | Private Funding | <b>Discounted:</b> Third Party Development funding has been excluded as a viable funding option as the Health Board is not in a position to absorb the revenue pressures that this would entail. |
| 5.2            | Public Funding  | <b>Preferred:</b> This scheme will be publicly funded and is part of the NHS Capital Expenditure Programme.                                                                                      |

Table 38: Implementation Options Findings

### 4.3.7 The Long List: Inclusions and Exclusions

The long list has appraised a wide range of possible options.

| Option                    |                                                    | Findings                                                                                                                                                                                         |
|---------------------------|----------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Scope</b>              |                                                    |                                                                                                                                                                                                  |
| 1.1                       | Status Quo                                         | <b>Possible:</b> This option does not meet the principal needs of the scheme as defined in the investment objectives and critical success factors. However it has been retained as a comparator. |
| 1.2                       | SOC Scope                                          | <b>Discounted:</b> This option fails to meet the majority of the principal needs of the scheme as defined in the investment objectives and critical success factors.                             |
| 1.3                       | Do Minimum                                         | <b>Discounted:</b> This option fails to meet the majority of the principal needs of the scheme as defined in the investment objectives and critical success factors.                             |
| 1.4                       | Intermediate                                       | <b>Preferred:</b> This option would meet all of the principal needs of the scheme as defined in the investment objectives and critical success factors.                                          |
| 1.5                       | Do Maximum                                         | <b>Possible:</b> This option partially meets the needs of the scheme as defined in the investment objectives and critical success factors.                                                       |
| <b>Technical Solution</b> |                                                    |                                                                                                                                                                                                  |
| 2.1                       | Refurbish and Extend RAH                           | <b>Possible:</b> This option partially meets the principal needs of the scheme as defined in the investment objectives and critical success factors.                                             |
| 2.2                       | 100% New Build (clinical and office accommodation) | <b>Discounted:</b> This option does not meet the principal needs of the scheme as defined in the investment objectives and critical success factors                                              |
| 2.3                       | New Build clinical/Refurbish RAH                   | <b>Preferred:</b> This option would meet all of the principal needs of the scheme as defined in the investment objectives and critical success factors. Delivery and                             |

| Option                  |                                                                | Findings                                                                                                                                                                           |
|-------------------------|----------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Scope</b>            |                                                                |                                                                                                                                                                                    |
|                         |                                                                | complexity are acceptable but require capital funding.                                                                                                                             |
| 2.4                     | New Build clinical/Build separate On-Site office accommodation | <b>Discounted:</b> This option does not meet the principal needs of the scheme as defined in the investment objectives and critical success factors                                |
| <b>Service Delivery</b> |                                                                |                                                                                                                                                                                    |
| 3.1                     | In-House                                                       | <b>Preferred:</b> This option provides the most acceptable solution in terms of use of staff, skills and resources.                                                                |
| 3.2                     | Outsource                                                      | <b>Discounted:</b> This option has been discounted as it fails to deliver integration of services.                                                                                 |
| 3.3                     | Strategic Partnership                                          | <b>Discounted:</b> This option has been discounted as it is unclear whether it delivers integration of services, and because of the increased complexity and achievability issues. |
| <b>Implementation</b>   |                                                                |                                                                                                                                                                                    |
| 4.1                     | Single Phase                                                   | <b>Preferred:</b> This option provides the best balance of cost, implementation timescale and earlier delivery of benefits                                                         |
| 4.2                     | Phased                                                         | <b>Discounted:</b> This option is discounted due to potential increased cost and complexity, which is unnecessary to maintain service delivery in this project.                    |
| <b>Funding</b>          |                                                                |                                                                                                                                                                                    |
| 5.1                     | Private Funding                                                | <b>Discounted:</b> 3PD funding has been excluded as a viable funding option as the Health Board is not in a position to absorb the revenue pressures that this would entail.       |
| 5.2                     | Public Funding                                                 | <b>Preferred:</b> This scheme will be publicly funded and is part of the NHS Capital Expenditure Programme.                                                                        |

Table 39: Long List Inclusions and Exclusions

### 4.3.8 Preferred Way Forward

The *preferred* and *possible* options identified above have been carried forward into the short list for further appraisal and evaluation. All the options that were *discounted* as impracticable have been excluded at this stage. On the basis of this analysis, the recommended short-list for further appraisal within this business case is as follows:

|                       | Option 1     | Option 2     | Option 3     | Option 4     |
|-----------------------|--------------|--------------|--------------|--------------|
| <b>Scope</b>          | Status Quo   | Intermediate | Intermediate | Maximum      |
| <b>Technical</b>      | Status Quo   | 2.3          | 2.1          | 2.3          |
| <b>Service</b>        | In-house     | In-house     | In-house     | In-house     |
| <b>Implementation</b> | Single Phase | Single Phase | Single Phase | Single Phase |
| <b>Funding</b>        | Public       | Public       | Public       | Public       |

Table 40: Preferred Way Forward

## 4.4 Economic Appraisal of Short-Listed Options

This section provides a detailed analysis of the main costs and benefits associated with each of the shortlisted options. The benefits are evaluated in terms of:

- a qualitative benefits analysis;
- an analysis of the monetised benefits – cash releasing and non-cash releasing;
- a risk analysis

### 4.4.1 Qualitative Benefits Appraisal

A workshop was held on 10 November 2016 to evaluate the qualitative benefits associated with each option. Attendees of this workshop were as follows:

| Name                | Title                                                  |
|---------------------|--------------------------------------------------------|
| Gareth Evans        | Project Director (Clinical Director, Central Area)     |
| Stephanie O'Donnell | Project Manager, Central Area                          |
| Ian Howard          | Assistant Director, Strategic Analysis and Development |
| Neil Bradshaw       | Assistant Director of Strategy – Capital               |
| Alison Kemp         | Head of Community Services, Central Area               |

Table 41: Workshop attendees

Following this workshop key decisions were then validated through the Project Board.

#### 4.4.1.1 Methodology

The appraisal of the qualitative benefits associated with each option was undertaken by:

- identifying the benefits criteria relating to each of the investment objectives
- weighting the relative importance (in %s) of each benefit criterion in relation to each investment objective
- scoring each of the short-listed options against the benefit criteria on a scale of 0 to 10
- deriving a weighted benefits score for each option

#### 4.4.1.2 Qualitative Benefits Criteria

The qualitative benefits criteria were defined as follows for each investment objective:

| Criteria                                  | Sub Criteria                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
|-------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Clinical & Environmental Quality & Safety | <ul style="list-style-type: none"> <li>• Best outcomes for patients; quality of care is enhanced, in terms of the model of care and seamless pathways of care</li> <li>• Right care, right place, right time</li> <li>• Patient safety is enhanced, in terms of infection prevention and control, operating risks and other safety measures</li> <li>• Improved clinical outcomes for patients</li> <li>• Ability to provide safe, evidence-based services</li> <li>• Focus on prevention and self-management</li> <li>• Development of service which supports the reduction of inpatient admissions and reduces length of stay</li> <li>• Improved patient satisfaction</li> <li>• Compliance with Welsh Health Building</li> </ul> |

| Criteria                | Sub Criteria                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
|-------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                         | <p>Notes/Welsh Health Technical Memoranda</p> <ul style="list-style-type: none"> <li>• Improve quality of environment</li> <li>• Improved privacy &amp; dignity</li> <li>• Improved staff satisfaction and recruitment and retention</li> <li>• Appropriate infrastructure; number and quality of staff, right equipment, IT systems, medical records</li> </ul>                                                                                                                                                                                  |
| Clinical Sustainability | <ul style="list-style-type: none"> <li>• Keeping people healthier for longer</li> <li>• As much care as possible is delivered within North Wales</li> <li>• Supporting the delivery of Living Healthier Staying Well</li> <li>• Delivery of Prudent Healthcare and the early intervention/prevention agenda in social care</li> <li>• Reducing demands on existing inpatient beds</li> <li>• Reducing pressure on primary care and DGH</li> <li>• Definitive care plan prior to discharge</li> <li>• Maintaining people's independence</li> </ul> |
| Integration/Efficiency  | <ul style="list-style-type: none"> <li>• Increase opportunity for multi-agency/partnership working</li> <li>• Increased clinical efficiency</li> <li>• Improved access to services; primary and secondary care</li> <li>• Less duplication</li> <li>• Improved teaching and shared learning</li> <li>• Co-location; physically and mentally</li> <li>• Efficient use of resources</li> <li>• Flexibility of workforce</li> <li>• Improved skill mix</li> <li>• Improved patient pathways</li> </ul>                                               |

| Criteria                 | Sub Criteria                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
|--------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Deliverability           | <ul style="list-style-type: none"> <li>• The model can be delivered within existing constraints e.g. workforce to deliver the model is available</li> <li>• Model of care realistic and achievable within a reasonable timeframe</li> <li>• Transition to the model of care can be delivered safely thereby minimising risk to service provision in the interim</li> <li>• Deliverable within reasonable timescales (12-18 months)</li> </ul>                     |
| Corporate Responsibility | <ul style="list-style-type: none"> <li>• Improve recruitment and retention of staff</li> <li>• Supports DCC regeneration plans for the local area</li> <li>• Recognises the emotional attachment to RAH by locals</li> <li>• Development of a health campus solution</li> <li>• Ability to provide support to families who are away from their local area; providing practical and emotional support</li> <li>• Increased well-being for the community</li> </ul> |

Table 42: Non-Financial Benefits Criteria

#### 4.4.1.3 Weighting of Criteria

The weightings given to each of the criteria are shown below:

| Criteria                    | Weighting |
|-----------------------------|-----------|
| Clinical Quality and Safety | 30        |
| Sustainability              | 20        |
| Integration/Efficiency      | 20        |
| Deliverability              | 10        |
| Corporate Responsibility    | 20        |
| Total                       | 100       |



*Table 43: Weighting of Criteria*

#### **4.4.1.4 Benefit Scoring**

Benefits scores were allocated on a range of 0-10 for each option and agreed in discussion by the workshop participants to confirm that the scores were fair and reasonable.

A score of zero indicated that the option failed to satisfy the criteria in any respect. A score of ten indicated that the option satisfied the criteria perfectly.

##### **4.4.1.4.1 Option 1**

**Clinical Quality and Safety** - The quality of the current service is recognised however, the Status Quo option could not achieve the best outcomes for patients, fully meet standards, enhance patient safety or comply with Health Building Notes (HBNs). It provides no opportunity for further integration therefore improving access to services and clinical pathways for patients. This option was scored as **2**.

**Clinical Sustainability** – Maintaining the Status Quo will not support the new model of care, and is not aligned to Living Healthier Staying Well or other local and national policy guidance. This option was scored as **1**.

**Integration and Efficiency** – The current model does not allow for further integration of services therefore improving clinical efficiencies. This option was scored as **1**.

**Deliverability** – Maintaining the Status Quo is achievable however, this will increasingly have capital and revenue implications for BCUHB. This option was scored as **8**.

**Corporate Responsibility** – As is the nature of the Status Quo option it does not offer any opportunity to make significant improvements either to the existing fabric of the building or to the service model in order to improve the health and well-being of the community. It does however maintain the use of RAH. This option was scored as **2**.

##### **4.4.1.4.2 Option 2**

**Clinical Quality and Safety** – The intermediate scope is recognised as providing the 'best fit' with the strategic objectives and allows for improved outcomes for

patients, enhanced patient safety and compliance with healthcare standards including HBNs. The build option allows the development of a 'Campus' with clinical services being delivered from new fit for purpose accommodation, however, clinical teams office base would be in a separate building which was considered a potential disadvantage. This option was scored as **8**.

**Clinical Sustainability** – The intermediate scope is recognised as providing the 'best fit' with the strategic objectives and allows for improved outcomes for patients, enhanced patient safety and compliance with healthcare standards including HBNs. This option was scored as **9**.

**Integration and Efficiency** – The build option allows the development of a healthcare 'Campus' allowing for improved integration and clinical efficiency. However clinical and administration would be housed in different buildings which was considered potentially less efficient than a single building solution. This option was scored as **8**.

**Deliverability** – It was felt that this option represents the best balance between benefits and potential Capital cost requirements. This option was scored as **7**.

**Corporate Responsibility** – This option addresses all of the sub criteria for this benefit. For staff, it would allow the integration of teams and support the creation of a health 'Campus' thus improving recruitment and retention. By refurbishing RAH it not only supports DCC regeneration plans for the area but recognises the historic significance of the existing building. This option was scored as **9**.

#### 4.4.1.4.3 Option 3

**Clinical Quality and Safety** – As in option 2 the intermediate scope is recognised as providing the 'best fit' with the strategic objectives and allows for improved outcomes for patients. However, as this build option includes refurbishing RAH for clinical accommodation and the design would be constricted by the existing structure of the building some functionality and compliance would be compromised. This option was scored as **6**.

**Clinical Sustainability** – As above, the scope of this option provides the best strategic fit, however there were some concerns regarding the use of RAH for clinical use as it limits the flexibility and adaptability for any future development in care models. This option was scored as **8**.

**Integration and Efficiency** – A single site option potentially provides closer proximity for staff between clinical and administrative functions; however the design would be affected by the inherent inefficiencies of the existing building. This option was scored as **7**.

**Deliverability** – This option involves refurbishing and extending RAH this would mean making significant improvements to the access around the building and specifically evacuation routes making it more complex to deliver. This option was scored as **5**.

**Corporate Responsibility** – As option 2 this option addresses many of the sub criteria for this benefit. For staff, it would allow the integration of teams and support the creation of a health 'Campus' thus improving recruitment and retention. By refurbishing RAH it not only supports DCC regeneration plans for the area but recognises the historic significance of the existing building. However, the option was scored lower due to the constraints of refurbishing the existing building for clinical use and a potential increase in Capital Costs. This option was scored as **8**.

#### 4.4.1.4.4 Option 4

**Clinical Quality and Safety** – This option includes the addition of OPMH beds which does not support the model of care of caring for Older People Mental Health inpatients in a district general hospital setting. This option was scored as **5**.

**Clinical Sustainability** – As above the maximum scope does not recognise changing models of care especially around Older People Mental Health patients and is therefore not a sustainable model. This option was scored as **6**.

**Integration and Efficiency** – As in Option 2 this build option allows the development of a healthcare 'Campus' allowing for improved integration and clinical efficiency. However clinical and administration would be housed in different buildings which was considered potentially less efficient than a single building solution. In addition to this the maximum scope option was considered less efficient in terms of strategic fit. This option was scored as **6**.

**Deliverability** – As this option contains enhanced scope (which does not support the model of care of caring for Older People Mental Health inpatients in a district general hospital setting) it would mean a larger building area and therefore increased capital costs. This option was scored as **5**.

**Corporate Responsibility** - As options 2 and 3 this option addresses many of the sub criteria for this benefit. For staff, it would allow the integration of teams and support the creation of a health 'Campus' thus improving recruitment and retention. By refurbishing RAH it not only supports DCC regeneration plans for the area but recognises the historic significance of the existing building. However, the option was scored lower due to the enhanced scope. This option was scored as 7.

#### 4.4.1.5 Summary of Results

The results of the benefits scoring against each option are detailed below:

| Benefit Criteria                          | Weighting  | Score     |           |           |           | Weighted Score |            |            |            |
|-------------------------------------------|------------|-----------|-----------|-----------|-----------|----------------|------------|------------|------------|
|                                           |            | Opt 1     | Opt 2     | Opt 3     | Opt 4     | Opt 1          | Opt 2      | Opt 3      | Opt 4      |
| Clinical & Environmental Quality & Safety | 30         | 2         | 8         | 6         | 5         | 60             | 240        | 180        | 50         |
| Clinical Sustainability                   | 20         | 1         | 9         | 8         | 6         | 20             | 180        | 160        | 120        |
| Integration/ Efficiency                   | 20         | 1         | 8         | 7         | 6         | 20             | 160        | 140        | 120        |
| Deliverability                            | 10         | 8         | 7         | 5         | 5         | 80             | 70         | 50         | 50         |
| Corporate Responsibility                  | 20         | 2         | 9         | 8         | 7         | 40             | 180        | 160        | 140        |
| <b>Total</b>                              | <b>100</b> | <b>14</b> | <b>41</b> | <b>34</b> | <b>29</b> | <b>220</b>     | <b>830</b> | <b>690</b> | <b>580</b> |
| Ranking                                   |            | 4         | 1         | 2         | 3         | 4              | 1          | 2          | 3          |

Table 44: Summary of Results

#### 4.4.1.6 Sensitivity Analysis

A sensitivity analysis has been undertaken to test the robustness of the ranking of the options. The methods used were:

- Equal weighting
- Exclusion top ranked criteria
- Switching values

Undertaking the sensitivity analysis shows that the preferred option would not be different under any of the alternative methods.

#### 4.4.2 Financial Benefits Appraisal

The costing assumptions for the economic appraisal of financial benefits are outlined below. The methodology is based upon the information provided by the DoH using the Generic Economic Model (GEM) for OBCs. The assumptions included within the model are:-

- Prices are maintained at a constant rate and are not inflated/indexed each year with 2018/19 as the baseline
- Capital and lifecycle costs are exclusive of VAT
- Revenue costs exclude the depreciation charge
- The cash flow has been discounted over a 30 year period for the do minimum option and 60 years for the other options
- The cash flow factor applied is 3.5% up to 30 years and 3% thereafter.

##### 4.4.2.1 Cost/price base

Capital costs are at base index of 195. Revenue costs are indexed at 2017/18 prices.

##### 4.4.2.2 Appraisal Period

The proposed development is a combination of new build and refurbishment works and as such the appraisal has been undertaken over a period of 60 years plus the construction phase in line with Department of Health (DoH) guidance.

##### 4.4.2.3 Summary of NPC and EAC Appraisal

| <b>Summary of NPC and EAC Appraisal</b> |                 |                 |                 |                 |
|-----------------------------------------|-----------------|-----------------|-----------------|-----------------|
|                                         | <b>Option 1</b> | <b>Option 2</b> | <b>Option 3</b> | <b>Option 4</b> |
|                                         | <b>(£000's)</b> | <b>(£000's)</b> | <b>(£000's)</b> | <b>(£000's)</b> |
| <b>NPV</b>                              | 79,267          | 116,001         | 116,534         | 150,264         |
| <b>EAC (Equivalent Annual Cost)</b>     | 4,087           | 4,398           | 4,418           | 5,697           |
| <b>Ranking</b>                          | <b>1</b>        | <b>2</b>        | <b>3</b>        | <b>4</b>        |

*Table 45: Summary of NPV and EAC Appraisal*

The detailed economic appraisals for each option are attached in the relevant appendix.

#### **4.4.2.4 Risk Assessment**

A risk register was originally developed in 2014/15 by stakeholders including senior clinicians, service managers, and representatives from workforce management and planning. A risk assessment workshop was held in November 2016. The workshop participants were core project team members and they reviewed the key risks identified. Stakeholders were also asked to provide feedback on relevant risk sections independently. This was done during October/November 2016. It was agreed that the following risks should be assessed against each of the options:

- Service Capacity/Demand
- Achieving the ambition with relation to the model of care and integration of services (OPMH, multi-disciplinary assessment)
- Workforce demands
- Affordability of the case

##### **4.4.2.4.1 Service Capacity/Demand**

This risk relates to the demographic trend to increasing numbers of older people in the locality and the attendant health and well-being needs of this cohort in what is an area of social deprivation. The number of older people will increase by 2029 by 22%<sup>8</sup> and it is reasonable to expect a similar increase in demand for services throughout the hospital, in particular on the inpatient Ward. The ability to sustain service delivery is reliant on the ability to change focus towards re-ablement and maintaining the independence of service users. The Intermediate service scope enables integration of services, both multi-agency and multi-disciplinary, whilst the maximum scope is a more traditional model segregating services rather than wrapping them round the service user.

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<sup>8</sup> "North Wales Population Assessment", November 2016 (North Wales Social Services Improvement Collaborative). Aligned to Social Services and Well-being (Wales) Act, Part 9, 2014.

#### **4.4.2.4.2 Model of Care**

This is related to the ability to change the way in which services are delivered in line with current strategies. The BCU Health Board's "Living Healthier Staying Well" strategy commits to the strategic aim of providing care closer to home for inpatients and outpatients and including access to day services and multi-agency services delivered at home. This shift away from hospital based care responds to the direction set out in "A Healthier Wales: Our Plan for Health and Social Care"<sup>9</sup>.

#### **4.4.2.4.3 Workforce Demands**

There are currently no Inpatient beds, nor same day service, nor IV Therapies available in North Denbighshire outside the DGH. It is acknowledged that the NHS in Wales is working within a changing environment and in challenging times in respect to a range of workforce challenges, in particular recruitment of staff. There are skills shortages in some areas of service delivery, a number of which are UK wide. BCUHB, aligned to the vision of the Strategic Workforce Framework for the Public Service in Wales "Working Together for Wales, is meeting these challenges through a range of initiatives. BCUHB has set out its long term workforce requirements including staffing needs of the North Denbighshire development, as part of its annual workforce planning process. In addition, through development of Community Resource Teams, (CRTs), such as the emerging CRT based at the RAH site, BCU is working with partner organisations to deliver a sustainable workforce for the future through the development of combined roles, such as Health and Social care Support Workers and integrated roles in Occupational Therapy for example. In addition BCUHB supports the commissioning of competence based programmes for non-registered staff leading to the creation of new and extended roles such as the Associate Practitioner. Furthermore traditional models of care, such as ward staffing being based on nurse and nursing support staff only, are being reviewed and the concept of multi-disciplinary staffed wards with a wider blend of registered and non-registered staff rostered into the ward establishment is under consideration.

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<sup>9</sup> <https://gov.wales/topics/health/publications/healthier-wales/?lang=en>

#### 4.4.2.4.4 Affordability

The SOC was originally developed as part of the Health Board's strategy in "Healthcare in North Wales is Changing". Elements of the strategy included planned repatriation of beds from other community hospitals after beds at the Royal Alexandra Hospital were closed in 2010 due to fire code deficiencies.

#### 4.4.2.4.5 Key Risks Identified

The relative risks of the four shortlisted options have been considered. The key risks associated with each option are identified in the following table:

| Risk                        | Option 1                           |   |            | Option 2 |   |            | Option 3 |   |            | Option 4 |   |            |
|-----------------------------|------------------------------------|---|------------|----------|---|------------|----------|---|------------|----------|---|------------|
|                             | Impact (I) X Likelihood (L)= Total |   |            |          |   |            |          |   |            |          |   |            |
|                             | I                                  | L | Total      | I        | L | Total      | I        | L | Total      | I        | L | Total      |
| Service Capacity/<br>Demand | 9                                  | 9 | 81         | 9        | 3 | 27         | 9        | 5 | 45         | 9        | 3 | 27         |
| Model of Care               | 9                                  | 9 | 81         | 9        | 5 | 45         | 9        | 5 | 45         | 9        | 7 | 63         |
| Workforce                   | 7                                  | 9 | 63         | 7        | 6 | 42         | 7        | 6 | 42         | 7        | 6 | 42         |
| Affordability               | 6                                  | 3 | 18         | 6        | 6 | 36         | 6        | 8 | 48         | 6        | 9 | 54         |
| <b>TOTAL</b>                |                                    |   | <b>243</b> |          |   | <b>150</b> |          |   | <b>180</b> |          |   | <b>186</b> |
| Ranking                     | <b>4</b>                           |   |            | <b>1</b> |   |            | <b>2</b> |   |            | <b>3</b> |   |            |

Table 46: Risk Assessment

#### 4.5 Optimism Bias

The risk associated with optimism bias is considered to be relatively low on the basis that:

- The design is well advanced
- There has been (and continues to be) good stakeholder engagement, resulting in a full identification of stakeholder requirements

It is therefore proposed to manage project capital risk through the 10% contingency sum with no adjustment for optimism bias.



#### 4.6 Preferred Option

The table below summarises the key outcomes and rankings of the qualitative benefits, the monetised benefits and the risk appraisals of the shortlisted options:

| Appraisal              | Option 1 | Option 2 | Option 3 | Option 4 |
|------------------------|----------|----------|----------|----------|
| Qualitative            | 4        | 1        | 2        | 3        |
| Financial              | 1        | 2        | 3        | 4        |
| Risk                   | 4        | 1        | 2        | 3        |
| <b>Overall Ranking</b> | <b>3</b> | <b>1</b> | <b>2</b> | <b>4</b> |

*Table 47: Overall Assessment*

Following an economic, benefits and risk appraisal of each option, it was concluded that **Option 2** was the preferred way forward: an integrated community hospital facility with NHS inpatient beds that brings together a range of health, social care and third sector services over extended hours, 7 days a week. The NDCH clinical services will be provided in a new build facility supported by administration space provided in a refurbished RAH. The sensitivity analyses of the monetised and qualitative benefits confirm the rankings and the conclusion.

## 5. The Commercial Case

This section of the OBC outlines the proposed contract strategy in relation to the preferred option outlined in *Section 3: The Economic Case*. The aim of the *Commercial Case* is to secure the optimal deal for the preferred option. In accordance with national guidance the contract will be the National Engineering Contract (NEC) 3 with target cost.

### 5.1 Procurement Strategy

The Supply Chain Partner (SCP) has been appointed via the Designed for Life: Building for Wales 3 Framework (DfL3) with the main objectives of the framework being:

- Obtain Best Value for Money in procuring major health capital developments
- Implement the Welsh Government's construction policy to ensure that the NHS in Wales complies with best practice models of procurement based on long-term strategic partnerships
- Ensure that NHS Wales becomes an exemplar client for all major construction procurement projects
- Create an environment of collaborative working and continuous improvement that utilises strategic partnerships with integrated supply chains

Through the attainment of these objectives the framework will ensure that construction projects are delivered with improved success factors in terms of:

- Lower design and construction costs
- Reduced programme of design and construction
- Higher quality of design and construction and less defects
- Greater predictability in relation to cost and programme
- Reduced accident rate on site
- Higher sustainability ratings
- Community benefits

### 5.1.1 Required Services

The expected cost of the works requires that the Board utilise the national DfL3 framework and procure the following support:

- Construction Project Manager
- Cost Advisor
- Supply Chain Partner (construction contractor)

NWSSP Specialist Estate Services (NWSSP – SES) have supported and advised the Board on the appropriate procurement processes.

In accordance with the appropriate DfL3 framework invitations to tender were sought from the companies identified within the appropriate national framework. Tender submissions were evaluated on the basis of cost and quality and each company was invited to attend an interview in support of their tender. The interviews, together with the company's written submissions, sought to assess their proposed team, their experience of similar commissions and their approach to the project. Tenders were evaluated by a small team comprising the Project Director, Service Leads and the leads for Capital Development and Operational Estates together with support from NWSSP – SES.

Following the above procurement process the BCUHB has confirmed the following appointments:

- Construction Project Manager: Gleeds Management Services
- Cost Advisor: Gleeds Cost Management
- Supply Chain Partner (construction contractor) Interserve Construction Ltd

### 5.1.2 Service Streams and Required Outputs

A Design Annexe is attached as a separate document which captures the scope and content of the potential deal and includes:

- the business areas affected by the procurement
- the business environment and related activities
- the business objectives relevant to the procurement
- the scope of the procurement

- the required service streams
- the specification of required outputs
- the requirements to be met, including: essential outputs, phases, performance measures, and quality attributes
- the stakeholders and customers for the outputs
- the possibilities for the procurement – including options for variation in the existing and future scope for services
- the future – potential developments and further phases required

## **5.2 Contractual Arrangements**

The form of contract will be the NEC 3 Option C with Target Cost that is utilised within the DfL3 Framework. The contractual relationships between the various parties are subject to the rules and regulations of the framework.

The NEC contract has been chosen as the contract type to be utilised under the framework. The NEC contract will be applicable to both appointment of the Supply Chain Partners and Support Consultants. The Support Consultants will enter into the NEC Professional Services Contracts (PSC) with the BCUHB

### **5.2.1 Contract Duration**

The proposed contract length for the project is 24 months from Full Business Case approval to handover (timescales are provided in Section 0 below). Partnership between the SCP and the BCUHB will continue twelve months after project completion and handover, ensuring any defects have been made good.

### **5.2.2 Implementation Timescales**

The project programme is attached as an appendix. A schedule of key dates is summarised below:

| <b>Milestones</b>                                     | <b>Key Dates</b> |
|-------------------------------------------------------|------------------|
| Submission of Outline Business Case                   | November 2018    |
| WG Approval of Outline Business Case                  | January 2019     |
| Submission of Full Business Case                      | March 2020       |
| Approval of Final Business Case                       | June 2020        |
| Commencement of Construction Works                    | September 2020   |
| Completion of Construction Works – new clinical build | March 2022       |
| Commissioning – new clinical build                    | April 2022       |
| Complete refurbishment of RAH                         | December 2022    |

Table 48: Schedule of Key Dates

### 5.2.3 Potential Payment Mechanisms

The DfL3 framework ensures that a collaborative working model will be adopted. It is therefore expected that the charging mechanisms in respect of this project will be covered within the framework agreement.

The framework will require a Guaranteed Maximum Price (GMP) and will also stipulate the requirement for a staged payment mechanism, which would normally be monthly via valuation. Once approved by open book the Construction Project Manager would issue an interim certificate for payment.

### 5.2.4 Potential Risk Apportionment

The general principle is that risks should be passed to *the party best able to manage* them subject to Value for Money (VfM). This section provides an assessment of how the associated risks might be apportioned between the BCUHB and the appointed Supply Chain Partner (SCP) and Project Manager (PM).

The risk register details how the risks have been apportioned between the BCUHB and the SCP. The risk register was generated by following the NWSSP-SES Standard Risk Register Template, adding scheme specific risks and the apportionment of the risks between the BCUHB and SCP agreed at an initial risk workshop and updated at regular intervals throughout the process.

| Risk Category                    | Potential Allocation |     |        |
|----------------------------------|----------------------|-----|--------|
|                                  | BCUHB                | SCP | Shared |
| Design Risk                      |                      |     | ✓      |
| Construction Risk                |                      | ✓   |        |
| Transition & Implementation Risk | ✓                    |     |        |
| Availability & Performance Risk  | ✓                    |     |        |
| Operating Risk                   | ✓                    |     |        |
| Revenue Risks                    | ✓                    |     |        |
| Termination Risks                |                      |     | ✓      |
| Technological Risks              |                      |     | ✓      |
| Control Risks                    |                      |     | ✓      |
| Residual Value Risks             | ✓                    |     |        |
| Financial Risks                  |                      |     | ✓      |
| Legislative Risks                | ✓                    |     |        |
| Other Project Risks              |                      |     | ✓      |

*Table 49: Risk Allocation*

### 5.3 Personnel Implications

As the service delivery is to be provided in house, it is not anticipated that TUPE (Transfer of Undertakings {Protection of Employment} Regulations {1981}) will apply to this investment as outlined above.

## 6. The Financial Case

This section sets out the financial case for the proposed development, including an assessment of the revenue affordability of the preferred option. The preferred option has a total projected capital cost of **£40,241,000**. The capital cost, subject to approval, will be fully funded by the Welsh Government.

The case presents opportunities for cash-releasing savings as the impact of new service models take effect, but entails an initial net increased revenue cost of £2.8 million compared to current expenditure, which can be reduced to a net increase of £0.6 million after the delivery of cash-releasing saving. This net £0.6 million recognises the estate and facilities cost implications of developing a new build and retaining the existing RAH site. The strategic case for this development reflects a critical part of the Board's overall future clinical services model, in particular the intent to provide care closer to home and reduce dependence on the acute sector. The Board's strategy ("Living Healthier, Staying Well" which includes "Care Closer to Home") sets out plans to transform the way in which services are delivered in North Wales to ensure excellent outcomes for patients and a stable and sustainable workforce. This strategy will be delivered within the overall financial resource which is available to the Health Board. The early development of the North Denbighshire Community Hospital will bring additional costs as set out in this business case and these costs will be managed as part of the Board's overall longer term financial strategy of returning to a sustainable recurring financial position, in a timescale to be agreed with Welsh Government.

There is an assumption that Welsh Government will fund the increased depreciation charge of £813,000, which does not form part of the net revenue shortfall, together with the projected impairment cost of £10.6 million following a revaluation of the capital asset on completion.

The development opportunities are projected to deliver non-cash releasing benefits which are reflected within the economic case but do not form part of the affordability assessment.

## 6.1 Capital and Revenue Requirements

### 6.1.1 Capital Costs

The capital costs of the preferred option are broken down as follows:

| <b>Capital Cost Summary</b> | <b>Preferred Option<br/>(£000s)</b> |
|-----------------------------|-------------------------------------|
| Works Costs                 | 26,848                              |
| Fees                        | 5,461                               |
| Non-Works Costs             | 1,342                               |
| Equipment Costs             | 3,759                               |
| Quantified Risk Contingency | 3,741                               |
| Less: VAT Recovery          | (910)                               |
| <b>TOTAL</b>                | <b>40,241</b>                       |

*Table 50: Capital Cost Summary*

The capital costs include the provision of a new build, light refurbishment of the Royal Alexandra Site and a provision for decant facilities during construction included under non-works costs. The total capital costs do not include costs incurred for work undertaken previously to bring the scheme to OBC stage. These costs total £682,000.

The £40.24 million is an increase from the estimate in the SOC of £22.2 million. There are three main reasons for this. First, the more detailed work undertaken at OBC stage has established that the original proposal to refurbish and extend the RAH for clinical use has established that issues with the existing building would significantly constrain the design and prove costly. Second, the square meterage for the original scope was under-estimated. Third, the increase in the scope of the scheme outlined in the strategic case has increased the size of build required.



### 6.1.2 Revenue Costs

The revenue costs of the preferred option are broken down as follows:

| Revenue Costs                                | Current Costs (£000s) | Proposed Costs (£000s) | Variance (£000s) |
|----------------------------------------------|-----------------------|------------------------|------------------|
| Inpatient Facilities (excludes costs of ACU) | 0                     | 1,542                  | 1,542            |
| Same Day Care Service                        | 0                     | 268                    | 268              |
| Treatment Zone/Outpatients                   | 398                   | 398                    | 0                |
| Therapies: Outpatients                       | 621                   | 621                    | 0                |
| Older People Mental Health (Day Services)    | 230                   | 230                    | 0                |
| Day Therapy Assessment Unit                  | 0                     | 176                    | 176              |
| Dental                                       | 779                   | 779                    | 0                |
| Sexual Health                                | 495                   | 495                    | 0                |
| Clinical Support                             | 192                   | 395                    | 203              |
| Estate and Facilities Costs                  | 411                   | 1,000                  | 589              |
| <b>Sub Total</b>                             | <b>3,126</b>          | <b>5,904</b>           | <b>2,778</b>     |
| Contingency                                  | 0                     | 15                     | 15               |
| Depreciation Charge                          | 351                   | 1,164                  | 813              |
| <b>TOTAL</b>                                 | <b>3,477</b>          | <b>7,083</b>           | <b>3,606</b>     |

Table 51: Revenue Costs

Costs are based upon a 2018/19 price base and show the annual recurrent revenue costs of the development. Additional non recurrent costs totalling £244,000 over two years are projected to address the running costs of decanting and dual running. A provision is also included for any potential training costs as there is a projected increase in staffing of 62 WTEs.

### **6.1.2.1 Inpatient Facilities**

Costs are based upon a total ward establishment of 28 beds with a nurse compliment of 33.46 WTEs and are based upon a traditional ward model at this stage, but include a provision for extended day and 7 day working. Further work to develop the Ambulatory Care Unit (ACU) solution will be further explored and refined during the development of the FBC.

### **6.1.2.2 Same Day Care Service**

Costs are based upon an extended day working 7 days per week which is nurse led and includes provision for diagnostic support.

### **6.1.2.3 Day Therapy Assessment Unit (IV)**

Costs are based upon a similar service model operating in Llandudno Hospital, with an extended day working 5 days per week and assumes a potential throughput of 400 treatments per month.

### **6.1.2.4 Clinical Support**

The increase in cost relates to diagnostic and therapy support to cover the inpatient facilities.

### **6.1.2.5 Estate and Facilities**

The increase in cost results from the development of a new facility which will include new catering services and other support costs linked to the ward together with the requirement to retain a significant portion of the existing RAH site. These costs will be reviewed when further detail is available to maximise the energy and maintenance efficiencies of a new build.

### **6.1.2.6 Contingency**

A small contingency is included at OBC stage to allow for unquantified costs such as the impact of patient transport for the proposed new development.

### 6.1.2.7 Depreciation Charge

The depreciation charge is based upon the capital costs of the new build after allowing for an impairment value reduction of 30% and adjusts for the impact of proposed demolition of parts of the existing site.

### 6.1.2.8 Movement in Revenue Costs from SOC to OBC

The SOC assumed no increase in costs. The movement in cost of £3,585,000 can be explained as follows:

- The assumption that this will give additional inpatient bed capacity and will not be a transfer from existing sites equates to £1,760,000 (before delivery of new cash releasing savings and includes the contingency)
- The introduction of a same day service equates to £268,000
- The inclusion of costs for an IV therapy unit equates to £176,000
- The retention of the existing site together with an increase footprint equates to £589,000 for estates and facilities and £813,000 for depreciation charges

The proposal formed part of the community service review associated with “Health Care in North Wales is Changing” (HCiNWiC) with savings totalling £979,000 at current prices made from the closure of PCH, together with savings in the acute sector. In addition, funding transfers following the closure of beds from the RAH to Holywell and Denbigh Hospitals totalling £628,000 at current prices were noted and assumed to transfer back. Both elements totalling £1,607,000 at current prices would have previously been offset against the proposed additional cost.

### 6.2.1.9 Benchmarking of Costs

The following benchmarking analysis compares the direct inpatient cost per day of the new development with neighbouring community hospitals. The proposed costs are mid-range and reflect the size of the ward. The budgeted nurse per bed ratio is also mid-range:

| <b>Ward Comparators</b>   | <b>No of Beds</b> | <b>Cost Per Bed Day</b> | <b>Nurse/Bed Ratio</b> |
|---------------------------|-------------------|-------------------------|------------------------|
| Holywell                  | 44                | 167                     | 1.10                   |
| Colwyn Bay                | 42                | 172                     | 1.08                   |
| <b>North Denbighshire</b> | <b>28</b>         | <b>185</b>              | <b>1.20</b>            |
| Denbigh                   | 39                | 192                     | 1.25                   |
| Ruthin                    | 22                | 225                     | 1.23                   |

*Table 52: Benchmarking of Costs*

### 6.1.3 Funding Streams and Assessing Affordability

The capital costs of the proposal are assumed will be fully funded by the Welsh Government.

The revenue costs are proposed to be covered through a number of funding streams. These include savings and efficiency schemes, transfer of existing budgets and services and the recognition of service developments which will feed into the Integrated Medium Term Plan for the Health Board.

The following table provides a summary of the assessment. Further supporting analysis is included within the financial appendix:

| <b>Affordability Assessment</b>                                                                                                                                                                                                                                                                           | <b>£000s</b> |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------|
| <b>Total Additional Cost</b>                                                                                                                                                                                                                                                                              | <b>7,083</b> |
| Existing Funding                                                                                                                                                                                                                                                                                          | 3,477        |
| WG Depreciation Charge Funding                                                                                                                                                                                                                                                                            | 813          |
| <b>Net Additional Revenue Costs</b>                                                                                                                                                                                                                                                                       | <b>2,793</b> |
| Reduction in escalation beds within the Acute Hospital setting                                                                                                                                                                                                                                            | 337          |
| Reduction in Nurse Bank & Agency costs through improved recruitment and productivity                                                                                                                                                                                                                      | 107          |
| Community bed variable-cost savings through efficiencies and productivity                                                                                                                                                                                                                                 | 135          |
| Savings from the closure of community dental clinics and transfer into NDCH                                                                                                                                                                                                                               | 16           |
| Impact of NDCH on CHC activity; the clinical model for the NDCH is expected to provide enhanced step up / step down facilities directly impacting on the level of patients discharged from Glan Clwyd directly into CHC packages, thereby generating further cash-releasing CHC savings for re-investment | 200          |
| Alternative community hospital beds - 10 I beds at Holywell and 6 at Denbigh were opened when beds were originally closed in RAH, with the intention of releasing these resources back to NDCH when complete                                                                                              | 385          |
| Primary Care Treatment Zone to be funded from the Primary Care Pathfinder resources, given its clear and direct link to reducing the pressures on primary care services within the area.                                                                                                                  | 130          |
| <b>Sub-Total Savings / Alternative Funding Sources</b>                                                                                                                                                                                                                                                    | <b>1,310</b> |
| <b>Net Revenue Shortfall (before Care Closer to Home)</b>                                                                                                                                                                                                                                                 | <b>1,483</b> |
| Maximising the benefits of the Care Closer To Home strategy to further reduce escalation beds, DTOC, improve AvLOS and Patient Flow, and through a reduction in other community hospital beds                                                                                                             | <b>894</b>   |
| <b>Net Revenue Shortfall (Table 1)</b>                                                                                                                                                                                                                                                                    | <b>589</b>   |
| <b>Covering:</b>                                                                                                                                                                                                                                                                                          |              |
| <b>Estates and Facilities (net increase and retaining RAH)</b>                                                                                                                                                                                                                                            | <b>589</b>   |

Table 53: Affordability Assessment

### **6.1.3.1 Depreciation Charge**

It is assumed Welsh Government will fully fund the additional £813,000 depreciation charge in line with other strategic business cases approved previously.

### **6.1.3.2 Savings**

New cash releasing and efficiency savings are outlined below. The assessment excludes savings made in previous years linked to HCINWiC:

#### **6.1.3.2.1 Ward Efficiencies**

There is an expectation that savings will be incurred in bank and agency costs within the DGH resulting from escalation bed reductions totalling £337,000. There is also an expectation that there will be non-pay variable cost savings of £135,000 within the Centre Area to include a review of costs paid to external providers

#### **6.1.3.2.2 Staffing Efficiencies**

There is an expectation that savings will be incurred in bank and agency staff within the Centre Area through improved capacity and the ability to recruit and retain staff. A 10% target of existing costs above budget equates to £107,000.

#### **6.1.3.2.3 Estate and Facilities Efficiencies**

The increased costs are indicative at this stage and will be reviewed when further detail is available to maximise the energy and maintenance efficiencies of a new build. Marginal cash releasing savings of £16,000 from clinic transfers have been included within the assessment.

Savings from the existing RAH site are projected at 20% and have been netted against the additional costs of the new build. Backlog maintenance savings are projected as £5.47m and will form part of the capital cost of the status quo option. Assuming a 15 year profile of cost, this would give a potential capital discretionary cost saving of £365,000 per annum.

#### **6.1.3.2.4 Ambulatory Care Unit (ACU)**

The assessment does not presently include the cost benefit evaluation of the ACU.

#### **6.1.3.2.5 Development Cost Pressures to IMTP**

The remaining shortfall of £589,000 would mean a cost pressure to BCUHB to address the proposed development opportunities, recognising the commitment made as part of HCINWiC with previous savings incurred..

#### **6.2 Impact on the Balance Sheet**

The business case assumes that funding will come via the conventional route and not through the Private Finance Initiative (PFI). It is anticipated there will be an impairment adjustment against the capital cost once the District Valuer (DV) revalues the site. The impairment is estimated to be £10.6 and is subject to final assessment by the DV. The impairment is after fully utilising the revaluation reserve associated with the site and is assumed this will be funded by the Welsh Government as a funding flow adjustment in line with similar requests in previous years.

## 7. The Management Case

This section of the Business Case addresses the achievability of the scheme. It sets out the actions that will be undertaken to ensure the successful delivery of the scheme in accordance with best practice.

### 7.1 Programme and Project Management Strategy

The project management arrangements for capital projects are outlined in the Procedure Manual for Managing Capital Projects, which was adopted by the Health Board in May 2015.

The project will be managed in accordance with PRINCE 2 project management methodology to enable a well-planned and smooth transition to the new service models. There will be a strong focus on the delivery of the objectives and benefits.

### 7.2 Project Framework

#### 7.2.1 Reporting Arrangements

The project delivery organisation structure is detailed below:

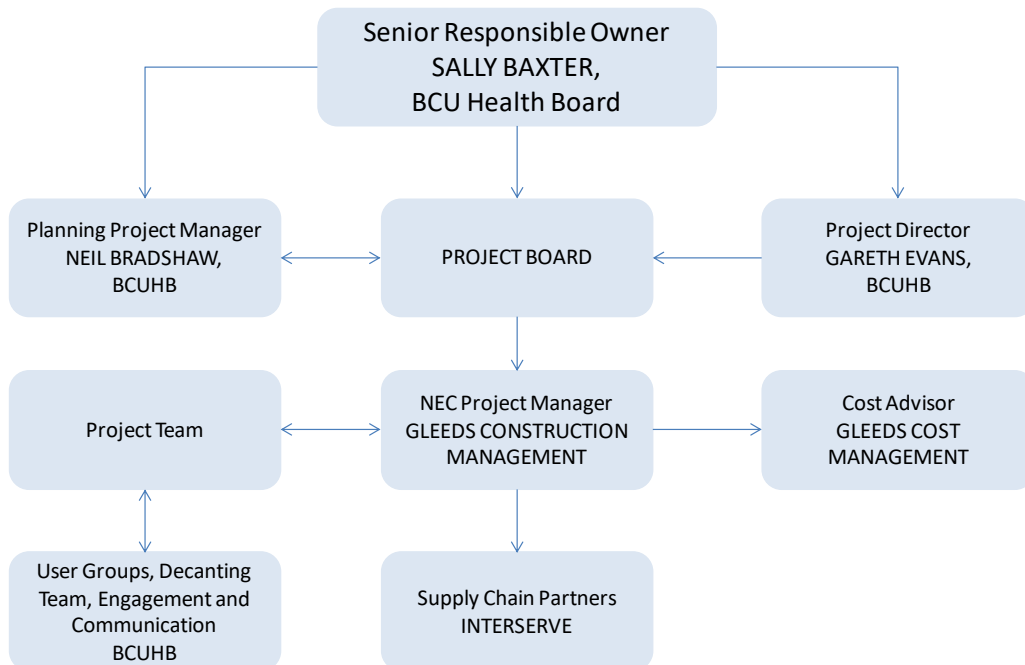


Figure 7: Project Structure



### 7.2.2 Project Board

The Project Board is responsible to the Capital Programme Sub-group (CPSg) reporting to the Executive Team for the overall direction and management of the Project, and has responsibility and authority for the Project within the remit of the Business Case.

The Project Board is the project's 'voice' to the outside world and is responsible for any publicity or other dissemination of information about the project. The Project Board approves all major plans and requests authorisation for any major deviation from agreed Stage Plans from the CPSg. It is the authority that signs off the completion of each Stage as well as requesting authority to start the next Stage. It ensures that required resources are committed and arbitrates on any conflicts within the project or negotiates a solution to any problems between the project and external bodies. In addition, it approves the appointment and responsibilities of the Project Manager and any delegation of its Project Health Check responsibilities.

The Project Board has the following responsibilities:

- At the beginning of the project:
  - o approving the start of the project via acceptance of the Project Execution Plan
  - o agreement with the Project Manager on that person's responsibilities and objectives
  - o confirmation with CPSg of project tolerances
  - o specification of external constraints on the project, such as quality assurance
  - o approval of an accurate and satisfactory Project Execution Plan, including that it complies with relevant User standards and policies, plus any associated contract with the supplier
  - o delegation of any Project Healthcheck roles
  - o commitment of project resources required by the next Stage Plan
- As the project progresses:
  - o provision of overall guidance and direction to the project, ensuring it remains within any specified constraints

- o review of each completed stage
- o confirm approval of progress to the next stage
- o review of Stage Plans and any Exception Plans
- o requesting approval of Exception Plans causing major deviation from the Stage Plan
- o 'ownership' of the identified risks, as allocated at plan approval time – that is, the responsibility to monitor the risk and advise the Project Manager of any change in its status and to take action, if appropriate, to ameliorate the risk
- o approval of changes
- o compliance with Health Board directives
- o equipment purchase (Group 2, 3 and 4)
- o liaison with external bodies
- At the end of the project:
  - o assurance that all products have been delivered satisfactorily
  - o assurance that all Acceptance Criteria have been met
  - o approval of the End Project Report
  - o approval of the Lessons Learned Reports (Post Project Evaluation and Benefits Realisation) and the passage of this to the appropriate standards group to ensure action
  - o decisions on the recommendations for follow-on actions and the passage of these to the appropriate authorities
  - o project closure notification to corporate management

The Project Board directs the project and is ultimately responsible for assurance that the project remains on course to deliver the desired outcome of the required quality to meet the Business Case defined in the Project Execution Plan.

Roles and Responsibilities: the roles and responsibilities to be undertaken are broadly as set out in the Healthcare Capital Investment Manual (HCIM) and as described by the PRINCE2 methodology. Briefly these are as follows:

**Investment Decision Maker (IDM)** - shall be the BCUHB.

**Ownership of Project** - The ownership of the project shall be vested in the Senior Responsible Officer (SRO) who shall be the appropriate Executive Director as selected by the Chief Executive. The SRO for this project is Sally Baxter, Acting Director of Strategy.

**Project Board** - The membership of the Project Board shall be: the Project Director, the Senior User, the Senior Supplier and the Financial Lead as described below:

**Project Director** – is the primary decision maker responsible for the overall governance and direction of the project. The Project Director for this project is Gareth Evans, Director Clinical Services, Therapies, BCUHB.

**Senior User** – who is responsible for the specification of the needs of all those who will use the final product(s), for user liaison with the project team and for monitoring that the solution will meet those needs within the constraints of the Business Case in terms of quality, functionality and ease of use. The Senior User for this project is Alison Kemp, Assistant Director, Community Services, Central Area, BCUHB

**Senior Supplier** – who is responsible for ensuring that all of the necessary resources required to deliver the project are provided in a timely manner. The Senior Supplier for this project is John Walker - Project Manager, Gleeds

**Finance Lead** – the Financial Planning Manager responsible for ensuring robust financial management. The Financial Planning Manager for this project is Nigel McCann, Assistant Director, Finance, Central Area, BCUHB.

### 7.2.3 Project Director

The Project Director is responsible for the Project, accountable to the SRO, supported by the Senior User and Senior Supplier. The Project Director's role is to ensure that the project is focused throughout its lifecycle on achieving its objectives and delivering a product that will achieve the agreed benefits. The Project Director has to ensure that the Project gives value for money, ensuring a cost-conscious approach to the Project, balancing the demands of business, user and supplier.

Throughout the project, the Project Director 'owns' the Business Case.

#### 7.2.3.1 Specific Responsibilities

- Oversee the development of the Project Brief and Business Case

- Ensure that there is a coherent project organisation structure and logical set of plans
- Authorise User expenditure and set stage tolerances
- Monitor and control the progress of the Project at a strategic level, in particular reviewing the Business Case continually (e.g. at each end stage review)
- Ensure that any proposed changes of scope, cost or timescale are checked against their possible effects on the Business Case
- Ensure that risks are being tracked and mitigated as effectively as possible
- Brief SRO/CPSg about project progress
- Organise and chair Project Board meetings
- Recommend future action on the Project to SRO/CPSg if the project tolerance is exceeded
- Approve the End Project Report and Lessons Learned Report and ensure that any outstanding issues are documented and passed on to the appropriate body
- Approve the sending of the project closure notification to corporate management
- Ensure that the benefits have been realised by holding a post-project review and forward the results of the review to the appropriate stakeholders.

The Project Director is responsible for overall business assurance of the Project – that is, that it remains on target to deliver products that will achieve the expected business benefits, and that the Project will be completed within its agreed tolerances for budget and schedule. Business assurance covers:

- Validation and monitoring of the Business Case against external events and against Project progress
- Keeping the Project in line with User strategies
- Monitoring Project finance on behalf of the User
- Monitoring the business risks to ensure that these are kept under control
- Monitoring any supplier and Contractor payments

- Monitoring changes to the Project Execution Plan to see whether there is any impact on the needs of the business or the Business Case
- Assessing the impact of potential changes on the Business Case and Project Execution Plan
- Constraining User and supplier excesses
- Informing the Project of any changes caused by a programme of which the Project is part (this responsibility may be transferred if there is other programme representation on the project management team)
- Monitoring stage and Project progress against the agreed tolerances

If the Project warrants it, the Project Director may delegate some responsibility for the business assurance functions.

#### **7.2.4 Senior User**

The Senior User is responsible for the specification of the needs of all those who will use the final product(s) / facilities, for user liaison with the project team and for monitoring that the solution will meet those needs within the constraints of the Business Case in terms of quality, functionality and ease of use.

The role represents the interests of all those who will use the final product(s) / facilities of the project, those for whom the product will achieve an objective or those who will use the product to deliver the benefits. The Senior User role commits user resources and monitors products against requirements. This role may require more than one person to cover all the user group interests. For the sake of effectiveness the role should not be split between too many people.

##### **7.2.4.1 Specific Responsibilities**

- Ensure the desired outcome of the Project is specified
- Make sure that progress towards the outcome required by the users remains consistent from the user perspective
- Promote and maintain focus on the desired project outcome
- Ensure that any User resources required for the Project are made available
- Approve Product Descriptions for those products that act as inputs or outputs (interim or final) from the supplier function or will affect them directly

- Ensure that the products are signed off once completed
- Prioritise and contribute User opinions on Project Board decisions on whether to implement recommendations on proposed changes
- Resolve User requirements and priority conflicts
- Provide the User view on Follow-on Action Recommendations
- Brief and advise User management on all matters concerning the Project

The assurance responsibilities of the Senior User are that:

- Specification of the User's needs is accurate, complete and unambiguous
- Development of the solution at all stages is monitored to ensure that it will meet the User's needs and is progressing towards that target
- Impact of potential changes is evaluated from the User point of view
- Risks to the Users are constantly monitored
- Quality checking of the product at all stages has the appropriate User representation
- Quality control procedures are used correctly to ensure products meet user requirements
- User liaison is functioning effectively.

Where a project's size, complexity or importance warrants it, the Senior User may delegate the responsibility and authority for some of the assurance responsibilities.

### **7.2.5 Senior Supplier**

The Senior Supplier represents the interests of those designing, developing, facilitating, procuring, implementing and possibly operating and maintaining the project procedures. The Senior Supplier is accountable for the quality of products delivered by the supplier(s). The Senior Supplier role must have the authority to commit or acquire supplier resources required.

#### **7.2.5.1 Specific Responsibilities**

- Agree objectives for supplier activities
- Make sure that progress towards the outcome remains consistent from the supplier perspective

- Promote and maintain focus on the desired Project outcome from the point of view of supplier management
- Ensure that the supplier resources required for the Project are made available
- Approve Product Descriptions for supplier products.
- Contribute supplier opinions on Project Board decisions on whether to implement recommendations on proposed changes
- Resolve supplier requirements and priority conflicts
- Arbitrate on, and ensure resolution of, any supplier priority or resource conflicts
- Brief non-technical management on supplier aspects of the project

The Senior Supplier is responsible for the specialist integrity of the Project. The Supplier assurance role responsibilities are to:

- Advise on the selection of development strategy, design and method
- Ensure that any supplier and operating standards defined for the Project are met and used to good effect
- Monitor potential changes and their impact on the correctness, completeness and integrity of products against their Product Description from a supplier perspective
- Monitor any risks in the production aspects of the Project
- Ensure quality control procedures are used correctly, so that products adhere to requirements.

If warranted, some of this assurance responsibility may be delegated to separate supplier assurance personnel. Depending on the particular customer/supplier environment of a Project, the customer may also wish to appoint people to carry out assurance on supplier products.

### **7.2.6 Project Manager**

The Project Manager has the authority to run the Project on a day-to-day basis on behalf of the Project Board within the constraints laid down by the board.

The Project Manager's prime responsibility is to ensure that the Project produces the required products, to the required standard of quality and within the specified

constraints of time and cost. The Project Manager is also responsible for the Project producing a result that is capable of achieving the benefits defined in the Business Case.

### 7.2.6.1 Specific Responsibilities

- Manage the production of the required products
- Direct and motivate the Project Team
- Plan and monitor the Project
- Agree any delegation and use of Project Assurance roles required by the Project Board
- Produce the Project Execution Plan
- Prepare Project, Stage and, if necessary, Exception Plans in conjunction with Team Managers and appointed Project Assurance roles and agree them with the Project Board
- Manage the risks, including the development of contingency plans
- Liaise with the related projects to ensure that work is neither overlooked nor duplicated
- Take responsibility for overall progress and use of resources and initiate corrective action where necessary
- Be responsible for change control and any required configuration management
- Prepare and report to the Project Board through Highlight Reports and End Stage Reports
- Liaise with the Project Board or its appointed Project Assurance roles to assure the overall direction and integrity of the Project
- Agree technical and quality strategy with appropriate members of the Project Board
- Prepare the Lessons Learned Report
- Prepare any Follow-on Action Recommendations required
- Prepare the End Project Report
- Identify and obtain any support and advice required for the management, planning and control of the project



- Be responsible for Project administration
- Liaise with any suppliers or account managers

### 7.3 Project Plan

The project plan is the document which describes how, when and by whom a specific milestone or set of targets will be achieved. It is the detailed analysis of how identified targets, milestones, deliverables and products will be delivered to timescales, costs and quality. A copy of the project plan is attached as an appendix. The project programme is attached. It is anticipated that the implementation milestones will be as follows:

| Milestones                                            | Key Dates      |
|-------------------------------------------------------|----------------|
| Submission of Outline Business Case                   | November 2018  |
| WG Approval of Outline Business Case                  | January 2019   |
| Submission of Full Business Case                      | March 2020     |
| Approval of Final Business Case                       | June 2020      |
| Commencement of Construction Works                    | September 2020 |
| Completion of Construction Works – new clinical build | March 2022     |
| Commissioning – new clinical build                    | April 2022     |
| Complete refurbishment of RAH                         | December 2022  |

*Table 54: Schedule of Key Dates*

### 7.4 Use of Special Advisors

#### 7.4.1 Asbestos

Due to the age and condition of the existing hospital building, the site was identified as having a high potential for containing asbestos. Environmental Essentials (EEL) has been appointed to survey the existing building fabric for the presence of asbestos.

## 7.5 Change Management Strategy and Plan

The main aim here is to assess the potential impact of the proposed change on the culture, systems, processes and people working within the investing organisation.

The strategy, framework and plan for dealing with change management are as follows:

- Based on the principle of involvement and inclusion: service managers and user representation have been fully involved in the process of achieving short-listed options and the design development.
- Any HR implications that are a result of preferred options will be managed in accordance with the BCUHB's' Organisational Change policy.
- A detailed change management plan will form part of the strategy for implementing any service changes: the next stage in the overall process of change. This will be documented in the Full Business Case.
- The arrangements for contract management are as set out within the Designed for Life: Building for Wales Framework agreement and these arrangements are as per the JCT Design & Build Contract (2011)

The procurement process is described within *Section 3: The Commercial Case*.

## 7.6 Benefits Realisation Strategy

This action is concerned with putting in place the management arrangements required to ensure that the project delivers its anticipated benefit or required rate of return.

It will set out arrangements for the identification of potential benefits, their planning, modelling and tracking. It also includes a framework that assigns responsibilities for the actual realisation of those benefits throughout the key phases of project.

The strategy, framework and plan for dealing with the management and delivery of the project benefits will be detailed within the Benefits Realisation Plan as part of the FBC. The plan provides details of who is responsible for delivery of the specific benefits, how and when they will be delivered and what activity needs to be undertaken to deliver them.

### 7.6.1 Benefits Realisation Plan

The Benefits Realisation Plan states the benefits of the project, the category of each benefit (in economic terms), how they will be measured and quantified, and who is responsible for their realisation.

The benefits are also closely linked with the scheme’s six core Investment Objectives, as the delivery of those objectives should result in the range of benefits associated with them.

As outlined in Welsh Government guidance, an evaluation will be undertaken to review and evaluate the success of the project against its original objectives and success criteria. The achievement of these benefits will form the basis of that review. The initial review will be undertaken within fifteen months of the completion and handover of the project. The assurance review framework will be discussed and agreed with Welsh Government as the project progresses.

### 7.7 Risk Management Strategy

The Health Board is required to undertake a comprehensive assessment of the risks associated with the Preferred Option. The approach is shown in the diagram below:

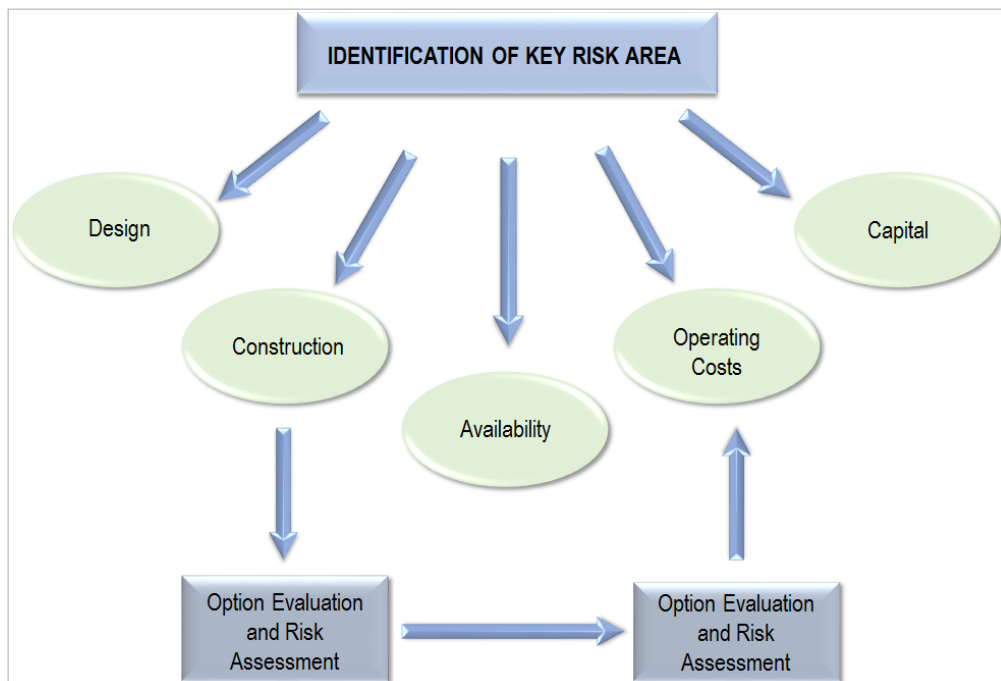


Figure 8: Risk Management Approach

The risk management strategy is based upon the following principles:

- Identifying the possible risk in advance, putting in place mechanisms to minimise the likelihood of risks occurring and their associated adverse effects
- Having processes in place to ensure up to date, reliable information about risks is available, and establishing an ability to effectively monitor risks
- Establishing the right balance of control is in place to mitigate the adverse consequences of risks, should they materialise
- Setting up decision-making processes, supported by a framework of risk analysis and evaluation

The Project Board has identified and quantified the key risks associated with the preferred option. All identified risks have been apportioned to either the Health Board or SCP and mitigating strategies identified in the risk register. This will be monitored on a monthly basis by the Project Board for the life of the project. It is the project manager's responsibility to manage the risk register.

A copy of the Project Risk Register is attached.

## **7.8 Post Project Evaluation Arrangements**

The purpose of post project evaluation (PPE) is twofold:

- Firstly, to improve project appraisal at all stages of a project from preparation of the business case through to the design, management and implementation of the scheme. This is often referred to as the 'project evaluation review' (PER)
- Secondly, to appraise whether the project has delivered its anticipated improvements and benefits. This is often referred to as the 'post implementation review' (PIR)

The outline arrangements for Post Implementation Review (PIR) and Project Evaluation Review (PER) have been established in accordance with best practice guidelines.

### **7.8.1 Introduction**

All NHS organisations have a duty to evaluate Capital projects where they cost more than £1m, to duly learn from them and to report the findings of the evaluation to the

Welsh Government. Guidance has been produced for undertaking Post Project Evaluation (PPE) as part of the Capital Investment Manual, and subsequent to that, a toolkit for evaluating design proposals has been produced.

The project will be evaluated by undertaking the following investigations:

- Review of the strategic case made for the project to confirm that it is still relevant
- Review of the benefits detailed in the Benefits Realisation Plan and confirmation that they have been met
- Review of the Business Case capital costs to confirm that the capital costs were robust
- Review of the Project Programme and adherence to it throughout the life of the project

These investigations will focus on the following stakeholder groups:

- Clinical Users / Staff: for their views on whether they were sufficiently involved in the planning of the scheme, to confirm that the design met their clinical needs, and to confirm that project plans ensured minimum disruption to clinical services.
- Health Board Project Board: for their views on the overall project from planning through the building phase and ultimately to commissioning and handover.
- Patients: for their perspective on the new services

### **7.8.2 Framework for Post-Project Evaluation**

The Health Board is fully committed to ensuring that a thorough and robust post-project evaluation is undertaken at key stages in the process to ensure that positive lessons can be learnt from the project. The lessons learnt will be of benefit to:

- The Health Board – in using this knowledge for future projects including capital schemes
- Other key local stakeholders – to inform their approaches to future major projects
- The NHS more widely – to test whether the policies and procedures which have been used in this procurement effective

NHS guidance on PPE has been published and the key stages which are applicable for this project are:

- Evaluation of the project procurement stage
- Evaluation of the various processes put in place during implementation
- Evaluation of the project in use shortly after the new unit is opened
- Evaluation of the project once the new unit is well established

The detailed plans for evaluation at each of these 4 stages will be drawn up by Health Board in consultation with its key stakeholders. This section will also set out how these arrangements will be managed, how information will be disseminated and in what timescale.

The methods used will include the following:

#### **7.8.2.1 Stage 1: Evaluation – Project Procurement**

The objective of the evaluation at this stage is to assess how well and effectively the project was managed from time of Business Case approval. This would include evaluation of the financial objectives in terms of capital projections.

It is planned that this evaluation will be undertaken within six months of Business Case approval and will examine:

- The effectiveness of the project management of the scheme
- The quality of the documentation prepared by the Health Board
- Communications and involvement during procurement
- The effectiveness of advisers utilised on the scheme
- The efficacy of NHS guidance in delivering the scheme
- Perceptions of advice, guidance and support from Welsh Government, the Region, and NHS Shared Services Partnership

#### **7.8.2.2 Stage 2: Evaluation – Implementation**

The objective of this stage is to assess how well and effectively the project was managed from the time of Business Case approval through to the commencement of operational commissioning.

It is considered that this should be undertaken six months following operational commissioning of the unit.

- The effectiveness of the Health Board project management of the scheme
- The effectiveness of the project management of the scheme
- Communications and involvement during construction
- The effectiveness of the joint working arrangements established by the project partner and the Health Board project team
- Support during this stage from other stakeholder organisations including Welsh Government, Region, NHS Shared Services Partnership and any others as appropriate

### **7.8.2.3 Stage 3: Evaluation – Project in Use**

Evaluation of the project once services are well established, considering the benefits achieved by the Health Board as indicated in the business case objectives, and set out in the Benefits Realisation Plan, at 12 months after opening.

It is proposed that this stage of the evaluation be undertaken up to 12 months after the completion of operational commissioning of the scheme in order that as many of the lessons learnt are still fresh in the minds of the project team and other key stakeholder. The evaluation at this stage will examine:

- The effectiveness of the Health Board project management of the scheme
- The effectiveness of the project management of the scheme
- Communications and involvement during commissioning and into operations
- The effectiveness of the joint working arrangements established by the partner and the Health Board project team
- Support during this stage from other stakeholder organisations – Welsh Government, Region, NHS Shared Services Partnership and any others as appropriate
- Overall success factors for the project in terms of cost and time etc
- Extent to which it is felt the design meets users' needs – from the viewpoint of patients / carers and staff

#### 7.8.2.4 Stage 4: Evaluation – Project is Well- Established

- It is proposed that this evaluation is undertaken about two to three years following completion of commissioning. The evaluation at this stage will examine:
- The effectiveness of the joint working arrangements established by the partner and the BCUHB team
- Extent to which it is felt the design meets users' needs – from the viewpoint of patients / carers and staff

#### 7.8.2.5 Management of the Evaluation Process

The process will be managed by the Health Board Project Team. All evaluation reports will be made available to all participants in each stage of the evaluation once the report has been endorsed by the Health Board. The majority of the work will be undertaken by the BCUHB project team.

The BCUHB project team will seek to ensure that they keep abreast of projects which have been fully evaluated when in use and which have utilised the latest PPE guidance. The Health Board will then take a view of the extent to which external support is required and make a submission to local commissioners based on the evidence which is available with regard to costs.

#### 7.8.2.6 Gateway Review Arrangements

The OGC Gateway Process examines programmes and projects at key decision points in their lifecycle. It looks ahead to provide assurance that the programme and projects can progress successfully to the next stage; the Process is seen as best practice by public sector bodies. The value of the OGC Gateway Review is recognised by Health Board and we intend to utilise the *peer reviews* in which independent practitioners from outside the project use their experience and expertise to examine the project post commissioning.



## 8. Conclusion and Recommendation

This OBC builds on the case outlined in the SOC. The strategic case for change has been updated to reflect the latest thinking in terms of models of care to support care closer to home. The economic case provides a robust assessment of both the service model options and the physical build solutions and reaches a clear preferred option in which the appropriate range and scale of services are provided through a combination of a new-build clinical facility and office accommodation in a refurbished RAH. The analysis outlined in the case gives robust capital and revenue costs, and demonstrates affordability. The management case provides assurance that the project is achievable, and that the known risks and issues are being robustly managed. This business case is recommended for approval.

## **9 Appendices**

### **9.1 Appendix A: Risk Register**

### **9.2 Appendix B: Sensitivity Analysis**

### **9.3 Appendix C: Economic Appraisals**

### **9.4 Appendix D: Financial Analysis**

### **9.5 Appendix E: Programme**

### **9.6 Appendix F: Benefits Realisation Plan**

### **9.7 Appendix G: Estates Annex**

### **9.8 Appendix H: Equality Impact Assessment**

|                                   |                                                                                                                                 |
|-----------------------------------|---------------------------------------------------------------------------------------------------------------------------------|
| <b>Adroddiad i'r:</b>             | <b>Pwyllgor Craffu Partneriaethau</b>                                                                                           |
| <b>Dyddiad y cyfarfod:</b>        | <b>8 Tachwedd 2018</b>                                                                                                          |
| <b>Aelod / Swyddog Arweiniol:</b> | <b>Aelod Arweiniol Lles ac Annibyniaeth /<br/>Pennaeth y Gwasanaethau Cymorth Cymunedol</b>                                     |
| <b>Awdur yr Adroddiad:</b>        | <b>Swyddog Comisiynu Atal Digartrefedd</b>                                                                                      |
| <b>Teitl:</b>                     | <b>Yr Wybodaeth Ddiweddaraf am y Cynllun Gweithredu<br/>Atal Digartrefedd a'r Cynllun Comisiynu drafft ar gyfer<br/>2019-22</b> |

## **1. Am beth mae'r adroddiad yn sôn?**

- 1.1. Y cynnydd a wnaed hyd yma wrth gyflawni'r Cynllun Gweithredu Atal Digartrefedd, gan gynnwys y camau sy'n ofynnol o dan Strategaeth Ddigartrefedd Sir Ddinbych 2017-21; Cynllun (Comisiynu) Blyneddol Cefnogi Pobl / Atal Digartrefedd Sir Ddinbych, ac argymhellion adroddiad Swyddfa Archwilio Cymru: 'Sut mae Llywodraeth Leol yn Rheoli Galw – Digartrefedd' (Mis Ionawr 2018).
- 1.2. Cynllun Comisiynu Cefnogi Pobl/Atal Digartrefedd Sir Ddinbych drafft ar gyfer 2019-22, sy'n nodi sut rydym yn bwriadu mynd ati dros y tair blynedd nesaf i ddatblygu ac ail-lunio prosiectau yn Sir Ddinbych sy'n cefnogi pobl sy'n ddigartref neu dan fygythiad o fod yn ddigartref.

## **2. Beth yw'r rheswm dros lunio'r adroddiad hwn?**

- 2.1. Rhoi gwybod am y cynnydd hyd yma wrth gyflawni'r Cynllun Gweithredu Atal Digartrefedd (gan gynnwys y sefyllfa ddiweddaraf o ran dyfodol cyllid Cefnogi Pobl). Cytunwyd yn y Pwyllgor Craffu fis Tachwedd 2017 y dylid cyflwyno adroddiad ar gynnydd wrth gyflawni'r Strategaeth a'r Cynllun (y Cynllun Gweithredu) i'r Pwyllgor bob chwe mis.
- 2.2. Rhannu'r drafft o Gynllun Comisiynu Cefnogi Pobl/Atal Digartrefedd Sir Ddinbych â'r Pwyllgor Craffu er penderfyniad cyn iddo fynd gerbron y Cabinet.

## **3. Beth yw'r Argymhellion?**

Bod y Pwyllgor Craffu yn:

- 3.1. cefnogi darpariaeth y Cynllun Gweithredu Atal Digartrefedd, i sicrhau fod pawb yn cael eu cefnogi i fyw mewn cartrefi sy'n diwallu eu hanghenion;
- 3.2. ffyddiog y datblygir cynlluniau i liniaru ar unrhyw risgiau sy'n gysylltiedig â newidiadau mewn cyllid Cefnogi Pobl yn y dyfodol.

- 3.3. gwneud sylwadau ac argymhellion cyn i'r Cynllun Comisiynu fynd gerbron y Cabinet fis Rhagfyr.

#### **4. Manylion yr Adroddiad**

- 4.1. 4.1 Mae Tîm Atal Digartrefedd Sir Ddinbych a'i bartneriaid yn dal i ddatblygu cynllun gweithredu eang ac yn gweithio'n unol ag ef. Mae'r cynllun hwnnw'n seiliedig ar Strategaeth Digartrefedd Sir Ddinbych 2017-21 (y Strategaeth) a Chynllun Comisiynu Blynyddol Cefnogi Pobl / Atal Digartrefedd 2018/19 (y Cynllun), yn ogystal ag argymhellion adroddiad Swyddfa Archwilio Cymru: 'Sut mae Llywodraeth Leol yn Rheoli Galw – Digartrefedd' (Mis Ionawr 2018).
- 4.2. Datblygwyd y Strategaeth, sy'n gosod y cyfeiriad yn gyffredinol yn hyn o beth, yn unol â'r gofyniad statudol ar y Cyngor o dan Ddeddf Tai (Cymru) 2014, ac fe'i cyflawnir yn yr un modd. Mae'n rhaid cyflawni'r Strategaeth mewn partneriaeth rhwng holl adrannau'r Cyngor a'n partneriaid allanol, os ydym am lwyddo i gyflawni'r weledigaeth: Rhoi terfyn ar ddigartrefedd yn Sir Ddinbych. Mae hyn yn bwysicach fyth gan ystyried y gwasgfeydd ar y gyllideb Atal Digartrefedd.
- 4.3. 4.3. Mae'r tabl yn Atodiad 1 yn rhoi braslun o'r sefyllfa ddiweddaraf o ran cyflawni'r camau allweddol ar gyfer 2017/18 a 2018/19, wedi ei rannu yn ôl meysydd blaenoriaeth ar sail y casgliad o flaenoriaethau a gyflwynir yn y Strategaeth, y Cynllun, a'r wyth o argymhellion yn adroddiad SAC, fel a ganlyn:
- 4.3.1. Datblygu Gwasanaeth Atal Digartrefedd Cyfannol, sy'n seiliedig ar seicoleg
  - 4.3.2. Atal Digartrefedd gan ystyried y Prif Achosion, gan gynnwys trechu tlodi
  - 4.3.3. Defnyddio llai o Lety Dros Dro, a cheisio rhoi'r gorau i ddefnyddio Llety Gwely a Brechwast
  - 4.3.4. Gwella Mynediad at Lety
  - 4.3.5. Datblygu dull integredig o gefnogi pobl gydag anghenion lluosog / cymhleth
  - 4.3.6. Atal Digartrefedd Pobl Ifanc, gan gynnwys sefydlu dull 'Llwybr Cadarnhaol'
  - 4.3.7. Cynnwys Dinasyddion
  - 4.3.8. Cynladwyedd cefnogaeth sy'n ymwneud â thai, gan gynnwys gwneud y gorau o'r ddarpariaeth bresennol.
- 4.4. Mae'r Cynllun Comisiynu Cefnogi Pobl/Atal Digartrefedd drafft ar gyfer 2019-22 yn olynu'r Cynllun Comisiynu blaenorol ar gyfer 2018/19. Yn unol â gofynion Llywodraeth Cymru, mae'n rhaid i'r Cyngor gyflwyno Cynllun Comisiynu tair blynedd i'r Pwyllgor Cydweithredol Rhanbarthol a'i ddiweddarau fis Ionawr bob blwyddyn. Mae'r Cynllun yn rhoi trosolwg o'n blaenoriaethau a'n cynlluniau ar gyfer 2019-22, yn bennaf ynghylch datblygu gwasanaethau a gomisiynir drwy'r grant Cefnogi Pobl, yn ebsonio pam rydym ni'n gwneud yr hyn rydym ni'n ei wneud a beth mae hyn yn ei olygu i'r bobl y mae'n effeithio arnynt. Mae'r Cynllun Comisiynu yn rhan allweddol o gyflawni'r Strategaeth Digartrefedd.
- 4.5. Bydd y Cynllun Blynyddol hefyd yn cynnwys cynllun gwario blynyddol llawn ar gyfer y Grant Cefnogi Pobl; ond nid yw'n bosibl cynhyrchu cynllun gwario nes bydd Llywodraeth Cymru wedi cadarnhau ein cyllideb. Er nad ydym yn rhagweld unrhyw doriadau yn 2019/20, bydd gennym gynllun wrth gefn fel yn y blynyddoedd o'r blaen ar gyfer toriadau o 5%, gan gynnwys arbedion effeithlonrwydd ac ail-lunio'r gwasanaethau presennol. Byddwn bob amser yn ceisio lliniaru ar unrhyw doriadau

cymaint â phosibl trwy gynllunio a thrafod yn ofalus gyda darparwyr gwasanaethau a budd-ddeiliaid eraill yn lleol ac yn rhanbarthol.

## **5. Sut mae'r penderfyniad yn cyfrannu at y Blaenoriaethau Corfforaethol?**

Mae'r Cynllun Gweithredu a'r Cynllun Comisiynu yn cyfrannu at ategu Cynllun Corfforaethol Sir Ddinbych 2017-22 yn y meysydd canlynol:

- Mae pawb yn cael eu cefnogi i fyw mewn cartrefi sy'n diwallu eu hanghenion
- Mae'r Cyngor yn gweithio gyda phobl a chymunedau i gynyddu annibyniaeth a chadernid
- Mae pobl iau eisiau byw a gweithio yma, ac mae ganddynt y sgiliau i wneud hynny

## **6. Faint fydd yn ei gostio a sut fydd yn effeithio ar wasanaethau eraill?**

- 6.1. 6.1. Bydd gan gamau gweithredu gofynnol parhaus ac yn y dyfodol oblygiadau sylweddol ar gyfer y gyllideb ddigartrefedd statudol a'r Grant Cefnogi Pobl - y mae'r olaf o'r rhain wedi'i glustnodi gan Lywodraeth Cymru, ac y mae'r cyntaf yn dod o'r gyllideb ganolog ar gyfer Gwasanaethau Cymorth Cymunedol.
- 6.2. 6.2 Fel gydag unrhyw strategaeth/cynllun gweithredu arall, bydd angen buddsoddi adnoddau sylweddol. Rheolir hyn o fewn y cyllidebau presennol sydd wedi'u dyrannu; ond bydd gofyn hefyd i'r Tîm Atal Digartrefedd weithio a buddsoddi ar y cyd â phartneriaid mewnol ac allanol. Caiff unrhyw gynlluniau o'r fath eu datblygu a'u rheoli trwy'r sianelau perthnasol, gan gynnwys y Grŵp Cynllunio Atal Digartrefedd. Mae hefyd yn hanfodol i ni gael cefnogaeth ar bob lefel, gan gynnwys yn gorfforaethol.

## **7. Beth yw prif gasgliadau'r Asesiad o Effaith ar Lesiant?**

- 7.1. Mae Asesiadau o'r Effaith ar Lesiant eisoes wedi cael eu cwblhau ar gyfer y Cynllun Gweithredu (yng nghyswllt y Strategaeth a Chynllun Comisiynu 2018/19) a'u rhannu gyda'r Pwyllgorau Craffu a'r Cabinet yn 2017.
- 7.2. Cynhaliwyd Asesiad o'r Effaith ar Lesiant ar gyfer Cynllun Cefnogi Pobl/Atal Digartrefedd drafft 2019-22 ar 11/09/2018, ar y cyd â'r Grŵp Cynllunio Atal Digartrefedd. Rhoddwyd sgôr o 28 pwynt allan o 30 o ran cynaladwyedd y Cynllun, a nodwyd ei fod yn cyfrannu'n gadarnhaol i bob un o'r saith Nod Llesiant (gyda strategaethau wedi'u nodi i fynd i'r afael ag unrhyw ganlyniadau negyddol anfwriadol posibl).

## **8. Pa ymgynghoriadau a gynhaliwyd gyda Chraffu ac eraill?**

- 8.1. Mae'r Strategaeth wedi'i seilio'n bennaf ar ganfyddiadau Adolygiad Digartrefedd 2016, a luniwyd ar sail ymgynghoriad sylweddol. Yna, datblygwyd y strategaeth ei hun yn bennaf gan y Grŵp Llywio Atal Digartrefedd amlasiantaeth, gyda chyfraniad ychwanegol gan y Grŵp Cynllunio Atal Digartrefedd. Mae hefyd wedi bod trwy gyfnod ymgynghori ffurfiol (13/07/2017 – 10/08/2017), pan geisiwyd ymatebion gan ddinasyddion, darparwyr gwasanaethau a'n partneriaid eraill. Ymgynghorwyd ar y Cynllun hefyd yn y Diwrnod Atal Digartrefedd Blynyddol fis Awst 2017, lle'r oedd nifer o ddinasyddion a budd-ddeiliaid eraill yn bresennol. Wedi i'r Pwyllgor Craffu

Partneriaethau gwrdd fis Tachwedd 2017, rhoddodd y Cabinet gymeradwyaeth i'r Strategaeth fis Rhagfyr 2017. Ers hynny mae'r Grŵp Cynllunio Atal Digartrefedd wedi dal i fonitro'r Cynllun Gweithredu, a bu Craffu'n ei drafod fis Mai 2018.

- 8.2. Mae'r blaenoriaethau a'r camau gweithredu a nodir yn y Cynllun Comisiynu yn seiliedig ar ystod o wybodaeth y buom yn ei chasglu drwy gydol y flwyddyn, gan gynnwys barn dinasyddion, gyda'n Swyddog Cynnwys Dinasyddion yn cydweithio'n agos ar brosiectau i sicrhau bod lleisiau pobl yn cael eu clywed. Yn 2018 oedd y tro cyntaf inni gynnal ein digwyddiad digartrefedd blynyddol (sydd â chysylltiadau agos â'n cynlluniau ar gyfer y gwasanaeth) ar y cyd â phobl oedd wedi byw drwy'r profiad. Ar bob cam yn natblygiad y Cynllun, ymgynghorwyd â'r Grŵp Cynllunio Atal Digartrefedd, a chafwyd eu cymeradwyaeth. Mae'r Cynllun hefyd wedi bod trwy gyfnod ymgynghori ffurfiol (21/09/2018 – 02/11/2018).

## 9. Datganiad y Prif Swyddog Cyllid

Daw'r goblygiadau o ran y costau'n fwy amlwg wrth i'r camau gweithredu yn y Cynllun ddatblygu, a dylai'r adnoddau presennol fod yn ddigonol yn hynny o beth. Er y credir bod lefelau cyllido'r grant Cefnogi Pobl yn sefydlog ar y cyfan yn y tymor byr, gallai newidiadau mewn polisi neu ddsbarthiad gael effaith yn y dyfodol. Dull cyffredinol y Cyngor yw trosglwyddo gostyngiadau mewn arian grant ymlaen i'r gwasanaeth a ddarperir.

## 10. Pa risgiau sydd yna ac oes yna unrhyw beth y gallwn ei wneud i'w lleihau?

- 10.1. Er gwaethaf cyhoeddiadau diweddar Llywodraeth Cymru ynglŷn â'i gyllideb, yn nodi na fydd y Grant Cefnogi Pobl yn cael ei leihau ar lefel genedlaethol, gallai Llywodraeth Cymru barhau o hyd gyda fformiwla ailddosbarthu'r Grant CP. Byddai hyn yn golygu gostyngiad yn y grant i Sir Ddinbych yn y dyfodol.
- 10.2. Rhaid i ni hefyd aros am gadarnhad ynglŷn â'r trefniadau ar gyfer y grant cymorth tai cyfun a gyhoeddwyd yn ddiweddar, a chyfrannu at ei ddatblygiad lle bo modd, i sicrhau y diogelir gwasanaethau atal digartrefedd yn y rheng flaen. Mae'r canllawiau gan Lywodraeth Cymru yn amhendant ar hyn o bryd.
- 10.3. Mae Sir Ddinbych wrthi'n cynllunio'n barhaus i liniaru ar unrhyw ostyngiad yn y grant yn y dyfodol, er mwyn sicrhau bod y Cynllun Gweithredu a'r Cynllun Comisiynu Cefnogi Pobl yn dal yn ariannol hyfyw ac o fewn yr adnoddau sydd ar gael.

## 11. Pŵer i wneud y Penderfyniad

Mae Erthygl 7.4.2(b) o Gyfansoddiad y Cyngor yn nodi pwerau'r Pwyllgor Craffu o ran adolygu perfformiad y Cyngor mewn perthynas ag amcanion polisi, targedau perfformiad a/neu feysydd gwasanaeth penodol.

### Swyddog Cyswllt:

Swyddog Comisiynu Atal Digartrefedd  
Ffôn: 01824 712304

## Appendix 1 – Homelessness Prevention Summary Action Plan

The Denbighshire Homelessness Prevention Team continue to develop and work to a broad action plan, as below, based on the Denbighshire Homelessness Strategy 2017-21 (the Strategy) and the Supporting People/Homelessness Prevention Annual Commissioning Plan 2018/19 (the Plan), as well as the recommendations of the Welsh Audit Office report: ‘How Local Government Manages Demand – Homelessness’ (January 2018). The Strategy, which provides the over-arching direction, has been developed, and will be delivered, in accordance with the statutory requirement placed on us as a Local Authority by the Housing (Wales) Act 2014. The Strategy must be delivered in partnership across Council departments and with our external partners, if we are to be successful in achieving its vision: To end homelessness in Denbighshire. This is all the more imperative given budgetary pressures in Homelessness Prevention.

| Priority Area                                                                                                                                                                        | Progress since 2017                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            | Future Actions & Considerations for 2018/19                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |
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| <p><b>Develop a Holistic Homelessness Prevention Service, that is psychologically informed</b></p> <p style="writing-mode: vertical-rl; transform: rotate(180deg);">Appendix 167</p> | <ul style="list-style-type: none"> <li>• Remodelled four Supporting People (SP) contracts, creating one Multi-Disciplinary Homelessness Prevention project that commenced 1<sup>st</sup> June 2018. The project provides holistic homelessness prevention support to people with a range of needs.</li> <li>• Homelessness Prevention Officers have chosen individual specialisms (e.g. mental health) to lead on.</li> <li>• PIE development - All of the Team (and a lot of our commissioned services) have had Psychologically Informed Environment (PIE) training – we are committed to developing all of our services to become PIEs.</li> <li>• We have developed a number of joint homelessness prevention protocols with key agencies, e.g. Shelter Cymru, Children’s Social Services.</li> <li>• Case file systems have been improved to allow for more streamlined and needs-led service delivery.</li> <li>• We have developed a user friendly homelessness prevention advice leaflet, and are working on improving our other resources.</li> <li>• Co-production meeting 21<sup>st</sup> September to develop new homelessness assessment form/process, informing a a much more integrated and psychologically informed process, which focusses on what matters to the individual. We have begun to trial a much more conversation-based approach.</li> <li>• Following a successful pilot, we have now have in place a full-time Triage Officer – providing first contact information, advice and assistance for people experiencing housing problems.</li> </ul> | <ul style="list-style-type: none"> <li>• We will continue to look at opportunities to remodel commissioned services, to ensure they deliver multi-disciplinary support that is needs-led. Currently considering opportunities for Hafal services.</li> <li>• Further work to be undertaken to improve our online presence (including developing online tools, supporting people to help themselves). We will work with ICT and Communications to reach SOCTIM four star rating. Regular planning meetings taking place.</li> <li>• A range of Homelessness Prevention Service Key Performance Indicators are currently being developed and will be in place in soon - ensuring high standards of delivery across a broad range of service functions.</li> <li>• Clear service standards will also be published, also incorporating the findings of the service review in line with the Equal Ground Standard (see Citizen Involvement priority area, below).</li> <li>• Further development of PIEs, to include further staff training around areas such as ACEs (adverse childhood experiences), complex trauma and motivational interviewing, and beginning to use reflective practice with the support of the new Social Worker.</li> </ul> |

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|                                                                                                                                                                                      | <ul style="list-style-type: none"> <li>• We have recruited a Social Worker in the Homelessness Prevention Team. Starting in October 2018, they will be supporting the team to develop more holistic ways of working with citizens.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         | <ul style="list-style-type: none"> <li>• Some further joint protocols with key partners to be developed/finalised.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| <p><b>Prevention of Homelessness Against the Main Causes, including tackling poverty</b></p> <p style="writing-mode: vertical-rl; transform: rotate(180deg);"><b>Tudalen 168</b></p> | <ul style="list-style-type: none"> <li>• There is now a clear corporate commitment to tackle homelessness and its causes in Denbighshire</li> <li>• Community Navigator post commenced in 2018; foremost in response to the introduction of Universal Credit, they are based primarily in the Job Centre, offering early intervention advice, support and assistance to prevent homelessness. Some really positive outcomes have already been achieved.</li> <li>• Universal Credit awareness training offered to all Homelessness Prevention (including commissioned services) staff in 2017/18.</li> <li>• Criminal Justice Homelessness Prevention Officer post commenced in 2018, ensuring the effective delivery of the Prisoner Pathway, ensuring early intervention and coordinated support and accommodation options to prevent homelessness amongst people leaving prison.</li> <li>• Working closely with employment support agencies, including Working Denbighshire projects, to ensure that people who are homeless or threatened with homelessness are able to access employment opportunities. This includes supporting the development of work experience opportunities.</li> <li>• Pre- eviction protocol developed with Community Housing.</li> <li>• Continued work to improve relationships with private sector landlords, including dedicated tenancy sustainment support for people moving on from temporary accommodation, and an improved landlord offer.</li> <li>• KPIs including very low level eviction targets are being included in all new SP contracts.</li> <li>• Paperwork and processes have been updated to ensure/allow for more creative options to be explored to prevent homelessness (e.g. use of the Homelessness Prevention Fund).</li> <li>• Awareness raising of mediation, with this often being a key element of a support offer to prevent homelessness due to relationship (e.g. family, landlord) breakdown. A Wallich mediation worker now sits within the Homelessness Prevention Team one day a week.</li> </ul> | <ul style="list-style-type: none"> <li>• Training programme to be developed in 2018/19, to ensure homelessness prevention awareness amongst key agencies. We will need to consider how YouTube/social media could effectively be utilised for this awareness raising.</li> <li>• Domestic Abuse homelessness prevention services to be reviewed/developed in 2018/19 in line with new commissioning guidance/expectations from Welsh Government. We'll engage with DCC Strategic Planning, continue to attend the Regional Commissioning Group, and engage with our DA services to ensure any developments are in line with strategic and operational priorities.</li> <li>• Pre- eviction protocol to be finalised with other RSLs.</li> <li>• Ongoing work to allow the focus to really shift from reaction to prevention – resources and partnership working will be key to this.</li> </ul> |



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|                                                                                                                                                                                                      | <ul style="list-style-type: none"> <li>We continue to closely monitor emerging needs (significantly revising our needs mapping system in 2017 to ensure a more valid and reliable picture of needs to inform service commissioning and delivery). This includes equality and diversity monitoring, which informs Team training (e.g. transgender awareness training). Also currently undertaking a supported housing needs analysis piece of work, undertaking an in-depth qualitative and quantitative analysis of a sample of supported housing referrals to gain a better understanding of emerging needs, and how far supply meets need and demand.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 |
| <p><b>Reduce the use of Temporary Accommodation and seek to end the use of Bed &amp; Breakfast Accommodation</b></p> <p style="writing-mode: vertical-rl; transform: rotate(180deg);">Budget 169</p> | <ul style="list-style-type: none"> <li>Work commissioned with Imogen Blood and Associates consultancy to review and undertake an options appraisal for our use of emergency temporary accommodation – due to conclude early November 2018.</li> <li>Support service remodels and key performance indicators have been developed to support statutory homelessness functions, including swifter move on from, and preventing the use in the first place of, temporary accommodation.</li> <li>Protocol developed with the Single Pathway (Supporting People referrals Team) to ensure everyone in temporary accommodation can access Supporting People support where needed.</li> <li>Continued close working with SARTH (Single Access Route to Housing).*</li> <li>Continued work to improve availability in the private sector via improving landlord relations and developing the landlord offer.</li> <li>Significant work undertaken to reduce rent arrears amongst people in temporary accommodation, ensuring that arrears will not be a barrier to move on. As a result of this work we have seen a significant reduction in arrears, going from £10,336.99 in May 2017 to £2,940.36 by the end of that financial year.</li> <li>Projects with Public Protection and Crest commenced in 2018, supporting the provision of quality move on accommodation – ensuring compliance with legal standards, and that accommodation is also of a standard to improve wellbeing, and that people are equipped with the skills and confidence to maintain their home (e.g. undertaking practical maintenance tasks).</li> </ul> | <ul style="list-style-type: none"> <li>DCC corporately will need to make decisions around funding of temporary accommodation / sourcing alternative options – this is not something that the Homelessness Prevention Team can do in isolation.</li> <li>Targets around reducing the use of B&amp;B accommodation will be incorporated into the Homelessness Prevention KPIs (as referenced above)</li> <li>*Further work is needed to ensure a fully coordinated approach between SARTH and the Homelessness Prevention Team.</li> <li>We will explore procurement options, including the possibility of obtaining tender exemptions to trial the use of serviced private landlord accommodation as emergency temporary accommodation. This will also be informed by the TA report from Imogen Blood and Associates.</li> </ul> |

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| <p><b>Improve Access to Accommodation</b></p> <p style="writing-mode: vertical-rl; transform: rotate(180deg);">Tudalen 170</p> | <ul style="list-style-type: none"> <li>• Public Protection and Crest posts, and emergency temporary accommodation review work, as above.</li> <li>• Key performance indicators including target time frames for sourcing accommodation are being included in all new/amended Supporting People contracts.</li> <li>• Obtained grant funding for 5 internal and external homelessness prevention staff members to be trained in delivering the 'Renting Ready' course, equipping people who are homeless or threatened with homelessness with the skills and confidence to sustain a tenancy (e.g. manage bills, cook on a budget etc.) Renting Ready courses now successfully being rolled out.</li> <li>• KPIs including target levels of citizen access of Renting Ready are being included in all new/amended Supporting People contracts.</li> <li>• Better landlord offer has been developed and will be rolled out imminently, to incentivise private sector landlords to offer their accommodation to homeless households.</li> <li>• We have reviewed the two rent bond schemes in Denbighshire and reduced duplication across the two to maximise resources and outcomes.</li> </ul>             | <ul style="list-style-type: none"> <li>• Work to be done around our move-on process/protocol, establishing better pathways for citizens who may come through temporary accommodation/supported housing/who need to access alternative accommodation. This will be particularly informed by the temporary accommodation report findings, and we will also be informed by the Homeless Link Guidance and best practice for move-on protocols.</li> <li>• Working with Communities, Assets and Housing, to be involved in work around utilising empty homes.</li> <li>• To enhance our needs mapping, inform commissioning, and development of housing-led approaches, we are in the process of undertaking an in-depth supported housing needs analysis, as described above.</li> </ul>                                          |
| <p><b>Develop an integrated approach to supporting people with multiple/complex needs</b></p>                                  | <ul style="list-style-type: none"> <li>• Secured dedicated high standard temporary accommodation for people with serious mental health issues, working closely with mental health services to provide specialist support packages.</li> <li>• Continued close working with mental health services, including close working with hospital discharge, attending ward rounds etc. Homelessness Prevention is also represented on the Together for Mental Health Strategy Local Implementation Team, working to implement the Strategy and develop joined up approaches across Health, the Local Authority and third sector to supporting people with a broad range of mental health support needs.</li> <li>• Integrated Housing First feasibility study completed in 2018 – currently awaiting confirmation of available funding from Welsh Government (verbal confirmation received, just waiting on written confirmation), then we will look to recruit Housing First posts to work across Denbighshire and Conwy.</li> <li>• Developed a Tenancy Enabler service in the DCC Complex Disabilities Team, enabling people with learning disabilities / acquired brain injury / autistic spectrum</li> </ul> | <ul style="list-style-type: none"> <li>• Developing the multi-agency Denbighshire Homelessness Forum is a priority. With the loss of the Homelessness Strategy Officer, we will need to consider resources to get the Forum off the ground.</li> <li>• A lot of joined up working will be needed to develop an integrated Housing First service, based on the findings of the consultancy/development work in 2017/18.</li> <li>• We must continue to explore options for best supporting people with serious alcohol use problems, including looking at options around safe drinking environments offering holistic support, and learning from Alcohol Concern's 'Blue Light' multi-agency harm reduction agenda.</li> <li>• We'll explore opportunities to develop a MEAM (Making Every Adult Matter) approach to</li> </ul> |

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|                                                                                             | <p>disorder to move on to more independent accommodation, reducing the demand on statutory managed care/support services.</p> <ul style="list-style-type: none"> <li>Developing a risk-based approach to our contract monitoring and reviewing, including incorporation of key performance indicators in new/amended Supporting People contracts, which allows a more complexity informed outcomes focus, i.e. providers are not financially penalised for failure to meet KPIs – rather we are primarily using them to help us better understand the challenges citizens and providers may face, including the various accountabilities/influences in terms of achieving outcomes.</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | <p>coordinating support for people with complex needs. Further work to be undertaken with the Single Pathway Team to reduce the admin burden/processes, allowing a greater focus on individual needs and circumstances, to coordinate the best service offer.</p> <ul style="list-style-type: none"> <li>While full funding flexibility is no longer going to be rolled out, we will work with our tackling poverty funding stream partners to develop better integration of our service offers, in particular for families, young people and people with domestic abuse related support needs. Scoping exercise around domestic abuse services/gaps is currently in progress.</li> <li>Further work to develop a fully risk-based approach to monitoring/reviewing our contracts.</li> </ul>                                                                                              |
| <p><b>Prevent Youth Homelessness, including embedding a 'Positive Pathway' approach</b></p> | <ul style="list-style-type: none"> <li>Developed a Young People's Positive Pathway Project – a partnership between Homelessness Prevention, Children's Services and Youth Justice – providing dedicated homelessness prevention interventions and support for all young people (up to 25) presenting as homeless/at risk of homelessness to DCC. As a result of the project's development, in 2017/18, between quarter 1 and quarter 3, referrals for formal support reduced significantly from an average of 83% to 39% - with young people being empowered to use their own strengths and resources, and remain in the family home wherever possible. Full team (Coordinator and 2 support workers) now in place as of July 2018.</li> <li>The House share previously managed by Homelessness Prevention will now be a dedicated house share for young people, managed by the Positive Pathway project.</li> <li>The Dyfodol young people's supported housing project continues to be remodelled, with the Collaborative Agreement for the new service having commenced in October 2018. The new service is, and will be further, better geared up to supporting young people with a range of needs, offering more appropriate accommodation to best safeguard and improve the wellbeing and other outcomes of young people supported. CAMHS has very much come on board, providing advice and training, as has Barnardo's substance misuse service.</li> </ul> | <ul style="list-style-type: none"> <li>Improving employment opportunities for young people continues to be absolutely vital, so that they are able to afford to live in their own accommodation. We will support the trial project offering DCC catering work experience placements, being lead on by DCC strategic employment.</li> <li>We must work alongside DCC Housing Strategy and other partners to consider options for shared accommodation in future.</li> <li>Community housing accommodation to be identified that can be solely maintained for 16/17 year olds – work needs to be done to ensure a joined up commitment and understanding of roles and responsibilities across key partners, including Homelessness Prevention, Children's Services etc.</li> <li>We are starting to explore opportunities with our Tackling Poverty and other partners to develop</li> </ul> |

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|                                                                                               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | better support for children/young people affected by domestic abuse. Scoping exercise ongoing.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <b>Citizen Involvement</b><br><br>Tudalen 172                                                 | <ul style="list-style-type: none"> <li>• DCC Homelessness Prevention Citizen Involvement Policy finalised in 2017 – setting out our commitments and service standards in relation to meaningful involvement and co-production in all that we do.</li> <li>• As part of reviewing our overall service in line with Equal Ground Standard, our Citizen Involvement Officer carried out a piece of work to help us better understand people’s experiences throughout their journey, from the point that they first approach Denbighshire Homelessness Prevention, through to living in temporary accommodation and planning for move-on – how they felt, what was working, and what needed to change.</li> <li>• Citizen Involvement Officer and Commissioning Officer have begun to work far more closely, including joint visits to meet supported housing residents, to ensure that citizen feedback is a much more organic part of our commissioning.</li> <li>• Homelessness Prevention Planning Group agreed the ring-fencing of a small pot of Supporting People grant to facilitate meaningful co-production.</li> <li>• The Homelessness Prevention annual event, ‘Homes and Hopes’, was successfully co-produced. This also very much feeds into SP Planning. Citizens have also been far more significantly involved in informing the content of the draft Commissioning Plan for 2019-22.</li> </ul> | <ul style="list-style-type: none"> <li>• Homelessness Prevention service review in line with the Equal Ground standard to continue. The work undertaken by the Citizen Involvement Officer with people in TA will be further rolled out – and will inform our commissioning/service development/training.</li> <li>• We will work to support the setting up of a citizen advisory board (‘shadow board’ to Homelessness Prevention Planning Group). To start with, the group who worked with us to co-produce the annual event will be invited to develop this.</li> <li>• We will need to monitor the financial arrangements for co-production to inform funding decisions next year.</li> </ul>                                                                                                                                         |
| <b>The sustainability of housing related support, including maximising existing provision</b> | <ul style="list-style-type: none"> <li>• The Supporting People and Homelessness Prevention Teams merged in 2017, enabling a far more integrated approach and maximisation of resources, supporting greater sustainability. This also puts us in an advantageous position in terms of future funding changes - the merged housing support grant (incorporating Supporting People grant, statutory homelessness and Rent Smart Wales enforcement), which will be in place for at least 3 years from 2019.</li> <li>• We now have less dependency on the SP Grant for Homelessness Prevention roles – from April 2018 all Grant Administration Staff are funded via, and sit within, central Community Support Services.</li> <li>• We have critically reviewed the activities undertaken by the Homelessness Prevention Officers, to determine aspects of work that can be completed by other roles within the service. This has helped to inform the development of the triage pilot and the Community Navigator post.</li> <li>• We are also working to ensure that commissioned services best complement statutory functions, including via the key performance indicators incorporated into</li> </ul>                                                                                                                                                                                                      | <ul style="list-style-type: none"> <li>• We must await confirmation of the arrangements for the recently confirmed merged housing support grant, and contribute to its development wherever possible, to ensure that front-line homelessness prevention services are protected. Guidance from Welsh Government is at present inconclusive.</li> <li>• DCC Strategic Employment and Strategic Planning are leading on preparations for the grant changes, which we will support throughout the year. We are currently attending monthly meetings, and considering options as set out in the draft 2019-22 Commissioning Plan (these options currently relate to the full flexible funding as the housing support grant was announced after the start of the consultation; however, we will still be exploring opportunities for</li> </ul> |

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|  | <p>each new SP contract, and rolling out a programme of awareness raising/training on the work of the Homelessness Prevention Team amongst all of our commissioned services.</p> <ul style="list-style-type: none"> <li>• Supported housing needs analysis, as above.</li> <li>• We have self-assessed our service according to the WAO 'Key considerations for local authorities in managing demand' checklist, which has informed elements of this action plan</li> </ul> | <p>better joined up commissioning with the relevant funding streams in any case).</p> <ul style="list-style-type: none"> <li>• We will be continuing with the supported housing needs analysis, aiming to have a report concluded by the end of the financial year.</li> <li>• We will need to consider how we can make sure supported housing works better for people in temporary accommodation, while at the same time ensuring that allocations are always made based on greatest need. We will be informed by the findings of the (Imogen Blood) Emergency Temporary Accommodation Review, as well as the supported housing needs analysis.</li> </ul> |
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Mae tudalen hwn yn fwiadol wag

# Cefnogi Pobl Sir Ddinbych / Atal Digartrefedd

Cynllun Comisiynu  
2019-22

## **CYNNWYS**

|                                           |    |
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| 2. Hanesion pobl.....                     | 4  |
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Fersiwn  
Dyddiad  
Statws

**0.1**  
**Medi 2018**  
**Drafft Cyntaf**

# 1. CYFLWYNIAD

## **Mae digartrefedd yn golygu bod heb rywle diogel a saff i fyw.**

Mae hyn yn cynnwys pethau fel byw mewn llety dros dro sy'n anaddas/perygl, 'syrrffio sofffa', cael mynediad at welyau brys/lloches nos, a chysgu ar y stryd.

I lawer o bobl, mae'n golygu gorfod wynebu ac ymdopi â nifer o brofiadau anodd a thrawmatig.

Mae digartrefedd neu fod mewn perygl o ddigartrefedd yn gallu digwydd, ac yn parhau, i sawl un am resymau gwahanol, yn cynnwys cael eich troi allan o'ch cartref (nid oherwydd bai'r tenant o reidrwydd), perthynas/ methiant ym mherthynas y teulu, methu ymdopi oherwydd profi trawma neu anghenion cefnogaeth eraill, ac yn syml, unigolion heb ddigon o bres i gadw eu cartrefi, oherwydd colli eu swyddi neu newidiadau i fudd-daliadau efallai.

Gall digartrefedd effeithio unrhyw un, yn cynnwys teuluoedd, pobl sengl, ifanc a hen - er byddant yn aml yn mynd law yn llaw gyda thlodi, ac mae'n debygol y bydd yn cael yr effaith fwyaf ar bobl gyda rhwydweithiau cefnogaeth cyfyngedig, a phobl sy'n profi sawl anfantais.

*"Nid yw pobl digartref yn anhymwys yn gymdeithasol ond yn syml, yn bobl heb gartref."*  
(Dinesydd)



**Mae Cefnogi Pobl yn Rhaglen gan Lywodraeth Cymru sy'n ariannu prosiectau cefnogi i bobl 16 + sy'n ddigartref neu mewn perygl o fod yn ddigartref.**

Yn Sir Ddinbych mae gennym ystod eang o brosiectau<sup>1</sup>, yn cynnwys tai gyda chefnogaeth mewn safle sefydlog ( lle mae gweithiwr cefnogi wedi'i leoli yn y gymuned), gan gefnogi dros 1,000 o bobl ar un adeg.<sup>2</sup>

Mae Cefnogi Pobl Sir Ddinbych yn cyd-fynd â digartrefedd statudol, fel Tîm Atal Digartrefedd Sir Ddinbych.

**Ein nod yw atal digartrefedd lle bynnag fo hynny'n bosibl, gan weithredu agweddau sy'n canolbwyntio ar yr unigolyn a gweithio gyda'r gymuned a'n partneriaid i nodi a mynd i'r afael â'i achosion, a grymuso pobl i fyw mor annibynnol ag sy'n bosibl.**

**Mae'r Cynllun hwn yn rhoi trosolwg o'n blaenoriaethau a'n cynlluniau ar gyfer 2019-22 - pam rydym yn gwneud yr hyn rydym yn ei wneud a beth mae hyn yn ei olygu i'r bobl y mae'n effeithio arnynt.**

<sup>1</sup> Am fanylion llawn o'r prosiectau hyn, edrychwch ar ein cyfeirlyfr o'r prosiectau hyn, ar wefan Cyngor Sir Ddinbych.

<sup>2</sup> Ac eithrio gwasanaethau larwm, lle mae 1,192 uned.



## Ein Gweledigaeth

### *I roi stop ar ddigartrefedd yn Sir Ddinbych*

#### Ein datganiad cenhadaeth:

*Byddwn yn cydweithio i ddarparu cefnogaeth o ansawdd, gan rymuso pobl i fyw'n annibynnol ac osgoi digartrefedd*

#### Ein Egwyddorion Allweddol

- Mae pawb yn haeddu lle diogel i fyw
- Cynnal Ymyrraeth Gynnar ac osgoi pwynt argyfwng pan fo hynny'n bosib
- Cydgynhyrchiad a chymryd rhan yn ystyriol – y bobl hynny gyda phrofiad o fyw wrth galon popeth rydym yn ei wneud
  - Ethos ac agweddau yn seiliedig ar seicoleg
  - Amcanion sy'n canolbwyntio ar yr unigolyn – nid proses
- Tryloywder a chydaddoldeb mynediad i'r gefnogaeth gywir
- dysgu a datblygu parhaus – datblygu ac annog yr arfer orau i roi stop ar ddigartrefedd

**Mae ein cefnogaeth bob amser yn canolbwyntio ar yr unigolyn, ond gallai hynny gynnwys cymorth gyda phethau fel:**

- Cyflawni diogelwch ac ansawdd bywyd gwell
- Datblygu sgiliau byw'n annibynnol
- Cymryd y llyw ar arian, e.e. cefnogaeth gyda chyllidebu, mynd i'r afael ag ôl-ddyledion, cael mynediad at gyngor ariannol
- Cael mynediad at gefnogaeth a chyfleoedd eraill o gefnogaeth, yn cynnwys cyflogaeth / hyfforddiant / addysg / gwirfoddoli

*"Nid ydw i'n credu y gallaf fod wedi ei wneud heb y gefnogaeth. Rydw i'n teimlo fel bod golau ym mhendraw'r twnnel rŵan."*

*(Dinesydd)*

*"Mae'r gefnogaeth y cefais wedi rhoi hyder i mi chryfder i ymdopi gyda bywyd."*  
*(Dinesydd)*

## Rydym yn chwarae rôl hanfodol wrth gyflwyno'r ddeddfwriaeth gefnogaeth allweddol:

- **Mae'r Deddf Tai (Cymru) 2014 a Deddf Gwasanaethau Cymdeithasol a Llesiant (Cymru) 2015** wedi arwain at newidiadau gwirioneddol yn y ffordd y caiff pobl eu cefnogi. Mae Ymyrraeth Gynnar ac atal, a grymuso pobl i reoli eu bywydau yn ganolbwynt i'r ddwy Ddeddf.
- **Mae Deddf Llesiant Cenedlaethau'r Dyfodol (Cymru) 2015** yn golygu fod yn rhaid i gynlluniau fod yn gynaliadwy a'u bod yn arwain at wella lles. Mae hyn hefyd yn golygu canolbwyntio ar ataliaeth, edrych ar anghenion byrdymor a hirdymor, a gwaith partneriaeth.
- **Mae Deddf Trais yn Erbyn Menywod, Cam-drin Domestig a Thrais Rhywiol (Cymru) 2015** yn amlygu pwysigrwydd ymyrraeth gynnar er mwyn atal merched sy'n dioddef trais a chamdriniaeth rhag mynd yn ddigartref yn y lle cyntaf, ynghyd â phwysigrwydd cefnogi goroeswyr i aros yn eu cartref eu hunain.
- **Mae Deddf Rhentu Cartrefi (Cymru) 2016** yn rhoi hawliau a chyfrifoldebau newydd i denantiaid a landlordiaid – felly mae'n bwysig fod cyngor a chefnogaeth dda ar gael i bobl ble bo hynny'n angenrheidiol.

## Rydym hefyd yn cynnig cynlluniau cenedlaethol a lleol ac agendâu hefyd, gan gynnwys:

**Strategaethau cenedlaethol a rhanbarthol**, yn cynnwys 'Crisis Pawb i Mewn: Sut i ddod â digartrefedd i ben ym Mhrydain'; y Cynllun Strategol Rhanbarthol Cefnogi Pobl'; y Cynllun Digartrefedd Deng Mlynedd i Gymru 2009-2019; Strategaeth Cam-Drin Domestig Gogledd Cymru; Strategaeth Law yn Llaw at Iechyd Meddwl Gogledd Cymru a'r Cynllun Gweithredu Pobl sy'n Cysgu ar y Stryd

**Cynlluniau/strategaethau Sir Ddinbych**, gan gynnwys Strategaeth Digartrefedd Sir Ddinbych, y Cynllun Corfforaethol; Cynllun Lles; agenda Cefnogi Annibyniaeth yn Sir Ddinbych; y Strategaeth Tai a'r Cynllun Strategol Gofal a Chefnogaeth yn y Cartref.

**Cydraddoldeb ac Amrywiaeth**; gan gynnwys Cynllun Cydraddoldeb Strategol Sir Ddinbych a'r Safonau Iaith Gymraeg; rydym yn cefnogi symudiad 2025, gyda'r nod o ddod ag anghydraddoldebau iechyd y gellir eu hosgoi i ben yng Ngogledd Cymru erbyn 2025.

### Diffiniad 'Crisis' o ddod â Digartrefedd i Ben<sup>3</sup>



1. No one sleeping rough.



2. No one forced to live in transient or dangerous accommodation such as tents, squats and non-residential buildings.



3. No one living in emergency accommodation such as shelters and hostels without a plan for rapid rehousing into affordable, secure and decent accommodation.



4. No one homeless because of leaving a state institution such as prison or the care system.



5. Everyone at immediate risk of homelessness gets the help they need to prevent it happening.

<sup>3</sup> 'Pawb i Mewn: Sut i ddod â Digartrefedd i Ben ym Mhrydain':

<https://www.crisis.org.uk/media/238959/everybody-has-a-right-to-end-homelessness-in-great-britain-2018.pdf>

Mae'r 'teulu Jones' eisoes wedi profi wynebu digartrefedd pan benderfynodd eu landlord i werthu'r eiddo. Gyda chefnogaeth byddant yn dod o hyd i dŷ newydd, ond gyda chyflwyniad uchafswm budd-daliadau newydd yn 2016, roedd y tŷ hwn allan o'u cyrraedd - gyda Budd-Dal Tai yn gostwng o £535 i £91 y mis. Daeth eu hôl-ddyledion a digartrefedd yn sefyllfa real iawn. Gwaethygodd anghenion presennol am gefnogaeth iechyd meddwl, ac roedd y teulu yn dioddef.

Gyda chymorth prosiect Cefnogi Pobl, gan weithio ar y cyd gydag asiantaethau allweddol, roedd y teulu'n gallu archwilio eu dewisiadau a gwneud penderfyniadau oedd yn addas iddynt. Roedd hyn yn rhannol oherwydd cais llwyddiannus am PIP, ac roedd hyn hefyd yn golygu bod un o'r rhieni wedi cael cyswllt gyda'r prosiect Opus, dod o hyd i waith - nid yn unig yn hwb i incwm y teulu, ond yn magu eu hyder a'u hunan barch yn sylweddol. Gyda mwy o ddiogelwch ariannol a lles, yn cynnwys cefnogaeth iechyd meddwl, mae'r teulu nawr mewn lle llawer gwell, ond maent yn parhau i fod yn ymwybodol, mewn cyfnod o gynildeb a diwygio'r gyfundrefn les, y gall amgylchiadau newid yn sydyn - ac wrth ystyried hyn, maent yn parhau i edrych am ffyrdd i ddiogelu eu dyfodol yn ariannol, a'i reoli gymaint ag y gallent.

Pan daeth Amy i wybod bod ei mam yn wael iawn, penderfynodd symud i mewn gyda hi, i'w helpu a galluogi i Amy a'r plant i dreulio amser gyda hi. Ar ôl symud, a rhoi trefn ar bethau yn ei chyfeiriad newydd, daeth Amy i wybod, oherwydd rheolau budd-daliadau lles, roedd y ffaith ei bod yn byw gyda'i mam yn mynd i gael effaith sylweddol ar incwm ei mam. Mewn perygl o wynebu tlodi, cytunodd y teulu bod yn rhaid Amy a'i phlant yn symud allan o thŷ ei Mam.

Yn dilyn cwestiynau cychwynnol am ddigartrefedd, gyda chymorth Shelter Cymru, cafodd Amy gymorth gan Digartrefedd Statudol, ac fe gynigwyd llety dros dro iddi. Dan amgylchiadau ansicr, llawn straen, gan gynnwys cael llety yn bell oddi wrth ysgol ei phlant, bydd y Tîm Atal Digartrefedd yn parhau i ddod o hyd i rywle addas i Amy nawr, i gefnogi ei diogelwch iddi hi a'i phlant yn y tymor hir.

Mae argaeledd llety addas a fforddiadwy yn rwystr, **nid yn unig i Amy, ond i sawl un yn yr un sefyllfa.**

### 3.EIN PUM BLAENORIAETH STRATEGOL

#### Strategaeth Digartrefedd CSDd 2017 - 2021

Mae gweledigaeth y Strategaeth yn syml:  
**I roi stop ar Ddigartrefedd yn Sir Ddinbych.**

Mae mynd i'r afael â digartrefedd drwy **ymyrraeth gynnar**, ataliaeth, a darparu llety a chymorth o ansawdd yn ganolbwynt i'n blaenoriaethau. Rydym wedi gweithio'n agos gyda'n partneriaid i ddatblygu Strategaeth Digartrefedd Sir Ddinbych a'r cynllun gweithredu cysylltiedig sy'n nodi blaenoriaethau Sir Ddinbych a chynlluniau i fynd i'r afael â rhoi stop i ddigartrefedd. Mae'r Cynllun Comisiynu yn canolbwyntio ar y gwasanaeth a gomisiynwyd a datblygiad agweddu o weithredu'r Strategaeth hon<sup>4</sup>.

#### Mynd i'r afael â Thlodi

Rydym yn gwybod bod digartrefedd a thlodi yn aml yn mynd law yn llaw a bod pob un yn dod â'u straen a'u trawma. Gyda heriau newydd gan ddiwygio'r gyfundrefn les, mae'n hanfodol ein bod yn canolbwyntio ar gefnogi pobl allan o dlodi mewn ffyrdd newydd a chreadigol. Mae'n rhaid i ni gydweithio'n agos ar y cyd gyda chefnogaeth cyflogaeth arbenigol a gwasanaethau cyngor ariannol ac ymchwilio i gyfleoedd drwy grwpiau yn cynnwys Grwpiau Strategol a Gweithredol Trechu Tlodi.

#### Cynaliadwyedd cefnogaeth mewn perthynas â thai

Rydym yn wynebu nifer o heriau cyfredol ac i'r dyfodol wrth gadw ein cefnogaeth yn fforddiadwy ac yn effeithiol, gan gynnwys **toriadau i wariant cyhoeddus a diwygio'r gyfundrefn les ac ansicrwydd ynghylch nawdd Cefnogi Pobl**. Mae'n rhaid i ni gydweithio i fod yn greadigol a sicrhau bod ein dull gweithredu yn canolbwyntio ar anghenion **yn y tymor byr a'r hirdymor**.

Gyda Chymorth Cymru ac ein partneriaid eraill yn y sector, mae'n rhaid i ni gael **llais cryf wrth ymyrchu am** ddiwygiad i'r polisi a datblygiadau, i sicrhau bod cefnogaeth yn parhau lle bo'r angen.

#### Comisiynu/ Cydweithio ar y cyd

Gyda newidiadau ar y gweill i nawdd Cefnogi Pobl, yn cynnwys y posibilrwydd o'r Grant yn mynd i'r Grant Cynhaliadwy Ymyrraeth Gynnar ac Atal, mae'n rhaid i ni gynllunio'n ofalus ein bod yn **gwneud y mwyaf o gyfleoedd y gall nawdd hyblyg ei roi**, gan sicrhau bod cefnogaeth **atal digartrefedd hanfodol** yn cael ei ddiogelu. Byddwn hefyd yn parhau i archwilio dewisiadau ar gyfer prosiectau peilot drwy'r **Pwyllgor Cydweithredol Rhanbarthol**, gan gefnogi gweithrediad y Cynllun Strategol Rhanbarthol.

#### Cynhyrchu ar y cyd a Chynnwys Dinasyddion

**Mae'n rhaid bod gan bobl gyda phrofiad o fyw gyfleoedd ystyrllon i ffurfio'r ddarpariaeth gefnogaeth a datblygiad. Gyda chymorth Polisi Cynnwys Dinasyddion, byddwn yn parhau i gynnig cyfleoedd ffurfiol ac anffurfiol i sicrhau bod cyd-gynhyrchu a chynnwys wrth galon popeth. Bydd hyn yn cynnwys creu trefniadau ffurfiol ac anffurfiol gwell i gynnwys dinasyddion yn y broses cynllunio gwasanaeth e.e. drwy'r Grŵp Atal Digartrefedd.**

<sup>4</sup> Ar gyfer Strategaeth Digartrefedd Cyngor Sir Ddinbych 2017-2021 yn llawn, gweler gwefan Atal Digartrefedd Sir Ddinbych.

## 4. FFURFIO EIN GWASANAETHAU

**Rydym yn edrych ar lawer o wybodaeth i nodi anghenion a gofynion, a datblygu ein cefnogaeth. Mae hyn yn cynnwys:**

**Barn bobl gyda phrofiad o fyw** – gyda'r Swyddog Cynnwys Dinasyddion sy'n cydweithio'n agos gyda phrosiectau i sicrhau bod pobl yn cael cyfleoedd ystyrlon i gynnig adborth a ffurfio cefnogaeth.

**Barn ein partneriaid eraill** – Yn cynnwys staff prosiect, a'r bobl eraill rydym yn cydweithio â nhw.

**Ymgynghoriad ffurfiol** – i'w gynnwys fel rhan o adolygiadau gwasanaeth a phenderfyniadau datgomisiynu, ac ymgynghoriad ar bob Cynllun Comisiynu.

**Gwybodaeth gan ein Tîm Llwybr Sengl** – Sy'n cydlynu pob atgyfeiriad cefnogaeth, gan sicrhau cydraddoldeb mynediad i'r gefnogaeth gywir.

**Adolygiadau a Monitro Prosiect** – Mae ein prosiectau i gyd yn cael eu monitro a'u hadolygu'n rheolaidd, i nodi unrhyw feysydd i wella a dysgu gan arfer da.

**Gwybodaeth arall** – Gan gynnwys Amcanion a data PMR, ffigurau Statudol Digartrefedd, Aseiad Poblogaeth, ac astudiaethau ac adroddiadau eraill.

### Y Digwyddiad Blynyddol

**Bob Blwyddyn, rydym yn cynnal 'Diwrnod Atal Digartrefedd' (enw i'w newid!) – cyfle i bobl gyda phrofiad o fyw, ein prosiectau a phartneriaid eraill i ddod at ei gilydd i drafod beth sy'n bwysig iddynt, a chyfrannu at sut beth fydd y Cynllun.**

Picture to be inserted

**Rydym hefyd yn edrych ar angen nas diwallwyd o bosib, gan gynnwys:**

- **Newid ein proses mapio anghenion** – disodli'r ffurflen 'Mapio Anghenion' flaenorol gyda dull mwy cynhwysfawr a deinamig i ymchwilio i angen a gofyn.
- **Cynnal cynllun Peilot o Arolwg Angen Nas Diwallwyd blynyddol yn 2017**
- **Adolygu anghenion tai gyda chefnogaeth** - gyda dull astudiaeth achos, ymchwilio i anghenion ac amgylchiadau unigol y sawl sy'n defnyddio tai gyda chefnogaeth, i sicrhau ein bod yn cynnig yr ystod gywir o wasanaethau i ddarparu cefnogaeth sy'n cael ei arwain gan anghenion.

## 5. MWY O HANESION POBL

Yn 2018, cynhaliodd ein Swyddog Cynnwys Dinasyddion darn o waith i'n helpu i ddeall profiadau pobl yn well drwy gydol eu siwrnai, o'r pwynt cyntaf wrth gysylltu ag Atal Digartrefedd Sir Ddinbych, hyd at fyw mewn llety dros dro a chynllunio i symud ymlaen, sut roeddent yn teimlo, beth oedd yn gweithio a beth sydd angen ei newid.

**Dyma rai o'r geiriau allweddol a defnyddiwyd gan unigolion i ddisgrifio sut yr oedden nhw'n teimlo wrth iddynt ddatgan eu bod yn ddigartref.**

"Embaras"

"Ofn"

"Straen"

"Nerfus"

"Digalon"

"Poeni"

"Cywilydd"

"Ddim yn hyderus"

"Isel"

"Beirniadaeth"

"Pryder"

"Ar goll"

"Eithaf emosiynau"

"Anobeithiol"

"Diffyg ffydd"

"Methiant"

"Bod â label"

"Wedi dychryn"

"Rhwystredig"

**Rydym yn gwybod y gall profi digartrefedd fod yn drawmatig iawn.**

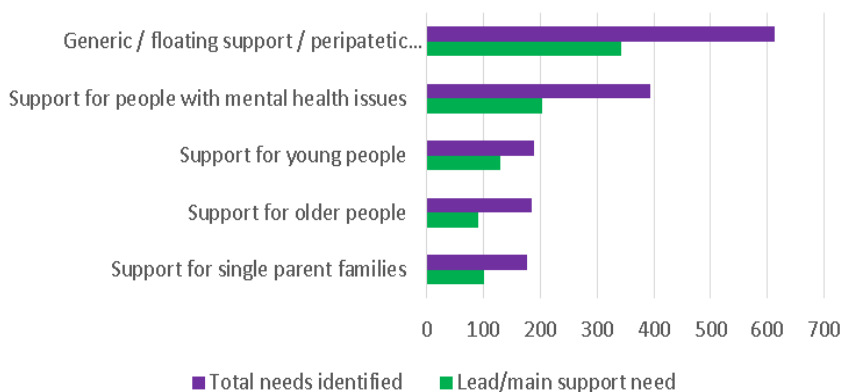
**I gefnogi pobl orau, gan gynnwys sicrhau bod ein gwasanaethau yn hawdd eu defnyddio a bod pobl yn gofyn am gymorth cyn pwynt argyfwng, mae'n rhaid i ni weithio i ddeall trawma pobl a chanolbwyntio ar gryfderau pobl.**

### 1. Anghenion a Gofynion Cefnogaeth gyffredinol (gan gynnwys gwasanaethau cyffredinol i bobl gydag ystod eang o anghenion)

#### Beth rydym yn ei wybod

- **Mae'r gofyn am gefnogaeth yn uchel.** Roedd yn rhaid i'r Tîm Llwybrau gadw rhestr aros heb ei debyg o'r blaen am gefnogaeth llynedd.
- Mae'r gofyn yn bennaf ar gyfer **'cefnogaeth 'cyffredinol' amlddisgyblaethol.**
- Mae **sawl rhwystr ar gyfer diogelu llety, gan gynnwys diffyg llety fforddiadwy a/neu llety safonol,** gwahaniaethu yn erbyn pobl sy'n derbyn budd-daliadau, ac oherwydd nodweddion eraill (e.e. oedran, gyda phlant), a landlordiaid angen gwarantwr.
- Rydym yn gweld cynnydd **mewn anghenion cymhleth/sawl anfantais.**
- Mae pobl wir yn **brwydro i reoli eu pres.**
- Mae angen **gwell cyfathrebu a chydlynu rhwng gwasanaethau.** Mae gormod o bobl yn llithro drwy'r rhwyd. Mae gwella ymwybyddiaeth a chyfathrebu rhwng gwasanaethau a dinasyddion yn hanfodol.
- **Nid yw rhai o'n llety argyfwng dros dro yn addas,** ac mae pobl yn aml yn aros mewn **llety dros dro am gyfnod rhy hir** – oherwydd diffyg llety symud ymlaen addas, gan gynnwys tai â chymorth (pan fo hynny'n briodol).
- Nid yw'r gefnogaeth 'draddodiadol' yn ôl angen yn gweithio i bawb, ac/neu ar bob cam o siwrnai unigolyn. Rydym wedi gweld angen ar gyfer **cefnogaeth mewn achos brys,** ynghyd â'r gwasanaethau y gall gynnig gefnogaeth hyblyg yn unswydd (nad oes cyfyngiad amser). Mae pobl eisiau **cefnogaeth gan gymheiriaid,** a'r gallu i adeiladu eu **rhwydweithiau cefnogaeth eu hun.**
- Mae pobl sy'n **LGBT+ yn cael eu heffeithio'n anghymesur** gan ddigartrefedd (yn arbennig pobl ifanc sydd wedi datgelu hynny i'w teuluoedd), ac mewn risg o ddigartrefedd oherwydd cam-drin domestig a gwahaniaethu.
  - Mae tystiolaeth yn profi'r llwyddiannau anhygoel y gall bobl eu cyflawni pan mae gwasanaethau cynnal yn gweithio **mewn dull seicolegol, wrth ganolbwyntio ar amcanion yr unigolyn.** Mae sawl gwasanaeth ar hyn o bryd yn **canolbwyntio'n ormodol ar y broses** – roedd rhaid i ni nodi ein rolau wrth greu amgylcheddau sy'n canolbwyntio ar y broses.
- **Mae gweithgareddau i wella lles,** helpu pobl i gadw eu **cymhelliant,** teimlo fel eu bod yn cael eu **gwerthfawrogi** a chynnal **gobaith** yn elfennau hynod o effeithiol o gefnogaeth.

#### Y 5 Angen Cefnogaeth Uchaf i bobl sy'n gofyn am gefnogaeth (Cyflwyniadau amcanion 2017/18)



**"Mae'r problemau yn debygol o fod yr un peth ond ar raddfa fwy e.e. diffyg arian, problemau camddefnyddio sylweddau...Mae'n rhaid i ni addasu i gymryd pobl gyda anghenion mwy cymhleth, gyda diffyg arian."**

(2017 Ymateb i Arolwg Angen Nas Diwallwyd gan ddarparwr cefnogaeth)

**"Yr holl waith papur – gall deimlo petaech yn rhoi eich bywydi rywun."**

(Dinesydd)

**"Mae'n rhoi rhywbeth i chi ei wneud, roedd gen i ddiddordeb bob amser mewn tyfu planhigion a phethau fel hynny pan oeddwn i'n blentyn ... yn y bôn mae'n eich helpu i ymuno â chymdeithas eto".**

(Dinesydd)

## Beth fyddwn ni'n ei wneud

- i. Byddwn yn parhau i ddatblygu dulliau adolygu yn seiliedig ar risg a chontractau mwy hyblyg, gan **symud y ffocws oddi ar y broses, ac ar amcanion yn lle hynny**, i sicrhau bod y mwyaf yn cael ei wneud o gefnogaeth a'i fod yn gymesur ac ar gael pan fo'i angen fwyaf. Bydd hyn hefyd yn cynnwys hyrwyddo **gweithgareddau i fagu hyder a chynyddu lles** fel elfen hanfodol o gefnogaeth. Byddwn yn ystyried cyfleoedd i ddatblygu **taliad drwy ganlyniadau**.
- ii. Byddwn yn datblygu gwasanaethau sy'n cyd-fynd â chefnogaeth 'draddodiadol' yn ôl yr angen er enghraifft, **gwasanaethau hyblyg** y gall pobl eu defnyddio pan fo'r angen, **cefnogaeth brys dros dro, a chyfleoedd ar gyfer cefnogaeth gymunedol a chyfoedion**.
- iii. Byddwn yn gweithio i sicrhau bod **tai gyda chefnogaeth ar gael pan maent eu hangen fwyaf** - mae'r flaenoriaeth honno yn cael ei gadw ar gyfer pobl sy'n ddigartref, ac sydd wir ei angen. Byddwn yn dysgu o waith a wnaed yn 2018 i fapio siwrneiau pobl drwy dai gyda chefnogaeth ac ystyried sut y gallwn gyflawni **cysondeb gwell mewn asesu'r angen a blaenoriaethau**, e.e. drwy ymchwilio i gyfleoedd megis y system 'Mainstay'.
- iv. Byddwn yn dysgu o waith a wnaed yn 2018/2019 i'r adolygiad a chwblhau **gwerthusiad dewisiadau ar gyfer ein defnydd o lety dros dro mewn argyfwng**, i hysbysu comisiynu a datblygu llety dros dro yn y dyfodol a dewisiadau symud ymlaen.
- v. Byddwn y cydweithio gyda'n partneriaid yn y sectorau preifat a rhentu cymdeithasol i **gefnogi'r broses o symud ymlaen i lety o safon**. Byddwn yn dysgu o gynlluniau peilot yn 2018/19 gyda Gorfodi Tai CSDd a Chydweithfa Crest ynghylch sicrhau safon llety, ynghyd â'n helpu ni i **ddeall y rhwystrau o symud ymlaen i lety o safon yn well**. Byddwn yn parhau i gyflwyno hyfforddiant **Barod i Rhentu**.
- vi. Byddwn yn cymryd safiad blaengar, gan sicrhau bod ein cefnogaeth ar gael bob amser ac wedi'i ddylunio i fodloni anghenion pobl gyda nodweddion a ddiogelir. Byddwn yn parhau i weithio gyda'r Grŵp Rhoi Terfyn ar Ddigartrefedd ymysg Pobl Ifanc er mwyn sicrhau ein bod yn **cynnig y cymorth iawn i bobl sy'n LGBT+**. Byddwn hefyd yn **adolygu ein gwaith papur asesu** er mwyn sicrhau ein bod yn gofyn y cwestiynau cywir, yn y ffordd gywir, a byddwn yn sicrhau bod gan **holl staff fynediad at yr hyfforddiant diweddaraf**.
- vii. Byddwn yn parhau i fewnosod ffyrdd o weithio wedi'u nodi'n seicolegol, gan gefnogi staff i weithio mewn modd sy'n hysbysu trawma, yn cynnwys nodi a deall effaith **profiadau niweidiol yn ystod plentyndod**, gan ganolbwyntio ar berthnasau ac amcanion sy'n canolbwyntio ar yr unigolyn (nid gwaith papur, prosesau ac ati), a **gwneud y mwyaf o gryfderau ac adnoddau pobl**. Mae datblygu amgylcheddau sydd wedi'u hysbysu'n seicolegol yn siwrnai, yr ydym i gyd yn ymwybodol bod angen ymroddiad a buddsoddiad ynddi - **mae'n rhaid prynu i mewn ar bob lefel**.

### Beth yw Amgylcheddau Seicolegol Gwybodus (PIE)

Mae PIE yn ymwneud â helpu pobl i ddeall tardd ymddygiadau, gan ganiatáu i bobl weithio'n fwy creadigol ac yn effeithiol. Mae hyn yn golygu, nid yn unig meddwl am sut ymddangosiad sydd ar amgylcheddau corfforol, ond sut rydym yn cyfathrebu, ymateb i sefyllfaoedd heriol a ffurfio ein cefnogaeth.

#### Mae 5 elfen hanfodol i'w hystyried pan rydym yn datblygu PIE:

- o Perthnasau (perthnasau o safon, nid prosesau sydd wrth galon PIE)
- o Datblygu fframwaith seicolegol (e.e. nodi trawma, CBT, eclecticig)
- o Yr amgylchedd corfforol (e.e. lliwiau, golau - nad yw'n sefydliadol & chroesawgar)
- o Hyfforddiant Staff a chefnogaeth
- o Ymarfer sy'n seiliedig ar dystiolaeth

- viii. Byddwn yn gweithio i wella **cydlyniant a gwybodaeth gwasanaethau cynnal allweddol eraill**, yn ail-lansio Fforwm Digartrefedd Sir Ddinbych, ac yn ymchwilio i gyfleoedd ar gyfer **canolfan gwasanaethau dydd /man galw heibio am gyngor ar bopeth**.
- ix. Byddwn yn ymchwilio i gyfleoedd i ddatblygu dulliau gweithredu **MEAM** ('Making Every Adult Matter') i gydlynu cefnogaeth i bobl gydag anghenion cymhleth.
- x. Byddwn yn datblygu ffyrdd gwell i gomisiynu **prosiectau 'oddi ar y silff'** i sicrhau y gallwn nodi bod unrhyw wariant yn gallu cael ei **datblygu'n ddwyreolaidd ac yn effeithiol**.



*"Cael yr hyder i fynd i'r afael â'ch ewyllysiau eich hun a'ch gorffennol ... Mae'n frawychus meddwl am wneud hynny ... os nad oedd [gweithiwr prosiect] wedi bod yno ac wedi fy helpu, gwthio imi tuag ato, ni fyddwn i wedi poeni, ni fyddai wedi ei wneud. Rwy'n gobeithio y byddaf yn wynebu fy nghafennol, yna bydd fy nyfodol yn llawer gwell ... Dim ond ceisio canolbwyntio ar hynny, a gobeithio y gallaf gael fflat neis yn y dyfodol, cael swydd, gallaf fyw'n well bywyd. "*

## **Y gwahaniaeth mae**

## **PIE yn ei wneud**

*"Daeth i weld y Meddyg Teulu gyda mi...ond y peth pwysicaf am hyn oedd, nid yn unig ei bod wedi dod, ond roedd hi wedi ei ystyried ymlaen llaw. Roedd hi'n gwybod y byddwn yn cael hi'n anodd eistedd yn y man aros hyd yn oed, felly nid yn unig eisteddodd hi gyda mi, ond daeth â llyfryn croeseiriau gyda hi hefyd i dynnu fy sylw. Fe wnaethom groeseiriau gyda'n gilydd wrth i ni aros, ac oherwydd hynny fe wnes i oroesi, a fe wnes i weld y Meddyg."*

Person ifanc sy'n digrifio sut beth y gallai deimlo mewn prosiect pan nad yw dulliau, yn cynnwys gwaith papur/cofnodi yn seicolegol wybodus eto:

***"Mae'n teimlo fel bod mewn carchar...  
Dw i'n teimlo fel SIM o'r gem."***

Rydym yn cydweithio'n agos gyda'r prosiect hwn i'w ddatblygu'n PIE

## 2. Diwygiad Lles

### Beth rydym yn ei wybod

- Mae newidiadau i fudd-daliadau lles yn ddiweddar, yn cynnwys y **dreth ystafell wely** a'r **cap ar lwfans teulu**, a'r **gyfradd uwch ar rannu ystafelloedd i bobl dan 35 mlwydd oed**, i gyd wedi effeithio ar allu pobl i ddod o hyd i/gynnal cartref fforddiadwy.
- Mae cyflwyno **Credyd Cynhwysol** wedi cael effaith fawr yn genedlaethol. Rydym yn ymwybodol bod manteision ac anfanteision i Gredyd Cynhwysol, a tra bo ymgyrchoedd wedi cael llwyddiant wrth fynd i'r afael â rhai problemau, mae heriau yn bodoli o hyd.
- Rydym wedi gweld llwyddiannau go iawn mewn **cynlluniau peilot ymyrraeth gynnar** a noddir gan Cefnogi Pobl wedi'u lleoli yng Nghanolfan Waith y Rhyl, gan gynnig cyngor a chefnogaeth ynghylch Credyd Cynhwysol i **atal pwynt argyfwng**.

### Beth fyddwn yn ei wneud

- i. Byddwn yn dysgu gan gynllun peilot y Ganolfan Waith i nodi comisiynu yn y dyfodol, ac edrych ar sut y gallwn **gyrraedd mwy o bobl yn gynharach i atal pwynt argyfwng**.
- ii. Byddwn yn **cefnogi ein prosiectau** i sicrhau eu bod yn barod i helpu pobl i ddeall ac ymdopi â'r trefniant budd-daliadau newydd, ac yn gallu **osgoi unrhyw anawsterau rhag gwaethygu**. Mae **hyfforddiant** yn rhan allweddol o hyn – fe gynhigiwyd hyfforddiant ar **Gredyd Cynhwysol** i bob aelod o staff y prosiect yn 2018, a byddwn yn cadw llygad ar yr angen ar gyfer hyfforddiant gloywi.

## 3. Addysg, Swyddi, Hyfforddiant a Gwirfoddoli

### Beth rydym yn ei wybod

- Mae'r rhan fwyaf o bobl eisiau gallu datblygu a bod yn aelod gweithredol o'u cymunedau. Pan mae pobl yn profi digartrefedd a/neu anghenion cefnogaeth, yn enwedig **tlodi** a **thrawma cymhleth** – gyda marchnad swyddi anodd – gall hyn fod **llawer anoddach ei gyflawni**.
- Mae **amcanion** yn yr ardal hon sy'n cael eu cyflawni gan bobl sy'n cael mynediad at wasanaethau Cefnogi Pobl ar eu **lefelau isaf**, o'i gymharu ag ardaloedd Amcanion eraill.
- Gall fod yn **anodd i bobl** mewn **tai gyda chefnogaeth** lle mae Budd-Dal Tai gwell yn cael ei hawlio (yn y rhan fwyaf o achosion) i weithio'n llawn amser oherwydd **rheolau Budd-Dal Tai**.
- Mae'n hanfodol bod addysg, swyddi a hyfforddiant yn **agored i bawb** - oherwydd y gall **agor drysau i lety o safon**.
- Mae hwn yn faes blaenoriaeth uchel i Gyngor Sir Ddinbych yn Gorfforaethol.

*"Rydych yn teimlo fel eich bod eisiau gweithio, ond rydych yn cael eich dal yn ôl."  
(Dinesydd)*

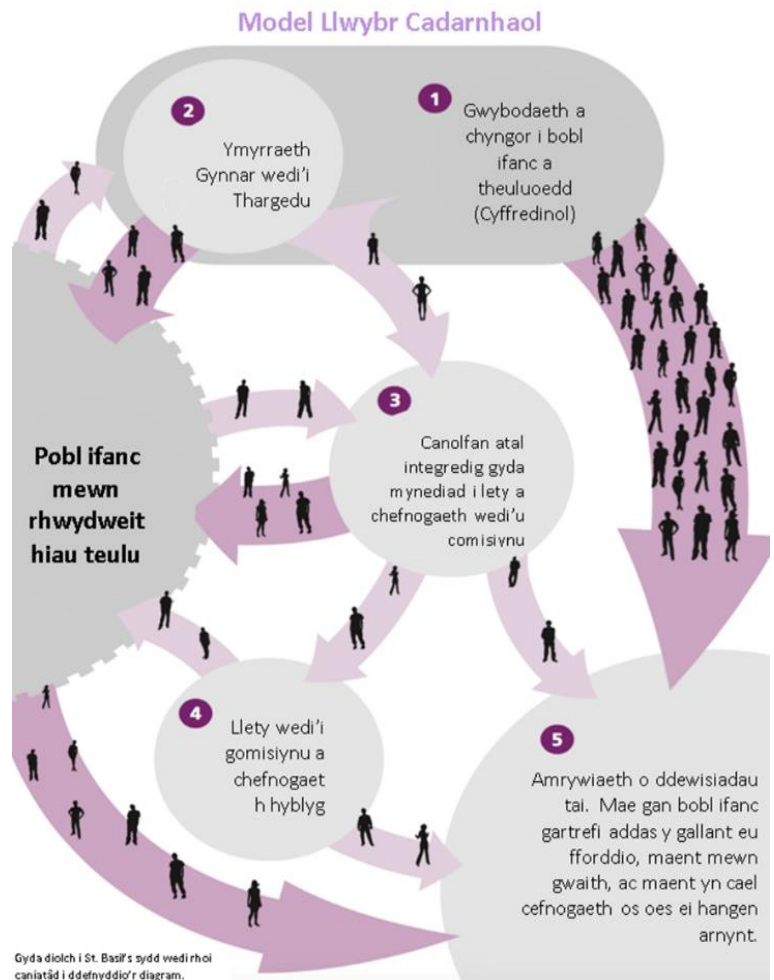
### Beth fyddwn yn ei wneud

- i. Byddwn yn gweithio gyda'n prosiectau i adolygu dewisiadau gwell i ganiatáu ac annog pobl i gymryd swyddi pan maent yn byw mewn tai gyda chefnogaeth. **Nid ddylai unrhyw un o'n prosiectau annog rhywun i beidio â chymryd gwaith neu gael eu heithrio o'r gefnogaeth sydd ei hangen arnynt os ydynt yn dod o hyd i waith.**
- ii. Byddwn yn **gweithio'n agos gyda phartneriaid cefnogi cyflogaeth**, gan gynnwys Opus a Chymunedau dros Waith i **ddatblygu cyfleoedd a mynd i'r afael â rhwystrau**.
- iii. Byddwn yn cefnogi datblygiad **lleoliadau profiad gwaith Cyngor Sir Ddinbych**.
- iv. Byddwn yn cefnogi'r ymgyrch rhannu cyfleoedd gwirfoddoli sydd ar gael drwy ein sefydliadau partner - sy'n edrych ar gyfleoedd ar gyfer cydweithio.

## 4. Pobl ifanc (16-25 mlwydd oed)

### Beth rydym yn ei wybod

- Mae pobl ifanc ymysg y rhai mwyaf **difreintiedig** o fewn ein cymdeithas pan mae'n dod i ddewisiadau **tai fforddiadwy** a **hawl budd-daliadau lles** cyffredinol.
- Mae pobl ifanc yn wynebu **anghenion cymhleth cynyddol** a sawl anfantais.
- Gall rhai pobl ifanc ond **fforddio rhannu gydag eraill**. Mae gan hyn ei fanteision a'i anfantais.
- Mae Cyngor Sir Ddinbych wedi ymrwymo'n bellach gan ddatblygu **model Llwybrau Cadarnhaol Pobl Ifanc** (gweler y diagram →) sydd wedi cael ei fabwysiadu'n strategol gan Lywodraeth Cymru. Mae'r **Prosiect Llwybrau Cadarnhaol** rhwng Gwasanaethau Plant, Atal Digartrefedd a Chyfiawnder Ieuenctid wedi cyflawni llwyddiannau go iawn dros y flwyddyn ddiwethaf, gan gynnig ymyriadau ar adeg cyflwyno i Atal Digartrefedd CSDd – gan fynd ati mewn **dull sy'n canolbwyntio ar gryfderau** ac ailgyfeirio pobl ifanc o'r angen am wasanaethau ffurfiol.
- Mae atal digartrefedd ymysg yr ifanc yn flaenoriaeth fawr iawn.** Mae ymyriadau megis cyfryngu teuluol yn caniatáu i berson ifanc aros gartref pan fo hynny'n bosib, i gyflawni'r amcanion gorau i bawb.



### Beth fyddwn yn ei wneud

- Mewn partneriaeth gyda Chymdeithas Tai Clwyd Alyn, byddwn yn parhau i **datblygu'r prosiect Dyfodol ar ei newydd wedd**, gan sicrhau ei fod yn cynnig y gefnogaeth fwyaf priodol a nodwyd yn seicolegol ar gyfer pobl ifanc gydag ystod o anghenion.
- Gyda thîm llawn o staff ar waith o 2018 ymlaen, byddwn yn parhau i **fewnosod a datblygu'r prosiect Llwybrau Cadarnhaol**. Bydd hyn yn cynnwys datblygiad rhannu tŷ Llwybrau Pobl Ifanc.
- Byddwn yn ymchwilio i ba gyfleoedd sydd i'w cael o bosib drwy nawdd hyblyg i ddatblygu **ymyrraeth gynnar gyfun**.
- Byddwn yn sicrhau bod pobl ifanc yn **parhau i gael eu cynnwys** yn natblygiadau ein model Llwybrau Cadarnhaol, yn cynnwys derbyn gwybodaeth o'r DVD a wnaed gan TAPE a phobl ifanc yn ein tai â chefnogaeth yn 2017.

*"Mae byw mewn llety â chefnogaeth yn eithaf...anodd oherwydd fy mod yn colli fy rheulu a fy nghif hwyf...[Ar fy niwrnod cyntaf] nes i ddim siarad gyda llawer o neb, gan nad oedd oeddwn yn gwybod beth i'w wneud, sut oedd y bobl. Ond ar ôl hynny i gyd, roedd pawb yn iawn, a fe nes i ddechrau siarad ar ôl rhai diwrnodau."*

(Person Ifanc, un o sêr DVD 2017 Tai â Chefnogaeth Pobl Ifanc)

## 5. Cam-drin domestig

### Beth rydym yn ei wybod

- Nid yw goroeswyr sy'n profi **sawl anfantais**, yn enwedig `rheiny gyda phroblemau camddefnyddio sylweddau **yn gallu cael mynediad at wasanaethau lloches** o hyd.
- Mae lleoedd ar gyfer **lloches yn gyfyngedig iawn** i ddynion yn Sir Ddinbych.
- Tra bo digonedd o dystiolaeth yn nodi'r angen am **gefnogaeth i blant** rhieni sy'n profi/dianc rhag cam-drin domestig, mae'r gefnogaeth hon yn **gyfyngedig iawn** yn Sir Ddinbych.
- Mae gan nifer o oroeswyr **anghenion cefnogaeth sy'n gysylltiedig ag iechyd meddwl**. Mae symptomau PTSD yn aml iawn yn cael eu methu/eu camddehongli.
- Mae Cyrsiau megis y **Rhaglen Ryddid** a'r **Pecyn Gwaith Adfer** yn gallu arwain at ganlyniadau positif iawn, yn enwedig ynghylch hyder, technegau ymdopi ac annibyniaeth – ynghyd â chynnig cefnogaeth bwysig gan gymheiriaid.
- **Ni ellir cefnogi dioddefwyr i aros yn eu cartrefi eu hunain** pan yr hoffent, bob amser. Gall hyn fod oherwydd diffyg adnoddau, a diffyg gweithio ar y cyd i sicrhau eu diogelwch yn ddigonol.
- Mae diffyg ymwybyddiaeth yn bodoli o wasanaethau cynnal cam-drin domestig.
- Mae trefniadau nawdd yn newid. Mae canolbwynt mawr **ar gomisiynu rhanbarthol**.

**"Byddwn yn argymhell y rhaglen i unrhyw un sydd eisiau dangos cynnydd yn eu dyfodol a'u lles".**

(Goroeswr sydd wedi cwblhau'r Rhaglen Adfer yn 2018)

### Beth fyddwn yn ei wneud

- Byddwn yn edrych ar ddewisiadau i ddatblygu darpariaeth bresennol fel ei fod yn **hygyrch ac yn addas i bobl sy'n cael eu heithrio o bosib ar hyn o bryd** ( dynion a goroeswyr gyda sawl anfantais yn enwedig). Bydd hyn yn cynnwys datblygiad **unedau lloches hunangynhwysol** - rhai ar wasgar ac yn rhannol gymunedol i fodloni ystod eang o anghenion a chaniatáu dewis gwell.
- Byddwn yn cefnogi **gweithio mewn partneriaeth rhwng gwasanaethau iechyd meddwl a cham-drin domestig** gan gynnwys edrych ar anghenion hyfforddiant.
- Byddwn yn archwilio i ba gyfleoedd sydd ar gael, yn enwedig drwy nawdd hyblyg **i ddatblygu cefnogaeth angenrheidiol i blant**.
- Byddwn yn cefnogi cyflwyno'r **Rhaglen Ryddid** a'r **Pecyn Gwaith Adfer**.
- Byddwn yn **hyrwyddo ymwybyddiaeth** y gefnogaeth sydd ar gael yn cynnwys llinell gymorth Byw Heb Ofn.
- Byddwn yn cefnogi gweithio rhanbarthol, a chryfhau cysylltiadau rhwng fforymau VAWDASV a chynllunio Atal Digartrefedd Lleol – i sicrhau bod **agweddau cyfun** i ddatblygiad gwasanaethau. Mae'n rhaid i hyn gynnwys datblygu darpariaeth gwell ar gyfer caniatáu i oroeswyr aros yn eu cartrefi pan maent yn dymuno.
- Byddwn yn sicrhau ein bod ni, a holl staff prosiect yn cael eu hyfforddi yn unol â'r **Fframwaith Hyfforddiant Cenedlaethol**

**TRAIS TEULUOL**  
RHOWCH WYBOD AMDANO - RHOWCH STOP ARNO  
**DOMESTIC ABUSE**  
SPEAK UP, SPEAK OUT, STOP IT

Llinell Gymorth Byw Heb Ofn / Live Fear Free Helpline:  
**0808 80 10 800**

HEDDLU GOGLEDD CYMRU  
Gogledd Cymru diogelach  
NORTH WALES POLICE  
A safer North Wales

Cyngor  
sir ddinbych  
denbighshire  
County Council

## 5. Iechyd Meddwl


### Beth rydym yn ei wybod

- Mae tua **traean o'r holl bobl sy'n cael mynediad at ein prosiectau** yn nodi fod ganddynt anghenion cefnogaeth iechyd meddwl. Mae tueddiad i gefnogaeth gynyddu i bobl gyda'r amgylchiadau mwyaf cythryblus, pobl sy'n cysgu ar y strydoedd, er enghraifft. Rydym yn gweld cynnydd mewn anghenion iechyd meddwl ac argyfyngau cymhleth/lefel uchel.
- Gall llety addas fod yn **hanfodol wrth annog adferiad**. Ond gall bobl â phroblemau iechyd meddwl wynebu **rhwystrau ychwanegol** i ddod o hyd i/gynnal llety, e.e. os ydynt yn methu â rhannu, ac oherwydd **stigma**. Mae cyswllt cryf rhwng problemau iechyd meddwl ac **anhydraddoldebau cymdeithasol**. Mae pobl sy'n byw mewn tlodi yn fwy agored i nifer o risgiau a all effeithio'n ddifrifol ar iechyd meddwl, yn cynnwys tai gwael, digartrefedd a dyled.
- Nid yw effeithiau nifer o broblemau iechyd meddwl, yn cynnwys teimlo fel eu bod eisiau lladd eu hunain, PTSD, anhwylder personoliaeth a diagnosis deuol yn **eglur iawn** ym maes gwasanaethau atal digartrefedd (ac eraill) - yn cynnwys mewn perthynas ag effeithiau ar gyfer ymgysylltiad gyda chefnogaeth, ac asesu anghenion a bregusrwydd.
- Mae **rhwystrau wrth geisio mynediad at wasanaethau iechyd meddwl**, sy'n **gwaethygu** wrth brofi digartrefedd/amgylchiadau cythryblus, a stigma.
- **Mae gweithio mewn partneriaeth a chyfathrebu yn hanfodol**. Mae cyfathrebu ar y cam cyntaf posib (e.e. os yw unigolyn yn cael eu rhyddhau gydag unlle i aros) yn rhoi'r cyfle gorau ar gyfer cynllunio'r gefnogaeth/llety gorau. **Nid yw hyn o hyd yn digwydd yn y byd go iawn.**
- **Mae angen integreiddiad a hyblygrwydd gwell mewn** gwasanaethau cynnal yn ymwneud â thai i gefnogi pobl yn well ar gamau gwahanol eu taith, e.e. pobl sy'n gadael unedau diogel gydag anghenion lefel uchel, a phobl sy'n mynd i mewn ac allan o ddefnyddio gwasanaethau.

*"Hoffwn gael asesiad gan y Tîm Iechyd Meddwl, ond mae angen gweld Meddyg Teulu yn gyntaf... [pan yn ddigartref] nid ydynt eisiau gwybod. Rydych yn teimlo'n waeth yn dod allan o'r feddygfa."*

*(Dinesydd)*

### Beth fyddwn yn ei wneud

- Byddwn yn datblygu **perthnasau gwaith agosach** gyda Thimau Iechyd Meddwl Cymunedol, i rannu profiadau dysgu a gwella cyfathrebu dyddiol, i sicrhau **ein bod yn well am ymateb pan mae pobl yn profi argyfwng**, ac yn gallu cefnogi pobl gydag amryw broblem iechyd meddwl yn y dull gorau posib. Bydd hyn yn cynnwys ymchwilio i ddewisiadau posib o gyd-fyw.
-  Byddwn yn cefnogi symudiad 2025, gyda'r nod o ddod ag anhydraddoldebau iechyd y gellir eu hosgoi, i ben yng Ngogledd Cymru erbyn 2025. Byddwn hefyd yn hyrwyddo dull gweithredu sy'n **canolbwyntio ar gryfderau** i gefnogi pobl gyda phroblemau iechyd meddwl, gweithio i **fynd i'r afael â stigmâu ac annog iechyd meddwl tosturiol**.
- Byddwn yn adolygu dewisiadau ar gyfer (ail)ddatblygu swydd ymwybyddiaeth digartrefedd wedi'i leoli mewn ysbytai, gan ystyried pa gyfleoedd sydd ar gyfer comisiynu'n rhanbarthol, o bosib.
- Byddwn hefyd yn gweithio i godi ymwybyddiaeth ymysg staff y wardiau ynghylch atal digartrefedd - yr angen i ofyn y cwestiynau cywir a rhannu gwybodaeth ar yr adeg iawn.
- Byddwn yn gwerthuso dewisiadau i ddatblygu cefnogaeth fwy integredig (yn enwedig gydag Iechyd). Yn ogystal â hyn, byddwn yn ystyried ailfodelu cyfleoedd i sicrhau bod prosiectau yn hygyrch i'r rheiny gyda'r anghenion mwyaf e.e. edrych ar gydbwysedd cefnogaeth iechyd meddwl cynradd/heb ddiagnosis ac eilaidd - ond gan sicrhau bod hyblygrwydd ddim yn cyfaddawdu'r gallu i fodloni anghenion penodol.
- Byddwn yn edrych yn agosach ar **anghenion hyfforddiant**, yn enwedig er mwyn sicrhau ein bod yn **gofyn y cwestiynau cywir** e.e. mewn perthynas â hunanladdiad, a deall sut i **asesu risg ac ymateb iddo**. Fel rhan o hyn, bydd angen i ni edrych ar ein gwaith papur asesiad.
- Byddwn yn cefnogi cyflyniad **Strategaeth Law yn Llaw at Iechyd Meddwl Gogledd Cymru**, gan gynnwys drwy'r Tîm Gweithredu Lleol.

## 6. Teuluoedd

### Beth rydym yn ei wybod

- Mae teuluoedd yn cynrychioli **cyfran eithaf uchel o bobl sy'n defnyddio ein prosiectau cefnogi**. Mae cefnogaeth i deuluoedd rhiant sengl yn y 5 prif angen uchaf a nodwyd.
- Yn ôl ein Ffurflenni Monitro Perfformiad (PMR) mae'r nifer o aelwydydd gyda phlant dibynnol sy'n defnyddio ein prosiectau wedi cynyddu o tua 17% yn 2017/2018.
- Mae rhai teuluoedd wedi cael eu heffeithio'n fawr gan yr **uchafswm budd-daliadau** a gyflwynwyd ar ddiwedd 2016. Mae'r rheol budd-daliadau newydd yn golygu y bydd rhai teuluoedd yn colli pob hawl i Fudd-Dal Tai, gyda rhai yn derbyn swm bach iawn yn unig. Mae hyn wedi arwain at sawl teulu **yn methu â fforddio eu cartrefi** – gan wynebu perygl o **ddyled** a thlodi, gyda'r dasg anodd o ddod o hyd i lety fforddiadwy, arall.
- Mae teuluoedd yn aml yn **treulio gormod o amser** mewn **llety dros dro**, ac nid yw bob amser yn addas i'r diben o hyd. Gall hyn fod oherwydd **diffyg tai addas** ar gyfer teuluoedd. Mae hyn yn cynnwys diffyg **tai gyda chefnogaeth**, yn enwedig ar gyfer teuluoedd mwy o faint.
- Mae gweithredu **agwedd holistaidd** i gefnogi teuluoedd, gan gynnwys cydlynu gwasanaethau cynnal, yn hanfodol **i atal problemau**, gan gynnwys mewn perthynas â **phrofiadau niweidiol yn ystod plentyndod** (ACE).

### Beth fyddwn yn ei wneud

- Byddwn yn datblygu dewisiadau **tai gyda chefnogaeth** i deuluoedd mwy.
- Byddwn hefyd yn sicrhau bod **ein holl gefnogaeth yn ôl yr angen yn hygyrch** i bobl gyda phlant dibynnol - i fodloni'r angen, a sicrhau bod cydraddoldeb mynediad i deuluoedd.
- Byddwn yn dysgu o waith 2018/19 i adolygu a chwblhau **gwerthusiad dewisiadau ar gyfer ein defnydd o llety dros dro** mewn argyfwng, i nodi comisiynu a datblygiad **llety dros dro** yn y dyfodol a dewisiadau symud ymlaen i deuluoedd.
- Byddwn yn annog gweithio mewn partneriaeth gyda gwasanaethau cyngor arbenigol megis Cyngor Ar Bopeth a Siop Cyngor ar Fudd-daliadau – i sicrhau bod teuluoedd sy'n cael eu heffeithio gan yr uchafswm budd-daliadau yn **cael mynediad at y cyngor a'r canllaw cywir i osgoi argyfwng**.
- Byddwn yn archwilio i ba ddewisiadau sydd ar gael, yn enwedig yng nghyd-destun nawdd hyblyg, i ddatblygu **cydlyniad gwell rhwng gwasanaethau cefnogi teuluoedd**, i alluogi dull gweithredu holistaidd sy'n canolbwyntio ar anghenion.
- Byddwn yn sicrhau bod pob prosiect wedi cael **hyfforddiant o safon yn ymwneud ag ACE**.

#### Mae peryglon yn cynnwys:

#### Mae ACE yn cynnwys:

- Cam-drin corfforol, emosiynol a rhywiol
- Esgeulustod corfforol ac emosiynol
- Datguddiad i drais a chamddefnyddio sylweddau
- Rhieni yn mynd drwy ysgariad
- Perthnasau gyda phroblemau iechyd meddwl
- Perthnasau yn y carchar

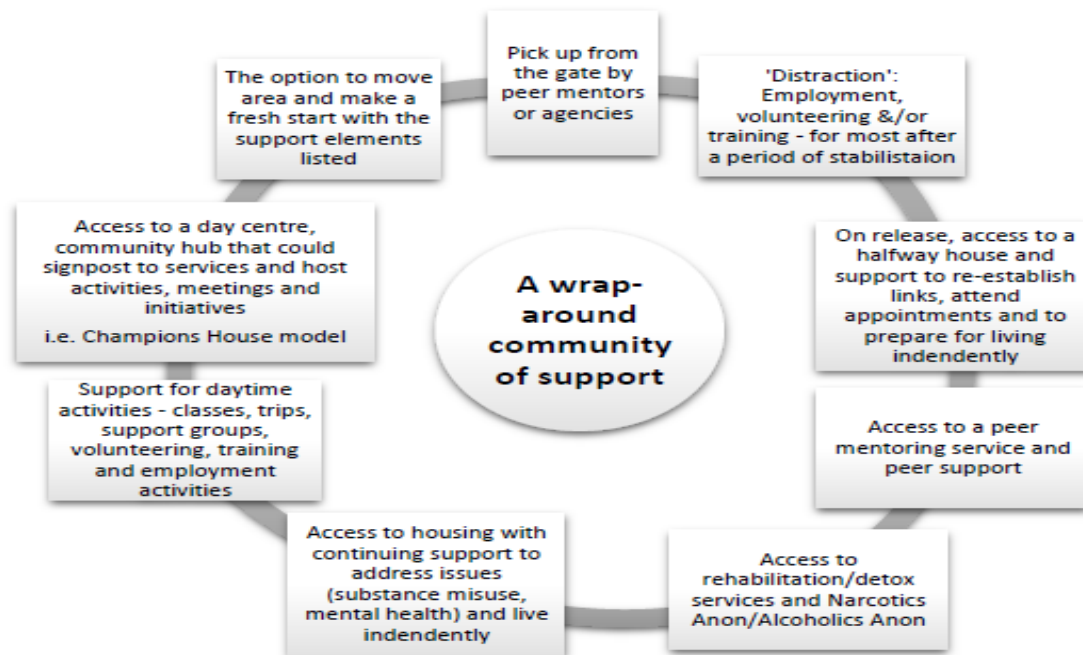


- Digartrefedd
- Colli'r gwaith
- Camddefnyddio alcohol sylweddau ac ysmegu
- Cynnwys cyfiawnder troseddol
- Problemau Iechyd Meddwl ac ymgais humanladdiad
- Materion iechyd amrwyiol yn cynnwys diabetes, cancr, clefydau a drosglwyddir yn rhywiol (STD), strôc, clefyd y galon, COPD, esgyrn wedi torri a aordewdra

## 7. Pobl Sy'n Gadael Carchar a Phobl gyda Hanes o Droseddu

### *Beth rydym yn ei wybod*

- Mae pwysigrwydd llety addas a chefnogaeth mewn helpu i **leihau'r tebygolrwydd o aildroseddu** wedi'i sefydlu'n dda. Mae Llwybr Cenedlaethol i bobl sy'n gadael carchar ar waith, sydd wedi cefnogi adsefydlu effeithiol – ond mae heriau o hyd, yn aml yn gysylltiedig â diffyg cydlynid a rhannu gwybodaeth rhwng gwasanaethau allweddol.
- Roedd gan tua **13%** o bobl a atgyfeirwyd am gefnogaeth Cefnogi Pobl yn 2017/18 hanes o droseddu. Mae hyn yn **gynnydd o tua 5%** ers y flwyddyn flaenorol.
- Nid yw pobl sy'n gadael y carchar yn **'angen blaenoriaethol' awtomatig mwyach**, ac o ganlyniad maent yn llai tebygol i gael cynnig llety drwy Ddigartrefedd statudol. Pan gaiff y bobl gynnig, **maent yn debygol o gael cynnig llety tebyg i wely a brecwast**, yn y tymor byr o leiaf. Nid yw llety â chymorth o hyd ar gael yn syth i bobl sy'n gadael carchar, gall hyn fod oherwydd diffyg lleoedd gwag addas, neu oherwydd diffyg cynllunio.
- Gall bobl sy'n gadael carchar fod ag ystod eang o anghenion, ond mae'n debygol y byddai ganddynt anghenion cefnogaeth iechyd meddwl a/neu **camddefnyddio sylweddau**, a gyda **amgylchiadau bywyd cythryblus** cyn mynd i'r carchar hefyd.
- Daeth gwaith ymchwil a gomisiynwyd gan y Pwyllgor Cydweithredol Rhanbarthol yn 2017, i'r casgliad bod pobl sy'n gadael carchar yn teimlo fel bod angen y **gymuned gyfan o'r gefnogaeth hon arnynt**:



### *Beth fyddwn yn ei wneud*

- Gan ddilyn recriwtio **Swyddog Atal Digartrefedd yn benodol ym maes adsefydliad o'r carchar** yn 2018, byddwn yn gweithio i greu cyfleoedd gwell i atal digartrefedd i bobl sy'n gadael carchar. Mae'n rhaid i hyn gynnwys **cefnogi cynllunio cydlynus gwell**, fel bod **tai gyda chefnogaeth yn ddewis hyfyw i bobl wedi'u rhyddhau**.
- Byddwn yn parhau i fynd i **Grŵp Adsefydlu Carcharorion Gogledd Cymru**, gan gefnogi datblygiad parhaus a mewnosod Llwybr Cenedlaethol.
- Byddwn yn adolygu **anghenion hyfforddi** ac yn hyrwyddo asesiadau risg **seiliedig ar gryfderau** a chynlluniau cefnogi, fel rhan o'n datblygiadau PIE. Mae'n rhaid i ni gefnogi **gweithio mewn partneriaeth** agos yn enwedig gyda gwasanaethau cynnal defnyddio sylweddau ac iechyd meddwl, yn ogystal ag annog cyflogaeth a **Tudalen 191**

## 8. Cysgu ar y Stryd

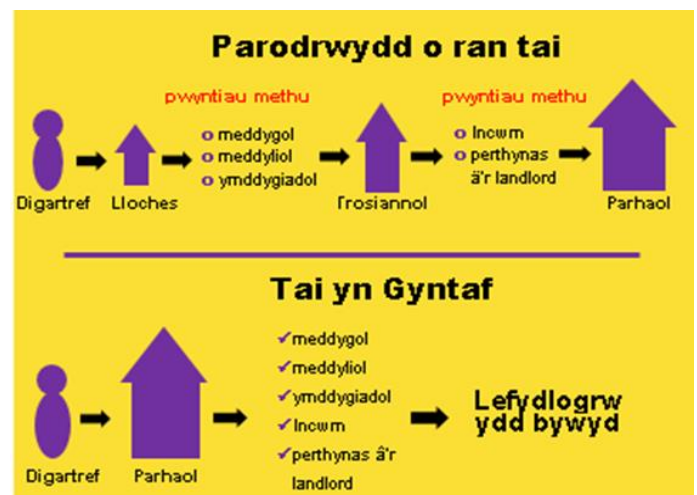
### Beth rydym yn ei wybod

- Mae nifer o'r rhai sy'n cysgu ar y stryd yn wynebu cyfuniad o broblemau, yn ychwanegol at ddiartrefedd, a all gynnwys problemau iechyd meddwl, problemau mewn perthynas â defnyddio sylweddau ac ymddygiad heriol. Gall y problemau hyn fod yn gymhleth ac yn gyd-atgyfnerthol, yn aml gyda'u gwreiddiau mewn anfantais, gan adael pobl wedi'u cau allan yn gymdeithasol ac yn economaidd.
- Er ein bod wedi gweld cynnydd mewn nifer sy'n cysgu ar y stryd yn genedlaethol, mae'r gofyn am brosiect gwelyau mewn argyfwng (Tŷ Golau) **wedi aros yn gyson uchel**. Fodd bynnag, mae proffil y sawl sy'n cael mynediad ato wedi newid - mae mwy o bobl ifanc yn defnyddio'r gwelyau mewn argyfwng, ac rydym yn gweld **cynnydd mewn anghenion cymhleth / sawl anfantais**.
- Yn draddodiadol, nid yw gwasanaethau cynnal yn gweithio i bobl sy'n cysgu ar y stryd**, oherwydd amgylchiadau cythryblus ac anghenion llawer iawn mwy cymhleth. Mae pobl sy'n cysgu ar y stryd yn aml yn gweld eu hunain **yn bell oddi wrth y gefnogaeth** sydd ei angen arnynt, ac mae cyfraddau gwasanaethau ail-gyflwyno ymysg pobl sy'n cysgu ar y stryd yn uchel. Mae'n rhaid i ymatebion i gysgu ar y stryd fod yn **greadigol** ac yn **bendant**, felly.
- Mae atal cysgu ar y stryd yn** flaenoriaeth allweddol lle bo hynny'n bosib. Pan roedd angen i unigolyn gysgu ar y stryd am ba bynnag reswm, ymyrraeth gyflym i'w darparu gyda lle diogel i gysgu sy'n cynnig y cyfle gorau i atal unrhyw gysgu pellach ar y stryd a thrawma.
- Sefydlwyd Tai Yn Gyntaf** ar yr egwyddor bod **tai yn hawl sylfaenol i fod dynol**. Mae'n golygu bod llety diogel yn cael ei ddarparu cyn gynted ag y daw ar gael (yn hytrach nag ar ôl cyfnod o gefnogaeth e.e. mewn tai gyda chefnogaeth) – yna rhoddir cefnogaeth holistaidd cyfun ar waith. Mae tystiolaeth yn dangos bod Tai Yn Gyntaf yn gweithio ac – yn dilyn astudiaeth ddichonoldeb a gwblhawyd yn 2018 – y gall **Tai Yn Gyntaf weithio yn Sir Ddinbych a Chonwy**. Fodd bynnag, bydd cydweithio gyda phartneriaid allweddol, yn cynnwys Iechyd, yn hanfodol i lwyddiant y prosiect.

*"[Beth sydd ei angen yw] rhywun i'ch cysylltu chi gan ddweud 'mae wir angen y cymorth hwn ar y dyn yma...oes unrhyw ffordd o dorri'r tâp coch?'"*  
(Dinesydd)

### Beth fyddwn yn ei wneud

- Byddwn yn **comisiynu cynllun peilot Tai Yn Gyntaf**, ar y cyd gyda Chyngor Bwrdeistref Sirol Conwy, ac mewn partneriaeth gyda phartneriaid allweddol megis Iechyd. Rydym wedi ymrwmo i ddatblygu 5 uned cychwynnol o leiaf i lety Tai Yn Gyntaf a chefnogaeth yn Sir Ddinbych erbyn diwedd 2019.
- Byddwn yn gwella gwasanaethau presennol i sicrhau eu bod yn y lle gorau i ymateb i angen, gan gynnwys ystyried posibilrwydd o wasanaeth 'eistedd i fyny', a chydlynu ymatebion i adroddiadau cysgu ar y stryd 'StreetLink'. Byddwn hefyd yn annog defnyddio 'StreetLink'.
- Byddwn yn parhau i **noddi cyllideb bersonol** Tŷ Golau, gan gynnig ffyrdd creadigol wedi'u teilwra i gefnogi symud ymlaen ac adfer o gysgu ar y stryd.
- Byddwn yn gweithio i ddatblygu dull gweithredu **'Dim Noson Gyntaf Allan'**, gan gynnwys cefnogaeth ddwys wedi'i dargedu at bobl sydd mewn perygl o dreulio eu noson gyntaf ar y strydoedd.
- Byddwn yn parhau i gyfrannu at waith i **adolygu gwasanaethau dydd** – i sicrhau dull ymarfer orau, cyson i roi stop ar gysgu ar y stryd.





## 9. Defnydd Cyffuriau ac Alcohol

### Beth rydym yn ei wybod

- Nid yw pawb gyda phroblemau alcohol a chyffuriau yn ddigartref, ac nid oes gan bob person digartref broblemau gyda chyffuriau ac alcohol; fodd bynnag, mae pobl digartref yn profi anghyfartaledd mewn anghenion cefnogaeth cyffuriau/alcohol.
- Gall problemau cyffuriau neu alcohol chwarae rôl hamddenol mewn person yn dod yn ddigartref – ond ar yr un pryd, bydd pobl yn defnyddio cyffuriau neu alcohol i'w **helpu i geisio ymdopi â thrawma digartrefedd**.
- Mae tua **15%** o bobl sy'n defnyddio Gwasanaethau Cefnogi Pobl yn nodi fod ganddynt angen cefnogaeth yn ymwneud â defnydd alcohol neu sylwedd arall.
- Mae tueddiad i gefnogaeth gynyddu i bobl gyda'r **amgylchiadau mwyaf cythryblus**, pobl sy'n cysgu ar y strydoedd, er enghraifft. **Mae 'Yfed ar y Stryd'** (gall y sawl sy'n cymryd rhan fod yn ddigartref neu beidio) wedi bod yn broblem yn ardal y Rhyl ers sawl blwyddyn. I'r unigolion hynny, gall patrymau atgyfeirio at gefnogaeth arwain at fod yn sownd mewn **'drws troi'**.
- Gall pobl â phroblemau cyffuriau neu alcohol gael eu **heithrio o'r gwasanaethau cynnal** sydd eu hangen arnynt, oherwydd ymddygiadau ac anawsterau mewn ymgysylltu â chefnogaeth draddodiadol. Gall eithrio pobl rhag defnyddio gwasanaethau fod yn broblem benodol i'r sawl gyda **phroblemau iechyd meddwl sy'n cyd-ddigwydd**, a gallant deimlo fel eu bod yn sownd ynghanol gwasanaethau iechyd meddwl a defnydd sylweddau. Heb y gefnogaeth iawn, **gall fod yn anoddach i bobl ymdopi â'u sefyllfa o fod yn ddigartref**.
- Mae tystiolaeth yn profi bod amgylcheddau yfed diogel, wedi'u rheoli'n iawn yn gallu cael effaith cadarnhaol sylweddol ar ddefnydd unigolyn o alcohol/cyffuriau ac anghenion cefnogaeth eraill (gan gynnwys digartrefedd), ynghyd â lefelau ymddygiad gwrthgymdeithasol a throsedd.
- Mae 'meddiannu cartrefi' yn gallu cael effaith trychinebus ar ddiogelwch unigolyn, a'r gallu i gadw eu cartrefi**. Nid oes gan ddiodefwyr eu anghenion cefnogaeth cyffuriau/alcohol eu hunain bob tro, ond rydym yn gwybod bod gwerthwyr cyffuriau, sy'n rhedeg eu llwybrau masnach a elwir yn 'llinellau sirol', yn targedu pobl ddiameddiffyn – gan feddiannu eu cartrefi, bygwth eu diogelwch a'u gyrru allan o'u cartrefi o bosib.

*"Os oes diffyg darpariaeth gwlyb mewn ardal, yna mae ei ymateb i ddigartrefedd stryd yn debygol o fod yn anghyflawn."*

(Shelter)

### Beth fyddwn yn ei wneud

- Byddwn yn sicrhau nad yw **unrhyw un yn cael eu heithrio o'n cefnogaeth oherwydd problemau cyffuriau neu alcohol**. Bydd hyn yn cynnwys parhau i symud y ffocws ar ganlyniadau sy'n canolbwyntio ar yr unigolyn (yn hytrach na phroses), gan sicrhau bod ein gwasanaethau yn gallu cynnig cefnogaeth hyblyg, sawl disgyblaeth, i bobl gydag ystod eang o anghenion cefnogaeth (e.e iechyd meddwl sy'n cyd-ddigwydd â defnydd sylwedd). Byddwn yn gweithio gyda'n prosiectau i adolygu polisïau defnyddio cyffuriau/alcohol i sicrhau bod y mesurau risg sydd ar waith yn gymesur ac **nid yn wrthodol**. Bydd hyrwyddo dull o gynnal **lleihad i niwed** yn allweddol yma.
- Byddwn yn parhau i gynnig cefnogaeth wrth fynd i'r afael â phroblemau yfed, gan weithio'n agos gyda'r Heddlu a phartneriaid eraill i sicrhau nad yw ymateb Sir Ddinbych yn gyfyngedig i gyfiawnder troseddol – ein bod yn ymateb i'r achosion sydd wrth wraidd y broblem ac anghenion cefnogaeth unigolion sy'n profi'r ffyrdd o fyw ac amgylchiadau cythryblus hyn.
- Byddwn yn parhau i **wthio am ystyriaeth o amgylcheddau yfed diogel yn lleol**. Byddwn yn adeiladu ar ein sail tystiolaeth bresennol ac yn ymchwilio i ddewisiadau am ddatblygiad, gan weithio'n agos gyda'n Bwrdd Cynllunio Ardal a'r gymuned leol.
- Byddwn yn codi ymwybyddiaeth o feddiannu cartrefi pobl diameddiffyn ac effeithiau hynny, gan sicrhau bod staff a'r bobl rydym yn eu cefnogi yn gallu adnabod yr arwyddion a cheisio osgoi problemau gwaeth.

## 10. Anableddau Dysgu ac anawsterau, Anhwylder ar y Sbectrwm Awtistig ac unigolion sydd wedi cael nam ar yr ymennydd

### *Beth rydym yn ei wybod*

- Gall defnyddio gwasanaethau, gyda'r gwaith papur, y cyfarfodydd ac ati, fod yn anodd. Pan mae gan unigolyn nam ar allu gwybyddol am ba bynnag reswm, **gall fod yn anoddach fyth deall a llywio'r gwahanol wasanaethau a'r disgwyliadau ohonynt**. Er enghraifft, mae heriau unigryw y gall unigolyn wynebu o ran cyfathrebu, perthnasau a'r amgylchedd corfforol. Mae nifer o oedolion sy'n cael anawsterau wrth ddarllen hefyd. Weithiau, **mae pobl yn teimlo nad yw eu lleisiau yn cael eu clywed**.
- Efallai y caiff bobl anawsterau yn dod o hyd i waith addas oherwydd eu anghenion cefnogaeth. Pan mae angen i unigolyn hawlio budd-daliadau, efallai y byddant yn wynebu rhwystr ychwanegol wrth ymgeisio am lety addas, yn enwedig pan nad yw landlordiaid yn derbyn budd-daliadau.

### *Beth fyddwn ni'n ei wneud*

- i. Byddwn yn sicrhau bod ein prosesau, gwaith papur ac ati yn **hygyrch i bawb**. Bydd hyn yn cynnwys cynhyrchu gwaith papur asesu newydd ar y cyd yn 2018 – a fydd yn integredig, yn gymesur ac ar sail seicolegol.
- ii. Byddwn yn ystyried pa gyfleoedd fydd o bosib ar gael ar gyfer cefnogaeth o'r math eiriolaeth – cefnogaeth i bawb sydd efallai'n gweld hi'n anodd deall prosesau asesiad digartrefedd, i sicrhau bod pobl yn cyfathrebu yn y dull gorau fel eu bod yn deall beth fydd yn digwydd, ac yn cael lleisio'u barn.
- iii. Byddwn yn parhau i gomisiynu a dysgu gan y gwasanaeth Galluogi Tenantiaeth, gan nodi y gellir cael gwybodaeth arbenigol a chymorth ar ddulliau o fynd ati i gefnogi unigolion yn effeithiol yn yr heriau unigryw y gallant eu hwynebu.
- iv. Bydd nawdd Cefnogi Pobl i wasanaeth Byw yn y Gymuned CSDd yn parhau i leihau bob blwyddyn, fel y cytunwyd arnynt yn 2013. Ni fydd hyn yn effeithio ar y gefnogaeth mae pobl yn ei derbyn.

## 11. Pobl Hŷn

### *Beth rydym yn ei wybod*

- Weithiau mae angen **cymorth a chefnogaeth ymarferol ar bobl hŷn i adfer neu wella eu hannibyniaeth**, ac i **aros yn eu cartrefi eu hunain** yn y pendraw. Mae gofal preswyl yn bwysig, ond nid yw'n ddewis i bawb - gall fod yn hollol anghymesur i anghenion rhai pobl hŷn.
- Mae'r Gwasanaeth Cefnogaeth Byw'n Annibynnol nawr yn cydweithio'n agos gyda gwasanaeth Ailalluogi CSDd, i gynnig **gwasanaeth cymesur a syml** i bobl gydag ystod eang o anghenion gofal/cefnogaeth i'w galluogi i aros yn eu cartrefi eu hunain.
- Mae pobl hŷn yn enwedig yn **agored i unigrwydd ac arwahanrwydd cymdeithasol** - a all effeithio'n ddifrifol ar iechyd, lles a gallu rhywun i ofalu am eu hunain a'u cartrefi.

### *Beth fyddwn ni'n ei wneud*

- i. Byddwn yn **buddsoddi mwy i Ailalluogi**, gan nodi pwysigrwydd defnyddio dulliau holistaidd a syml i alluogi pobl hŷn i aros yn eu cartrefi eu hunain.
- ii. Yn ein hymgais i symud tuag at ddulliau gwaith sy'n canolbwyntio fwy ar amcanion yr unigolyn a seicoleg, byddwn yn **annog dulliau mwy creadigol a hyblyg** i fynd i'r afael ag unigrwydd ac atal effeithiau cysylltiedig ar iechyd a'r hysbysu.

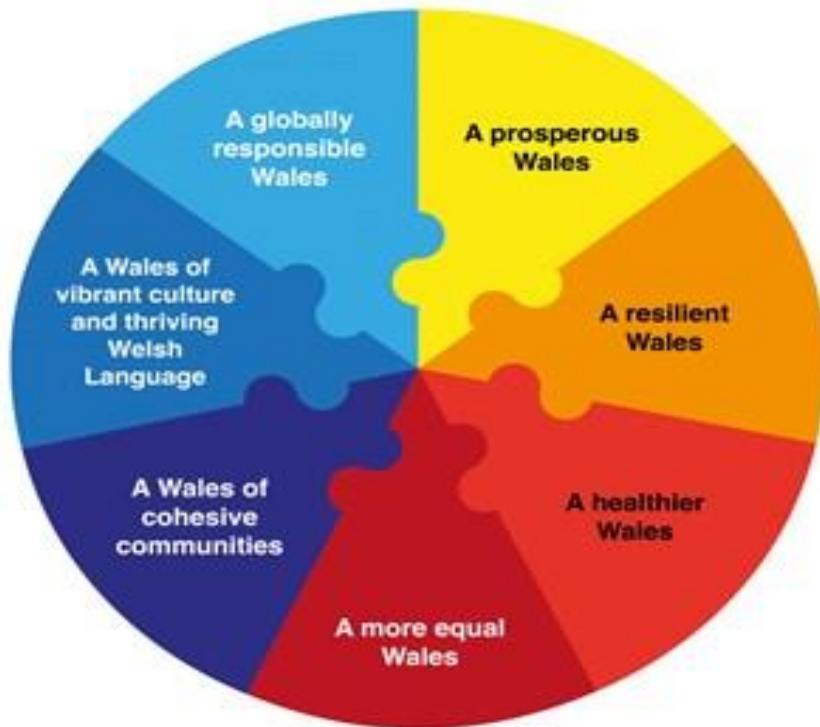
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Tudalen 195

## 8. ASESIAID O'R EFFAITH AR LES

Mae Asesiad o'r Effaith ar Les yn ddull rydym yn ei ddefnyddio i'n helpu i werthuso effaith syniad, polisi, adroddiad neu brosiect newydd. Mae'n ein helpu i ystyried ffyrdd o gryfhau'r cyfraniad y gallwn ei wneud i les cenedlaethau'r dyfodol, gan edrych ar y 7 nod a nodwyd yn Neddf Llesiant Cenedlaethau'r Dyfodol (Cymru) 2015:



Cwblhawyd AEL o Gynllun ar 11/09/2017. Rhoddwyd sgôr o 28 pwynt allan o 30 i'r Cynllun o safbwynt ei gynladwyedd, a dywedwyd ei fod yn gwneud cyfraniad cadarnhaol tuag at y 7 saith nod llesiant.

## 9. CYNLLUN GWARIO

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To be inserted once confirmed by Welsh Government

Mae tudalen hwn yn fwriadol wag

# Homelessness Prevention/Supporting People Commissioning Plan 2019-22

## Well-being Impact Assessment Report


This report summarises the likely impact of the proposal on the social, economic, environmental and cultural well-being of Denbighshire, Wales and the world.

|                                                  |                                                                                                                                                           |
|--------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------|
| Assessment Number:                               | 495                                                                                                                                                       |
| Brief description:                               | A three year plan, outlining our priorities and intentions for commissioning and development of homelessness prevention support services in Denbighshire. |
| Date Completed:                                  | Version: 0                                                                                                                                                |
| Completed by:                                    |                                                                                                                                                           |
| Responsible Service:                             |                                                                                                                                                           |
| Localities affected by the proposal:             | Whole County,                                                                                                                                             |
| Who will be affected by the proposal?            | Citizens and staff involved in homelessness prevention support in Denbighshire.                                                                           |
| Was this impact assessment completed as a group? | Yes                                                                                                                                                       |

# IMPACT ASSESSMENT SUMMARY AND CONCLUSION

Before we look in detail at the contribution and impact of the proposal, it is important to consider how the proposal is applying the sustainable development principle. This means that we must act "in a manner which seeks to ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs."

## Score for the sustainability of the approach

 ( 3 out of 4 stars ) Actual score : 28 / 30.

## Implications of the score

Our inability to plan for the much longer term has brought our score down - this is owing to the fact that we are funded on an annual basis, and the uncertainty around future funding regimes. We can only try to mitigate this by planning as sustainably as possible, understanding population trends and needs, as well as taking a strengths-based approach, helping people to build their own support networks.

## Summary of impact

### Well-being Goals

A prosperous Denbighshire

A resilient Denbighshire

A healthier Denbighshire

A more equal Denbighshire

A Denbighshire of cohesive communities

A Denbighshire of vibrant culture and thriving Welsh language

A globally responsible Denbighshire

Positive

Positive

Positive

Positive

Positive

Positive

Positive



## Main conclusions

### Evidence to support the Well-being Impact Assessment

- We have consulted published research or guides that inform us about the likely impact of the proposal
- We have involved an expert / consulted a group who represent those who may affected by the proposal
- We have engaged with people who will be affected by the proposal



# THE LIKELY IMPACT ON DENBIGHSHIRE, WALES AND THE WORLD

## A prosperous Denbighshire

|                                 |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
|---------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Overall Impact</b>           | Positive                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |
| <b>Justification for impact</b> | The Plan takes a long-term, holistic view of tackling homelessness and providing quality accommodation and support.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |
| <b>Further actions required</b> | In terms of the possibility of redundancies, as with any contract which goes out to tender, TUPE regulations will be adhered to. We will also continue to engage with affected providers and the wider market, through consultation on any significant remodels, and further Meet the Buyer events. We will always fundamentally ensure that any remodels are needs-led. In terms of more provision being based in the North, we are working to develop more supported housing options in the South (within existing contracts), and all of our floating support can work with people across the county. We are also working to ensure more flexible service delivery across the board, which will include statutory homelessness being more mobile, and consideration of options for hub/one-stop-shop type services. |

## Positive impacts identified:

|                                                             |                                                                                                                                                                                                                                                                                                                                                                                                                         |
|-------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>A low carbon society</b>                                 | The Plan sets out how we need to develop more multi-disciplinary support, shifting the focus from process to outcomes, which may include consideration of further merging of contracts. Having less contracts would result in greater efficiencies, which we could reasonably expect would have a positive impact on reducing energy/fuel consumption.                                                                  |
| <b>Quality communications, infrastructure and transport</b> | The Plan details that we'll work to improve coordination and knowledge of other key support services, re-launching the Denbighshire Homelessness Forum, and exploring opportunities for hub/one-stop-shop style day services.                                                                                                                                                                                           |
| <b>Economic development</b>                                 | Education, employment, volunteering and training are key areas for development outlined in the Plan. We will continue to work with projects to identify and challenge barriers in this area, working closely with employment support services, e.g. Communities for Work, Opus etc. Offering larger (merged) contracts should also offer more sustainability, as well as increase opportunities for community benefits. |
| <b>Quality skills for the long term</b>                     | As above, education, training, employment and volunteering are continuing key priorities, which includes the promotion and development of work experience placements. Offering larger (merged) contracts should also offer more sustainability, as well as increase opportunities for community benefits.                                                                                                               |
| <b>Quality jobs for the long term</b>                       | As above, education, training, employment and volunteering are continuing key priorities, which includes the promotion and development of work experience placements. Offering larger (merged) contracts should also offer more sustainability, as well as increase opportunities for community benefits.                                                                                                               |
| <b>Childcare</b>                                            | We will continue to ensure that our support is available to all, including people with children - the nature of our support does not necessitate childcare. In supporting people to achieve outcomes in education, employment, volunteering and training, we will be working closely with our Tackling Poverty Partners to ensure that child care schemes can be utilised.                                              |

## Negative impacts identified:

|                                                             |                                                                                  |
|-------------------------------------------------------------|----------------------------------------------------------------------------------|
| <b>A low carbon society</b>                                 |                                                                                  |
| <b>Quality communications, infrastructure and transport</b> | The majority of homelessness prevention support provision is based in the North. |
| <b>Economic development</b>                                 |                                                                                  |
| <b>Quality skills for the long term</b>                     |                                                                                  |
| <b>Quality jobs for the long term</b>                       | With merging any contracts there is the possibility of redundancies.             |
| <b>Childcare</b>                                            |                                                                                  |

## A resilient Denbighshire

|                                 |                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
|---------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Overall Impact</b>           | Positive                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
| <b>Justification for impact</b> | The Plan focuses on the importance of partnerships with agencies such as DCC Housing Enforcement and other Housing colleagues.                                                                                                                                                                                                                                                                                                                                        |
| <b>Further actions required</b> | In relation to the possibility of losing current supported housing properties, we will consider this carefully in any tender processes, and ensure that best use is made of existing properties wherever possible. We will liaise with Housing Strategy where needed to investigate opportunities for sustainable development, and be informed by the Local Development Plan. Any property development will be undertaken in line with relevant planning regulations. |

## Positive impacts identified:

|                                                               |                                                                                                                                                                                                                                                                                                                                                        |
|---------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Biodiversity and the natural environment</b>               | The Plan sets out how we need to develop more multi-disciplinary support, shifting the focus from process to outcomes, which may include consideration of further merging of contracts. Having less contracts would result in greater efficiencies, which we could reasonably expect would have a positive impact on reducing energy/fuel consumption. |
| <b>Biodiversity in the built environment</b>                  | The Plan sets out how we will continue to work closely with DCC Housing Enforcement (including learning from a pilot SP services support project in 2018/19) to ensure that all accommodation identified via homelessness prevention support services is safe and of a good standard.                                                                  |
| <b>Reducing waste, reusing and recycling</b>                  | DCC Homelessness Prevention prioritizes online promotion (rather than leaflets etc.) wherever possible. The Plan itself will be available online.                                                                                                                                                                                                      |
| <b>Reduced energy/fuel consumption</b>                        | The Plan will support and work alongside DCC's other corporate priorities, and as such, Homelessness Prevention staff are committed to agile working - supporting more flexible service offers.                                                                                                                                                        |
| <b>People's awareness of the environment and biodiversity</b> |                                                                                                                                                                                                                                                                                                                                                        |
| <b>Flood risk management</b>                                  | As above, will be working closely with DCC Housing Enforcement to ensure that accommodation is safe and of a good standard. Homelessness prevention support would also be key in responding to any flood crisis, supporting displaced households.                                                                                                      |

## Negative impacts identified:

|                                                               |                                                                                                                                                                                                                                                                                                                                        |
|---------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Biodiversity and the natural environment</b>               |                                                                                                                                                                                                                                                                                                                                        |
| <b>Biodiversity in the built environment</b>                  | With possible future remodeling of contracts, it may be that certain properties (for supported housing) cannot be retained, therefore new developments may be necessitated. Our priority around building psychologically informed environments may also require some physical development, e.g. building improvements, decorating etc. |
| <b>Reducing waste, reusing and recycling</b>                  |                                                                                                                                                                                                                                                                                                                                        |
| <b>Reduced energy/fuel consumption</b>                        |                                                                                                                                                                                                                                                                                                                                        |
| <b>People's awareness of the environment and biodiversity</b> |                                                                                                                                                                                                                                                                                                                                        |
| <b>Flood risk management</b>                                  |                                                                                                                                                                                                                                                                                                                                        |

## A healthier Denbighshire

|                                 |                                                                                                                                                                                                                                                                                                                            |
|---------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Overall Impact</b>           | Positive                                                                                                                                                                                                                                                                                                                   |
| <b>Justification for impact</b> | People's physical and emotional health are key outcome areas for homelessness prevention support. The Plan has a distinct focus on the need for us to develop our services to be more psychologically informed, as well as more multi-disciplinary - homelessness prevention support that is trauma informed and holistic. |
| <b>Further actions required</b> |                                                                                                                                                                                                                                                                                                                            |

## Positive impacts identified:

|                                                                                           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
|-------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>A social and physical environment that encourage and support health and well-being</b> | Further development of psychologically informed environments is a key priority set out in the Plan. These focus on helping people to understand where behaviours come from, allowing people to work more creatively and effectively - involving thinking not only about what our physical environments look like, but how we communicate; respond to challenging situations, and assess and meet need. The Plan is influenced by and helps to support the Social Services and Wellbeing Act and Wellbeing of Future Generations Act. We will also continue to contribute to the 2025 movement, established to end avoidable health inequalities in North Wales. We also continue to work to develop opportunities to better support people with substance use support needs, e.g. developing safe drinking environments. |
| <b>Access to good quality, healthy food</b>                                               | All homelessness prevention support helps people with things such as menu planning, cooking well on a budget etc. We will also continue to work closely with our Tackling Poverty partners to address poverty in Denbighshire, including food poverty.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |

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|-------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>People's emotional and mental well-being</b> | All homelessness prevention support works to help people to improve their emotional and mental wellbeing. The Plan sets out how we will work to build better working and info sharing arrangements with the CMHT and ward staff, supporting better knowledge and support approaches, and better enabling early intervention and prevention of homelessness. We will also be exploring options for more integrated mental health support; considering training and joint working opportunities, as well as supporting the delivery of the North Wales Together for Mental Health Strategy, and the 2025 movement. |
| <b>Access to healthcare</b>                     | Citizens leading a healthy and active lifestyle is one of the outcomes SP projects are required to report on (as part of the National Outcomes Framework). Citizens are frequently supported by SP services to access healthcare, e.g. their GP. Additionally, as above, we have outlined a number of plans to support people with mental health issues to better access the support they need.                                                                                                                                                                                                                  |
| <b>Participation in leisure opportunities</b>   | As outlined in the Plan, • Activities to improve wellbeing, helping people to stay motivated, feel valued, and have hope, are highly valued and highly effective elements of support. We'll continue to develop risk-based reviewing and greater flexibility in contracts, shifting the focus from process to outcomes, to ensure support is maximised and proportionate, and available where needed most. This will include promoting activities to increase confidence and wellbeing as a key element of support.                                                                                              |

### Negative impacts identified:

|                                                                                           |  |
|-------------------------------------------------------------------------------------------|--|
| <b>A social and physical environment that encourage and support health and well-being</b> |  |
| <b>Access to good quality, healthy food</b>                                               |  |
| <b>People's emotional and mental well-being</b>                                           |  |
| <b>Access to healthcare</b>                                                               |  |
| <b>Participation in leisure opportunities</b>                                             |  |

## A more equal Denbighshire

|                                 |                                                                                                                                                                                                                                                                                                                                                                                                                                     |
|---------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Overall Impact</b>           | Positive                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <b>Justification for impact</b> | Our homelessness prevention support services fundamentally work to tackle homelessness - which goes hand in hand with poverty. With our shift towards person-centred outcomes, not process, and developing services that are more multi-disciplinary, our impact should be one of breaking down more barriers to support/independence, and allowing more people to access the right help so that they can improve their situations. |

|                                 |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
|---------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Further actions required</b> | We must be clear that multi-disciplinary support is not about treating everyone the same - it must acknowledge and embrace diversity, and ensure that support offers are always entirely person-centred, regardless of characteristics/individual support needs. To achieve this we must ensure that any service remodels are done in close consultation with citizens and projects, to identify and address any unintended negative consequences. We must also ensure that staff have access to the right training. We will also ensure that more specialist support approaches, where needed, can remain specialist (e.g. the Tenancy Enabler service). |
|---------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|

**Positive impacts identified:**

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|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Improving the well-being of people with protected characteristics. The nine protected characteristics are: age; disability; gender reassignment; marriage or civil partnership; pregnancy and maternity; race; religion or belief; sex; and sexual orientation</b> | Our Plan is influenced by the Strategic Equality Plan. Links between poverty (and homelessness) and certain protected characteristics are well established; as a Tackling Poverty partner, we have a clear focus on tackling homelessness and its underlying causes. Our outlined continued move to more multi-disciplinary support, shifting the focus from process to outcomes, will continue to remove barriers to access which can currently be created by specific eligibility criteria.                                                                                                                                                                                                                                                                                                                                                                                                           |
| <b>People who suffer discrimination or disadvantage</b>                                                                                                                                                                                                               | We know that many people who experience homelessness/risk of homelessness suffer discrimination and disadvantage. The Plan has a focus on highlighting and mitigating the impacts of things like welfare reform, and the barriers people may face to accessing support/accommodation, e.g. people with mental health issues, rough sleepers, people with substance use issues, and people leaving prison. We will be developing a Housing First offer, based on the principle that housing is a basic human right, and working to remove the barriers/fall points that people who are furthest away from traditional support services may experience. We will also be working to ensure that a harm reduction approach is embedded across our services - that no one is excluded from our services because of substance use issues. We will also continue to support the delivery of the 2025 movement. |
| <b>Areas with poor economic, health or educational outcomes</b>                                                                                                                                                                                                       | Our projects work in areas of high deprivation, including West Rhyl. Supporting people to improve their economic, health and educational outcomes is part of the core business of homelessness prevention support, as captured in the Plan. This includes working in partnership with employment support services such as Opus and AdTrac, and supporting the development of work experience opportunities.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
| <b>People in poverty</b>                                                                                                                                                                                                                                              | As above.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |

**Negative impacts identified:**

|                                                                                                                                                                                                                                                                       |                                                                                                                                                                                                                                                                                                                                  |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Improving the well-being of people with protected characteristics. The nine protected characteristics are: age; disability; gender reassignment; marriage or civil partnership; pregnancy and maternity; race; religion or belief; sex; and sexual orientation</b> | There is the risk, if remodels aren't undertaken properly, that more bespoke approaches could be lost if support need-specific (e.g. substance use support) services become multi-disciplinary. We must acknowledge that individuals with particular characteristics/specific support needs may require a more bespoke approach. |
| <b>People who suffer discrimination or disadvantage</b>                                                                                                                                                                                                               |                                                                                                                                                                                                                                                                                                                                  |
| <b>Areas with poor economic, health or educational outcomes</b>                                                                                                                                                                                                       |                                                                                                                                                                                                                                                                                                                                  |
| <b>People in poverty</b>                                                                                                                                                                                                                                              |                                                                                                                                                                                                                                                                                                                                  |

## A Denbighshire of cohesive communities

|                                 |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
|---------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Overall Impact</b>           | Positive                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |
| <b>Justification for impact</b> | Access to safe and suitable accommodation, as well as resilience & empowerment, are 2 of the key strands of the approach to achieving the vision of the Plan (and the Homelessness Strategy) - to end homelessness in Denbighshire.                                                                                                                                                                                                                                                                                                                    |
| <b>Further actions required</b> | In relation to the possibility of losing current supported housing properties, we will consider this carefully in developing specifications and in any tender processes, ensuring as far as possible that best use is made of existing properties. We will liaise with Housing Strategy where needed to investigate opportunities for sustainable development, and be informed by the Local Development Plan. We will liaise with DCC Housing/Planning regarding the possible impacts on B&B's, there may be potential opportunities for regeneration. |

### Positive impacts identified:

|                                                      |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <p><b>Safe communities and individuals</b></p>       | <p>All of our projects support the safety of individuals and others (this is a specific area captured in the SP outcomes framework). We know that homelessness/risk of homelessness may often go hand in hand with increased vulnerability. The Plan outlines how we will continue to work closely with DCC Housing Enforcement, including commissioning a pilot project with them in 2018/19, to ensure that all accommodation sourced via all homelessness prevention support is safe and of a good standard. We are also better developing our response to supporting people leaving prison, including a dedicated Criminal Justice Homelessness Prevention Officer, to work closely alongside prisons, Police and Probation service. We will also continue to contribute to the North Wales Prisoner Resettlement Group. We also continue to develop a Young People's Positive Pathway model, ensuring that all young people are safeguarded and offered the right support at the right time to prevent homelessness/being unsuitably housed. Alongside this we will continue to promote trauma informed ways of working, including identifying, understanding and mitigating the impacts of adverse childhood experiences. We also continue to work towards a fully risk-based approach to our project reviewing - this involves project risks being identified and measured, which informs when and how we review. For example, where projects are assessed as lower risk, a lighter-touch review may take place - and as a general rule, higher risk projects would be reviewed first.</p> |
| <p><b>Community participation and resilience</b></p> | <p>Co-production with and involvement of people with lived experience is our central strategic priority. Citizens will be involved in a much more meaningful way in homelessness prevention service planning going forward. We are also co-producing this year's annual homelessness prevention event, which is a key part of the development of the Commissioning Plan.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
| <p><b>The attractiveness of the area</b></p>         | <p>One of our key priorities is developing psychologically informed environments - and element of this is improving the physical environments of support projects, e.g. building improvements, decorating etc. Another key priority is developing better temporary accommodation options, including looking to end the use of unsuitable B&amp;B type accommodation - this should have a positive impact in terms of development, tourism etc. The Plan, alongside the Denbighshire Homelessness Strategy 2017-21, will also support the Denbighshire Housing Strategy and Development Plan.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
| <p><b>Connected communities</b></p>                  | <p>We will be developing better opportunities for peer/community support. We'll also be working to improve coordination and knowledge of other key support services, by re-launching the Denbighshire Homelessness Forum, and exploring opportunities for hub/one-stop-shop style day services.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |

**Negative impacts identified:**

|                                                      |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
|------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <p><b>Safe communities and individuals</b></p>       |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| <p><b>Community participation and resilience</b></p> |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| <p><b>The attractiveness of the area</b></p>         | <p>With the move towards more multi-disciplinary support potentially resulting in further service remodels, it may be that certain properties (for supported housing) cannot be retained, therefore new developments may be necessitated. It is therefore possible that some buildings could become dis-used. Also, reducing/ending the use of unsuitable B&amp;B temporary accommodation may impact negatively on some local businesses, which could have the potential to cause some deterioration.</p> |

|                              |  |
|------------------------------|--|
| <b>Connected communities</b> |  |
|------------------------------|--|

## A Denbighshire of vibrant culture and thriving Welsh language

|                                 |                                                                                                                                                                                                                                                                                                                                              |
|---------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Overall Impact</b>           | Positive                                                                                                                                                                                                                                                                                                                                     |
| <b>Justification for impact</b> | The Plan outlines how we will continue to work to ensure that our support is available to people with all support needs, characteristics etc. With person-centred approaches, and a focus on wellbeing, our support offers should always support people to communicate in the way they're most comfortable, as part of what matters to them. |
| <b>Further actions required</b> | All jobs are advertised at the very least as Welsh desirable. All commissioned projects are expected to have a Welsh language policy. We have shared materials such as the 'Welsh on the Wall' poster with commissioned projects. We will liaise with the DCC Welsh Language Officer and Welsh Language Champions as needed.                 |

### Positive impacts identified:

|                                     |                                                                                                                                                                                                                                                                                           |
|-------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>People using Welsh</b>           | Homelessness Prevention has adopted the 'active offer' and Denbighshire Welsh Language Standards - it is expected that all of our commissioned services will offer support in Welsh or English. The Plan, as well as all public information, will be available in both Welsh and English. |
| <b>Promoting the Welsh language</b> | As above.                                                                                                                                                                                                                                                                                 |
| <b>Culture and heritage</b>         | We will be promoting activities in the community to increase confidence and wellbeing as a key element of support.                                                                                                                                                                        |

### Negative impacts identified:

|                                     |                                                                                                                                 |
|-------------------------------------|---------------------------------------------------------------------------------------------------------------------------------|
| <b>People using Welsh</b>           | Not all support staff are able to speak fluent Welsh. There could therefore be a high level of demand for Welsh speaking staff. |
| <b>Promoting the Welsh language</b> |                                                                                                                                 |
| <b>Culture and heritage</b>         |                                                                                                                                 |

## A globally responsible Denbighshire

|                                 |                                                                                                                                                                                                                                                                                                                                                                                               |
|---------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Overall Impact</b>           | Positive                                                                                                                                                                                                                                                                                                                                                                                      |
| <b>Justification for impact</b> | Ending homelessness, the fundamental aim of the Plan, naturally sits within the upholding of human rights - everyone has a fundamental human right to housing, which ensures access to a safe, secure, habitable, and affordable home with freedom from forced eviction. Ending homelessness, and the focus on prevention, means that the burden on other statutory services will be reduced. |
| <b>Further actions required</b> | In relation to the possibility of smaller suppliers being excluded, if any contracts are merged we will be encouraging consortium bids where possible, we will offer further 'Meet the Buyer' events, and will also ensure compliance with TUPE. We will liaise with DCC Housing/Planning regarding the possible impacts on B&B's, there may be potential opportunities for regeneration.     |



**Positive impacts identified:**

|                                                                  |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
|------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Local, national, international supply chains</b>              | Having remodeled, potentially larger contracts would mean increased opportunities for contracts to incorporate significant community benefits.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| <b>Human rights</b>                                              | The provision of quality accommodation and support naturally sits within the upholding of human rights - everyone has a fundamental human right to housing, which ensures access to a safe, secure, habitable, and affordable home, with freedom from forced eviction. This will be supported by our close working and pilot project with DCC Housing Enforcement – which will also make sure that all landlords worked with are registered with Rent Smart Wales, ensuring that people are trained in their rights and responsibilities when renting out a property to tenants. Our development of a Housing First offer is also founded on the principle of housing being a basic human right. |
| <b>Broader service provision in the local area or the region</b> | Partnership working is fundamental to the Plan, and the focus on prevention means that the burden on statutory services (e.g. Health and criminal justice) in particular will be reduced. The Plan also outlines our intentions to explore opportunities for partnership commissioning (particularly in the context of flexible funding), and regional collaboration (e.g. Housing First). We will also continue to contribute to meeting the priorities of the Regional Development Plan. This will include supporting the development of regional working and projects, as identified by the group throughout the year.                                                                        |

**Negative impacts identified:**

|                                                                  |                                                                                                                                                                                                               |
|------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Local, national, international supply chains</b>              |                                                                                                                                                                                                               |
| <b>Human rights</b>                                              |                                                                                                                                                                                                               |
| <b>Broader service provision in the local area or the region</b> | It is possible that offering larger contracts may exclude some smaller suppliers from the market. Reducing the use of B&B's as temporary accommodation could have a negative impact on some local businesses. |

Mae tudalen hwn yn fwriadol wag

|                            |                                       |
|----------------------------|---------------------------------------|
| <b>Adroddiad i'r:</b>      | <b>Pwyllgor Craffu Partneriaethau</b> |
| <b>Dyddiad y Cyfarfod:</b> | <b>8 Tachwedd 2018</b>                |
| <b>Swyddog Arweiniol:</b>  | <b>Cydlynnydd Craffu</b>              |
| <b>Awdur yr Adroddiad:</b> | <b>Cydlynnydd Craffu</b>              |
| <b>Teitl:</b>              | <b>Rhaglen Waith Craffu</b>           |

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## 1. Am beth mae'r adroddiad yn sôn?

Mae'r adroddiad yn cyflwyno drafft rhaglen waith i'r dyfodol y Pwyllgor Craffu Partneriaethau i'r aelodau ei hystyried.

## 2. Beth yw'r rheswm dros lunio'r adroddiad hwn?

Gofyn i'r Pwyllgor adolygu a chytuno ar ei raglen waith i'r dyfodol, a rhoi'r wybodaeth ddiweddaraf i aelodau ar faterion perthnasol.

## 3. Beth yw'r Argymhellion?

Bod y Pwyllgor yn ystyried yr wybodaeth a ddarparwyd ac yn cymeradwyo, diwygio neu'n newid ei raglen gwaith i'r dyfodol fel y gwêl yn briodol.

## 4. Manylion am yr adroddiad

4.1 Mae Adran 7 o Gyfansoddiad Cyngor Sir Ddinbych yn nodi cylch gorchwyl, swyddogaethau ac aelodaeth pob Pwyllgor Craffu. Mae'r Adran hon hefyd yn cynnwys rheolau gweithdrefnau a thrafodaeth ar gyfer cyfarfodydd pwyllgorau.

4.2 Mae'r Cyfansoddiad yn amodi bod yn rhaid i bwyllgorau craffu'r Cyngor baratoi ac adolygu rhaglen ar gyfer eu gwaith i'r dyfodol. Drwy adolygu a blaenoriaethu materion mae modd i aelodau sicrhau fod y rhaglen waith yn cyflwyno rhaglen dan arweiniad yr aelodau.

4.3 Arfer sydd wedi'i fabwysiadu yn Sir Ddinbych ers nifer o flynyddoedd yw bod pwyllgorau craffu'n cyfyngu ar nifer yr adroddiadau a ystyrir mewn unrhyw gyfarfod i uchafswm o bedwar, yn ogystal ag adroddiad rhaglen waith y Pwyllgor ei hun. Nod y dull hwn yw hwyluso cael trafodaeth fanwl ac effeithiol ar bob pwnc.

4.4 Yn y blynyddoedd diweddar mae Llywodraeth Cymru a Swyddfa Archwilio Cymru wedi tynnu sylw at yr angen i gryfhau rôl craffu ar draws llywodraeth leol a gwasanaethau cyhoeddus yng Nghymru, gan gynnwys defnyddio craffu fel modd o ymgysylltu â phreswylwyr a

defnyddwyr gwasanaeth. O hyn ymlaen disgwylir i graffu ymgysylltu'n well ac yn amlach â'r cyhoedd gyda golwg ar sicrhau penderfyniadau gwell a fydd yn y pen draw yn arwain at well canlyniadau i ddinasyddion. Bydd Swyddfa Archwilio Cymru yn mesur effeithiolrwydd craffu wrth gyflawni'r disgwyliadau hyn.

- 4.5 Gan ystyried y weledigaeth genedlaethol ar gyfer craffu ac ar yr un pryd ganolbwyntio ar flaenoriaethau lleol, argymhellodd y Grŵp Cadeiryddion ac Is-gadeiryddion Craffu (GCIGC) y dylai pwyllgorau craffu'r Cyngor, wrth benderfynu ar eu rhaglenni gwaith, ganolbwyntio ar y meysydd allweddol canlynol:
- arbedion ar y gyllideb;
  - cyflawni amcanion y Cynllun Corfforaethol (gyda phwyslais arbennig ar y modd o'u cyflawni yn ystod cyfnod o galedi ariannol);
  - unrhyw eitemau eraill a gytunwyd gan y Pwyllgor Craffu (neu'r GCIGC) fel blaenoriaeth uchel (yn seiliedig ar y meini prawf profion 'PAPER' - gweler ochr gefn y 'ffurflen gynnis aelodau' yn Atodiad 2 ) a;
  - Materion brys, materion na ellir eu rhagweld neu faterion â blaenoriaeth uchel

#### Ffurflenni Cynnig ar gyfer Craffu

- 4.6 Fel y crybwyllwyd ym mharagraff 4.2 uchod, mae Cyfansoddiad y Cyngor yn gofyn i bwyllgorau craffu baratoi ac adolygu rhaglen ar gyfer eu gwaith i'r dyfodol. Er mwyn cynorthwyo'r broses o flaenoriaethu adroddiadau, os yw'r swyddogion o'r farn fod pwnc yn haeddu'r amser i gael ei drafod ar agenda fusnes y Pwyllgor, mae'n rhaid iddynt wneud cais ffurfiol i'r Pwyllgor i ystyried derbyn adroddiad ar y pwnc hwnnw. Gwneir hyn trwy gyflwyno 'ffurflen gynnis' sy'n egluro pwrpas, pwysigrwydd a chanlyniadau posibl y pynciau a awgrymir. Nid oes ffurflen gynnis wedi dod i law oddi wrth swyddog i'w ystyried yn y cyfarfod cyfredol.
- 4.7 Er mwyn gwneud gwell defnydd o amser craffu drwy ganolbwyntio adnoddau pwyllgorau i graffu testunau'n fanwl, gan ychwanegu gwerth drwy'r broses o wneud penderfyniadau a sicrhau gwell canlyniadau ar gyfer preswylwyr, penderfynodd y GCIGA y dylai'r aelodau, yn ogystal â swyddogion, gwblhau 'ffurflenni cynnis ar gyfer craffu' yn amlinellu pam eu bod yn credu y byddai'r testun yn elwa o fewnbwn craffu. Gellir gweld copi o 'ffurflen gynnis' yn Atodiad 2. Mae ochr gefn y ffurflen hon yn cynnwys siart lif sy'n rhestru'r cwestiynau y dylai aelodau eu hystyried wrth baratoi i gynnis eitem ar gyfer craffu, ac y dylai pwyllgorau eu gofyn wrth benderfynu ar addasrwydd testun arfaethedig i'w gynnwys ar raglen gwaith i'r dyfodol craffu. Os, ar ôl cwblhau'r broses hon, y penderfynir nad yw'r testun yn addas i'w graffu'n ffurfiol gan bwyllgor craffu, yna gellir ystyried dulliau eraill o rannu'r wybodaeth neu craffau'r mater e.e. darparu 'adroddiad gwybodaeth', neu os yw'r mater yn un o natur leol gellir ei graffu arno gan y Grŵp Aelodau Ardal (GAA) perthnasol. Ni ddylai unrhyw eitemau gael eu cynnwys ar raglen gwaith i'r dyfodol heb i 'ffurflen gynnis ar gyfer craffu' gael ei chwblhau,

ac i'r testun gael ei gymeradwyo i'w gynnwys ar y rhaglen gan un ai'r Pwyllgor neu'r GCIGC. Mae cymorth ar gael i lenwi'r ffurflenni gan y Cydlynnydd Craffu.

#### Rhaglen Waith i'r Dyfodol y Cabinet

- 4.8 Wrth benderfynu ar eu rhaglen waith i'r dyfodol mae'n bwysig fod pwyllgorau craffu yn ystyried amserlen rhaglen waith y Cabinet. Ar gyfer y diben hwn, mae rhaglen waith y Cabinet wedi ei chynnwys yn Atodiad 3.

#### Datblygiad Penderfyniadau'r Pwyllgor

- 4.9 Yn Atodiad 4 mae tabl yn crynhoi penderfyniadau diweddar y Pwyllgor ac yn cynghori aelodau am eu gweithrediad.

#### Bwrdd Gwasanaethau Cyhoeddus Conwy a Sir Ddinbych

- 4.10 Yn ei gyfarfod ar 28 Mehefin 2018 bu i'r Pwyllgor hwn ystyried adroddiad a chylch gwaith arfaethedig ar gyfer cyd-bwyllgor craffu o gynghorau siroedd Conwy a Dinbych ar gyfer craffu ar Fwrdd Gwasanaethau Lleol yr ardal. Erbyn hyn mae'r cynigion a'r cylch gwaith drafft wedi cwblhau eu taith trwy gyfundrefnau democrataidd y ddau gyngor. Bu i Gyngor Bwrdeistref Sirol Conwy gytuno i sefydlu cyd-bwyllgor craffu a'i gylch gwaith arfaethedig ar 18 Hydref. Yna, yn ei gyfarfod ar 23 Hydref, cymeradwyodd Cyngor Sir Ddinbych sefydlu'r cyd-bwyllgor a'r cylch gwaith drafft. Bydd swyddogion nawr yn dechrau ar y gwaith gweinyddol fydd ei angen er mwyn gosod y cyd-bwyllgor mewn lle.

### **5. Grŵp Cadeiryddion ac Is-Gadeiryddion Craffu**

Dan drefniadau craffu'r Cyngor mae'r Grŵp Cadeiryddion ac Is-Gadeiryddion Craffu (GCIGC) yn gweithredu fel pwyllgor cydlynu. Cyfarfu'r Grŵp ar 25 Hydref 2018. Yn y cyfarfod hwnnw ni chyfeiriwyd unrhyw eitemau gan y Grŵp i'r Pwyllgor hwn eu hystyried.

### **6. Sut mae'r penderfyniad yn cyfrannu at y Blaenoriaethau Corfforaethol?**

Bydd craffu effeithiol yn gymorth i'r Cyngor gynnal y blaenoriaethau corfforaethol yn unol ag anghenion cymunedau a dymuniadau trigolion. Bydd datblygu ac adolygu'r rhaglen waith gydlynol yn barhaus yn cynorthwyo'r Cyngor i ddarparu ei flaenoriaethau corfforaethol, i wella canlyniadau i breswylwyr tra hefyd yn dygymod â thoriadau llym yn y gyllideb.

**7. Faint fydd hyn yn costio a sut bydd yn effeithio ar wasanaethau eraill?**

Mae'n bosib y bydd yn rhaid i wasanaethau neilltuo amser swyddog i gynorthwyo'r Pwyllgor gyda'r eitemau a nodwyd yn y rhaglen waith a chydag unrhyw gam gweithredu yn dilyn ystyried yr eitemau hynny.

**8. Beth yw prif gasgliadau'r Asesiad o Effaith ar Les? Gellir lawrlwytho'r adroddiad Asesiad o Effaith ar Les o'r [wefan](#) a dylai gael ei gynnwys fel atodiad i'r adroddiad hwn**

Nid oes Asesiad o Effaith ar Les wedi ei wneud mewn perthynas â phwrpas neu gynnwys yr adroddiad hwn. Ond bydd y Pwyllgor Craffu, drwy ei waith yn craffu darpariaeth gwasanaethau, polisïau, gweithdrefnau ac argymhellion, yn ystyried eu heffaith neu eu heffaith posib ar yr egwyddor o ddatblygu cynaliadwy a'r amcanion o ran lles a nodir yn Neddf Llesiant Cenedlaethau'r Dyfodol (Cymru) 2015.

**9. Pa ymgynghori sydd wedi digwydd?**

Does dim angen cynnal ymgynghoriad ar yr adroddiad hwn. Fodd bynnag, mae'r adroddiad ei hun a'r ystyriaeth a roir gan y Pwyllgor i'w raglen waith ar gyfer y dyfodol yn gyfystyr ag ymgynghoriad gyda'r Pwyllgor o ran ei raglen waith.

**10. Pa risgiau sy'n bodoli ac a oes unrhyw beth y gallwn ei wneud i'w lleihau?**

Nid oes risg wedi ei ganfod o ran y Pwyllgor yn ystyried ei raglen waith. Fodd bynnag, wrth adolygu ei raglen waith yn rheolaidd gall y Pwyllgor sicrhau bod meysydd sy'n peri pryder yn cael eu hystyried a'u craffu arnynt fel y maent yn dod i'r amlwg a bod argymhellion yn cael eu gwneud er mwyn mynd i'r afael â nhw.

**11. Grym i wneud Penderfyniad**

Mae Adran 7.11 o Gyfansoddiad y Cyngor yn amodi fod y pwyllgorau Craffu a/neu Grŵp Cadeiryddion ac Is-Gadeiryddion Craffu yn gyfrifol am osod eu rhaglenni gwaith ac y dylent, pan yn penderfynu ar eu rhaglenni roi ystyriaeth i ddymuniadau yr Aelodau hynny o'r Pwyllgor nad ydynt yn aelodau o'r grŵp gwleidyddol mwyaf ar y Cyngor.

**Swyddog Cyswllt:**

Cydlynedd Craffu

Rhif ffôn: (01824) 712554

e-bost: [rhian.evans@sirddinbych.gov.uk](mailto:rhian.evans@sirddinbych.gov.uk)

Note: Items entered in italics have not been approved for submission by the Committee. Such reports are listed here for information, pending formal approval.

| Meeting     | Lead Member(s)           | Item (description / title)                                                     | Purpose of report                                                                                                                                                                                                                                                                                  | Expected Outcomes                                                                                                                                                                                                                  | Author                               | Date Entered                                |
|-------------|--------------------------|--------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------|---------------------------------------------|
| 20 December | <b>Cllr. Tony Thomas</b> | 1. AONB Management Plan                                                        | To consider the AONB's long term Management Plan and how it supports and complements the Council's Corporate Plan. The report also to include how WG proposals relating to national parks and AONBs etc. would affect the local AONB, including the proposed process and timescale for any changes | Assurances that both Plan's complement each other and support each other's' aims, objectives and aspirations                                                                                                                       | Tony Ward/Howard Sutcliffe/Huw Rees  | By SCVCG June 2018                          |
|             | <b>Cllr. Mark Young</b>  | 2. Community Safety Partnership <b>[Crime and Disorder Scrutiny Committee]</b> | To detail the Partnership's achievement in delivering its 2017/18 action plan and its progress to date in delivering its action plan for 2018/19. The report to include financial sources and the progress made in spending the allocated funding.                                                 | Effective monitoring of the CSP's delivery of its action plan for 2017/18 and its progress to date in delivering its plan for 2018/19 will ensure that the CSP delivers the services which the Council and local residents require | Alan Smith/Nicola Kneale/Sian Taylor | September 2017 (rescheduled September 2048) |
|             |                          |                                                                                |                                                                                                                                                                                                                                                                                                    |                                                                                                                                                                                                                                    |                                      |                                             |

| Meeting          | Lead Member(s)         | Item (description / title) |                                                                                | Purpose of report                                                                                                                                                                                                                                                                                                     | Expected Outcomes                                                                                                                                                                                                                                                            | Author        | Date Entered                     |
|------------------|------------------------|----------------------------|--------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------|----------------------------------|
| 14 February 2019 | <b>Cllr Mark Young</b> | 1.                         | CCTV Partnership                                                               | To report on the progress made in establishing new arrangements between the Denbighshire CCTV Partnership and Cheshire West and Chester Council and their effectiveness in delivering a CCTV service for the north Denbighshire area and any potential options for extending the service to other areas of the county | Securing effective arrangements which deliver a viable CCTV service that supports the delivery of the Council's Resilient Communities priority                                                                                                                               | Emlyn Jones   | June 2017 (rescheduled May 2018) |
|                  | <b>Leader</b>          | 2.                         | North Wales Growth Bid Phase 2 – Governance Agreement (provisional scheduling) | To examine the governance agreement between the six North Wales local authorities and other parties in respect of the operation of the North Wales Economic Ambition Board during the implementation of the North Wales Growth Deal prior to its submission to Cabinet and County Council                             | An understanding of all parties' roles and responsibilities, their obligations to each other, financial and other liabilities, and the arrangements for monitoring the Board's performance to aid the development of future scrutiny arrangements for the Board and its work | Gary Williams | By SCVCG September 2018          |
| 4 April          |                        |                            |                                                                                |                                                                                                                                                                                                                                                                                                                       |                                                                                                                                                                                                                                                                              |               |                                  |



| Meeting     | Lead Member(s)            | Item (description / title)                                                                                        | Purpose of report                                                                                                                                                                                                                                                                                            | Expected Outcomes                                                                                                                                                                                                                                        | Author                                             | Date Entered |
|-------------|---------------------------|-------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------|--------------|
| 23 May 2019 | <b>Cllr. Bobby Feeley</b> | 1. Support Budgets for People with Eligible Care and Support Needs                                                | To report on the progress made in developing, promoting and rolling-out support budgets for people eligible to receive them (the report to include case studies, anticipated and unanticipated problems with their development, solutions implemented, associated costs and lessons learnt from the process) | Delivery of the Council's corporate priority relating to building resilient communities and fulfilment of the objectives of the SSWB (Wales) Act 2014                                                                                                    | Phil Gilroy                                        | May 2018     |
| 11 July     | <b>Cllr. Bobby Feeley</b> | 1. Health and Social Care – Pooled Budgets<br><br>(unless developments merit its presentation at an earlier date) | To report on the progress made in relation to developing and establishing pool budgets across North Wales to conform to the requirements of Part 9 of the Social Services and Well-being (Wales) Act 2014, including in the exercise of care home accommodation functions                                    | Assurances that the authority is complying with legislation and delivering seamless, service-user focussed services in partnerships with other local authorities and the health whilst realising value for money for Denbighshire and taking appropriate | Nicola Stubbins/Richard Weigh/Bethan Jones-Edwards | June 2018    |

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| Meeting      | Lead Member(s)            | Item (description / title)                                                     | Purpose of report                                                                                                                                                                                                                                                           | Expected Outcomes                                                                                                                                                                                                                  | Author                                 | Date Entered   |
|--------------|---------------------------|--------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------|----------------|
|              |                           |                                                                                |                                                                                                                                                                                                                                                                             | measures to protect itself from financial and reputational risks                                                                                                                                                                   |                                        |                |
|              |                           |                                                                                |                                                                                                                                                                                                                                                                             |                                                                                                                                                                                                                                    |                                        |                |
| 12 September | <b>Cllr. Mark Young</b>   | 1. Community Safety Partnership <b>[Crime and Disorder Scrutiny Committee]</b> | To detail the Partnership's achievement in delivering its 2018/19 action plan and its progress to date in delivering its action plan for 2019/20. The report to include financial sources and the progress made in spending the allocated funding.                          | Effective monitoring of the CSP's delivery of its action plan for 2018/19 and its progress to date in delivering its plan for 2019/20 will ensure that the CSP delivers the services which the Council and local residents require | Alan Smith/Nicola Kneale/Sian Taylor   | September 2018 |
|              | <b>Cllr. Bobby Feeley</b> | 1. Annual Report on Adult Safeguarding 2018/19                                 | To consider the annual report on adult safeguarding, and information in place to meet the statutory requirements of the Social Services and Well-being Act 2014 and an evaluation of the financial and resource impact of the Supreme Court's 2014 Judgement on deprivation | An evaluation of whether the Authority is meeting its statutory duty with respect to adult safeguarding and has sufficient resources to undertake this work along with the additional work in the wake of the                      | Phil Gilroy/Alaw Pierce/Nerys Tompsett | September 2018 |

| Meeting     | Lead Member(s) | Item (description / title) | Purpose of report                      | Expected Outcomes         | Author | Date Entered |
|-------------|----------------|----------------------------|----------------------------------------|---------------------------|--------|--------------|
|             |                |                            | of liberty on the Service and its work | Supreme Court's judgement |        |              |
| 7 November  |                |                            |                                        |                           |        |              |
| 19 December |                |                            |                                        |                           |        |              |

**Future Issues**

| Item (description / title)                                                                                                                | Purpose of report                                                                                                                                                                                                             | Expected Outcomes                                                                                                                    | Author          | Date Entered  |
|-------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------|-----------------|---------------|
| Update following conclusion of inquiry undertaken by the National Crime Agency in to historic abuse in North Wales Children's' Care Homes | To update the Committee of the outcome of the National Crime Agency (NCA) investigation in to the abuse of children in the care of the former Clwyd County Council, and to determine whether any procedures require revision. | Determination of whether any of the Council's safeguarding policies and procedures need to be revised in light of the NCA's findings | Nicola Stubbins | November 2012 |

**For future years**

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**Information/Consultation Reports**

| Information / Consultation                                           | Item (description / title)     | Purpose of report                                                                                                                                                                                                                                                                                                                                                                                                                                | Author                      | Date Entered   |
|----------------------------------------------------------------------|--------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------|----------------|
| <b>Information Report</b><br><i>(potentially summer/autumn 2019)</i> | Mental Capacity Amendment Bill | To provide the Committee with information on the contents of the Bill and its implications for the Council and residents, including any changes to current service provision and arrangements the Council proposes to make in order to comply with the changes in legislation                                                                                                                                                                    | Phil Gilroy                 | September 2018 |
| <b>Information Report</b><br>November 2018                           | Young Carers                   | To provide information on the:<br>(i) number of known young carers across the county;<br>(ii) the services and support available to them via Education and Children's Services and other Council services;<br>(iii) the work being undertaken corporately with a view to supporting young carers in line with the ambition laid out in the Corporate Plan and identifying 'hidden' young carers to offer them appropriate and sufficient support | Nicola Stubbins/Karen Evans | September 2018 |

26/10/18 - RhE

**Note for officers – Committee Report Deadlines**

| Meeting     | Deadline          | Meeting          | Deadline               | Meeting | Deadline        |
|-------------|-------------------|------------------|------------------------|---------|-----------------|
| 20 December | <b>6 December</b> | 14 February 2019 | <b>31 January 2019</b> | 4 April | <b>21 March</b> |

Partnerships Scrutiny Work Programme.doc

| <b>Ffurflen Gynnig ar gyfer Rhaglen Gwaith i'r Dyfodol Craffu</b>                                                                                                    |                    |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------|
| <b>ENW'R PWYLLGOR CRAFFU</b>                                                                                                                                         |                    |
| <b>AMSERLEN I'W HYSTYRIED</b>                                                                                                                                        |                    |
| <b>TESTUN</b>                                                                                                                                                        |                    |
| <b>Beth sydd angen ei graffu arno (a pham)?</b>                                                                                                                      |                    |
| <b>Ydi'r mater yn un o bwys i drigolion/busnesau lleol?</b>                                                                                                          | <b>YDI/NAC YDI</b> |
| <b>Ydi craffu yn gallu dylanwadu ar bethau a'u newid?</b><br>(Os 'ydi' nodwch sut rydych chi'n meddwl y gall craffu ddylanwadu neu newid pethau)                     | <b>YDI/NAC YDI</b> |
| <b>Ydi'r mater yn ymwneud â gwasanaeth neu faes sy'n tanberfformio?</b>                                                                                              | <b>YDI/NAC YDI</b> |
| <b>Ydi'r mater yn effeithio ar nifer fawr o drigolion neu ardal fawr o'r Sir?</b><br>(Os 'ydi', rhowch syniad o faint y grŵp neu'r ardal yr effeithir arni)          | <b>YDI/NAC YDI</b> |
| <b>Ydi'r mater yn gysylltiedig â blaenoriaethau corfforaethol y Cyngor?</b><br>(Os 'ydi' nodwch pa flaenoriaethau)                                                   | <b>YDI/NAC YDI</b> |
| <b>Hyd y gwyddoch, oes yna rywun arall yn edrych ar y mater hwn?</b><br>(Os 'oes', nodwch pwy sy'n edrych arno)                                                      | <b>OES/NAC OES</b> |
| <b>Os derbynnir y testun ar gyfer craffu, pwy fyddai arnoch chi eisiau eu gwahodd e.e. Aelod Arweiniol, swyddogion, arbenigwyr allanol, defnyddwyr y gwasanaeth?</b> |                    |
| <b>Enw'r Cynghorydd/Aelod Cyfetholedig</b>                                                                                                                           |                    |

|         |  |
|---------|--|
| Dyddiad |  |
|---------|--|

## Ystyried addasrwydd pwnc ar gyfer craffu

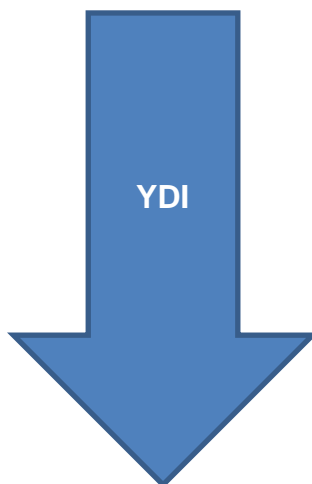
### Ffurflen Gynnig / Cais a dderbyniwyd

(dylid rhoi ystyriaeth ofalus i'r rhesymau dros wneud cais)



### Ydi o'n bodloni'r gofynion canlynol?

- **Diddordeb Cyhoeddus** – ydi'r mater o bwys i drigolion?
- **Effaith**– fedr craffu yn gael effaith ar bethau a'u newid?
- **Perfformiad** – ydi o'n wasanaeth neu faes sy'n tanberfformio?
- **Graddfa** – ydi o'n effeithio ar nifer o drigolion neu ardal ddaearyddol fawr?
- **Ailadrodd** – ydi'r mater yn destun craffu/ymchwiliad gan berson neu gorff arall?



Dim gweithredu pellach gan y Pwyllgor Craffu. Gellir ei gyfeirio at gorff arall neu ofyn am adroddiad er gwybodaeth.

- Penderfynu ar y canlyniadau a ddymunir
- Penderfynu ar gwmpas a swmp y gwaith craffu sydd ei angen a'r dull mwyaf priodol o graffu (h.y. adroddiad pwyllgor, ymchwiliad grŵp tasg a gorffen neu aelod cyswllt ac ati)
- Os penderfynir sefydlu grŵp tasg a gorffen, dylid penderfynu ar amserlen yr ymchwiliad, pwy fydd yn rhannu'r ymchwiliad, beth yw'r gofynion ymchwilio, a oes angen cyngor arbenigol a thystion, a beth yw'r trefniadau adrodd ac ati.

## Cabinet Forward Work Plan

| Meeting       | Item (description / title) |                                                                                | Purpose of report                                                                                                                           | Cabinet Decision required (yes/no) | Author – Lead member and contact officer          |
|---------------|----------------------------|--------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------|---------------------------------------------------|
| <b>20 Nov</b> | 1                          | Corporate Plan 2017-2022 (Q2)                                                  | To review progress against the performance management framework                                                                             | Tbc                                | Councillor Julian Thompson-Hill / Nicola Kneale   |
|               | 2                          | Grant award for property acquisitions on West Parade and Sussex Street in Rhyl | To seek approval for acceptance of a grant award from Welsh Government for property acquisitions on West Parade and Sussex Street, Rhyl     | Yes                                | Councillor Julian Thompson-Hill / Russell Vaughan |
|               | 3                          | Finance Report                                                                 | To update Cabinet on the current financial position of the Council                                                                          | Tbc                                | Councillor Julian Thompson-Hill / Richard Weigh   |
|               | 4                          | Items from Scrutiny Committees                                                 | To consider any issues raised by Scrutiny for Cabinet's attention                                                                           | Tbc                                | Scrutiny Coordinator                              |
| <b>18 Dec</b> | 1                          | Denbighshire County Council Waste & Recycling Model                            | To seek approval to develop/implement a new model for waste and recycling service, subject to confirmation of funding from Welsh Government | Yes                                | Councillor Brian Jones / Tony Ward / Tara Dumas   |
|               | 2                          | North Wales Construction Framework 2                                           | To appoint contractors for the project                                                                                                      | Yes                                | Tania Silva                                       |

## Cabinet Forward Work Plan

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| Meeting            | Item (description / title) |                                                                      | Purpose of report                                                                                                                      | Cabinet Decision required (yes/no) | Author – Lead member and contact officer        |
|--------------------|----------------------------|----------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------|------------------------------------|-------------------------------------------------|
|                    | 3                          | Homelessness Prevention/Supporting People Commissioning Plan 2019-22 | To approve the Commissioning Plan prior to its submission to the Regional Collaborative Committee and Welsh Government in January 2019 | Yes                                | Councillor Bobby Feeley / Liana Duffy           |
|                    | 4                          | Sustainable Drainage Systems (SuDS) Approval Body (SAB)              | To seek Cabinet approval for the establishment of a Sustainable Drainage Systems Approval Body                                         | Yes                                | Councillor Brian Jones / Wayne Hope             |
|                    | 5                          | Finance Report                                                       | To update Cabinet on the current financial position of the Council                                                                     | Tbc                                | Councillor Julian Thompson-Hill / Richard Weigh |
|                    | 6                          | Items from Scrutiny Committees                                       | To consider any issues raised by Scrutiny for Cabinet's attention                                                                      | Tbc                                | Scrutiny Coordinator                            |
| <b>22 Jan 2019</b> | 1                          | Finance Report                                                       | To update Cabinet on the current financial position of the Council                                                                     | Tbc                                | Councillor Julian Thompson-Hill / Richard Weigh |
|                    | 2                          | Items from Scrutiny Committees                                       | To consider any issues raised by Scrutiny for Cabinet's attention                                                                      | Tbc                                | Scrutiny Coordinator                            |
| <b>26 Feb 2019</b> | 1                          | Denbighshire's Replacement                                           | To consider a                                                                                                                          | Tbc                                | Councillor Brian Jones /                        |



## Cabinet Forward Work Plan

| Meeting            |   | Item (description / title)                                                        | Purpose of report                                                  | Cabinet Decision required (yes/no) | Author – Lead member and contact officer        |
|--------------------|---|-----------------------------------------------------------------------------------|--------------------------------------------------------------------|------------------------------------|-------------------------------------------------|
|                    |   | Local Development Plan – Draft Pre Deposit (preferred strategy) for consultation. | recommendation to Council.                                         |                                    | Angela Loftus                                   |
|                    | 2 | Finance Report                                                                    | To update Cabinet on the current financial position of the Council | Tbc                                | Councillor Julian Thompson-Hill / Richard Weigh |
|                    | 3 | Items from Scrutiny Committees                                                    | To consider any issues raised by Scrutiny for Cabinet's attention  | Tbc                                | Scrutiny Coordinator                            |
|                    |   |                                                                                   |                                                                    |                                    |                                                 |
| <b>26 Mar 2019</b> | 1 | Finance Report                                                                    | To update Cabinet on the current financial position of the Council | Tbc                                | Councillor Julian Thompson-Hill / Richard Weigh |
|                    | 2 | Items from Scrutiny Committees                                                    | To consider any issues raised by Scrutiny for Cabinet's attention  | Tbc                                | Scrutiny Coordinator                            |
|                    |   |                                                                                   |                                                                    |                                    |                                                 |
| <b>30 Apr 2019</b> | 1 | Finance Report                                                                    | To update Cabinet on the current financial position of the Council | Tbc                                | Councillor Julian Thompson-Hill / Richard Weigh |
|                    | 2 | Items from Scrutiny Committees                                                    | To consider any issues raised by Scrutiny for Cabinet's attention  | Tbc                                | Scrutiny Coordinator                            |
|                    |   |                                                                                   |                                                                    |                                    |                                                 |
| <b>28 May 2019</b> | 1 | North Wales Growth Bid                                                            | To approve the governance                                          | Yes                                | Councillor Hugh Evans /                         |

## Cabinet Forward Work Plan

| Meeting | Item (description / title)     | Purpose of report                                                  | Cabinet Decision required (yes/no) | Author – Lead member and contact officer        |
|---------|--------------------------------|--------------------------------------------------------------------|------------------------------------|-------------------------------------------------|
|         | Governance Agreement 2         | arrangements in relation to the implementation of the growth deal. |                                    | Graham Boase / Gary Williams                    |
| 2       | Finance Report                 | To update Cabinet on the current financial position of the Council | Tbc                                | Councillor Julian Thompson-Hill / Richard Weigh |
| 3       | Items from Scrutiny Committees | To consider any issues raised by Scrutiny for Cabinet's attention  | Tbc                                | Scrutiny Coordinator                            |

Future Issues – date to be confirmed

| <i>Item (description/title)</i>       | <i>Purpose of report</i>                                              | <i>Cabinet Decision required (yes/no)</i> | <i>Author – Lead member and contact officer</i> |
|---------------------------------------|-----------------------------------------------------------------------|-------------------------------------------|-------------------------------------------------|
| Rhyl Regeneration Programme re-launch | To support the future arrangements regarding the regeneration of Rhyl | Yes                                       | Councillor Hugh Evans / Graham Boase            |
|                                       |                                                                       |                                           |                                                 |

*Note for officers – Cabinet Report Deadlines*

| <i>Meeting</i> | <i>Deadline</i> | <i>Meeting</i> | <i>Deadline</i> | <i>Meeting</i> | <i>Deadline</i> |
|----------------|-----------------|----------------|-----------------|----------------|-----------------|
|                |                 |                |                 |                |                 |

## Cabinet Forward Work Plan

|                 |                          |                 |                          |                |                         |
|-----------------|--------------------------|-----------------|--------------------------|----------------|-------------------------|
| <i>November</i> | <b><i>6 November</i></b> | <i>December</i> | <b><i>4 December</i></b> | <i>January</i> | <b><i>8 January</i></b> |
|-----------------|--------------------------|-----------------|--------------------------|----------------|-------------------------|

Updated 30/10/18 - KEJ

Cabinet Forward Work Programme.doc

Mae tudalen hwn yn fwiadol wag

## Progress with Committee Resolutions

| Date of Meeting   | Item number and title                                                                                            | Resolution                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | Progress                                                                                                                                                                                                                                       |
|-------------------|------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 20 September 2018 | 5. Annual Report on Safeguarding Adults in Denbighshire 1 <sup>st</sup> April 2017 – 31 <sup>st</sup> March 2018 | <p><b><u>Resolved:</u></b></p> <p>(i) <i>subject to the above observations to acknowledge the important nature of a corporate approach to the safeguarding of adults at risk, and the responsibility of the Council to view this as a key priority area and place it alongside the commitment and significance given by Denbighshire to safeguarding children at risk;</i></p> <p>(ii) <i>that future annual reports also include case studies to which satisfactory solutions were not found in addition to those to which satisfactory outcomes were realised; and</i></p> <p>(iii) <i>that, in due course, an Information Report be prepared and circulated to Committee members on the contents of the Mental Capacity (Amendment) Bill, and its implications for the Council and residents</i></p> | <p>The Lead Member and officers have been informed of the Committee's observations and recommendations.</p> <p>See Information/Consultation report section in Appendix 1 attached re request for an information report in mid to late 2019</p> |
|                   | 6. Provision of Respite Care Across Denbighshire                                                                 | <p><b><u>Resolved:</u></b> <i>subject to the above observations to –</i></p> <p>(i) <i>acknowledge the range and availability of respite services provided in Denbighshire to support individuals with care and support needs, and their Carers, within the context of current legislation and demographic changes;</i></p> <p>(ii) <i>continue to support and promote the development of support for Carers in order for</i></p>                                                                                                                                                                                                                                                                                                                                                                       | <p>The Lead Member and officers have been informed of the Committee's observations and recommendations.</p>                                                                                                                                    |

|  |  |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |                                                                                                                                                            |
|--|--|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------|
|  |  | <p><i>Denbighshire Community Support Services (CSS) to meet its statutory obligations in regard to Carers, and to support the Council in delivering its corporate priority of developing resilient communities; and</i></p> <p><i>(iii) request that an Information Report be prepared and circulated to Committee members detailing the number of known young carers across the county and outlining the services and support available to them via Education and Children's Services and other Council services, along with the work being undertaken corporately with a view to supporting young carers in line with the ambition laid out in the Corporate Plan and identifying 'hidden' young carers to offer them appropriate and sufficient support.</i></p> | <p>See Information/Consultation report section in Appendix 1 attached re request for an information report, which will be available in the near future</p> |
|--|--|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------|